

120 South Riverside Plaza • Suite 1016 • Chicago, Illinois 60606 • (312) 793-8550

Regular Authority Meeting Friday, December 7, 2007 at 9:00 a.m. 120 South Riverside Plaza Chicago

#### **AGENDA**

- Call to Order and Roll Call
- 1. Approval of the Minutes of the September 7, 2007 Regular Meeting
- Chairman's Remarks
- 2. Executive Director's Remarks
- 3. Budget Committee Report (Eugene E. Murphy Jr. Chair)
  - a. Report on October 24, 2007 Budget Committee Meeting
  - b. Fiscal Report
- 4. Approval of: S.T.O.P. Violence Against Women In Illinois A Multi-Year Plan: FFY06-08
- Sex Offenders
  - The Adam Walsh Act and how it may impact Byrne Justice Assistance Grant Act funding (*Jack Cutrone*)
  - Housing restrictions for sex offenders (Alyssa Williams-Schafer)
- Adjourn

This public meeting will be accessible to persons with disabilities in compliance with Executive Order #5 and pertinent State and Federal laws upon anticipated attendance. Persons with disabilities planning to attend and needing special accommodations should contact by telephone or letter Hank Anthony, Associate Director, Office of Administrative Services, Illinois Criminal Justice Information Authority, 120 South Riverside Plaza, Chicago, Illinois, 60606-3997 at (312) 793-8550. TDD services are available at (312) 793-4170.

### **MINUTES**

# REGULAR MEETING ILLINOIS CRIMINAL JUSTICE INFORMATION AUTHORITY

September 7, 2007, 9:15 a.m. 120 S. Riverside Plaza, 10<sup>th</sup> Floor Chicago, Illinois

### **Call to Order and Roll Call**

Chairman Sorosky convened the regular meeting of the Illinois Criminal Justice Information Authority and asked Jack Cutrone, the Authority's General Counsel, to call the roll.

In addition to the Chairman, other Authority members in attendance were:

Sheriff Thomas Dart Sheriff Jerry Dawson

State's Attorney Richard Devine

Ms. Barbara Engel

Director Norbert Goetten, State Appellate Prosecutor

Director Theodore A. Gottfried, State Appellate Defender

Ms. Ellen Mandeltort, Attorney General Designee

Mr. Eugene Murphy, Jr.

Ms. Maryana Spyropoulos

Interim Superintendent Dana Starks

Mr. John Toscas

### Approval of the Minutes of the June 1, 2007 Authority Meeting

{Mr. Toscas made a motion to approve the minutes, subject to correction of a typographical error. The motion was seconded by Ms. Spyropoulos and approved by unanimous voice vote.)

#### **Chairman's Remarks**

Chairman Sorosky welcomed everyone to the meeting, and moved on to the business to be conducted, calling on Executive Director Lori Levin to make her remarks.

#### **Executive Director's Remarks**

Director Levin welcomed Chicago Police Department Interim Superintendent Dana Starks to his first meeting on the Authority Board and said that she and John Chojnacki met with him at headquarters a week or so earlier. She then reported that the IIJIS

Summit in Springfield was very successful, due in large part to Clerk Brown and the Outreach Committee. She also complimented Herb Johnson and Nicole Sims for their help in coordinating the event. In addition, she mentioned that Kim Burke and Jessica Ashley were involved in presenting an Authority BARJ course, and that along with the Associate Director for Research and Development, they were involved in arranging a multidisciplinary juvenile justice conference.

Director Levin next commented that VOI/TIS will end on September 29 and that a Victim Services Ad Hoc Committee meeting will be held on October 9, followed by a Budget Committee meeting. She reiterated that VOCA funding was cut, but made up for a year using one of the Authority's additional JAG amounts. She added that the thinking was to recommend cuts or a game plan. In addition, she mentioned that the Victim Services Ad Hoc Committee, co-chaired by Becky Jansen and Ellen Mandeltort, both of whom she complimented for their efforts last year, will be working to try to deal with the reductions.

She further reported that Becky Block, who some Board Members may recall had retired, is back working at the Authority for the 75 days allowed every year after retirement.

The Director then turned to addressing the Authority budget. She asked staff in attendance to please hold any questions until after the Board Meeting concluded when she and the Executive Staff would be holding a meeting to discuss budget-related issues. She explained that there were two member initiatives originally added to what has been a record overtime budget. One, an appropriation of \$250,000 for the capital punishment task force, which has been generally added annually at \$150,000 over the last two or three years. She explained that the increase was for the Authority to operate a database dealing with capital punishment, but was subject to a line item no longer in the budget. She said that the other member initiative was for the downstate innocence project operated by UI Springfield, which is the only undergraduate innocence project in the country. It was a line item veto and also no longer in the budget.

She continued to explain that not last year, but over the prior past several years, the Authority used to provide match for state agencies, but was told to eliminate that amount from the budget and did. However, a line item termed federal assistance support for \$810,000 was included, representing a large part of the Authority's general revenue budget at 25 percent. She said that line item was vetoed because it erroneously was thought to be for the eliminated state match for other state agencies. Thus, the Authority now does not have the appropriations to match its own federal funds.

The Director reported that she met with Bob Greenlee who was formerly with the Governor's Office of Management and Budget to discuss this issue and would be meeting with Colonel Jill Morgenthaler, Deputy Chief of Staff for Public Safety, and Deputy Governor Louanner Peters to further address ways to deal with the situation based on some of Bob Greenlee's ideas. She added that she had called CMS to have them pay this month's rent because the Authority could not afford it. She said she was hopeful that the discussions with the Governor's office would be fruitful in determining ways for the

Authority to continue to pay its bills. She said that while other agencies may have had budget cuts, the Authority's reduction was more serious because it cannot expend the federal funds without a match nor sources to pay the match.

The Director stated that she and Mr. Cutrone met with the Executive Staff to try to ascertain ways to respond. She apologized for the delay in meeting with line staff but said that she wanted to talk with Mr. Greenlee first for some ideas, and that meeting took a longer time than anticipated to arrange. She added that even former Authority CFO Ted Miller, who is now with the Tollway, was called for his thoughts given his experience in working with the Authority budget for the last three years. She indicated that one plan for the time being, which would need to be explored with the Justice Department to see if it would be permissible, is to have other sources pay certain items for the Authority and having that count as match. She added that there were a number of other possible remedies for consideration, but thought that such a discussion would more productive at another time. However, she said that she felt she needed to bring the situation to the Board's attention forthwith.

Chairman Sorosky asked if there were any questions or comments, with Mr. Gottfried responding. He commented that his office also experienced cuts and thus he had great sympathy for the Authority. He asked whether the cuts that the Governor made affect the day-to-day employees or do they just affect grants. Ms. Levin responded that they affect both. She then stated for the record that State's Attorney Devine arrived and reiterated the three line item vetoes previously discussed. She said that eliminating the \$810,000 federal assistance support line item which was the Authority's GR match to its federal funds has the biggest impact on the Authority. She explained that it affects more than the Grant Unit because most of the Authority's Research Unit is run by a federal grant.

She said that a couple of research staff are on General Revenue. But some people are actually being paid for in the Research Unit and in the Grant Unit at various times under the match that comes under the GR match. Mr. Gottfried then inquired as to whether the Board would want to ask the Governor's office for an explanation of the cuts. Ms. Levin said that as she referred to earlier, she thinks that the Governor's Office thought mistakenly that this amount was the match to the other state agencies that the Authority was told to eliminate and has been doing so for the last couple of years.

Chairman Sorosky then asked Director Levin that assuming the cut was an unintentional error, if she knew what the chances are of it being corrected. Ms. Levin stated that she had not yet met with the Deputy Governor, that she only saw her briefly when she was in Springfield to meet with Bob Greenlee, who is now the Deputy Chief of Staff for Operations. She said that he suggested other agencies that might be providing match to the Authority for either a grant administration being able to pay various costs. She said that he asked her to call CMS which she did. She reiterated that CMS would need to pay the Authority's rent this month because that came out of the match, as does the Authority's moving money, which she said is another issue.

Director Levin continued to say that there were a number of different ways to approach the situation. Some of the match could come in and the Authority could get it appropriated next year, but the question would be whether or not the Authority has the actual working cash to still operate. She said that the Authority may be able to get the match on the back end. State's Attorney Devine asked what would be the best thing to do if the Board wanted to act, with Mr. Murphy asking Director Levin for her recommendation. Director Levin stated that she was notifying the Board of the situation but, since she was the Governor's appointee, had no recommendation. Mr. Murphy inquired as to what Board members could do either individually or collectively, stating that perhaps a letter could start the process for getting a meeting toward helping to correct the mistake.

Chairman Sorosky inquired that based on the suggestion of a letter, would it be wise to have one drafted, signed by all the Board Members and addressed to the Governor, Speaker Madigan, and Senate President Jones telling them, and perhaps even the two minority leaders Senator Watson and Representative Cross, the importance of this issue. Mr. Devine said the Board is willing to do anything to be productive, with Chairman Sorosky requesting any thoughts or suggestions.

In response, Ms. Engel asked if there were an analysis of what federal money the Authority would be losing as a result of not having the match. She said her inquiry was based on whether the Authority should seek public awareness of the federal money that will not be flowing to Illinois because of the \$810,000 cut and why this is so critical. Director Levin said that Mr. Cutrone was meeting with Acting Fiscal Officer Ronald Litwin to analyze this issue. She explained that the total Authority budget was essentially \$122,700,000, which OMB agreed originally to have the Authority submit, then cut the amount to which they agreed.

Ms. Engel continued by saying that she thought a letter was only the beginning, that there should be a brief statement that highlights the seriousness of the loss of federal funds that need to be Illinois, followed by a face-to-face meeting. She then added that she believed in the power of the media. Director Levin stated that in her meeting with the Governor's office last week, they indicated that they might take money out of the budgets of DHS, DOC and ISP to pay ICJIA employees, but it was not certain.

Ms. Mandeltort reiterated the thinking of the Board that it was understood that other budgets were reduced and everyone has to make adjustments. But the difference with the Authority budget cut is that the \$810,000 is the vehicle for getting millions more into the State of Illinois. She said that was the message the letter or whatever public campaign must emphasize. The focus should be that while it appears to be just a veto like others, without those funds, any avenue for federal funding for myriad projects throughout the state could be basically eliminated, such as those for defense, victims, prosecution, and police. She concluded by saying that the point is particularly important if the veto was made through a misunderstanding of the purpose of the \$810,000 appropriation.

Chairman Sorosky added that perhaps the letter should convey that the Authority would not question the veto if it had no other effect, but since it has the serious consequences described by Ms. Mandeltort and Ms. Engel, the Board is requesting a re-examination of the cut. Mr. Murphy then offered to help draft the letter and suggested a two week timetable to distribute it to Board Members for their comments, changes and additions. He said the sooner the better so that momentum is not lost, aiming to have a final version within 30 days.

Mr. Dart cautioned that care should be taken in how the letter is drafted given the current circumstances in Springfield. Mr. Murphy agreed, followed by the decision that the letter should come from the Board, and not Director Levin. Mr. Gottfried underscored the importance of showing the public how the reduction affects the state's whole justice system, saying he has seen other comments about vetoes in the news media but nothing about this cut. Along those lines, he asked whether the Authority should participate in hearings that were going to be held around the state and in Chicago, and urged that the Authority try to get the money back.

Chairman Sorosky said that time is of the essence in sending the letter, and recommended it be done this week. He added that it must be explained that the Authority's entire operation is affected because the whole system of federal grants is based on a matching state commitment. Mr. Toscas then asked if the total that the cut affects is about \$1.6 million and said that it was important that the Board know exactly what the impact is before a letter is written so that the actual seriousness of the situation can be expressed.

Director Levin then introduced Mr. Ron Litwin, the Authority's acting CFO for his comments regarding the exact amount the State of Illinois would lose in federal funds. Mr. Litwin said about \$2.5 million. He explained that the match is approximately 25 percent so it would be \$810,000 times three, 75 percent federal funds and 25 percent state. Mr. Toscas then remarked that this amount should be used, which is more meaningful than the \$810,000.

Mr. Murphy added that he thought the other focus of the letter should be the various programs that would be impacted, such as victim, appellate and prosecutorial. In addition, he stated that the fact that the \$810,000 opens up more money for the State that may not have to come from somewhere else was another persuasive argument that should be included. Ms. Engel asserted that based on the facts that were expressed, the letter should be sent before 30 days, with Chairman Sorosky agreeing. Ms. Engel further stated that key people with whom to speak should be identified, with Sheriff Dart reiterating that political sensitivity should be exercised. In response, Chairman Sorosky re-stated his suggestion that the letter be sent to all five of the main legislative leaders. In the discussion that followed, Mr. Toscas suggested that it be distributed to every legislator, but afterwards, agreed with Chairman Sorosky that it just be sent to the Governor, the Speaker, the Senate President, and the two Minority Leaders.

