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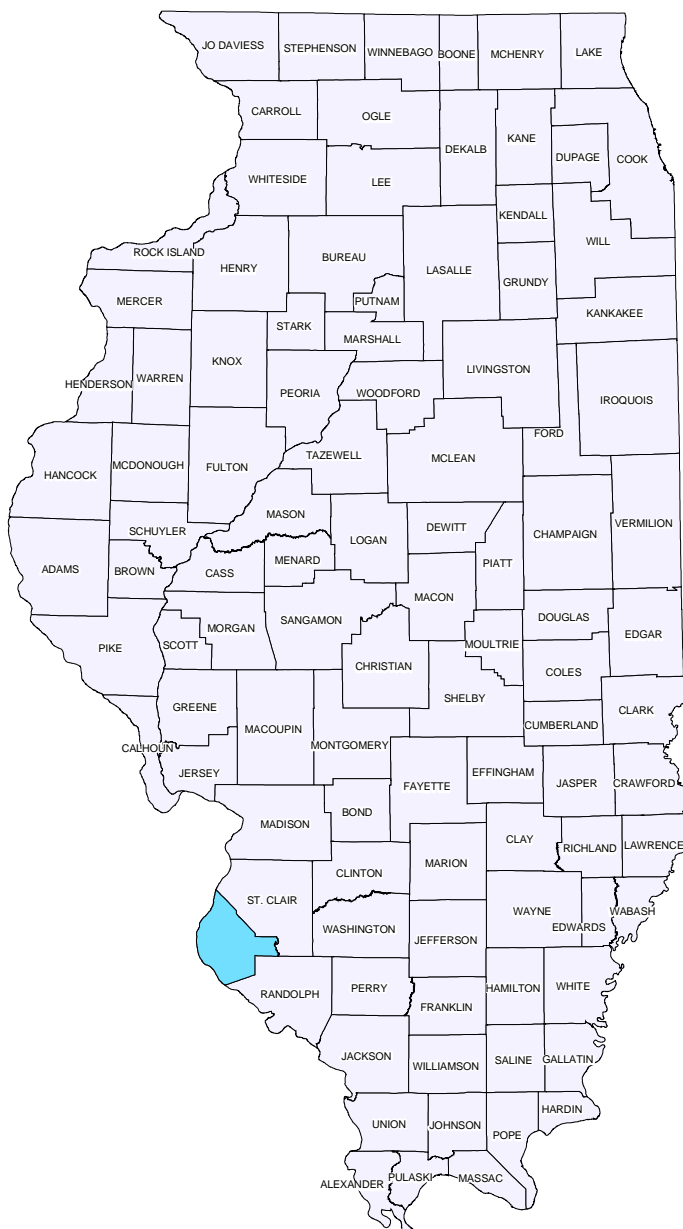
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Research and Program Evaluation in Illinois: The Extent and Nature of Drug and Violent Crime in Illinois' Counties



A Profile of the Monroe County Criminal and Juvenile Justice Systems

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FOREWORD

The Illinois Criminal Justice Information Authority is a state agency created in 1983 to promote community safety by providing public policymakers, criminal justice professionals and others with information, tools and technology needed to make effective decisions that improve the quality of criminal justice in Illinois. The Authority provides an objective system-wide forum for identifying critical problems in criminal justice, developing coordinated and cost-effective strategies, and implementing and evaluating solutions to those problems. The specific powers and duties of the Authority are delineated in the Illinois Criminal Justice Information Act (Illinois Compiled Statutes, Ch. 20, Sec. 393/7). Two of the Authority's many responsibilities are serving as a clearinghouse of information and research on criminal justice and undertaking research studies to improve the administration of criminal justice.

