

120 S. Riverside Plaza, Suite 1016 Chicago, Illinois 60606

Tel: (312) 793-8550 Fax: (312) 793-8422 TDD: (312) 793-4170

www.icjia.state.il.us

Prepared by

The Research and Analysis Unit

Rod R. Blagojevich Governor

Sheldon Sorosky Chairman

Lori G. Levin Executive Director

December 2004

Research and Program Evaluation in Illinois: The Extent and Nature of Drug and Violent Crime in Illinois' Counties



A Profile of the White County Criminal and Juvenile Justice Systems

This project was supported by Grant # 02-DB-MU-0017, awarded to the Illinois Criminal Justice Information Authority by the Bureau of Justice Assistance, Office of Justice Programs, U.S. Department of Justice. The Assistant Attorney General, Office of Justice Programs, coordinates the activities of the following programs, offices and bureaus: Bureau of Justice Assistance, Bureau of Justice Statistics, National Institute of Justice, Office of Juvenile Justice and Delinquency Prevention, and the Office for Victims of Crime. Points of view or opinions contained within this document are those of the authors and do not necessarily represent the official position or policies of the U.S. Department of Justice.

Illinois Criminal Justice Information Authority
120 S. Riverside Plaza, Suite 1016
Chicago, Illinois 60606-3997
Telephone (312) 793-8550
Telefax (312) 793-8422
World Wide Website http://www.icjia.state.il.us

ACKNOWLEDGMENTS

A number of organizations and individuals put a great deal of effort into the development of this document. The Authority's Research and Analysis Unit is very grateful for the assistance provided by the following organizations:

Administrative Office of the Illinois Courts
Illinois Department of Children and Family Services
U.S. Department of Commerce, Bureau of the Census
Illinois Department of Corrections
Illinois State Police

This document was put together by the following Research and Analysis Unit staff:

Sharyn Adams
Jessica Ashley
Robert Bauer
Christopher Humble
Christine Martin
Adriana Perez
Idetta Phillips
Michelle Repp

CONTENTS

| Section | | Page Number |
|--|--|-------------|
| I. In | troduction | 1 |
| | w Enforcement Activities in White County | |
| III. Ad | lult and Juvenile Court Activity in White County | 11 |
| | il Populations in White County | |
| V. In | dicators of Child Abuse and Neglect in White County | 21 |
| VI. Appendix I (Map of Illinois Counties within a Metropolitan Statistical Area) | | 24 |
| | Bibliography | |
| | LIST OF FIGURES | |
| Figure | | Page Number |
| Figure 1. | Total Violent Index Offense Rates in White and Other Rural Counties | 4 |
| Figure 2. | Total Property Index Offense Rates in White and Other Rural Counties | 5 |
| Figure 3. | Index Arrest Rate in White and Other Rural Counties | |
| Figure 4. | Drug Arrests in White County | 7 |
| Figure 5. | Drug Arrest Rates in White and Other Rural Counties | 8 |
| Figure 6. | Cannabis Seized in White County | |
| Figure 7. | Methamphetamine Seized in White County | 10 |
| Figure 8. | Felony and Misdemeanor Filings in White County | 12 |
| Figure 9. | Felony Filing Rates in White and Other Rural Counties | 13 |
| Figure 10 | Juvenile Delinquency Petitions Filed and Adjudicated in White County | |
| Figure 11 | Sentences Imposed on Felons Convicted in White County | 15 |
| Figure 12 | IDOC New Court Commitments from White County, by Offense Type | 16 |
| Figure 13 | Juvenile Court Commitments to the IDOC Juvenile Division from White Coun | ty17 |
| Figure 14 | Total Adult and Juvenile Active Probation Cases in White County | 18 |
| Figure 15 | Average Daily Population of the White County Jail | 19 |
| - | Average Daily Jail Population Rates, White and Other Rural Counties | |
| Figure 17 | Reported and Verified Cases of Child Abuse and Neglect in White County | 22 |
| Figure 18 | Rate of Verified Cases of Child Abuse and Neglect, White and Other | |
| - | Rural Counties | 23 |

FOREWORD

The Illinois Criminal Justice Information Authority is a state agency created in 1983 to promote community safety by providing public policymakers, criminal justice professionals and others with information, tools and technology needed to make effective decisions that improve the quality of criminal justice in Illinois. The Authority provides an objective system-wide forum for identifying critical problems in criminal justice, developing coordinated and cost-effective strategies, and implementing and evaluating solutions to those problems. The specific powers and duties of the Authority are delineated in the Illinois Criminal Justice Information Act (Illinois Compiled Statutes, Ch. 20, Sec. 393/7). Two of the Authority's many responsibilities are serving as a clearinghouse of information and research on criminal justice and undertaking research studies to improve the administration of criminal justice.

Since 1989, the Authority's Research and Analysis Unit has received funds under the federal Anti-Drug Abuse Act of 1988 to document the extent and nature of drug and violent crime in Illinois and the criminal justice system's response to these offenses. As a result of these efforts, the Authority has amassed a large amount of data measuring the extent and nature of drug and violent crime in Illinois and the impact these crimes have had on the criminal justice system. To put this information into the hands of Illinois' criminal justice policymakers in a useful summary format, the Authority's Research and Analysis Unit has developed profiles of the criminal justice system for each county in Illinois. In 1994, the Illinois Criminal Justice Information Authority produced a series of reports detailing criminal justice system activity levels for each of Illinois' 102 counties. As a result of the positive response by local criminal justice officials, in 1996 the Authority updated and expanded the scope of these reports to reflect current criminal and juvenile justice activity. It is hoped that these 2004 updated reports will be as valuable, if not more, than the original versions. In addition to providing policymakers with an overview of activities across the components of the justice system in their county (law enforcement, courts and corrections), the profiles also provide perspective by including trends experienced in counties with similar population sizes.