In discussing the content, Mr. Gottfried said that the letter should only address how the cut affects the Authority and not be of a political nature. Chairman Sorosky added that

first it should relate the financial loss to the State; two, all the programs it impacts; and three, the long-range consequences in that it could cost the State more in the future. Sheriff Dawson asked if it would be possible to name specific programs that would be eliminated, with Chairman Sorosky responding in the affirmative. Director Levin gave some examples and Chairman Sorosky emphasized the importance of explaining what the programs do and how they help people.

State's Attorney Devine then remarked that subsequent to drafting and sending the letter, there needed to be a point person to coordinate a follow-up and strategy in order for it to be effective. Chairman Sorosky and Mr. Murphy both agreed to undertake that effort, with Mr. Devine offering to call people.

Director Levin asked if there were further questions about any of the other reports in the Board mailing, stressing that much time and energy was devoted to addressing the veto. She added that she had met with Cook County Board President Todd Stroger to acquaint him with the Authority Board and hoped he was going be at today's meeting, but something unexpected prevented his attending.

### Budget Committee Report by Chair Eugene E. Murphy, Jr.

With no further questions for Director Levin, Chairman Sorosky thanked her for her remarks and called upon Mr. Murphy for his Budget Committee report. Mr. Murphy stated that there had been a Budget Committee meeting the previous week. He said that the Committee is staying with its plan to have more frequent meetings to deal with issues as they develop and encouraged participation by as many people as possible if not in person, by conference call. He reported that there would be an announcement of an October meeting. Director Levin added that it would be held after the Victim Services Ad Hoc Committee meeting. She also explained that she spoke with State's Attorney Devine's Chief of Staff Adrienne Mebane as to when their budget has to come in for the County Board so if there are VOCA cuts people can plan in advance for victim assistance.

Chairman Sorosky asked for comments or questions and not receiving either, returned to the topic of the letter stating that the goal would be to have it out within a week to ten days covering the points he mentioned earlier. Director Levin said that because she would be out for two days to observe the Jewish holiday, she would ask Mr. Cutrone to work with Mr. Murphy in drafting the letter, with her reviewing it. Mr. Murphy invited everyone to give their ideas. Ms. Engel added that somebody on the staff would need to put together brief bullet points relating the correct details of the cut's impact as cited previously. She also mentioned that the bullet points could be useful for conveying this information in contacts with various groups and people, with Mr. Gottfried agreeing.

Chairman Sorosky then called for a motion that the Board as a whole draft the letter as discussed.

{Mr. Toscas moved that Chairman Sorosky and Mr. Murphy, and whoever else needs to be involved, be authorized to prepare a letter on the Board's behalf to the five leaders referenced in discussion. Ms. Spyropoulos seconded the motion, which passed by unanimous voice vote.}

Chairman Sorosky then asked if there were any other business or topics that anyone wanted to raise about the budget or financial aspects. With no response, he called upon Ron Litwin, for his fiscal report.

#### Fiscal Report by Acting Chief Financial Officer Ron Litwin

Mr. Litwin called attention to financial exhibits for the fiscal year 2007, encompassing the Authority's actual expenditures plus obligations for the period July 1, 2006 through July 30, 2007. He explained that in the general revenue section, the expenditures were less than budgeted in the personal services area due to several vacant positions. He added that the associated line items of retirement, FICA and group insurance were less than budgeted as well.

He moved down the general revenue schedule to the contractual line showing that expenditures were less than budgeted by \$184,000, and referred to building lease expense, which was favorable by approximately \$52,000 due to allocation differences. He covered a favorable miscellaneous \$79,000 in the not elsewhere classified contractual line item variance and other expenditure line items that made up the remaining favorable amount of \$53,000. Mr. Litwin then reported that there was still one month of lapse expenses, which were not included because of the timing of the August close, and would slightly affect the reported numbers.

Moving to the Criminal Justice Information Systems Trust Fund, he pointed out that the expenditures have increased approximately \$15,000 since the last meeting due to payment of telecommunication charges. He explained that expenditures for the total columns are well under budget because of the privatization of the Criminal Justice Information System Trust Fund activities. Under the Criminal Justice Trust Fund, he said that federal spending through July 30 was at 86 percent of the budgeted levels which represents an increase of 4 percent over the last year.

The next section discussed was the General Revenue match expenses where the budget error occurred for FY08. The miscellaneous category represents Capital Punishment Reform Committee spending. The Shared Services line item represents the work of transferring certain Fiscal and Human Resources functions of the agency as a statewide cost savings measure. The Authority spent 81 percent of what was budgeted in this category. Mr. Litwin then reviewed the Criminal Justice Information Products Fund where \$400,000 was budgeted but only had expenditures of \$64.00 because this category is nonfederal money and the revenue did not materialize. Finally, he commented that expenses remained below budget levels under the juvenile accountability category. Mr. Goetten then asked what portion of the \$540,000 under General Revenue was anticipated to lapse, with Mr. Litwin responding \$400,000.

Chairman Sorosky thanked Mr. Litwin and asked if there were any additional questions or comments concerning the fiscal report. In response, Director Levin gave an update on the IPSAN move stating that they still have not re-located, although they have a site in Rosemont. She recounted that ISPAN owed the Authority close to a quarter of a million dollars, which the Authority owed CMS. She said that telecommunications charges made up the vast majority of that amount, which CMS was crediting the Authority, and the Authority will pay only for the rent because of its still occupying the space. She said that the Authority and IPSAN networks were being separated and that the hope was that IPSAN would be moving the end of September.

She added that the Authority is supposed to move the end of December but does not have a space, although it is certain that it will be a downtown location. She recounted being offered suitable quarters, but CMS changing course and giving it to another agency, then offering the Authority other space that was not sufficient. She said that this was a topic she would be discussing with the Governor's office next week.

She reiterated that what is currently being offered is not suitable, and money is an issue as well. Summarizing the discussion, Chairman Sorosky said that the move involved the following points: space that is large enough to accommodate the staff, a reasonable rent, the requirement now that it must be in some form of government building as opposed to a private building, and at a location that is accessible by adequate public transportation for staff. Ms. Levin emphasized that it would be a downtown location and again said that she would be discussing the move with the Deputy Governor next week.

#### **Update and Evaluation of Sheridan Correctional Center by Dave Olson**

Chairman Sorosky then called upon Dave Olson to give an update and evaluation on Sheridan Correctional Center. Mr. Olson explained that the Sheridan Correctional Center is a 950 bed medium security prison located about 75 miles southwest of Chicago, operating as a prison-based therapeutic community. In response to a question by Chairman Sorosky as to whether there is any extra space at the Center, Mr. Olson said it will expand to 1,300 beds, made possible by VOI/TIS funds.

He outlined several unique features of the Center saying that it not only combines the Illinois Department of Corrections and their staff and resources, but has extensive contractual relationships with a variety of organizations that provide programming ranging from substance abuse treatment to vocational training, and includes nonprofit as well as some business associations. He added that every inmate at the Sheridan Correctional Center has been identified as in need of substance abuse treatment and receives treatment within the prison, which is different than other programs across the country.

Those he said are usually units within larger prisons, tending to be smaller scaled. Another unique point about Sheridan is the characteristics of the population being the most serious offenders. It is an all male, adult facility, with inmates ranging from 17

years of age up to their fifties and sixties. They must have a verified need for substance abuse treatment and projected to serve at least nine months up to 24 months in prison.

Mr. Olson explained that during the early evaluation of how well inmates performed after release, it was found that if they were not there for at least nine months, it did not appear to have any benefit to them with respect to recidivism. He clarified that the nine month period may contradict other programs, but that those programs deal with less serious offender populations. Other inmate requirements are that they need to be appropriate for a medium security facility, which means not convicted of murder or sex offenses; they cannot have severe mental illness; and they have to volunteer to attend or participate.

Explaining how inmates get accepted, Mr. Olson said they first need to be sentenced to the Illinois Department of Corrections because judges in Illinois do not sentence an inmate to a particular prison. It is DOC's responsibility to determine the appropriate facility. After being admitted to the Department of Corrections, they go through the reception classification process and are assessed to determine if they need substance abuse treatment.

He emphasized that this assessment did not exist systematically in Illinois prior to the development of the Sheridan Correctional Center and has had a dramatic impact not only on that particular institution and those inmates, but have had an effect systemwide within the prison system. It is now Department of Corrections policy that every inmate admitted be assessed for their substance abuse treatment needs.

If the inmate is Sheridan eligible, he signs paperwork indicating he is volunteering for it and then is transferred to Sheridan if space is available. If slots do not exist the inmate is put on a waiting list. Mr. Olson remarked that before Sheridan when inmates were not routinely assessed for treatment needs, even when it was known that this was an issue, there was no process to actually identify and put an inmate on a waiting list for treatment. He attributed this situation to the fact that there are roughly 45,000 inmates in the Illinois Department of Corrections and the ability to modify its information system for such tracking can be a lengthy process. As a result of Sheridan, an improved, quicker tracking capacity now exists.

Mr. Olson then described the more comprehensive assessment and treatment plan along with the orientation phase when inmates arrive at Sheridan. Those efforts, he said, include job assignments within the correctional facility and participation in employment readiness programming conducted by service providers. Prior to release, inmates go through a prerelease planning phase involving the treatment provider; TASC which provides the clinical case management in the community; the Safer Foundation, which assists in obtaining employment; parole agents who are responsible for supervising the inmate; and the DOC counselors who are at the institution. He pointed out that this prerelease model also is unique to Sheridan and is being replicated systemwide.

After release, inmates are on very intensive parole supervision, more than a typical parolee would experience, which can last anywhere from one to three years and involving

urine testing and employment verification. They are also required to participate in after care treatment and additional treatment services if deemed necessary. In addition, in several areas of the state, inmates can go to community support advisory councils which assist returning inmates, and which did not exist prior to Sheridan. Mr. Olson said these councils were developed in recognition that in order for inmates to success, there has to be that support and capacity within the community.

Mr. Olson further explained that if conditions of the inmate's parole are violated, there will be a response by the parole agent. But the difference with Sheridan is that a determination is made as to the most appropriate response, rather than historically just returning the parolee to prison. Giving some numbers of Sheridan performance, Mr. Olson recounted that the facility opened on January 2, 2004, with more than 4,000 inmates having been admitted and 2,300 inmates graduated since then. At the end of this fiscal year, Sheridan population was around its capacity of 950.

He then talked about nondisciplinary and disciplinary removals, the former being those inmates determined to have a serious mental illness after acceptance. The latter can include inmates who request to leave because they agreed to participate and were fully informed about the program, which is considered a disciplinary infraction. In a detailed discussion that followed about profile characteristics of the population, he said that the majority of inmates have children but are not married or essentially not in a stable relationship.

A majority do not have a high school diploma or a GED. All of them are substance abusers, a majority using multiple substances on a daily basis prior to their incarceration. On average, those at Sheridan have been arrested 20 times prior to their arrival, and also the majority of inmates have never participated in substance abuse treatment before. About 80 percent of those who are discharged from Sheridan do so under a successful discharge meaning they complied and completed the institutional phase of the program.

He related that research found certain characteristics that predict who are likely to be disciplinary removals, such as younger inmates with fewer prior prison sentences who do worse within the program. On the other hand, those with the most extensive violent criminal histories, the majority of them completed the program. The average amount of time spent at Sheridan has been 11 months. If an inmate is determined to have relapsed and test positive for drugs, parole agents again have a wide range of discretion. They can return them to prison or they can also refer them a detoxification program.

As for inmates following release, 80 percent entered treatment, with 20 percent not, meaning the latter were in violation or were not able to access treatment for a variety of reasons, such as unavailability in certain areas of the state. Based on early data, of those who actually entered treatment, 70 percent successfully completed the program. As a result of Sheridan and its services, Mr. Olson stated that inmates are being employed at a higher rate than the state's typical parolee, meeting one of the goals of the program to improve employment prospects. He said that about half of all Sheridan parolees were

employed, as compared to less than 40 percent of other parolees, which is significant given their extensive criminal histories and felony convictions.

In response to Interim Superintendent Dana's question about recidivism rates of Sheridan inmates, Mr. Olson said in general, the Sheridan parolees were less likely to be rearrested for a new crime and less likely to be returned to prison. He said that the finding was based on an analysis of 1,500 inmates released from Sheridan through June 30, 2006 and in the community for at least one year compared with a non-Sheridan group of twice the number of inmates for this period having similar major characteristics and risk factors. He said another finding is the longer inmates spent at Sheridan, the lower their chances of recidivism or rearrest, which is consistent with research literature and why nine months is the minimum length of time inmates must serve at Sheridan.