Since 1989, the Authority's Research and Analysis Unit has received funds under the federal Anti-Drug Abuse Act of 1988 to document the extent and nature of drug and violent crime in Illinois and the criminal justice system's response to these offenses. As a result of these efforts, the Authority has amassed a large amount of data measuring the extent and nature of drug and violent crime in Illinois and the impact these crimes have had on the criminal justice system. To put this information into the hands of Illinois' criminal justice policymakers in a useful summary format, the Authority's Research and Analysis Unit has developed profiles of the criminal justice system for each county in Illinois. In 1994, the Illinois Criminal Justice Information Authority produced a series of reports detailing criminal justice system activity levels for each of Illinois' 102 counties. As a result of the positive response by local criminal justice officials, in 1996 the Authority updated and expanded the scope of these reports to reflect current criminal and juvenile justice activity. It is hoped that these 2004 updated reports will be as valuable, if not more, than the original versions. In addition to providing policymakers with an overview of activities across the components of the justice system in their county (law enforcement, courts and corrections), the profiles also provide perspective by including trends experienced in counties with similar population sizes.

While the data presented in this report are by no means inclusive of all indicators, they do provide a general overview of crime and the criminal justice system's response. In addition, these data are readily available and consistently defined through existing statewide data collection mechanisms.

The information presented in this profile has been provided to the Authority by a number of state agencies, specifically: the Illinois State Police, the Administrative Office of the Illinois Courts, the Illinois Department of Corrections, and the Illinois Department of Children and Family Services. The support and cooperation of these agencies and their staffs have helped make this report an informative and timely source of information on the activities of the criminal justice system in Illinois.



The Illinois Criminal Justice Information Authority's
Web-based clearinghouse of criminal justice data available at:

<http://www.icjia.state.il.us>.

I. Introduction

Monroe County, located in southwestern Illinois, covers an area of 388 square miles and had a 2003 population of 29,723, according to estimates by the U.S. Department of Commerce's Bureau of the Census. Using these figures, Monroe County was the 28th smallest county in Illinois geographically, but 51st largest in terms of population. Combining these two measures, Monroe County had the 31st highest population density per square mile among Illinois' 102 counties.

As with the previous reports, information specific to Monroe County is presented in comparison with similar counties. To provide more useful comparisons, counties have been separated into four types; 1) Cook County, 2) Collar counties, 3) urban counties (outside of Cook and the Collar counties), and 4) rural counties. Because of its size, Cook County is compared to the rest of the state. The Collar counties are the five that border Cook County (DuPage, Lake, Kane, McHenry, and Will). Urban and rural counties are defined by whether or not they lay within a Metropolitan Statistical Area (MSA) (Appendix 1, page 27). Based on these definitions, there are 36 counties in Illinois that are part of a MSA (Cook, Collar, and urban counties) and 66 counties that are not part of a MSA (in other words, rural).

Recent changes to the standard definitions of MSAs have affected the classification of several Illinois counties. The United States Office of Management and Budget (OMB) defines metropolitan and micropolitan statistical areas according to published standards that are applied to Census Bureau data. The general concept of a metropolitan or micropolitan statistical area is that of a core area containing a substantial population nucleus, together with adjacent communities having a high degree of economic and social integration with that core. Currently defined metropolitan and micropolitan statistical areas are based on the application of 2000 standards to 2000 decennial census data and were announced by OMB on June 6, 2003.

Standard definitions of metropolitan areas have changed over time. The term "metropolitan area" (MA) was adopted in 1990 and referred collectively to metropolitan statistical areas (MSAs), consolidated metropolitan statistical areas (CMSAs), and primary metropolitan statistical areas (PMSAs). More recently, the term "core based statistical area" (CBSA) became effective in 2000 and refers collectively to metropolitan and micropolitan statistical areas.

The 2000 standards require that each CBSA must contain at least one urban area of 10,000 or more population. Each metropolitan statistical area must have at least one urbanized area of 50,000 or more inhabitants. Each micropolitan statistical area must have at least one urban cluster of at least 10,000 but less than 50,000 population.

Under the standards, the county (or counties) in which at least 50 percent of the population resides within urban areas of 10,000 or more population, or that contain at least 5,000 people residing within a single urban area of 10,000 or more population, is identified as a "central county" (counties). Additional "outlying counties" are included in the CBSA if they meet specified requirements regarding residents commuting to or from the central counties.