While the data presented in this report are by no means inclusive of all indicators, they do provide a general overview of crime and the criminal justice system's response. In addition, these data are readily available and consistently defined through existing statewide data collection mechanisms.

The information presented in this profile has been provided to the Authority by a number of state agencies, specifically: the Illinois State Police, the Administrative Office of the Illinois Courts, the Illinois Department of Corrections, and the Illinois Department of Children and Family Services. The support and cooperation of these agencies and their staffs have helped make this report an informative and timely source of information on the activities of the criminal justice system in Illinois.



The Illinois Criminal Justice Information Authority's Web-based clearinghouse of criminal justice data available at:

I. Introduction

White County, located in northern Illinois, covers an area of 495 square miles and had a 2003 population of 15,106, according to estimates by the U.S. Department of Commerce's Bureau of the Census. Using these figures, White County was the 54th largest county in Illinois geographically, but 77th largest in terms of population. Combining these two measures, White County had the 79th highest population density per square mile among Illinois' 102 counties.

As with the previous reports, information specific to White County is presented in comparison with similar counties. To provide more useful comparisons, counties have been separated into four types; 1) Cook County, 2) Collar counties, 3) urban counties (outside of Cook and the Collar counties), and 4) rural counties. Because of its size, Cook County is compared to the rest of the state. The Collar counties are the five that border Cook County (DuPage, Lake, Kane, McHenry, and Will). Urban and rural counties are defined by whether or not they lay within a Metropolitan Statistical Area (MSA) (Appendix 1, page 24). Based on these definitions, there are 36 counties in Illinois that are part of a MSA (Cook, Collar, and urban counties) and 66 counties that are not part of a MSA (in other words, rural).

Recent changes to the standard definitions of MSAs have affected the classification of several Illinois counties. The United States Office of Management and Budget (OMB) defines metropolitan and micropolitan statistical areas according to published standards that are applied to Census Bureau data. The general concept of a metropolitan or micropolitan statistical area is that of a core area containing a substantial population nucleus, together with adjacent communities having a high degree of economic and social integration with that core. Currently defined metropolitan and micropolitan statistical areas are based on the application of 2000 standards to 2000 decennial census data and were announced by OMB on June 6, 2003.

Standard definitions of metropolitan areas have changed over time. The term "metropolitan area" (MA) was adopted in 1990 and referred collectively to metropolitan statistical areas (MSAs), consolidated metropolitan statistical areas (CMSAs), and primary metropolitan statistical areas (PMSAs). More recently, the term "core based statistical area" (CBSA) became effective in 2000 and refers collectively to metropolitan and micropolitan statistical areas.

The 2000 standards require that each CBSA must contain at least one urban area of 10,000 or more population. Each metropolitan statistical area must have at least one urbanized area of 50,000 or more inhabitants. Each micropolitan statistical area must have at least one urban cluster of at least 10,000 but less than 50,000 population.

Under the standards, the county (or counties) in which at least 50 percent of the population resides within urban areas of 10,000 or more population, or that contain at least 5,000 people residing within a single urban area of 10,000 or more population, is identified as a "central county" (counties). Additional "outlying counties" are included in the CBSA if they meet specified requirements regarding residents commuting to or from the central counties.

Changes in the definitions of these statistical areas since the 1950 census have consisted chiefly of: 1) the recognition of new areas as they reached the minimum required city or urbanized area population, and 2) the addition of counties to existing areas due to new decennial census data. In some instances, formerly separate areas have been merged, components of an area have been transferred from one area to another, or components have been dropped from an area. The large majority of changes have taken place on the basis of decennial census data.

Because of these historical changes in geographic definitions, users must be cautious in comparing data for these statistical areas from different dates. For more information, contact the Population Distribution Branch at (301) 763-2419 (U. S. Census Bureau).

Based on these characteristics, White County is one of Illinois' 66 rural counties. Throughout this report, the criminal justice activity trends experienced in White County will be compared to those trends experienced in the other rural counties. This comparison will be realized through the calculation of rates for the activities being analyzed, with the number per 100,000 population the format for all the rates.

II. Law Enforcement Activities in White County

One of the most commonly used indicators of the level of crime in a particular jurisdiction is the number of *Index offenses* reported to the police. There are eight separate offenses which constitute the Crime Index, including murder, criminal sexual assault, robbery, aggravated assault (violent Index offenses), burglary, theft, motor vehicle theft, and arson (property Index offenses). Although these eight offenses do not account for all crimes reported to the police, they are considered to be the most serious, frequent, pervasive, and consistently defined by different law enforcement agencies.

An indicator of the workload that law enforcement agencies place on other components of the justice system is the number of arrests made by police, including those for violent and property Index offenses and drug offenses. Unlike offenses, which are what police must respond to, arrests represent those offenders who may eventually be processed through other components of the justice system, including the courts, county jails, and state and local correctional programs.