Another positive effect is the success of Sheridan inmates who access and complete treatment once they are in the community. Their reduced likelihood of rearrest was 44 percent lower than the comparison group, with the same or even larger percentage not returning to prison. He said that with the institutional program in place, the challenge is determining how to increase access to treatment in the community and treatment completion. He added that it is only the combination of Sheridan plus aftercare that reduces recidivism. He said that it is a criteria of RSAT that if programs are developed for institutional populations, there has to be aftercare as a component and issues were being addressed to assure that requirement can be met.

He said the general conclusion is that Sheridan is not only having a very positive effect on those individuals served by the program, but systemwide within the communities where the capabilities are being developed and implemented. A discussion then ensued about care for methamphetamine users, who were described as much harder to treat. It was noted that there was a section at the East St. Louis or St. Clair County facilities strictly for that purpose. Mr. Olson said that those inmates will be separated and dealt with in a different way than the typical population. He added that if they come from rural areas, they pose a challenge because aftercare is going to be more difficult to access.

Responding to a question by Mr. Starks as to the areas of the state from which the individuals with methamphetamine problems are coming into the Department of Corrections, Mr. Olson stated that based on the Authority's research, the largest numbers of inmates were concentrated in a handful of rural jurisdictions. Interim Superintendent Starks added that lately there seemed to be a huge increase of methamphetamine use within the city and wondered if there would be enough beds to deal with the problem. Mr. Olson concluded by saying that these were issues that were being addressed. He again reiterated that thanks to VOI/TIS funds, Sheridan will expand to 1,300 bed, making it the largest such program in the country.

Chairman Sorosky thanked Mr. Olson for his presentation and asked if there were any additional comments or questions. With no response, he reminded everyone that the next Authority Board meeting is December 7, which is the first Friday of the month, and the

regular time for holding the four Authority Board meetings per year. Chairman Sorosky then called for a motion to adjourn.

{Mr. Toscas' motion to adjourn was seconded by Ms. Spyropoulos and passed by unanimous voice vote.}

120 South Riverside Plaza • Suite 1016 • Chicago, Illinois 60606 • (312) 793-8550

# Memorandum

**To:** Authority Members

**From:** Ronald Litwin, Acting Chief Fiscal Officer

Date: December 7, 2007

**Re:** Authority Fiscal Reports

Attached are the FINAL FY 2007 fiscal reports covering the period: July 1, 2006 through September 30, 2007 Lapse Period.

#### Exhibit #1 – Operations

As shown on Exhibit 1, the Authority has expended 43% of our total operations appropriation and 76% of our General Revenue operations appropriation respectively. The disparity between the 43% and 76% is the fact that spending has ceased for the Criminal Justice Information Systems Trust Fund. The operation from a fiscal standpoint was transferred to IPSAN effective October 15<sup>th</sup>, 2006.

#### Exhibit #2 – Awards and Grants

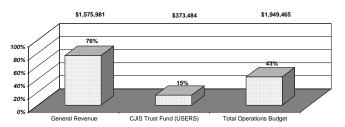
As shown on Exhibit 2, the Authority has expended 81% of our General Revenue matching funds appropriation and 60% of our total appropriation.

I will be available at the Authority meeting to answer any questions you may have regarding these reports.

#### Exhibit #1 - Operations

#### Illinois Criminal Justice Information Authority

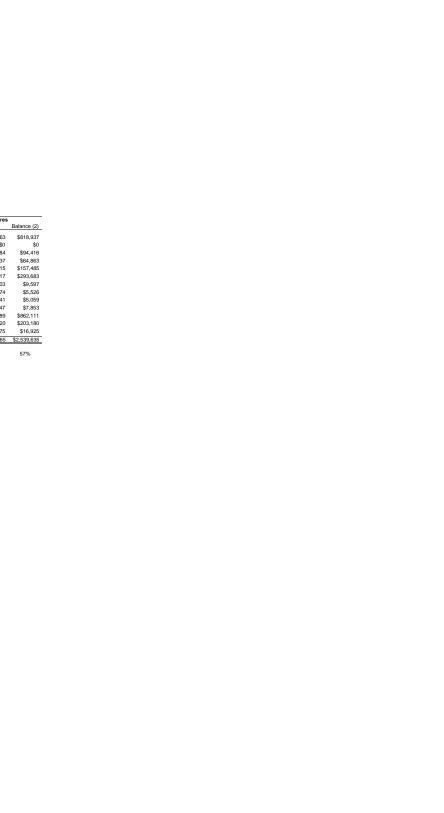
FY 2007 Expenditures
July 1, 2006 - September 30, 2007 Lapse Period



#### Criminal Justice Information Systems

		Genera	al Revenue		Crimir	nal Justice Inf Trust		stems		Т	otal	
	Budget/ (1)		Expenditures		Budget/ (1)		Expenditures		Budget/ (1)		Expenditures	
	Appropriation	Reserve		Balance (2)	Appropriation	Reserve		Balance (2)	Appropriation	Reserve		Balance (2)
Personal Services	\$1,113,000	\$0	\$907,718	\$205,282	\$826,100	\$0	\$212,445	\$613,655	\$1,939,100	\$0	\$1,120,163	\$818,937
Retirement - State Pick-Up	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Retirement	\$128,400	\$0	\$104,690	\$23,710	\$95,200	\$0	\$24,494	\$70,706	\$223,600	\$0	\$129,184	\$94,416
FICA	\$85,300	\$0	\$67,836	\$17,464	\$63,200	\$0	\$15,801	\$47,399	\$148,500	\$0	\$83,637	\$64,863
Group Insurance	\$0	\$0	\$0	\$0	\$190,000	\$0	\$32,515	\$157,485	\$190,000	\$0	\$32,515	\$157,485
Contractual	\$446,000	\$0	\$313,767	\$132,233	\$187,000	\$0	\$25,550	\$161,450	\$633,000	\$0	\$339,317	\$293,683
Travel	\$11,600	\$0	\$6,003	\$5,597	\$4,000	\$0	\$0	\$4,000	\$15,600	\$0	\$6,003	\$9,597
Commodities	\$12,400	\$0	\$7,874	\$4,526	\$1,000	\$0	\$0	\$1,000	\$13,400	\$0	\$7,874	\$5,526
Printing	\$16,000	\$0	\$12,941	\$3,059	\$2,000	\$0	\$0	\$2,000	\$18,000	\$0	\$12,941	\$5,059
Equipment	\$5,900	\$0	\$47	\$5,853	\$2,000	\$0	\$0	\$2,000	\$7,900	\$0	\$47	\$7,853
EDP	\$186,100	\$0	\$125,591	\$60,509	\$805,000	\$0	\$3,398	\$801,602	\$991,100	\$0	\$128,989	\$862,111
Telecommunications	\$45,500	\$0	\$24,239	\$21,261	\$241,000	\$0	\$59,081	\$181,919	\$286,500	\$0	\$83,320	\$203,180
Operation of Auto	\$15,000	\$0	\$5,275	\$9,725	\$7,400	\$0	\$200	\$7,200	\$22,400	\$0	\$5,475	\$16,925
Total	\$2,065,200	\$0	\$1,575,981	\$489,219	\$2,423,900	\$0	\$373,484	\$2,050,416	\$4,489,100	\$0	\$1,949,465	\$2,539,635
% of Appropriation (less Res	serve):		76%	24%			15%	85%			43%	57%

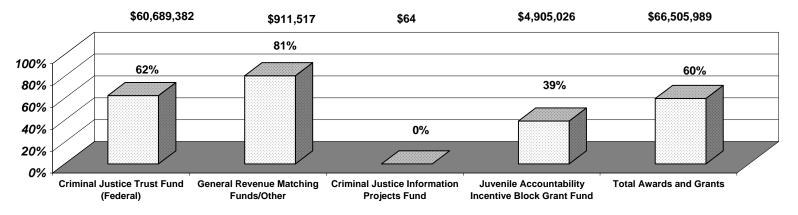
<sup>(1)</sup> This amount is the total that the Legislature approved and does not equal the total amount spent.



<sup>(2)</sup> Balance does not equal end of period cash balance. This is the difference between budget and actual expenditures.

# Exhibit #2 - Awards & Grants Illinois Criminal Justice Information Authority FY 2007 Expenditures

July 1, 2006 - September 30, 2007 Lapse Period



Federal Assistance Support State Agencies Locals/Non-Profit Orgs. Misc. Awards/Grants Fed. Crime Bill Initiatives Shared Services Total

% of Appropriation (less Reserve):

Federal Assistance Support State Agencies Locals/Non-Profit Orgs. Misc. Awards/Grants Fed. Crime Bill Initiatives Shared Services Juvenile Accountability Block Grant Total % of Appropriation (less Reserve):

Criminal Justice Trust Fund (Federal)				General F Matching Fu		Criminal Justice Information Projects Fund			
Budget/ (1)	Expenditures		Budget/ (1)		Expenditures		Budget/ (1)	Expenditures	
Appropriation		Balance (2)	Appropriation	Reserve		Balance (2)	Appropriation		Balance (2)
\$5,800,000	\$3,695,089	\$2,104,911	\$810,000	\$0	\$799,465	\$10,535			
\$12,000,000	\$6,146,645	\$5,853,355							
\$37,000,000	\$29,944,981	\$7,055,019							
\$1,700,000	\$238,818	\$1,461,182	\$150,000	\$0	\$86,786	\$63,214	\$400,000	\$64	\$399,936
\$40,000,000	\$20,510,839	\$19,489,161							
\$700,000	\$153,010	\$546,990	\$170,700	\$0	\$25,266	\$145,434			
\$97,200,000	\$60,689,382	\$36,510,618	\$1,130,700	\$0	\$911,517	\$219,183	\$400,000	\$64	\$399,936
	62%	38%			81%	19%		0%	100%

	Accountability l			Tot	al	
Budget/ (1)	Expenditures		Budget/ (1)		Expenditures	
Appropriation		Balance (2)	Appropriation	Reserve		Balance (2)
			\$6,610,000	\$0	\$4,494,554	\$2,115,446
			\$12,000,000	\$0	\$6,146,645	\$5,853,355
			\$37,000,000	\$0	\$29,944,981	\$7,055,019
			\$2,250,000	\$0	\$325,668	\$1,924,332
			\$40,000,000	\$0	\$20,510,839	\$19,489,161
\$100,000	\$69,294	\$30,706	\$970,700	\$0	\$247,570	\$723,130
\$12,440,000	\$4,835,732	\$7,604,268	\$12,440,000	\$0	\$4,835,732	\$7,604,268
\$12,540,000	\$4,905,026	\$7,634,974	\$111,270,700	\$0	\$66,505,989	\$44,764,712
	39%	61%			60%	40%

- (1) This amount is the total that the Legislature approved and does not equal the total amount spent.
- (2) Balance does not equal end of period cash balance. This is the difference between budget and actual expenditures .

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# Memorandum

**To:** Authority Members

From: Ronald Litwin, Acting Chief Fiscal Officer

Date: December 7, 2007

**Re:** Authority Fiscal Reports

Attached are the FY 2008 fiscal reports covering the period: July 1, 2007 through October 31, 2007.

#### Exhibit #3 – Operations

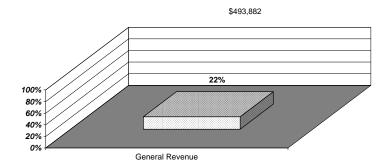
As shown on Exhibit 3, the Authority has expended or obligated 22% of our General Revenue operations.

#### Exhibit #4 – Awards and Grants

As shown on Exhibit 4, the Authority has expended or obligated 8% of our General Revenue matching funds appropriation and 65% of our total appropriation.

I will be available at the Authority meeting to answer any questions you may have regarding these reports.

# Exhibit #3 - Operations **Illinois Criminal Justice Information Authority** FY 2008 Expenditures/Obligations July 1, 2007 - October 31, 2007



#### **General Revenue**

	Budget/ (1)		Expenditures/	,
	Appropriation	Reserve	Obligations	Balance (2)
Personal Services	\$1,375,000	\$0	\$318,824	\$1,056,176
Retirement	\$228,250	\$0	\$52,361	\$175,889
FICA	\$95,800	\$0	\$24,003	\$71,797
Contractual	\$331,700	\$0	\$65,177	\$266,523
Travel	\$11,200	\$0	\$3,930	\$7,270
Commodities	\$12,000	\$0	\$2,053	\$9,947
Printing	\$13,500	\$0	\$4,144	\$9,356
Equipment	\$5,500	\$0	\$0	\$5,500
EDP	\$165,000	\$0	\$20,864	\$144,136
Telecommunications	\$44,100	\$0	\$0	\$44,100
Operation of Auto	\$13,500	\$0	\$2,526	\$10,974
Total	\$2,295,550	\$0	\$493,882	\$1,801,668

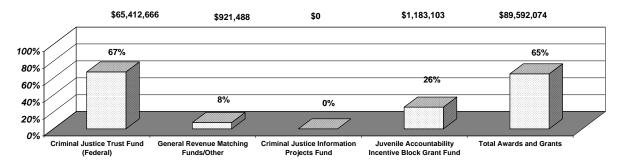
% of Appropriation (less Reserve):

22% 78%

<sup>(1)</sup> This amount is the total that the Legislature approved and does not equal the total amount spent.