Changes in the definitions of these statistical areas since the 1950 census have consisted chiefly of: 1) the recognition of new areas as they reached the minimum required city or urbanized area population, and 2) the addition of counties to existing areas due to new decennial census data. In some instances, formerly separate areas have been merged, components of an area have been transferred from one area to another, or components have been dropped from an area. The large majority of changes have taken place on the basis of decennial census data.

Because of these historical changes in geographic definitions, users must be cautious in comparing data for these statistical areas from different dates. For more information, contact the Population Distribution Branch at (301) 763-2419 (U. S. Census Bureau).

Based on these characteristics, Monroe County is one of Illinois' 30 urban counties. Throughout this report, the criminal justice activity trends experienced in Monroe County will be compared to those trends experienced in the other urban counties. This comparison will be realized through the calculation of rates for the activities being analyzed, with the number per 100,000 population the format for all the rates.

II. Law Enforcement Activities in Monroe County

One of the most commonly used indicators of the level of crime in a particular jurisdiction is the number of *Index offenses* reported to the police. There are eight separate offenses which constitute the Crime Index, including murder, criminal sexual assault, robbery, aggravated assault (violent Index offenses), burglary, theft, motor vehicle theft, and arson (property Index offenses). Although these eight offenses do not account for all crimes reported to the police, they are considered to be the most serious, frequent, pervasive, and consistently defined by different law enforcement agencies.

An indicator of the workload that law enforcement agencies place on other components of the justice system is the number of arrests made by police, including those for violent and property Index offenses and drug offenses. Unlike offenses, which are what police must respond to, arrests represent those offenders who may eventually be processed through other components of the justice system, including the courts, county jails, and state and local correctional programs.

In addition to local law enforcement agencies, the Metropolitan Enforcement Group of Southwestern Illinois (MEGSI) also serves Monroe County. Throughout most of the period analyzed, there were 21 Metropolitan Enforcement Groups (MEGs) and task forces operating in Illinois. A county is considered to be served by a MEG or task force if at least one law enforcement agency within that county participated in that MEG or task force either by providing personnel or financial resources.

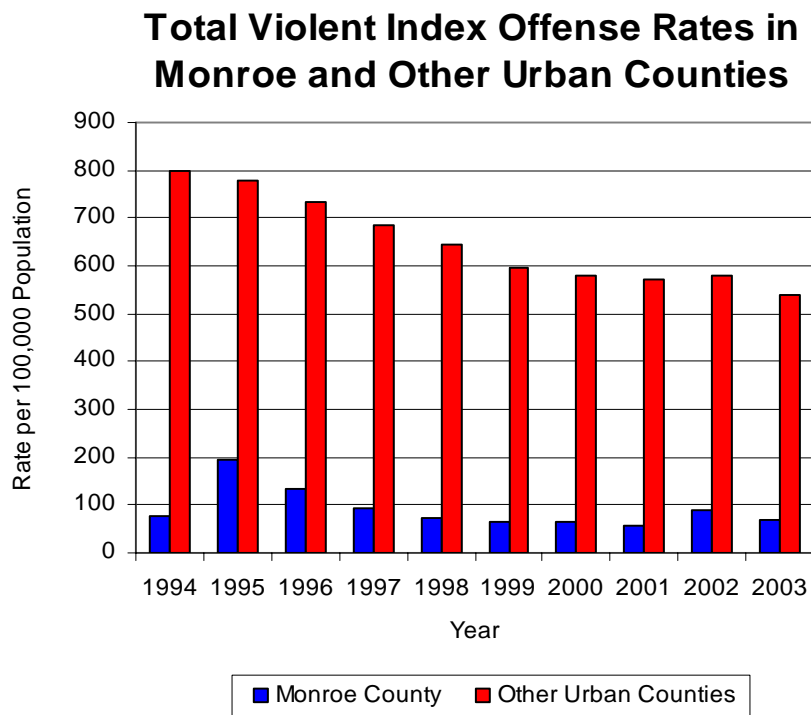
To learn more about the drug enforcement activities of the Metropolitan Enforcement Group of Southwestern Illinois and Illinois' other MEGs and task forces, profiles of each of the units were developed by the Authority's Research and Analysis Unit and are available through the Authority's Criminal Justice Information Clearinghouse or can be downloaded from the Authority's Website at www.icjia.state.il.us.