In addition to local law enforcement agencies, the Southern Illinois Drug Task Force (SIDTF) also serves White County. Throughout most of the period analyzed, there were 21 Metropolitan Enforcement Groups (MEGs) and task forces operating in Illinois. A county is considered to be served by a MEG or task force if at least one law enforcement agency within that county participated in that MEG or task force either by providing personnel or financial resources.

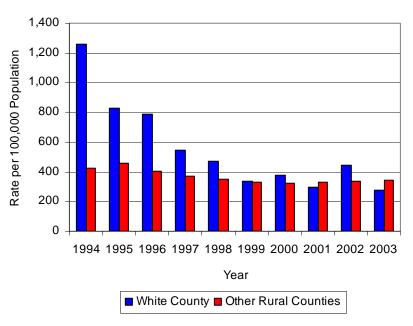
To learn more about the drug enforcement activities of the Southern Illinois Drug Task Force and Illinois' other MEGs and task forces, profiles of each of the units were developed by the Authority's Research and Analysis Unit and are available through the Authority's Criminal Justice Information Clearinghouse or can be downloaded from the Authority's Website at www.icjia.state.il.us.

The number of violent Index offenses reported to the police decreased 79 percent in White County between 1994 and 2003, from 199 to 42. As in previous years and in most other counties, aggravated assault offenses accounted for the majority (81 percent) of violent Index offenses reported in White County in 2003.

Between 1994 and 2003, the violent Index offense rate in White County decreased 78 percent, from 1,257 to 278 offenses per 100,000 population (Figure 1). During that same period, the violent Index offense rate in the other rural counties decreased, decreasing 19 percent, from 425 to 347 offenses per 100,000 population. The 2003 violent Index offense rate in White County was 20 percent lower than the rate in the other rural counties.

Figure 1

Total Violent Index Offense Rates in White and Other Rural Counties



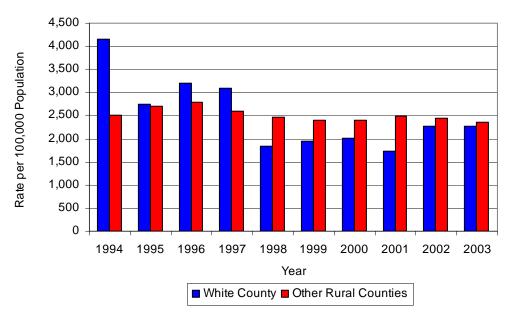
Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Between 1994 and 2003, the number of property Index offenses reported to the police in White County decreased 48 percent, from 657 to 344. Thefts accounted for 73 percent of all property Index offenses reported in White County during 2003.

Between 1994 and 2003, the property Index offense rate in White County decreased 45 percent, from 4,151 to 2,277 offenses per 100,000 population (Figure 2). The property Index offense rate in the other rural counties decreased 6 percent, from 2,507 to 2,363 offenses per 100,000 population. White County's 2003 property Index offense rate was 4 percent lower than the rate in the other rural counties.

Figure 2

Total Property Index Offense Rates in White and Other Rural Counties



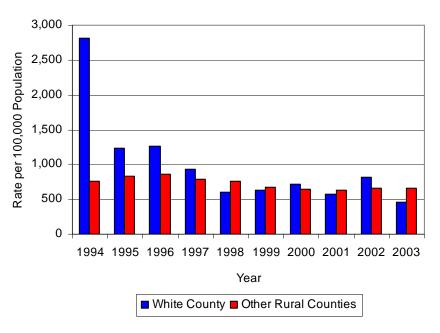
Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Between 1994 and 2003, arrests for total Index offenses by law enforcement agencies in White County decreased 84 percent, from 445 to 69. The majority of Index arrests were for property Index offenses. Of the 69 Index arrests made in White County during 2003, 29 percent were for violent Index crimes and 71 percent were for property Index crimes. Arrests for theft and aggravated assault accounted for the majority of property and violent Index arrests in White County during 2003. Aggravated assaults accounted for 85 percent violent Index arrests, while thefts accounted for 78 percent of all property Index arrests.

Between 1994 and 2003, the Index arrest rate in White County decreased 84 percent, from 2,812 to 457 arrests per 100,000 population (Figure 3). During the same period, the Index arrest rate in the other rural counties decreased 14 percent, from 763 to 658 arrests per 100,000 population. In 2003, White County's Index arrest rate was 31 percent lower than the rate in the other rural counties.

Figure 3

Index Arrest Rates in White and Other Rural Counties



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Between 1994 and 2003, arrests for total drug offenses (including violations of Illinois' Cannabis Control Act, Controlled Substances Act, Drug Paraphernalia Control Act, and the Hypodermic Syringes and Needles Act) decreased 36 percent in White County, from 252 to 161 (Figure 4). Similar to other counties, total drug arrests in White County remained relatively stable between 1983 and 1992, before jumping to a period high of 354 in 2001. Drug Paraphernalia Control Act violations accounted for a large proportion of the increase in total drug arrests until 2001, before declining to just two arrests in 2003.