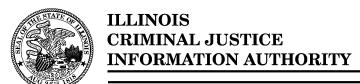
<sup>(2)</sup> Balance does not equal end of period cash balance. This is the difference between budget and actual expenditures / obligations.

# Exhibit #4 - Awards & Grants **Illinois Criminal Justice Information Authority** FY 2008 Expenditures/Obligations July 1, 2007 - October 31, 2007



	Criminal Justice Trust Fund (Federal)			General Revenue Matching Funds/Other				Criminal Justice Information Projects Fund			
	Budget/ (1) Appropriation	Expenditures/ Obligations	Balance (2)	Budget/ (1) Appropriation	Reserve	Expenditures/ Obligations	Balance (2)	Budget/ (1) Appropriation	Expenditures/ Obligations	Balance (2)	
Enderel Assistance Cuppert				\$13,241	\$0	\$13,241	\$0	Appropriation	Obligations	Dalatice (2)	
Federal Assistance Support	\$5,800,000	\$1,485,814	\$4,314,186	\$13,241	\$0	\$13,241	\$0				
State Agencies Locals/Non-Profit Orgs.	\$12,000,000 \$37.000.000	\$4,608,073	\$7,391,927								
Misc. Awards/Grants	* - , ,	\$23,627,960 \$55,373	\$13,372,040 \$1,644,627	\$0	\$0	\$0	\$0	\$400,000	\$0	\$400,000	
Fed. Crime Bill Initiatives	\$1,700,000 \$40,000,000	\$35,635,446	\$4,364,554	Φ0	\$0	\$0	\$0	\$400,000	\$0	\$400,000	
Shared Services	\$700.000	\$35,635,446 \$0	\$700,000	\$162.165	\$0	\$0	\$162,165				
Total	\$97,200,000	\$65,412,666	\$31,787,334	\$175,406	\$0	\$13,241	\$162,165	\$400,000	\$0	\$400,000	
% of Appropriation (less Reserve):	ψοτη <u>Σου</u> ,ουσ	67%	33%	ψ170,100	Ψ0	8%	92%	ψισσίσσο	0%	100%	
	Juvenile Accountability Incentive										
		Accountability In	ncentive		Tot	al					
		•		Budget/ (1)		al Expenditures/					
	Е	Block Grant Fund	Balance (2)	Budget/ (1) Appropriation	Tot Reserve		Balance (2)				
Federal Assistance Support	Budget/ (1)	Block Grant Fund Expenditures/				Expenditures/	Balance (2) \$4,314,186				
Federal Assistance Support State Agencies	Budget/ (1)	Block Grant Fund Expenditures/		Appropriation	Reserve	Expenditures/ Obligations					
State Agencies Locals/Non-Profit Orgs.	Budget/ (1)	Block Grant Fund Expenditures/		Appropriation \$5,813,241 \$12,000,000 \$37,000,000	Reserve \$0 \$0 \$0 \$0	<b>Expenditures/ Obligations</b> \$1,499,055 \$4,608,073 \$23,627,960	\$4,314,186 \$7,391,927 \$13,372,040				
State Agencies Locals/Non-Profit Orgs. Misc. Awards/Grants	Budget/ (1)	Block Grant Fund Expenditures/		Appropriation \$5,813,241 \$12,000,000	Reserve \$0 \$0	Expenditures/ Obligations \$1,499,055 \$4,608,073	\$4,314,186 \$7,391,927				
State Agencies Locals/Non-Profit Orgs. Misc. Awards/Grants Fed. Crime Bill Initiatives	Budget/ (1) Appropriation	Block Grant Fund Expenditures/ Obligations	Balance (2)	Appropriation \$5,813,241 \$12,000,000 \$37,000,000	Reserve \$0 \$0 \$0 \$0 \$0 \$0	<b>Expenditures/ Obligations</b> \$1,499,055 \$4,608,073 \$23,627,960	\$4,314,186 \$7,391,927 \$13,372,040 \$2,044,627 \$4,364,554				
State Agencies Locals/Non-Profit Orgs. Misc. Awards/Grants	Budget/ (1)	Block Grant Fund Expenditures/		Appropriation \$5,813,241 \$12,000,000 \$37,000,000 \$2,100,000 \$40,000,000 \$962,165	Reserve \$0 \$0 \$0 \$0 \$0 \$0 \$0	Expenditures/ Obligations \$1,499,055 \$4,608,073 \$23,627,960 \$55,373 \$35,635,446 \$0	\$4,314,186 \$7,391,927 \$13,372,040 \$2,044,627 \$4,364,554 \$962,165				
State Agencies Locals/Non-Profit Orgs. Misc. Awards/Grants Fed. Crime Bill Initiatives	Budget/ (1) Appropriation	Block Grant Fund Expenditures/ Obligations	Balance (2)	\$5,813,241 \$12,000,000 \$37,000,000 \$2,100,000 \$40,000,000	Reserve \$0 \$0 \$0 \$0 \$0 \$0	Expenditures/ Obligations \$1,499,055 \$4,608,073 \$23,627,960 \$55,373 \$35,635,446	\$4,314,186 \$7,391,927 \$13,372,040 \$2,044,627 \$4,364,554				
State Agencies Locals/Non-Profit Orgs. Misc. Awards/Grants Fed. Crime Bill Initiatives Shared Services	Budget/ (1) Appropriation	Block Grant Fund Expenditures/ Obligations	Balance (2) \$100,000	Appropriation \$5,813,241 \$12,000,000 \$37,000,000 \$2,100,000 \$40,000,000 \$962,165	Reserve \$0 \$0 \$0 \$0 \$0 \$0 \$0	Expenditures/ Obligations \$1,499,055 \$4,608,073 \$23,627,960 \$55,373 \$35,635,446 \$0	\$4,314,186 \$7,391,927 \$13,372,040 \$2,044,627 \$4,364,554 \$962,165				

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#### **MEMORANDUM**

**To:** Authority Members

**From:** Ronald Litwin

Acting Chief Fiscal Officer

Date: December 7, 2007

**Re:** Summary of Office of Fiscal Management Activities

The following highlights the work by the Office of Fiscal Management since the last Authority meeting.

### **Reports**

The following reports were prepared and submitted by the OFM staff:

- Quarterly Federal Financial Status Reports (SF 269's) for direct and formula grant awards.
- Cost center reports for agency operations and federal grant cost centers.
- Monthly expense variance report preparation and analysis for the Office of Management and Budget.

#### **Federal Grants**

- Conducted preliminary budget reviews of approximately 163 interagency agreements.
- Processed 239 contract obligation documents (\$27,243,800) and 635 vouchers (\$32,754,600) for federal grants to state and local governments and not-for-profit agencies.

# **General Agency Obligation**

- Completed the obligation, expenditure and cash reconciliations for five funds.
- Appropriations are in place for FY08.

# **Other Agency Issues**

- The Fiscal department completed various fiscal year end tasks in a timely manner.
- The Authority participated in the regular examination of the Agency for the two years ended June 30, 2007. The accounting firm of Duffner & Company, P.C. made the survey of the accounting records and procedures.
- Preparing the preliminary schedules for the fiscal 2009 budget.



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# Memorandum

**To:** Authority Members

From: Brian Brosnan

Date: November 13, 2007

**Re:** Summary of Human Resources Activities

The following highlights the work performed by Illinois Criminal Justice Information Human Resources Unit since the last Authority meeting.

#### Recruitment, Screening and Hiring

Electronic Personnel Action Requests (EPARs) are being processed to fill funded headcount vacancies. All information, with the initiation of the personnel requisition to the final candidate selection, is posted on the system. It allows for highly accurate and efficient hire tracking while eliminating the paper transfer.

The process of filing positions in the Authority has been in process. Thirteen candidates were invited and eleven of them were interviewed for a PSA position. A candidate has been selected and waiting for approval. Also, for a Criminal Justice Specialist I, twenty-two candidates were invited and thirteen were interviewed. The process of choosing the best candidate is coming to an end and will soon have candidates into the EPAR system.

- Ran background and fingerprint checks on all new employees & interns
- Awaiting approval for several ePARS (approval to hire) regarding current vacancies
- Posted employment opportunity notifications via the ICJIA web site, CMS, and various other entities
- Reviewing resumes and starting to plan the schedule for interviews
- Formulating a recruitment plan for underutilized Affirmative Action categories. This is an agency initiative.

#### **Employee Benefits**

- Provided staff with disability and family leave information. Processed all related medical/administrative paperwork
- Tracked ongoing leaves

- Processed several Deferred Compensation transactions
- Processed and distributed Savings Bonds for employees
- Assisting employees with questions regarding their SERS status and/or reciprocal benefits
- Processing the changes of many employees' benefits and flexible spending accounts during the Benefit Choice Period (May 1-May 31)
- Working with Shared Service to prepare a smooth transition for them to take over our benefits

### Salaries & Compensation

- Assisted in continued bi-monthly payroll processing for 62 employees
- Issued time balance reports monthly to payroll and contractual employees
- Continued to check timesheets of federally funded employees for correct time certification reports
- Tracking balances of employees who do not qualify for overtime under FLSA and receive Equivalent Earned Time (EET) as of July 1, 2006.
- Assisted in the payment of temporary assignment pay due to the vacancies
- Implemented and started to disperse Merit Compensation increases starting January 1, 2007
- Transferred payroll/timekeeping to Shared Services effective July 16, 2007
- Continue to work with Shared Services to work through minor problems with the payroll

#### **Equal Employment Opportunities**

- Met and was trained by representative from Dept. of Human Rights
- Submitted the First Quarterly Report for FY2008
- Submitted yearly EEO report for FY2008 and was approved
- Training will be ongoing for Affirmative Action Planning for our agency in order to meet and attain our hiring goals

#### **Staff Development & Training**

- Supervisory/Management Staff completing Interview and Selection (RUTAN)
  Training
- Refresher courses were taken to recertify employees for RUTAN training
- Certified employees in different computer classes
- Enrolled staff in sexual prevention training
- Continued to provide staff with development tools now available in library for use
- Continuing the Ethics training for all employees through use of the internet and paper materials
- Coordinated the completion of Ethics Training for every employee at the agency

# **Other Miscellaneous Projects**

- Working with all unit directors to update organization charts to submit to CMS
- Working with unit directors to identify any classification issues
- Working with CMS classifications to establish and clarify job descriptions
- Working on updating the Authority Handbook
- Processing 3-month, 6-month, and annual evaluations as well as annual evaluations for all staff

## Reports

The following reports were prepared and submitted by HR staff:

- First Quarterly EEO Report for FY2008
- Affirmative Action Plan FY2008



# ILLINOIS CRIMINAL JUSTICE INFORMATION AUTHORITY

120 South Riverside Plaza • Suite 1016 • Chicago, Illinois 60606 • (312) 793-8550

**To:** Authority Members

From: Mark Myrent, Associate Director

Research and Analysis Unit

**Date:** November 15, 2007

**Re:** Research and Analysis Unit Report for the December 2007 Authority Meeting

This memorandum highlights some of the work performed by staff of the Research and Analysis Unit since the Authority's last quarterly meeting.

#### I. CURRENT PROJECTS

### A. Program evaluation and research projects

The R&A Unit pursues an aggressive program evaluation and research agenda through an in-house ADAA-funded grant program. Evaluation and research efforts supported, conducted or monitored by R&A staff include:

## 1. Illinois Going Home Program Evaluation

The University of Chicago is conducting an implementation and preliminary impact evaluation of the Illinois Going Home Program. The program is a major offender reentry effort funded through a partnership of contributing federal agencies and in concert with a number of Chicago-area government, community and faith-based organizations. The evaluation will determine if the program was implemented as designed, how it worked in the field and the effectiveness of the program. Evaluators completed a one-year interim report in September. This report identified a number of recommendations for increasing enrollment that Going Home staff is currently implementing. The report is now undergoing final revisions.