Violent Index Offenses Reported to the Police in Monroe County

The number of violent Index offenses reported to the police increased slightly, from 19 to 20, in Monroe County between 1994 and 2003. As in previous years and in most other counties, aggravated assault offenses accounted for the majority (75 percent) of violent Index offenses reported in Monroe County.

Between 1994 and 2003, the violent Index offense rate in Monroe County decreased 14 percent, from 78 to 67 offenses per 100,000 population (Figure 1). During that same period, the violent Index offense rate in the other urban counties decreased nearly every year, decreasing 33 percent overall, from 799 to 538 offenses per 100,000 population. The 2003 violent Index offense rate in Monroe County was 88 percent lower than the rate in the other urban counties.

Figure 1



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

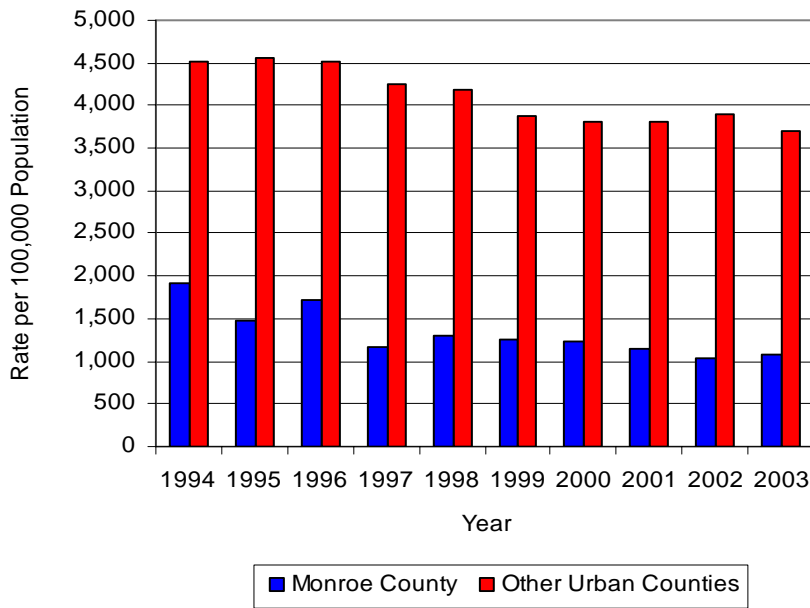
Property Index Offenses Reported to the Police in Monroe County

Between 1994 and 2003, the number of property Index offenses reported to the police in Monroe County decreased 32 percent, from 466 to 319. Thefts accounted for 69 percent of all property Index offenses reported in Monroe County during 2003.

Between 1994 and 2003, the property Index offense rate in Monroe County decreased 44 percent, from 1,923 to 1,073 offenses per 100,000 population (Figure 2). In the other urban counties, the property Index offense rate decreased 18 percent, from 4,512 to 3,705 offenses per 100,000 population. The 2003 property Index offense rate in Monroe County was 71 percent lower than the rate in the other urban counties.

Figure 2

Total Property Index Offense Rates in Monroe and Other Urban Counties



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

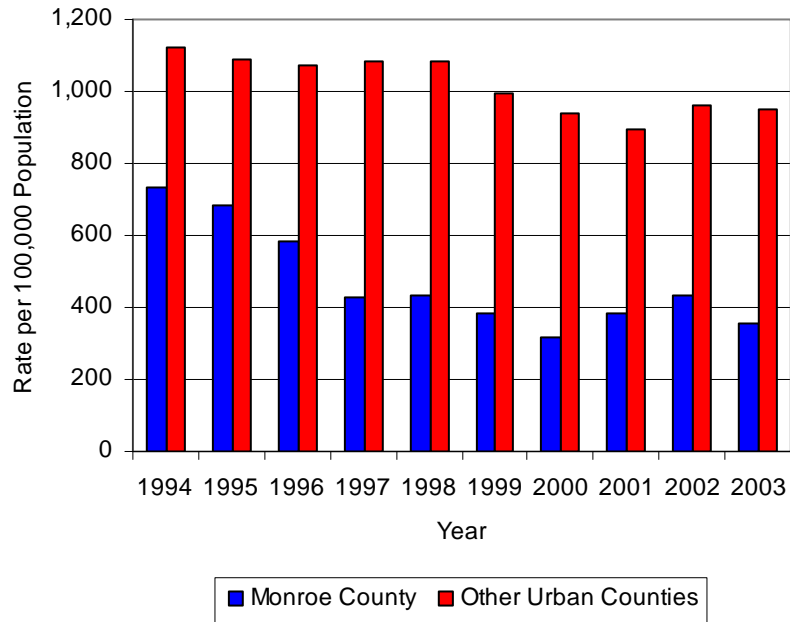
Index Arrests by Monroe County Law Enforcement Agencies