During the period analyzed, arrests for violations of Illinois' Cannabis Control Act (which prohibits the possession, sale, and cultivation of cannabis) in White County out-numbered arrests for violations of the Controlled Substances Act (which prohibits the possession, sale, distribution, or manufacture of all other illegal drugs such as cocaine and opiates) until 1998. After 1998, arrests for violations of the Controlled Substances Act have out-numbered arrests for violations of the Cannabis Control Act. Between 1994 and 2003, the number of arrests for violations of the Cannabis Control Act in White County decreased 65 percent, from 187 to 66. In contrast, arrests for violations of the Controlled Substances Act doubled, from 44 to 88, during the same period (Figure 4).

Drug Arrests in White County 400 350 **Number of Drug Arrests** 300 250 200 150 100 50 0 1994 1995 1996 1997 1998 1999 2000 2001 2002 2003 Year Cannabis Control Act Controlled Substance Act Total Drug Paraphernalia Control Act

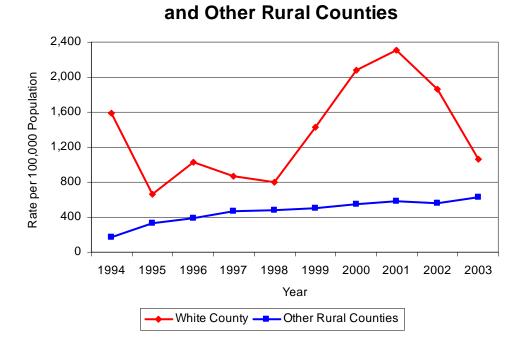
Figure 4

Source: Illinois State Police

Between 1994 and 2003, the arrest rate for all drug law violations in White County decreased 33 percent, from 1,592 to 1,066 per 100,000 population (Figure 5). The total drug arrest rate in the other rural counties, on the other hand, more than tripled between 1994 and 2003, from 166 to 628 per 100,000 population. In 2003, the drug arrest rate in White County was 70 percent higher than the rate in the other rural counties.

Figure 5

Drug Arrest Rates in White



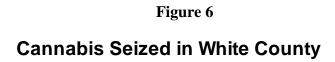
Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

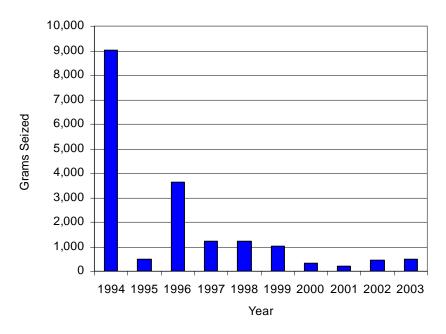
Drugs Seized in White County

Drugs seized by law enforcement agencies are another indicator of the extent and nature of the illegal drug trade in a jurisdiction. When illegal drugs are seized by law enforcement agencies in Illinois, they are submitted to a crime lab for analysis. Most agencies submit drugs to one of the Illinois State Police crime labs. These labs record the quantity of drugs submitted from each county. This section discusses the quantities of illegal drugs seized and submitted to the Illinois State Police from law enforcement agencies in White County.

Cannabis Seized in White County

Cannabis accounts for the majority of drugs seized in White County and in most Illinois jurisdictions. Although there were large variations in the number of grams of cannabis seized between 1994 and 2003, the quantity of cannabis seized in White County decreased 95 percent, from 9,027 grams to 485 grams (Figure 6).





Source: Illinois State Police

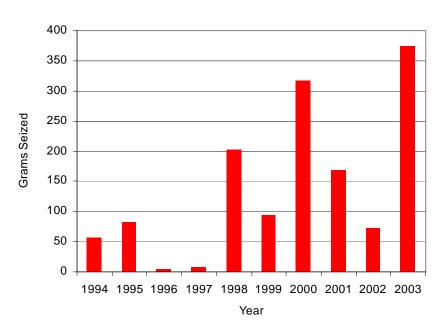
During the period between 1994 and 2003, the quantity of cannabis seized in the other rural counties decreased 55 percent, from 599,122 grams to 272,158 grams. In 2003, White County had a cannabis seizure rate of 3,209 grams per 100,000 population, 80 percent lower than the rate of 16,242 grams per 100,000 population in the other rural counties.

During the past decade, it is clear that methamphetamine "activity" in the state has increased dramatically and has become a significant drug problem in many jurisdictions. Further, the extent to which law enforcement agencies are encountering methamphetamine has also dispersed across a large area of the state, with most of this being fueled by activities taking place in Illinois' rural jurisdictions.

The quantity of methamphetamine seized in White County increased dramatically between 1994 and 2003 (Figure 7). The quantity of methamphetamine seized in White County increased from 57 grams in 1994 to 374 grams in 2003. The amount of cocaine (which includes both powder and crack cocaine), decreased from three grams in 1994 to less than one gram in 2003.

Figure 7

Methamphetamine Seized in White County



Source: Illinois State Police

The quantity of methamphetamine seized in the other rural counties increased dramatically during the period analyzed. Between 1994 and 2003, the amount of methamphetamine seized increased in the other rural counties, from 2,562 grams to 12,843 grams. Conversely, the amount of cocaine seized decreased 79 percent in other rural counties, from 71,276 grams in 1994 to 15,170 grams in 2003. In 2003, 2,475 grams of methamphetamine per 100,000 population were seized in White County, compared to a rate of 766 grams of methamphetamine per 100,000 population seized in the other rural counties.

III. Adult and Juvenile Court Activity in White County

Although Illinois has one of the best court reporting systems in the country, the Administrative Office of the Illinois Courts only collects information regarding the aggregate number of court filings, dispositions, and probation caseloads. Currently, there are no statewide data available on court filings, dispositions, and convictions by offense type. However, detailed offense data are available from the Illinois Department of Corrections for those convicted felons sentenced to prison.