#### 2. Reports on the analysis of datasets maintained/available through the Authority

In addition to collaborative research projects using the Chicago Homicide Dataset or the Chicago Women's Health Risk Study, R&A staff has also collaborated with external researchers on projects that focus on the analysis of our in-house data.

This data includes InfoNet, which is a database that maintains information from victim service providers and agencies, and data from the Illinois Crime Victimization Survey and the 2000 Probation Outcome Study.

- Analysis of Methamphetamine and Domestic Violence in Illinois under the direction of Dr. Gaylene Armstrong, formerly at Southern Illinois University, now at Sam Houston University. This project measures the impact of methamphetamine on domestic violence across Illinois counties. State and regional trends in meth use are detailed, as well as a descriptive assessment of statewide and regional trends in domestic violence. In addition, the study examines the effect of meth use indicators on variations in domestic violence, while controlling for other county level characteristics. This report has been reviewed and we are awaiting final revisions.
- Victim Characteristics and Reporting Violence to the Police (Illinois Crime Victimization Data) under the direction of Dr. Callie Rennison of the University of Missouri at St. Louis. This project examines how victim's characteristics influence the decision to contact the police following violence. The study is based on Illinois 2002 crime victimization survey data. The final report is available and a summary is forthcoming.
- Comparing Risk Factors Associated with Violent and General Recidivism while on Probation and After Discharge Implications for Risk Management under the direction of Dr. Loretta Stalans and Dr. Paul Yarnold. This study will address several issues in the identification of risk factors that contribute to violent and non-violent recidivism after discharge from probation. In addition, the study will address what types of offenders show evidence of refraining from new crimes for a longer-term period after they have successful treatment completion. They study will also test whether family only and generalized aggressors have unique risk factors associated with recidivism. This report was received in May and is under review.

#### 3. Safe Havens Domestic Violence Program evaluation project

Staff has evaluated the Chicago Safe Havens demonstration site, a project funded under the Supervised Visitation and Safe Exchange Grant Program. The Safe Havens Program was established by the Violence Against Women Act of 2000 to provide an opportunity for communities to support supervised visitation and safe exchange of children, by and between parents, in situations involving domestic violence, child abuse, sexual assault, or stalking. The purpose of the supervised visitation program is to enable custodial parents to comply with court ordered visitation, without having to fear that they or their children will be re-victimized. Staff identified the following priority areas of the evaluation: interviews with visitation center directors and staff (to determine changes in practice in policy and roles as collaborators), the issue of case termination (to determine why cases come to a close and what can be done in cases where visits should continue, but do not), observation forms used by staff at visitation centers during visits and other data collected in client files (Data from these forms, together with data collected through the interviews helped determine how accurately these forms reflect what happens during visits. Other client information found in their files helped identify who is referred to visitation services from court, how rule violations are handled, and in terms of termination, whether or not clients fail to show up for services, if

they terminate visits due to court order, etc.). Also included in the final report are findings from an evaluation completed on a judicial training for judges in the Cook County Family Court division that focused on domestic violence in relation to custody and visitation rights. Staff distributed a pre-survey, a survey at the training itself, and a post-survey to determine whether or not the training had an affect on judges' beliefs or actions in the courtroom. The final draft of the report is in the process of being reviewed, and publication is expected by the end of the year.

#### 4. Criminal justice agencies Needs Assessment Survey project

Orbis Partners was assigned to conduct a criminal justice needs assessment in Illinois and the Authority has recently received the results of the survey in a draft report. The primary purpose of this study is to supply information that will demonstrate the needs of criminal justice organizations, and identify areas that need improvement. The information will also be used to guide decision-making regarding where to best allocate resources. The study's secondary purpose is to provide information that outlines if, and how, the needs of criminal justice organizations have changed over time by comparing the data collected as part of this study to the results of a needs assessment survey conducted in 1996.

Major components of the criminal justice system were surveyed on topics such as workload demands, training needs, staff retention, information systems and programming. The needs assessment involved the distribution of surveys to approximately 1,700 practitioners in the Illinois criminal justice system, and included court clerks, detention center administrators, judges, police chiefs, probation, public defenders, state's attorneys, and victim service providers. While the surveys for each agency contained some of the same sections, the surveys were also tailored to address those issues that pertain specifically to the component of the system being surveyed. For example, the survey for detention centers offered questions regarding security issues, medical care and in-house programs; while the probation survey offered questions on assessment tools and supervision.

After multiple strategies were employed to encourage participation, a total of 602 questionnaires were returned for an overall response rate of 38.6%. Results indicate that law enforcement feel that domestic violence crimes, property crime and juvenile crime are the most significant contributors to their workload. Law enforcement also noted a need for resources and training related to methamphetamine investigations. Respondents from probation and court services indicated that in addition to supervision duties, pre-sentence investigations comprise a significant part of their workload, as do working with clients that present treatment and drug or alcohol use issues.

Drug cases comprised a significant portion of the workload for both public defenders and state's attorneys, as did domestic violence and juvenile crime cases. Additional or timelier crime lab processing was also noted as factor in the efficient movement of cases. The need for drug treatment, employment opportunities and youth prevention programs was noted by both the prosecution and defense sides, as well as victim service providers, as actions that may reduce drug use or violence.

Many of the respondents also noted the need for increased resources to combat identity theft, an increased need for bi-lingual personnel or language translation, and the need for better access to computerized information or information sharing systems. While the final results are still being studied, the responses and the final report have become an integral part of the JAG planning process. The final report, as well as a research bulletin is available on our website.

# 5. <u>Evaluation of IDOC's Sheridan Correctional Center Therapeutic Community</u> Program

Research & Analysis staff is continuing to support the operation of the Sheridan Correctional Center through a process and impact evaluation. Sheridan is currently the largest correctional facility in the country that is entirely committed to substance abuse treatment. The prison, designed as a therapeutic community for substance abuse users, has been expanded with a new unit designed to house and treat methamphetamine users beginning in FY2008. Drug offenders released from IDOC have relatively high recidivism rates if they are released without any form of treatment in prison or in their communities upon release. The Sheridan treatment plan is designed to treat offenders while incarcerated as well as while they are released to their communities and under supervision to reduce recidivism rates in Illinois. The Sheridan inmate population is scheduled to reach full capacity (1,300 inmates) during this fiscal year.

The evaluation of Sheridan is a collaborative effort between the Authority, Loyola University, and the Illinois Department of Corrections. The evaluation uses a combination of quantitative and qualitative data to gage the process and impact of operations at Sheridan and services offered for inmates released. Authority staff contributes to analyses of program completion and recidivism of Sheridan participants compared to a matched sample of inmates released from other prisons in Illinois.

Two Program Evaluation Summaries have been completed on Sheridan indicating benefits from reduced recidivism and increased employment for participants. The Authority continues to assist the evaluation team in updating recidivism figures on a continuous basis. A comprehensive program evaluation report and a third program evaluation summary is expected to be published around mid-FY2008, as well as additional publications intended for scholarly journals at a later date regarding the long-term impact of the program and the characteristics of participants that influence success in the program.

# 6. <u>An evaluation of Illinois-Citizen Law Enforcement Analysis and Reporting (I-CLEAR)</u>

The evaluation of I-CLEAR has been awarded to Northwestern University. The evaluation will assess the statewide implementation of the CLEAR reporting system operating under the Chicago Police Department. I-CLEAR will offer a statewide criminal justice information system that is accessible to all of Illinois' criminal justice agencies. The two-year assessment began in May 2005. The final report was received May 2007 and is available on our webiste. A Research at a Glance publication is also drafted

# 7. <u>Lake County Transitional Services for Female Offenders (PTSD)</u>

Loyola University, under the direction of Dr. Loretta Stalans, was awarded a grant to evaluate the Lake County probation program that provides specialized services to women probationers who exhibit post-traumatic stress disorder. The evaluation began in January 2006 and the final report was received May 2007. Suggested revisions have been sent and the final report should be available on our website in December.

A follow-up study to further assess the impact of the program is scheduled to begin in January 2008. This follow-up study will address whether the program reduced recidivism, and assisted the women in obtaining employment, housing, food and childcare. The study will also focus on the third service provider that the program enlisted.

#### 8. Cook County Social Services, Transitional Services for Female Offenders

Southern Illinois University at Carbondale, under the direction of Dr. Gaylene Armstrong, was awarded a grant to evaluate the Cook County Social Service Department program that provides specialized services to women probationers that are convicted of DUI. The final report has been received and is available on the website. A program evaluation summary will be available this year.

## 9. Investigator Initiated Research

Projects funded under an Investigator-initiated RFP address research in our priority areas of interest. The following two proposals were selected for funding:

- Corrections to Community: The collective reentry experience of juvenile offenders.
  This study, under the direction of the University of Chicago, will examine a
  number of factors that play into the reentry experience of juveniles released from
  Illinois correctional facilities between 1996 and 2002. The final report was
  received and is under review.
- Analysis of Domestic Violence Service Data. Under the direction of Loyola University, this study will examine InfoNet service data to describe victim service use patters over time and describe the characteristics of victims and their service needs. The report was reviewed by staff, and we are awaiting final revisions.

An additional Investigator-initiated RFP was issued in July 2006 and we received a number of well-qualified proposals. Reviewers elected to fund the following:

• Assessing the Risk of Sexual and Violent Recidivism and Identifying Differences in Risk Factor. This study is under the direction of Loyola University and will seek to inform the criminal justice system's probation and parole officers, treatment professionals, and judges as to the accuracy of assessment tools for predicting the risk of sexual or violent reoffending. Comparisons between offenders from the

prison system and those on probation will be conducted. The project will conclude in May 2008.

• A Study of Co-occurring Conditions and Treatment Coordination of Jail Detainees. Conducted by the University of Illinois at Chicago, this study will select and interview 300 adult male and 150 adult female detainees in the psychiatric residential treatment units at the Cook County Department of Corrections jail facility. The project will seek to better understand the needs of this high-risk and resource-intensive population and provide a basis for developing better coordinated systems of care within the jail, community and transition to prison for those sentenced detainees. The final report will be submitted for review in December.

An additional Investigator-initiated RFP was issued in June, and four new projects were selected for funding.

- Critical Incident Preparedness and Response on Campus Conducted by Southern Illinois University at Carbondale, this study will examine the current state of critical incident preparedness, planning and response activities on a census of Illinois colleges and university campuses and a sample of campuses nationwide. This study will also look at reported campus crime rates from the Cleary Act. The proposed research will be valuable for state and national policymakers and the findings will provide information on current practices as they relate to campus security and how they differ from a national perspective. A report is due in October 2008.
- Analysis of Shelter Utilization by Victims of Domestic Violence Conducted by Loyola University School of Social Work, Loyola researchers in collaboration with the City of Chicago Mayor's Office will conduct a study of the dynamics of shelter utilization and how it relates to the process of, and readiness for, change among women who are victims of domestic violence. The project will aim to better identify the housing and service needs and utilization patterns, as well as the outcomes of women who are in the domestic violence shelter system in Chicago. The project will also identity stages in the help seeking process, including the characteristics of readiness for change that lead women to shelter and/or to end the abusive situation. A report is due in November 2008.
- Methamphetamine and Violence Conducted by Illinois State University, this study will conduct in-depth interviews with 30 methamphetamine user from downstate Illinois to determine the extent to which methamphetamine and violence are associated, and to better understand the nature of that association. The research will provide a clearer picture of the epidemiology of methamphetamine and related violence in Illinois across communities of varying size and rural characteristics. The findings will inform law enforcement and social service providers regarding factors associated with an increased likelihood of violence by those who use and manufacture the drug. A report will be available in October 2008.

• The Impact of Illinois' Truth-in-Sentencing Legislation – Conducted by Loyola University Department of Criminal Justice, this project will examine the impact that Illinois' Truth-in-Sentencing (TIS) legislation has had on sentences imposed, projected lengths of time served in prison, and inmate behavior. The findings will allow policy makers to more accurately assess the impact the law has had on sentencing practices and on how inmates have adjusted to their incarceration. It will also inform practitioners of the implications of TIS on issues related to inmate reentry and the aging of the prison population, given the potential increased length of stay and release from prison at older ages of those sentenced under the law. A report will be available in October 2008.

#### 10. Trends and Issues

Trends and Issues is a report about crime and justice in Illinois. This report is an update to previous Trends and Issues and is the sixth such publication. It describes the organization and operation of the state's justice system, tracks statewide and regional trends in crime and the processing of offenders, and presents important criminal and justice issues that have emerged this decade. The report derived data from numerous criminal justice sources. Data is presented in several ways in the document through data summaries and descriptions, data tables and trend graphs, and state maps. The graphs depict state data trends over 10 years from 1995 to 2005.