Between 1994 and 2003, arrests for total Index offenses by law enforcement agencies in Monroe County decreased 41 percent, from 178 to 105. The majority of Index arrests were for property Index offenses. Of the 105 Index arrests made in Monroe County during 2003, 23 percent were for violent Index crimes and 77 percent were for property Index crimes. Arrests for theft accounted for the majority (65 percent) of property Index arrests in Monroe County during 2003, while aggravated assault accounted for 83 percent of all arrests for violent Index offenses.

Between 1994 and 2003, the Index arrest rate in Monroe County decreased 52 percent, from 735 to 353 arrests per 100,000 population (Figure 3). During the same period, the Index arrest rate in the other urban counties decreased 15 percent, from 1,122 to 948 arrests per 100,000 population. In 2003, Monroe County's Index arrest rate was 63 percent lower than the Index arrest rate in the other urban counties.

Figure 3

Index Arrest Rates in Monroe and Other Urban Counties



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

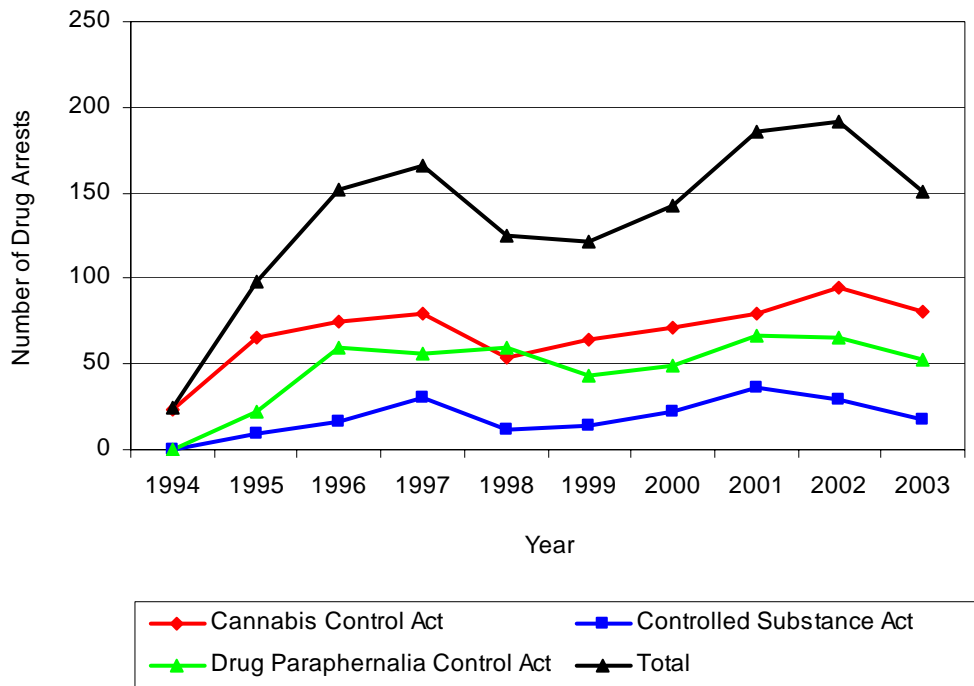
Drug Offense Arrests in Monroe County

Between 1994 and 2003, arrests for total drug offenses (including violations of Illinois' Cannabis Control Act, Controlled Substances Act, Drug Paraphernalia Control Act, and the Hypodermic Syringes and Needles Act) increased dramatically in Monroe County, from 25 to 151 (Figure 4). Total drug arrests in Monroe County rose steadily between 1994 and 1997, dipped in 1998 and 1999, and then rose every year thereafter before dropping in 2003. Drug