Trends in the number of delinquency petitions filed and adjudicated in juvenile court are also presented. Illinois statutes define delinquency offenses as those committed by someone younger than 17 years old that would be considered crimes if committed by someone 17 years of age or older.

In Illinois, county probation departments are overseen by the Administrative Office of the Illinois Courts' Probation Division. This section also presents data on active misdemeanor and felony adult caseloads and the number of juveniles under the supervision of the probation departments in White County and the other rural counties.

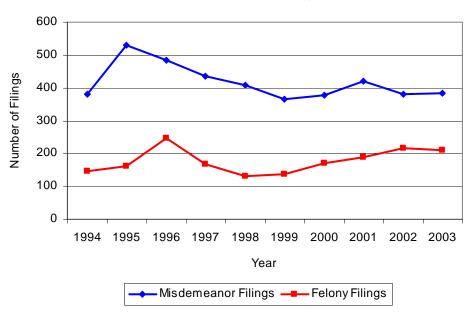
Misdemeanor and Felony Filings in White County

The Administrative Office of the Illinois Courts reports data on criminal court cases in two categories: misdemeanors and felonies. After screening a case and deciding it warrants further action, the state's attorney must file formal charges in court. Misdemeanor cases are less serious than felonies and can be punished by a probation sentence of one year or less and less than one year of incarceration. Felony cases, on the other hand, are more serious and can be punished by a probation term up to four years and incarceration for more than one year. When comparing the number of filings across time and across counties, it should be noted that differences in reporting practices exist. For example, when two or more defendants are involved in a single case, some state's attorneys file a single case charging all defendants, while others file a separate case for each suspect.

In 2003, felony and misdemeanor court filings accounted for 9 percent of all filings in White County's courts (civil, traffic, family, and other). Between 1994 and 2003, the number of felony filings in White County increased 42 percent, from 147 to 209 (Figure 8). During the same period, misdemeanor filings remained the same at 382 in 1994 to 383 in 2003. In 2003, misdemeanor filings have out-numbered felony filings by almost two to one.

Figure 8

Felony and Misdemeanor Filings in White County

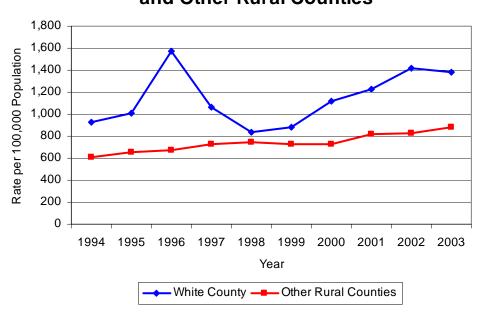


Source: Administrative Office of the Illinois Courts

Between 1994 and 2003, the felony-filing rate in White County increased 49 percent, from 929 to 1,384 cases per 100,000 population (Figure 9). Similarly, the felony-filing rate in the other rural counties increased 45 percent during this period, from 611 to 885 cases per 100,000 population. In 2003, the felony-filing rate in White County was 56 percent higher than the rate in the other rural counties.

Figure 9

Felony Filing Rates in White and Other Rural Counties



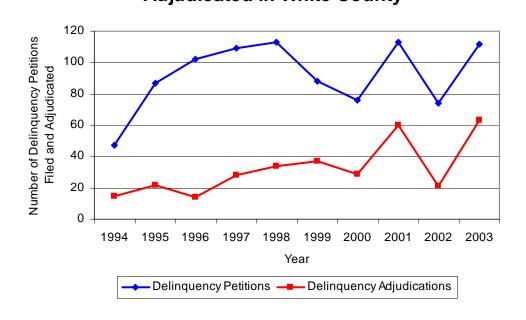
Source: Administrative Office of the Illinois Courts and U.S. Census Bureau data

Illinois' juvenile court system differs in several key aspects from the adult criminal court system. One aspect revolves around the difference in treatment between juveniles and adults: the juvenile court process is somewhat less formal and adversarial; authorities are given much more latitude in determining the proper response to each case. Traditionally, the terminology used to describe juvenile proceedings has been less harsh than that used for the adult criminal process. For example, Illinois' juvenile courts accept "petitions of delinquency" rather than misdemeanor or felony criminal complaints. However, pursuant to the Juvenile Court Reform Act of 1998, criminal court terms, such as "trial" and "sentencing," have replaced the less harsh "adjudicatory hearing" and "dispositional hearing" terms.

Between 1994 and 2003, the number of juvenile delinquency petitions filed in White County more than doubled, from 47 to 112 (Figure 10). In 2003, 56 percent of the juveniles named in delinquency petitions were adjudicated delinquent. Between 1994 and 2003, delinquency adjudications also more than quadrupled, from 15 to 63. The majority of cases not resulting in an adjudication were continued under supervision.