There are five sections: law enforcement, courts, corrections, victims, and juvenile justice. In addition, each section highlights special issues of significance facing the criminal justice system today, including identity theft, gangs, DNA, specialized courts, substance abuse treatment in prison, human trafficking, and juvenile justice reform initiatives. The report provides valuable crime and justice information to inform the general public, criminal justice professionals, and policy makers.

Numerous Authority staff are working on this project. A draft of the report is near completion and the final report is estimated to be published by the end of the year.

#### 11. Capital Punishment Reform Study Committee

Legislation passed both the Illinois House and Senate to establish a Capital Crimes Database to be overseen by the Authority, however that mandated has gone unfunded. Staff had previously assisted the Capital Punishment Reform Study Committee in the development of an RFP to secure a vendor for the development of a survey regarding capital punishment in Illinois. Loyola University was the selected Vendor. The project is now on hold, pending restoration of funding. At such time, staff will begin to determine data collection strategies and feasibility, as well as a framework for analysis under various data collection scenarios.

#### B. Criminal History Record Information (CHRI) Audit

The unit's Criminal History Record Information (CHRI) Audit Center is an ADAA-funded in-house effort to continuously examine the accuracy, completeness and timeliness of the criminal history record information reported to the state repository maintained by the Illinois State Police, and to recommend strategies for improvement.

The 2008 CHRI Audit methodology development is currently underway.

CHRI Ad Hoc Data Connection Partnership. The Authority has entered into a data sharing partnership with the Illinois State police, whereby CHRI data is made available to us via a permanent on-line connection. All data entered on state "rap sheets", as housed on the State Police Computerized Criminal History system, are accessible to staff in electronic format. These data provide a unique resource for answering information requests from legislators, the media, and other interested parties, in-house research projects and studies being conducted by others around the country. A CHRI Ad Hoc Data Archive of all criminal history records from 1990-2006 has been created in formats that can be readily shared with researchers. This Archive currently holds close to a million records for each year of data.

The CHRI Ad Hoc data partnership with the State Police has progressed to the point where the Authority is now considered the sole source for electronic CHRI data for research purposes. (The State Police still generate paper versions for a fee.) Outside researchers can enter into a User Agreement to gain access to CHRI data which is distributed through the Authority. The process incorporates verification of bona fide research and appropriate protection of confidential data. The unified user agreement facilitates accountability for the research use of criminal history data records.

During the last quarter, user agreements were executed with researchers from University of Chicago, University of Illinois at Chicago, Loyola University and the U.S. Department of Housing and Urban Development, and Urban Institute. Several others are pending approval. Since the inception of the CHRI Ad Hoc Connection Partnership, a total of twenty-six outside research projects have received CHRI data from the Authority.

Staff is also working with several university-based researchers to develop appropriate methodologies for their research using CHRI Ad Hoc data, and is reviewing drafts of completed research projects for appropriate interpretation of the CHRI data used.

Recidivism of Sex Offenders Released from the Illinois Department of Corrections. Staff is nearing completion of this multi-state research project examining the rate of recidivism of violent sex offenders released from prison. A sample of approximately 500 sex offenders released from the Illinois Department of Corrections (IDOC) in 2001 was analyzed to determine the characteristics of their prior criminal history and recidivism rates for new offenses (for sex offenses and all other types of offenses). Results from the project will be published on the Authority's website.

<u>Uniform Conviction Information Act (UCIA) Cost Survey.</u> The Authority is statutorily mandated to periodically assess if the maximum allowable fee charged for conviction information requests made by the private citizens adequately covers the costs incurred. Approximately 300 law enforcement

agencies were mailed a brief survey. Results of the survey are currently being tabulated. Preliminary findings suggest that most local law enforcement agencies do not process these UCIA requests, or that they do not charge citizens for this service. Any recommendations for changes in the maximum allowable fee will be reported to the Authority Board.

2006 National Judicial Reporting Program (NJRP). Staff is providing data on Illinois felony convictions recorded in the CHRI Ad Hoc database for this biennial study sponsored by the Bureau of Justice Statistics(BJS) of the U.S. Department of Justice. The NJRP compiles sentencing data from 300 court jurisdictions across the country. Data from five pre-selected counties are being submitted to this national project, and include demographic information on sentenced felons, conviction charges, sentence types and sentence length.

#### C. Chicago Homicide Dataset Update Project

The Chicago Homicide Dataset has been collected and maintained for many years in close cooperation with the Crime Analysis Unit, Detective Division, of the Chicago Police Department. The CHD is a comprehensive database containing information on every homicide that occurred in Chicago between 1965 and 2000. The updated dataset is currently being archived with the Interuniversity Consortium for Political and Social Research (ICPSR) at University of Michigan at Ann Arbor, to allow wider access to the data for research.

Staff continues to collaborate with selected researchers on projects involving use of the Chicago Homicide Dataset.

#### D. Externally-funded research and evaluation projects

R&A staff has been successful in the pursuit of external discretionary grants to support research and evaluation efforts. Several current projects are or were supported by such grants:

#### 1. Chicago Women's Health Risk Study (CWHRS)

Funded by NIJ with substantial in-kind support from the Authority and other collaborating agencies, the Chicago Women's Health Risk Project is a continuing collaboration of medical, public health, and criminal justice agencies, and domestic violence experts to identify factors that indicate a significant danger of life-threatening injury or death in situations of intimate partner violence. Collaborating agencies include the Chicago Department of Public Health, Erie Family Health Center, Cook County Hospital, Chicago Mayor's Office on Domestic Violence, Cook County Medical Examiner's Office, Chicago Police Department and the Authority

The goal of the CWHRS project is now to "get the word out" about important and potentially life-saving results, to the public and to practitioners and legislators who can use those results to help save lives. The CWHRS Forum, housed on the Authority's web site, currently has 90 members, most of them practitioners or researchers in the field, plus welcomes visits from people seeking information. A number of reports, journal articles and other publications have been developed

from the research, most of them collaborations. Staff is frequently solicited for presentations and briefings on the research and project tools, and data continue to be requested for use by other researchers.

Dr. Carolyn Block had an article published in the journal, *Women's Health and Urban Life* based on data from the Chicago Women's Health Risk Study:

Block, C. R. and DeKeseredy, W. (2007). Forced sex and leaving intimate relationships: Results of the Chicago Women's Health Risk Study. *Women's Health and Urban Life*, 6 (1, May): 6-23.

## 2. Juvenile justice system and risk factor data: 2005 Annual Report

Supported by a grant from the Illinois Juvenile Justice Commission, R&A staff is in the process of completing work on the 2005 Annual Report, which is a compilation of county-level juvenile justice system and risk factor data. Like the previous reports, this version also summarizes recent trends in these data over time and discusses emerging juvenile justice system issues in Illinois, including Balanced and Restorative Justice, the Illinois Juvenile Detention Alternatives Initiative, Disproportionate Minority Contact, and Redeploy Illinois. The comprehensive report, which contains over 200 pages of juvenile justice information, is scheduled for completion this winter and will be available on the Authority website.

- Staff attended JJ Fall Conference Planning meetings on September 14, October 3, October 12, and October 16. (planning sessions for the collaborative juvenile justice conference held in Fall 2007)
- Staff provided training on data collection and analysis for juvenile probation and detention center staff in St. Clair County on September 18.
- Staff attended and presented at the Victim Services Ad Hoc Committee meeting held October 9
- Staff presented and participated in a session on data collection and analysis at the Illinois Probation and Court Services Association Annual meeting on October 18.

#### 3. Evaluation of the Administrative Office of the Illinois Courts Evidence-Based Practices

In March of 2005, ICJIA research staff entered into a three-year cooperative agreement with the National Institute of Corrections (NIC) in the amount of \$194,232 to evaluate Illinois' Evidenced-Based Practices (EBP) Initiative. This project will assist local probation departments participating in the EBP Initiative by providing them with data and analysis that gauges performance before and during the implementation of evidence-based practices, and will establish a process and protocol for ongoing assessment of probation performance through an effective state and local partnership. The first wave of data collection has been completed in all six participating counties: Lake, DuPage, Adams, Cook, Sangamon and the 2<sup>nd</sup> Judicial Circuit. The second wave of data collection has been completed in the 2<sup>nd</sup> Judicial Circuit, will be conducted in Lake County in December 2007, and will also begin in late 2007 at the remaining sites. Partnership agreements have been executed for Sangamon, Cook, DuPage and the 2<sup>nd</sup> Judicial Circuit. A part-time research analyst, Ebony Evans, was hired in October to assist with data collection, entry, and analysis.

#### 4. Commercial Sexual Exploitation of Children and Youth Research Grant

On September 18, 2006, the Authority was awarded a Department of Justice, Office of Juvenile Justice and Delinquency Prevention grant to conduct research on the Commercial Sexual Exploitation of Children and Youth (award # 2006-JP-FX-K057). The overall goal of the research is to gain a better understanding of the commercial sexual exploitation of children and youth (CSEC). A final report will be completed in September 2007. The study utilizes three research methods: focus groups, interviews, and arrest records. The research will:

Professionals from entities with experience in the area of CSEC serve as an advisory group to help Authority staff plan the focus group project. Researchers had a meeting with the advisory board in November 2006. On January 25, 2007, a sub-contract was signed with Claudine O'Leary to serve as a national consultant on the project. On February 28, 2007, a sub-contract was signed for Young Women's Empowerment Project (YWEP), a non-profit agency in Chicago, to recruit focus group participants and moderate the focus groups.

On March 2, 2007, the Institutional Review Board (IRB) application was signed by the ICJIA IRB. One focus group was held on March 21, 2007 and one on May 9, 2007. Participants were adults over 18 years old who as juveniles were involved in the sex trade. The focus groups were audio-taped and each participant was paid a stipend of \$50. Both focus group sessions were transcribed. From April to August 2007, a total of ten federal and local law enforcement officers working in the Chicago Metropolitan area were interviewed on CSEC for this study from the following: Federal Bureau of Investigations, Office of the Attorney General, Chicago Police Department, Cook County State's Attorney's Office, Cook County Sheriff's Department, and suburban Cook County police departments.

A review of the literature was completed with over 70 reference notes in the final report draft. The final report and a research bulletin were completed in October 2007 and submitted to OJJDP for peer review. The review is estimated to be completed by November 2007 and publication of the report and bulletin will follow.

# 5. <u>Assessment of prior victimization and access to services among adult female inmates in the Illinois Department of Corrections</u>

This project is designed as an assessment of the prevalence of prior victimization, primarily domestic violence and sexual assault/abuse, among adult female inmates within the Illinois Department of Corrections. Through an examination of existing data collected during the Reception and Classification (R&C) process at the Dwight Correctional Center, the research team will determine the prevalence of these forms of prior victimization, examine those inmate characteristics correlated with prior victimization (i.e., demographic, socio-economic, criminal and substance abuse history, and mental health), and gauge the access to IDOC services among those with histories of victimization.

A summary was drafted on research of prior domestic violence, child abuse, and sexual assault victimizations of female inmates, as well as their need for services. The information derived from

prison intake assessments includes almost 4,000 female admissions from 2004. The summary warrants more in-depth research to learn further about the extent and nature of victimization and treatment episodes of female inmates. The next step is to share the summary with IDOC and gain support/access to collect further victimization data from women housed at Dwight Correctional Center with IDOC approval. More in-depth interviews completed by Authority staff will be able to address some of the limitations of the basic R&C data.

## 6. CLARIS Web-based Application for methamphetamine lab reporting

The Office of National Drug Control Policy (ONDCP) has asked each state to identify a single agency to be responsible for collecting monthly information regarding meth lab seizure incidents. The Illinois Criminal Justice Information Authority has been identified as the agency to collect this information.

The Illinois Criminal Justice Information Authority applied for and received a U.S. Department of Justice grant to develop CLARIS, a web interface and database to allow Illinois law enforcement agency personnel to enter meth lab seizure data, access these data, and extract these data from customized queries. It was originally designed as a tool to supplement ISP and EPIC data by providing a mechanism to electronically "push," or share, the collected data with EPIC and also share these data with the Illinois State Police, the key feature and hidden by-product of the database. CLARIS allows us to ensure that the agencies using it submit required data both to EPIC and also supply any additional information required by ISP.

Authority staff worked with personnel from Illinois State Police to standardize the classification of lab seizures into the federal (EPIC) categories of (productive) labs, glassware, and dumpsites. This will enable the ISP internal monthly reports to be primarily (80%) generated directly from the reports already filed with EPIC and stored in CLARIS. (As previously stated, the ISP produces its internal monthly meth lab prevention and seizure reporting through CLARIS.)

Staff wrote and tested the utility to transfer data between the tables used for EPIC transmission and the tables used for ISP internal reporting. Data for overtime spent and prevention activities such as speeches to school and other groups is not reported to EPIC and will continue to be input as it is now. However data concerning lab seizures, drug seizures, ingredient and pill seizures, arrests, weapons, and child involvement can now be transferred under computer control. As police officers adopt the standardized incident classification, the utility will be released in early 2008.

#### II. ONGOING ACTIVITIES

#### A. <u>Briefings/Presentations</u>

Since the last Authority meeting, R&A staff made presentations at, and/or attended the following professional meetings:

- Staff met on September 6 with Office of the Attorney General's Youth Court Association Advisory Board meeting in Aurora.
- Staff attended a planning meeting on September 4 in Bloomington for the "Connecting the Pathways" juvenile justice collaborative conference, which was held October 31 November 2, 2007 in Springfield. The Authority is a co-sponsor.
- Staff met with Loyola University Chicago's Center for Urban Research and Learning the week of September 4 to discuss methodology and other project issues for their Authority-funded project, *Analysis of Shelter Utilization by Victims of Domestic Violence*.
- Staff hosted an Illinois Evidenced-Based Practice Evaluation Transition Meeting on September 10 & 11 with national program coordinators, as well as representatives of Administrative Office of Illinois Courts, representatives from pilot sites, and from university partners.
- Staff attended a planning meeting on September 14 in Bloomington for the "Connecting the Pathways" juvenile justice collaborative conference, which was held October 31 November 2, 2007 in Springfield.
- Staff attended a conference in Arlington, VA on September 24-25 for Commercial Sexual Exploitation of Children grantees and will present on research.
- On September 21, staff attended a Rescue our Minors from Sexual Exploitation (PROMISE), which is coordinated by the Salvation Army and Cook County Juvenile Probation and Court Services.
- Staff attended a Commercial Sexual Exploitation of Children Train the Trainer Institute at Dominican University on September 26-28.
- Staff met with auditors from the Auditor General's office to demonstrate the CLARIS system on September 18.
- Research Director attended the Redeploy Illinois Oversight Board Retreat in Zion on September 20.
- On Friday, September 28, staff will present "Long-Term Patterns of Offending in Adult Women" at the European Developmental and Life-Course Workshop, held at the meetings of the European Society of Criminology. After revision, the paper was presented at the American Society of Criminology meetings in November.
- Staff attended the Illinois Violent Death Reporting System Advisory Board meeting on October 9<sup>th</sup> in Chicago.

- Staff attended an ISBA seminar on October 4, Justice for Girls: Delivered or Denied? The research director presented on characteristics of girls who enter the juvenile justice system.
- Staff attended a Justice Research and Statistics Association conference on Oct 10-12 in Pittsburg, PA to present panel sessions on human trafficking and on disproportionate minority contact in the juvenile justice system, and a table session on evidence-based practices in probation. Findings from the CSEC study will be presented at the panel on human trafficking.
- Staff participated in a teleconference to help plan the Connecting the Pathways juvenile justice conference, scheduled for Oct. 31 Nov. 2.
- The Balanced and Restorative Justice training seminar on the topic of victims was held October 15-16 in Bloomington.
- In preparation of an October 12 meeting, Staff prepared data and program summaries to assist in the violence reduction initiative that is being developed.
- Staff presented at the Illinois Probation and Court Services Association meeting on October 18 on data and research issues.
- The Balanced and Restorative Justice training seminar on the topic of victims, sponsored by the Authority, was held October 15-16 in Bloomington. 27 Criminal justice professionals, school personnel, and community outreach workers that provide services to juveniles participated. The seminar was designed to assist in the development of BARJ practices in accordance with the Juvenile Court Acts Purpose and Policy Statement.
- The research director attended a teleconference meeting of the Redeploy Illinois Data Committee on October 18, and a full meeting of the Redeploy Oversight Board on October 19 in Chicago.
- Staff attended a teleconference planning meeting on October 16 for the Connecting Pathways juvenile justice conference.
- Staff attended and participated in the "Connecting the Pathways" collaborative juvenile justice reform conference on October 31 through November 2, 2007. Presentations made by the research director and staff included data workshops for local juvenile justice planners and data issues related to disproportionate minority representation in the juvenile justice system..
- Staff held a teleconference meeting with Col. Michael Snyders and Carol Gibbs of the Illinois State Police on October 23 to review work on the criminal history record system audit, and the use of criminal history information for research and statistics.
- Staff trained the Southeast Illinois Drug Task Force on the use of the CLARIS system the week of October 24.

- Staff met with researchers from Southern Illinois University at Carbondale the week of October 24 regarding their Critical Incident Preparedness and Response on Campuses study.
- Staff met with Karrie Reuter of the Illinois Juvenile Justice Commission on November 7 to discuss the juvenile justice research partnership and specific project plans surrounding the 2005 Juvenile Justice and Risk Factor Data Report as well new research on mental health issues in the juvenile justice system.
- The research director and the Executive Director met with Malcolm Young of the John Howard Association on November 8 to discuss the availability of juvenile justice statistical information.
- Staff attended the Models for Change DMC Committee meeting on November 8 at Loyola University.
- Staff met with IDOC officials on November 9 to discuss data access issues.
- Staff participated in a conference call with the Illinois Youth Court Association Survey on November 13 to discuss the progress of a survey mailed to the approximately 130 youth court programs in the state in October.
- The week of November 8, staff attended a meeting with Partnership to Rescue our Minors from Sexual Exploitation (PROMISE), which is coordinated by the Salvation Army and Cook County Juvenile Probation and Court Services.
- Staff attended the LEAD Advisory Board meeting in Joliet on November 20.
- Staff attended the AOIC's Probation and Court Services Managers' Symposium in Oak Brook on November 14 and 15.
- On November 16, staff met with a member of Northwestern University's Bluhm Legal Clinic on the Dignity in Schools Campaign, a project of the Education Subcommittee of the ABA. The aim of the Campaign is to expose systemic problems in our nation's school systems and provide solutions to improve responses to school discipline.
- Staff participated in a conference call with the Illinois Youth Court Association Survey on November 13 to discuss the progress of a survey mailed to the approximately 130 youth court programs in the state in October.
- Staff presented the paper "Long-term Patterns of Offending in Adult Women" at the American Society of Criminology in Atlanta, Georgia on Thursday, November 15.

## B. Criminal Justice Information Clearinghouse

The Authority serves as a statewide clearinghouse for statistics and other information about crime and the criminal justice system. Many requests continue to come from private agencies (21 percent) and private citizens (46 percent). Other requests came from governmental agencies, researchers, students, news media representatives, legislators, and prison inmates. Twenty-two percent of the requests originate in the Chicago metropolitan area. Thirty-nine percent originate in other parts of the state. All other requests for information were received from outside Illinois, outside the United States, and unknown areas. R&A distributed over 5,604 Authority publications during the first quarter of SFY 08, not including those downloaded from our Website (255,392) [TABLE 1]. The volume of web users has continued to remain at high levels. For the first quarter of SFY 08, there were 2,398,334 "hits" on our website and more than 81,595 visitors (users that remained on the site for a period of time.) There were 255,392 downloads of information or publications for the first quarter of SFY 08 [TABLE 2]. The website continues to be a valuable resource for our constituents. Appendix A lists the publications that have been recently posted on the website since the last Authority Board meetings.

#### C. <u>FSGU Support Efforts</u>

Upon request, R&A staff review and comment on proposed program narratives submitted by potential grantees to FSGU. The focus of R&A comments are in the areas of proposed objectives, goals, and performance measures. FSGU staff also request R&A assistance in the development of data reports for proposed programs. R&A staff continued to work with FSGU staff responsible for the VAWA and JAIBG funds to develop data reports for grantees that include the federally mandated performance measures. This effort will allow federal agencies to improve their reporting of the performance of these grant programs at the state and federal level. R&A staff has also assumed responsibility for the computerization of some program performance data not only for VAWA and JAIBG, but also ADAA/JAG, VOCA, MVTPC funds. Upon FSGU request, staff produce program status reports and/or profiles assessing performance for each of these funding areas over a given period of time.

The research director is now working with staff to refine protocols for this R&A partnership with FSGU.

#### D. <u>Technical Assistance</u>

- Staff helped test MARS (motor vehicle theft) on-line reporting system during much of September and October.
- Staff provided technical assistance for the audit of the CLARIS system.

## E. Balanced and Restorative Justice Trainings:

Staff continues to plan seminars to give juvenile justice practitioners, policymakers, counselors, and treatment providers the tools they need to incorporate the balanced and restorative justice (BARJ) philosophy and its practices into juvenile substance abuse treatment to maximize the potential for rehabilitation. Topics include: delivering restorative substance abuse treatment, using BARJ to maximize offender rehabilitation potential, helping juvenile methamphetamine offenders, imparting empathy with victim impact panels, and the benefits and implementation of juvenile drug courts.

On October 15 and 16, 2007, staff held a two-day seminar on "BARJ and Crime Victims" in Bloomington, Illinois for juvenile justice professionals. The seminar built on previous statewide ICJIA sponsored events: the BARJ Summit held in Fall 2003, the conference, "Juvenile Justice in Illinois: Implementing Restorative Justice in Your Community" held in Spring of 2005, and the nine BARJ practices trainings held over the past two years in Illinois. In addition, training participants built on the information obtained from the ICJIA's BARJ implementation guides. In 1998, Illinois' Juvenile Court Act was revised to include a purpose and policy statement adopting BARJ for all juvenile delinquency cases. Many jurisdictions have not complied with provisions of the Act. This seminar helped service providers incorporate the principles of BARJ in their work with crime victims.

## F. Deaths in Custody Reporting

The Deaths in Custody Reporting Act (DICRA) (P.L. 106-297, effective Oct. 13, 2000) requires states to compile and report quarterly to the U.S. Department of Justice's Bureau of Justice Statistics (BJS) the number of deaths, and the circumstances surrounding the deaths, of people in local jails, state prisons, juvenile correctional facilities, and law enforcement custody. Until recently, the information requested by BJS was limited to deaths in local jails, state prisons, and state juvenile facilities. Collection of DICRA information has been expanded to include deaths that occur while a person is in police custody or in the process of arrest. Information on deaths that occur while a person is in police custody will supplement the annual data on prison inmate deaths that BJS already receives from the Illinois Department of Corrections as part of the National Prisoners Statistics Program and the National Corrections Reporting Program. R&A staff began in July 2004 collecting specific information requested by BJS for all deaths in Illinois that occur while the person is in police custody or in the process of arrest by local, county, and state law enforcement agencies regardless of cause of death. For reporting purposes, the data include the following:

- o Deaths occurring when an individual is in the physical custody, or under the physical restraint, of law enforcement officers, even if the person was not formally under arrest.
- o Deaths that occur by natural causes, while in the physical custody, or under the physical restraint, of law enforcement officers, even if the person was not formally under arrest.
- o Those killed by any use of force by law enforcement officers prior to booking
- o People who died at a crime/arrest scene or medical facility prior to booking.
- o Deaths occurring in transit to or from law enforcement facilities.
- o Deaths of those confined in lockups or booking centers (facilities from which arrestees are usually transferred within 72 hours and not held beyond arraignment).

Summary data on death in law enforcement custody for the year of 2005 was submitted to BJS in July 2007. Once their records are finalized, BJS will be able to move forward with a special three-year (2003-2005) study of arrest fatalities in the United States. The report, Arrest-Related Deaths in the United States, 2003-2005, is expected to be released in October 2007.

As of May 2007, data collected for 2007 can be submitted to BJS either annually or quarterly; with a deadline of March 2008.

#### **G.** Web-based training curriculum (Breeze)

Staff continues to explore development of a web-based application that will serve as a medium to users to present interactive training curricula for criminal justice practitioners, social service professionals, and the general public.

## III. NEW PROJECTS

Data on Victims of Human Trafficking

Staff is participating in an initiative by the Illinois Department of Human Services to expand the scope of data collection, management, and reporting on victims of human trafficking. Staff will examine existing data sources, and make determinations regarding possible enhancements to those systems as well as the initiation of new data capture strategies.

The DePaul College of Law Schiller Du Canto & Fleck Law Center asked the Authority to conduct data entry and analysis for a research project on human sex trafficking. Ms. Jody Raphael, Senior Research Fellow, received a grant from the Chicago Foundation on Women for this research. The project will administer questionnaires to 80 girls and women currently in the sex trade industry (ages 13-25) to gain information about local trafficking, how the industry works, and how to better reach these particular victims. Data is being collected and entered, and will be analyzed in early 2008. The Authority will be able to use the data to complete publications.

#### IV. GRANT PROPOSALS

R&A staff routinely pursues discretionary grants to support data collection, research, and evaluation activities. Frequently these projects involve collaborations with universities and/or other criminal justice agencies. However, there was no activity in this area for the reporting period.