Figure 10

Juvenile Delinquency Petitions Filed and Adjudicated in White County



Source: Administrative Office of the Illinois Courts

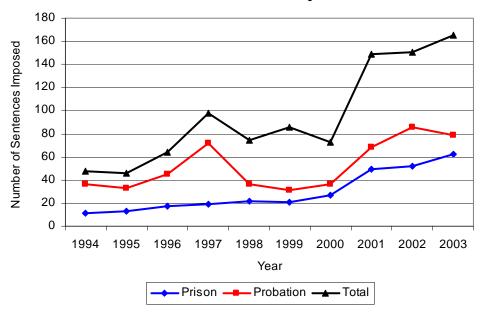
Between 1994 and 2003, the delinquency petition-filing rate in White County also more than doubled, from 3,001 to 7,746 per 100,000 juveniles. During the same period, the delinquency petition-filing rate in the other rural counties increased 11 percent, from 2,003 to 2,219 petitions per 100,000 juveniles. In 2003, the delinquency petition rate in White County was more than three times higher than the rate in the other rural counties.

Anyone convicted of a felony in Illinois can be sentenced either to prison or probation, or receive a conditional discharge. A number of factors influence the type and length of sentence imposed on convicted felons, including the severity of the crime, the offender's criminal and social history, safety of the community, and legislation affecting certain types of offenses. For some types of convictions a sentence to prison is required by state statute.

Between 1994 and 2003, the number of offenders convicted of a felony and sentenced in White County more than tripled, from 48 to 165 (Figure 11). Felony probation sentences accounted for a decreased proportion of total sentences, decreasing from 75 percent in 1994 to 48 percent in 2003. On the other hand, between 1994 and 2003, the proportion of felons sentenced to prison increased from 23 percent to 38 percent. In 2003, 14 percent of convicted felons in White County were sentenced to something other than prison or probation.

Figure 11

Sentences Imposed on Felons Convicted in White County



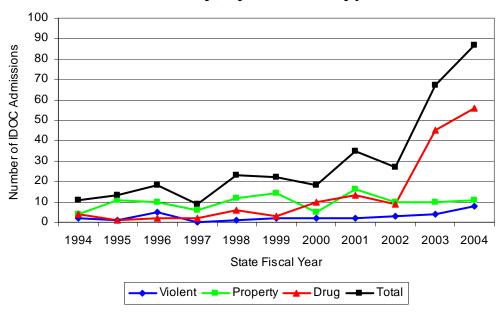
Source: Administrative Office of the Illinois Courts

Adult Prison Admissions from White County

Between State Fiscal Years (SFYs) 1994 and 2004, the number of admissions to the Illinois Department of Corrections' Adult Division from White County increased dramatically from 11 to 87 (Figure 12). During this period, the number of violent, property, and drug offender admissions increased. The number of violent offender admissions increased from two to eight, while the number of property offenders more than doubled, from four to 11. The number of drug offenders admitted increased dramatically from four in SFY 1994 to 56 in SFY 2004.

Figure 12

IDOC New Court Commitments from White
County, by Offense Type



Source: Illinois Department of Corrections

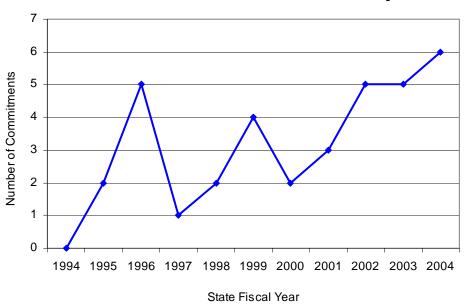
In SFY 2004, violent offenders accounted for 9 percent of all admissions from White County, compared to 18 percent in SFY 1994, while the proportion of property offenders decreased from 36 percent to 13 percent. Between SFYs 1994 and 2004, drug offenders increased as a proportion, from 36 percent to 64 percent of all admissions from White County.

Juvenile Court Commitments to the Illinois Department of Corrections

The Illinois Department of Corrections' Juvenile Division provides long-term custody for youths, 13 to 17 years old, who have been found delinquent by the juvenile court and committed to the IDOC. Youths may remain in an IDOC juvenile facility until they are 21. Between SFYs 1994 and 2004, the number of court commitments to the IDOC's Juvenile Division from White County increased from zero to six (Figure 13).

Figure 13

Juvenile Court Commitments to the IDOC
Juvenile Division from White County



Source: Illinois Department of Corrections

In SFY 2004, White County's rate of commitments to the IDOC's Juvenile Division of 436 commitments per 100,000 juveniles was 92 percent higher than the 227 commitments per 100,000 juveniles from the other rural counties.

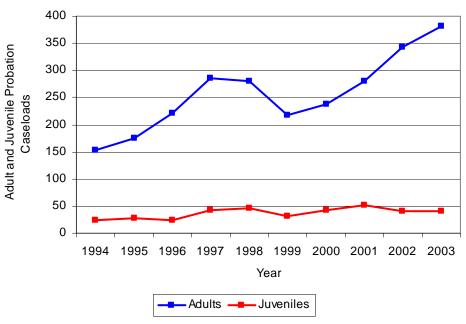
Adult and Juvenile Probation Caseloads in White County

Between December 31, 1994 and December 31, 2003, the number of active adult probation cases in White County more than doubled, from 153 to 381 (Figure 14). In 2003, felony offenders accounted for 37 percent of White County's active adult probation caseload. Between 1994 and 2003, the number of juveniles supervised by the White County Juvenile Probation Department increased 67 percent, from 24 to 40. By comparison, the number of active adult probation cases in the other rural counties increased 38 percent between 1994 and 2003, while the juvenile probation caseloads remained the same.