#### V. CONTINUING STAFF DEVELOPMENT AND TRAINING

Staff continues to conduct and/or take part in a variety of staff development and training programs and projects. These include: (a) observations/site visits to several key criminal justice agencies; (b) peer review process for project development and pre-publication; (c) partnerships with the academic community; (d) training classes including basic SPSS use and the use of mapping software. ICJIA

has contracted for training, starting in December of 2007, to train two research staff in the new version of the ARCGIS mapping software. One will attend additional training on server side technologies and the use of the mapping software over the internet in a .net environment. Both will provide assistance and training to all R&A and other interested staff in applying to most modern mapping technologies to the agency's analytical and **reporting/communicative** efforts.

- Several R&A staff are actively pursuing advanced academic degrees in graduate programs and post-graduate programs. Some also serve as adjunct faculty in criminal justice and other social science programs.
- Internship program. Under the direct supervision of a senior staff member in the Research and Analysis Unit, interns have been hired to perform a variety of information functions relating to critical issues facing the Illinois criminal justice system. These might include, for example, assembling data for analysis and writing a summary of results, developing data collection instruments and collecting data, writing press releases or editing documents for publication, converting spreadsheet data to web-friendly formats, assisting with the development of on-line training, staffing committees, or other tasks as appropriate. There is no compensation for these positions, but interns may be able to use the experience as course credit.

cc: Lori G. Levin Hank Anthony

## Appendix A

## **Publications**

## **Research Bulletins**

State Criminal Justice Survey Seeks Methods to Stem Drug Use (September 2007)

## **Research Reports**

CLEAR and I-CLEAR: A Report on New Information Technology in Chicago and Illinois (October 2007)

An Evaluation of the Cook County Community Based Transitional Services for Female Offenders Program (August 2007)

## **Program Evaluation Summary**

## Research at a Glance

## The Compiler

Juvenile Reform Specialized Services help fuel fight against probation recidivism (Summer 2007)

TABLE 1. Information Request Handling Statistics July 1, 2007 – September 30, 2007

ITEM	REQUESTS/Pct					
Information requests						
handled:	112					
Monthly average number						
of requests:	37					
Geographic Origin of requesters:						
Chicago metropolitan area	22%					
Other region of Illinois	39%					
U.S. other than Illinois	20%					
Outside the U.S.	1%					
Unknown	18%					
Type of requester:						
Government agency	19%					
Private agency	21%					
Researcher	5%					
Student	7%					
Citizen	46%					
Media	1%					
Legislators	<1%					
Inmates	<1%					
Method of request:						
Telephone/fax	46%					
Mail	1%					
Email/Internet	8%					
In-person	1%					
ICJIA Website	45%					
<b>Publications disseminated:</b>						
Mailed in response to						
requests	5,604					
Downloaded from Website	255,392					
Total	260,996					

# Table 2. Authority Website Trends www.icjia.state.il.us July 1, 2007 – September 30, 2007

	Hits		User Sessions		Visitors					
Month/Year	Entire Site	Average Per Day	Sessions	Average Per Day	Average Length (min)	Unique	One-Time	Repeat	File Downloads	CJ DISPATCH SUBSCRIBERS
July-07	768,035	27,519	134,731	4,346	17	31,535	25,350	6,185	99,259	2,368
Aug-07	769,423	29,529	106,344	3,430	19	30,701	24,813	5,888	82,375	2,385
Sept-07	860,876	24,547	81,682	2,722	18	31,131	25,817	5,314	73,758	2,417
TOTAL	2,398,334	81,595	322,757	10,498	54	93,367	75,980	17,387	255,392	7170
MONTHLY AVERAGE	799,445	27,198	107,586	3,499	18	31,122	25,367	5,796	85,130	





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## Memorandum

**To:** Authority Members

From: Herbert Johnson

**IIJIS Project Manager** 

Date: November 15, 2007

**Re:** Illinois Integrated Justice Information System Project Update

August 2007 through November 2007

Since the last report to Authority members, progress has been made in the following areas of the Illinois Integrated Justice Information Systems (IIJIS) Project:

#### **Tactical planning efforts**

• Under the leadership of Colonel Michael Snyders, the Planning & Policy Committee has instituted a series of teleconferences for committee meetings. This approach allows more of the members to participate without disrupting their entire schedules. It relieves the complication of traveling and makes better use of the member's time.

The Booking and Rapsheet Subcommittee convened a work group to work on a standardized booking document. The group will consider the required elements for a variety of booking situations. The subcommittee met several times and produced some of the documents that would compose an Information Exchange Package Document (IEPD). There are many different types of documents that create this package. The subcommittee developed a list of elements that they believe are required for all types of bookings that occur.

The Planning and Policy Committee as a whole has as its largest charge to take the 2003/2004 strategic plan and review it to determine if the high-level strategic issues are still valid, and to make recommendations to the Implementation Board. The overall objective of these meetings is to review the strategic issues of the IIJIS Strategic Plan from a high-level, top-down, strategic approach, and from the sub-committee level or a bottom-up approach. The key elements that are being examined are the IIJIS Vision, Mission, and the Values and Guiding Principles for Integrated Justice.

## **IIJIS Governance**

• The IIJIS Executive Steering Committee met on October 10, 2007 and the full Implementation Board met on November 14, 2007. The Executive Steering set the agenda for Implementation Board meeting and began discussion on the 2007 accomplishments and status of the action items/work products.

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The Implementation Board recommended that each of the committees develop some key goal objectives for the upcoming year. These would be major items that would have a significant impact on the initiative. One of the key areas of concern is the need for funding and additional resources to support the project.

## **IIJIS Outreach Committee**

• Following a successful IIJIS Summit, the Outreach Committee met on October 16, 2007. The committee began to re-establish its subcommittees and appoint new co-chairs for each. The committee also began a review of the Media Strategic and Marketing Plans. The Presentations Subcommittee has begun a review and update of the IIJIS PowerPoint presentation. The Educational Materials Subcommittee has begun a review of the current materials developed for IIJIS and will be updating them accordingly. This subcommittee will be working with the Funding Committee to develop friend-raising to fund-raising strategies.

## **IIJIS Funding Committee**

• Although IIJIS was not awarded funding under the Byrne Memorial Grant Program for the 2007 Competitive Grant, the Funding Committee continued to meet. The committee met on September 25, 2007. One of the key issues concerned the composition of the Funding Committee. The committee is taking steps to increase the committee's diversity, geographically and by type of stakeholder. The committee plans to contact individuals who have grant writing and/or grant administration experience. The committee has begun to identify specific funding requirements for implementing the 2008 action plans of all the IIJIS Committees. Committee members also participated with the Policy and Planning Committee to develop a "snapshot of success" for IIJIS. This "snapshot of success" will help to establish the future vision of the initiative.

#### Privacy policy development efforts

• The development of *Privacy Policy Guidance Volume 2*, which addresses the enhanced collection, analysis, and dissemination of police report information, is ongoing. The following issues have been researched and are complete. Issue #1 – Treatment of victim information; Issue #2 – Treatment of witness information; Issue #3 – Treatment of information concerning juveniles; Issue #4 – Treatment of suspect information; Issue#7 Availability of statistical summary information has a first draft completed with the Introduction, Research, and the Public Oversight sections completed. A meeting of the subcommittee will be called to vet the issues completed to date, and to provide input into the other open items.

#### **IIJIS Survey Update**

A new IIJIS survey is being developed to ascertain the integration needs and gather
information on the types of information sharing projects that exist within the state. The
survey is being developed with the assistance of the Research and Analysis Unit from the
Illinois Criminal Justice Information Authority, and input from each of the committees
and members of the IIJIS Implementation Board. It is anticipated that the survey will be
sent out by year-end in both paper and electronic format, and will provide a great deal of
input as to the state of integration in Illinois.

# Illinois Integrated Justice Information System Project Update November 15, 2007



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## Memorandum

**To:** Authority Members

**From:** Brian Brosnan

**Date:** November 13, 2007

**Re:** Information Systems Unit Report

The following highlights the work performed by Information Systems Unit since the last Authority meeting.

## The InfoNet System

One hundred and eight domestic violence and sexual assault programs and seventeen child advocacy centers currently access InfoNet from nearly two hundred sites throughout the state. Since the Authority last met, the InfoNet team continued to improve the efficiency and performance of the system for current users. Some specific accomplishments during the past quarter follow.

Staff continued to provide technical assistance and training to InfoNet users. Four new user trainings were conducted for domestic violence and sexual assault centers. Two of these trainings were held in Chicago on October 31<sup>st</sup> and November 13<sup>th</sup>, while the other two were held in Springfield on October 23<sup>rd</sup> and November 1<sup>st</sup>. Additionally, four advanced trainings were held for domestic violence and sexual assault centers. These trainings focused on reporting grant-specific information as well as how to utilize InfoNet data for caseload management, program development, and reporting. These trainings were conducted in Chicago on November 8<sup>th</sup> and November 9<sup>th</sup> (2 one-day trainings), and in Springfield on October 25<sup>th</sup> and November 6<sup>th</sup>. An additional training will be held for all InfoNet users on Tuesday, December 4<sup>th</sup>. This training focused on creating graphs and charts in Microsoft Excel using InfoNet data. This is a new training offered to InfoNet users in SFY08 and designed to teach programs how to use graphs and charts to identify emerging trends, unmet needs, potential service gaps, and as tools to advocate for improved systems response to crime victims.

In addition, one User Advisory Group meeting was convened in Bloomington on October 17th. User Advisory Groups are forums for users to provide feedback to the InfoNet manager about the utility of the system.

InfoNet data was also used to facilitate discussion of funding priorities among the

Victims of Crime Ad Hoc Committee members convened in Chicago on October 9<sup>th</sup>. InfoNet data helped provide a more complete picture of how VOCA funds administered by ICJIA have impacted Illinois communities.

## Systems Support Quarterly Report

Systems support continues its technical support to the agency internal and external users along with the support of the agency local and wide area networks. Maintaining, upgrading and updating the existing systems remain the top priority. Technical resources are being used to troubleshoot servers, computers and other network peripherals as needed.

The ISU staff troubleshooting has been intended to install or resolve issues with client and server software applications. This includes Microsoft Office suite with Microsoft Outlook client, ArcView (mapping program) and SPSS (statistical program) and CLARIS (internally developed software program)

The new leased 46 HP computers have been disbursed to CJIA staff. Some very old computers that are used for general usage are in the process of being replaced with the leftover three-year-old Dell computers. Our goal is to give to all full time employees a new computer to have all users on the same operating system platform. In order to accomplish this goal the agency needs to lease an additional eleven computers yet.

Recently, ISU participated in the State of Illinois audit. The emphasis was on ICJIA-IPSAN network separation and CLARIS program.

During the separation a couple of servers located on IPSAN racks were required to be moved to ICJIA racks. Due to this move we are in the process of replacing an outdated console switch.

Also two of our major supporting network programs, Symantec Enterprise and CheckPoint firewall, were approved for the yearly renewal subscription.

## **ICJIA/IPSAN Transition:**

On October 22, 2007 the ICJIA WAN (Wide Area Network) has been successfully separated from IPSAN. Via the conference call ICJIA, IPSAN and CMS were working together to coordinate the separation. Our agency received from CMS new public IP addresses for Internet and CMS access. IPSAN will continue to use IP addresses owned by ICJIA for public and private usage.

IPSAN's HP mainframe servers are still located at the agency. For that reason IPSAN continues to connect to our location, but not the agency network.

As a result of the separation, the agency local area network (LAN) is in need of improvements. This includes replacing a couple hubs and switches and removing any evidence of IPSAN's presence on any agency servers and firewall rules. It also requires changing all passwords associated with accessing any hardware of software on the agency

LAN. A Nexum consultant is going to perform these modifications under the initial statement of work (SOW) agreement.

## **MARS**

Authority staff is waiting approval of a charter for a data collection system that will allow online motor vehicle theft reporting by state-funded anti-theft task forces throughout Illinois.

The Motor Vehicle Automated Reporting System (MARS) will allow simpler and more accurate monthly reporting of vehicle recoveries, arrests, and investigations of stolen vehicles.

The system will be used throughout the state by motor vehicle theft task forces supported with Motor Vehicle Theft Prevention Council funding. Statistics on auto theft are used to help determine annual task force funding needs.

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# Memorandum

**To:** Authority Members

From: Hank Anthony

**Date:** November 30, 2007

**Re:** Summary of Office of Administrative Services Activities

The Office of Administrative Services continues to support the day to day activities of the Authority to include: mail operations, supply room operation, security, reception, procurement of goods and services, vehicle maintenance, telecommunications coordination, property inventory control, Authority database maintenance, internal staff moves and travel and conference coordination activities.