Figure 14

Total Adult and Juvenile Active Probation

Cases in White County



Source: Administrative Office of the Illinois Courts

The active adult probation caseload rate per 100,000 population in White County nearly tripled between 1994 and 2003, from 967 to 2,522 cases per 100,000 population. During that same period, the active adult probation caseload rate increased 39 percent in the other rural counties, from 742 to 1,030 cases per 100,000 population. In 2003, the active adult probation caseload rate in White County was more than double the rate in the other rural counties.

IV. Jail Populations in White County

Jail data in Illinois are collected by the Illinois Department of Corrections' Bureau of Inspections and Audits. As with court data, data are not available detailing the specific offenses for which offenders were held in county jails. In addition, between SFYs 1992 and 1994, the IDOC did not collect Illinois jail population data. Data presented for State Fiscal Year 1994 were estimated by the Authority using the reported SFYs 1991 and 1995 data.

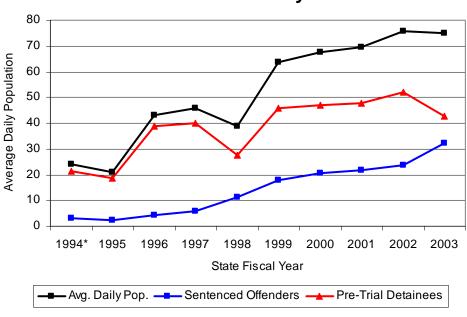
Average Daily Population of the White County Jail

The White County Jail was one of 91 county jails in operation in Illinois during State Fiscal Year 2003. There are ten counties that did not operate a jail of their own; they rely on other counties to house their pretrial detainees and sentenced offenders at either a per-diem or contracted rate.

Between SFYs 1994 and 2003, the average daily population of the White County Jail more than tripled, from 24 to 75 inmates (Figure 15). During this period, pretrial detainees (those individuals who have been arrested for a crime and are awaiting trial) have accounted for a decreased percentage of the average daily population, decreasing from 87 percent in SFY 1994 to 57 percent in SFY 2003. Sentenced offenders (those offenders who have been convicted and sentenced to the county jail) accounted for an increased percentage, increasing from 13 percent in SFY 1994 to 43 percent in SFY 2003.

Average Daily Population of the White County Jail

Figure 15



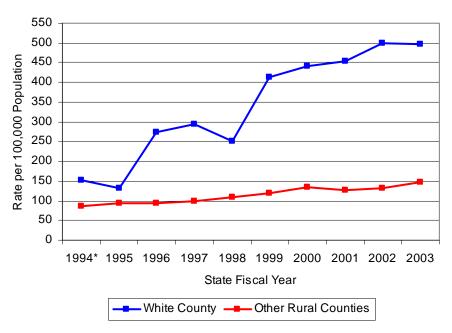
Source: Illinois Department of Corrections

* Information estimated by ICJIA

Between State Fiscal Years 1994 and 2003, the average daily jail population rate in White County more than tripled, from 153 to 496 per 100,000 population (Figure 16). During this same period, the average daily jail population rate in the other rural counties increased 72 percent, from 86 to 147 per 100,000 population. In SFY 2003, the White County Jail had an average daily jail population rate more than triple the rate in the other rural counties.

Figure 16

Average Daily Jail Population Rates, White and Other Rural Counties



Source: ICJIA calculation using Illinois Department of Corrections and U.S. Census Bureau data

* Information estimated by ICJIA

V. Indicators of Child Abuse and Neglect in White County

Substance-Exposed Infants in White County

Illinois continues to experience the effects of prenatal substance abuse. In Illinois, if a baby is born and thought to have been exposed to illegal substances or alcohol, either through observation by physicians or toxicology tests, the case is reported to the Illinois Department of Children and Family Services (DCFS). These cases are then investigated by DCFS to verify the child's prenatal exposure to either alcohol or illegal substances. Between State Fiscal Years 1994 and 2004, 96 of Illinois' 102 counties reported at least one case of a substance-exposed infant.

Between SFYs 1994 and 2004, there were seven cases of a substance-exposed infant reported in White County, with four cases being verified. Between SFYs 1994 and 2004, the number of reported cases of substance-exposed infants in the other rural counties increased 22 percent, from 83 to 101, while the number of verified cases of substance-exposed infants increased 43 percent, from 44 to 63.

Child Abuse and Neglect Cases Reported and Verified in White County

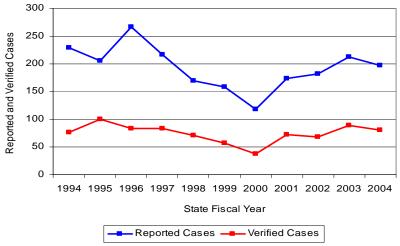
Recent research on the relationship between maltreatment of youth and delinquency has revealed an important distinction between child maltreatment and adolescent maltreatment. Using data from the Office of Juvenile Justice and Delinquency Prevention's Program of Research on the Causes and Correlates of Delinquency, researchers have found that youth that were abused during childhood (12 years of age or less) were no more likely to become delinquent than youth who were not abused, but youth who were abused during adolescence (after age 12) were significantly more likely to be delinquent. While prior child abuse may not be linked to juvenile delinquency, studies examining prior child abuse have shown that childhood victimization may be linked to other poor outcomes in youth, including low academic achievement, teenage parenthood (particularly for females), drug use, and symptoms of mental illness. Additionally, research examining adolescent victimization (including physical and sexual assaults) and adult outcomes has found a correlation between previous victimization and substance abuse, depression, and post-traumatic stress disorder in adulthood. In Illinois, DCFS investigates reported cases of child abuse.

Between State Fiscal Years 1994 and 2004, the number of child abuse and neglect cases reported in White County decreased 14 percent, from 229 to 197 (Figure 17). During that same period, 819 cases, or 38 percent of all cases reported, were verified by a DCFS investigation. Verified cases of child abuse and neglect in White County increased 5 percent between SFYs 1994 and 2004, from 77 to 81.

Figure 17

Reported and Verified Cases of Child

Abuse and Neglect in White County



Source: Illinois Department of Children and Family Services

¹ Thornberry, Terence P., David Huizinga and Rolf Loeber. 2004. "The Causes and Correlates Studies: Findings and Policy Implications." Juvenile Justice Journal. 9:1. Washington, D.C.: U.S. Government Printing Office.

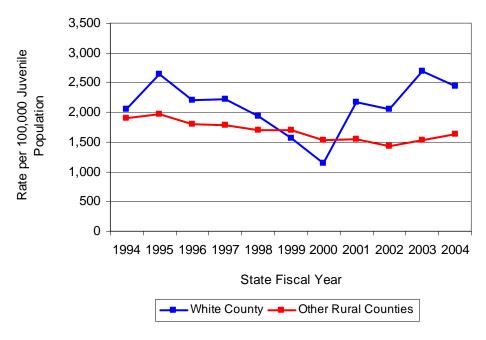
² Kelly, B., Thornberry, T. and Smith, C. 1997. "In the Wake of Childhood Maltreatment." Juvenile Justice Bulletin. Washington, D.C.: U.S. Government Printing Office.

³ Menard, S. 2002. 2002. "Short and Long-Term Consequences of Adolescent Victimization." Youth Research Bulletin. Washington, D.C.: U.S. Government Printing Office.

Between State Fiscal Years 1994 and 2004, the rate of verified cases of child abuse and neglect in White County increased from 2,048 to 2,446 per 100,000 juveniles, a 19 percent increase (Figure 18). During the same period, the rate of verified child abuse and neglect cases decreased 15 percent in the other rural counties, from 1,908 to 1,628 per 100,000 juveniles. In SFY 2004, the rate of verified cases of child abuse and neglect in White County was 50 percent higher than the rate in the other rural counties.

Figure 18

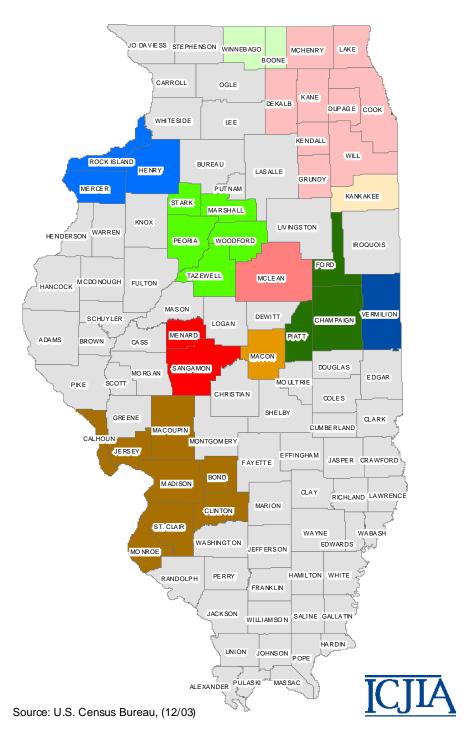
Rate of Verified Cases of Child Abuse and Neglect, White and Other Rural Counties



Source: ICJIA calculation using Illinois Department of Children and Family Services and U.S. Census Bureau data

VI. Appendix I (Map of Illinois Counties within a Metropolitan Statistical Area)

Illinois Counties, by Metropolitan Statistical Area*



VII. Bibliography

- Administrative Office of the Illinois Courts, *Annual Report to the Supreme Court of Illinois*. 1994 through 2003 reports, Springfield, Illinois.
- Administrative Office of the Illinois Courts' Probation Division, *Statewide Probation Data Report*. 1994 through 2003 reports, Springfield, Illinois.
- Illinois Department of Children and Family Services, *Child Abuse/Neglect Statistics Report*. State Fiscal Years 1994 through 2004 reports, Springfield, Illinois.
- Illinois Department of Corrections. *Jail and Detention Statistics and Information*. State Fiscal Years 1995 through 2003 reports, Springfield, Illinois.
- Illinois Department of Corrections. Research and Planning Division, Springfield, Illinois.
- U.S. Department of Commerce, Bureau of the Census, *Illinois Population Estimates*. 1994-2003, Washington, D.C.
- Illinois State Police, Crime in Illinois. 1994 through 2003 reports, Springfield, Illinois.
- Illinois State Police, *Drug Statistics Report*. Monthly reports, January 1994 through December 2003, Springfield, Illinois.



120 S. Riverside Plaza, Suite 1016

Chicago, Illinois 60606 Telephone: 312-793-8550 TDD: 312-793-4170

Fax: 312-793-8422 www.icjia.state.il.us





Rod R. Blagojevich, Governor Sheldon Sorosky, Chairman Lori G. Levin, Executive Director