Paraphernalia Control Act violations accounted for the majority of the increase in total drug arrests. The number of arrests for violation of the Drug Paraphernalia Control Act increased from zero arrests in 1994 to 53 arrests in 2003, or in other words, 35 percent of all drugs arrests in Monroe County in 2003.

Between 1994 and 2003, arrests for violations of Illinois' Cannabis Control Act (which prohibits the possession, sale, and cultivation of cannabis) in Monroe County out-numbered arrests for violations of the Controlled Substances Act (which prohibits the possession, sale, distribution, or manufacture of all other illegal drugs such as cocaine and opiates). Between 1994 and 2003, the number of arrests for violations of the Cannabis Control Act in Monroe County more than tripled, from 23 to 81. During the same period, the number of arrests for violations of the Controlled Substances Act in Monroe County increased from zero arrests in 1994 to 17 arrests in 2003 (Figure 4).

Figure 4

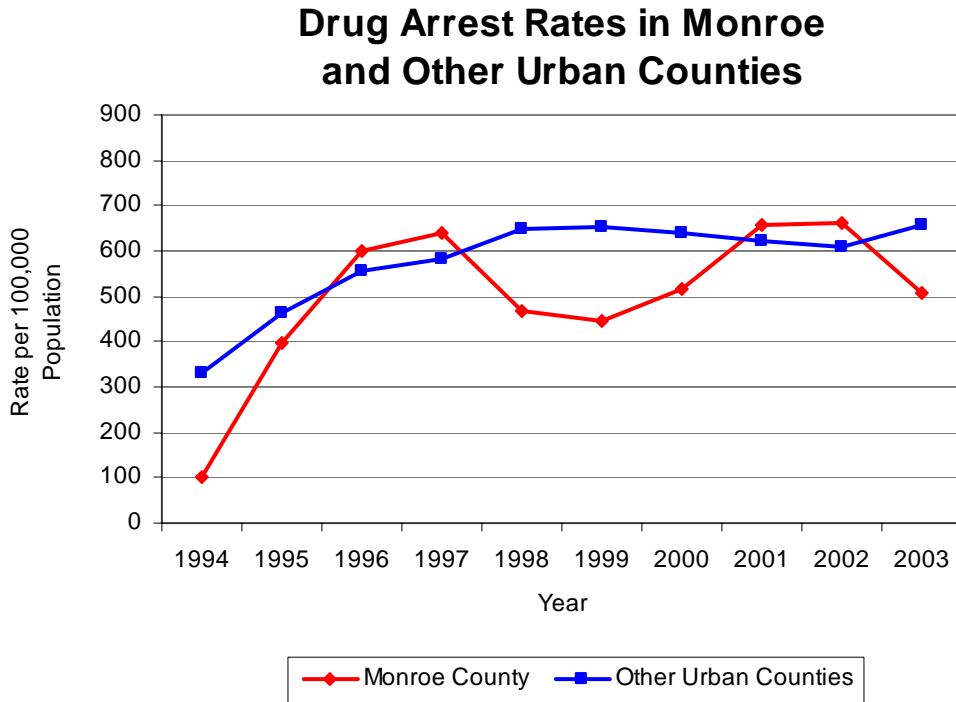
Drug Arrests in Monroe County



Source: Illinois State Police

Between 1994 and 2003, the arrest rate for all drug law violations in Monroe County increased nearly four-fold, from 103 to 508 per 100,000 population (Figure 5). The total drug arrest rate in the other urban counties nearly doubled between 1994 and 2003, from 331 to 656 per 100,000 population. In 2003, the drug arrest rate in Monroe County was 23 percent lower than the rate in the other urban counties.

Figure 5



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Drugs Seized in Monroe County

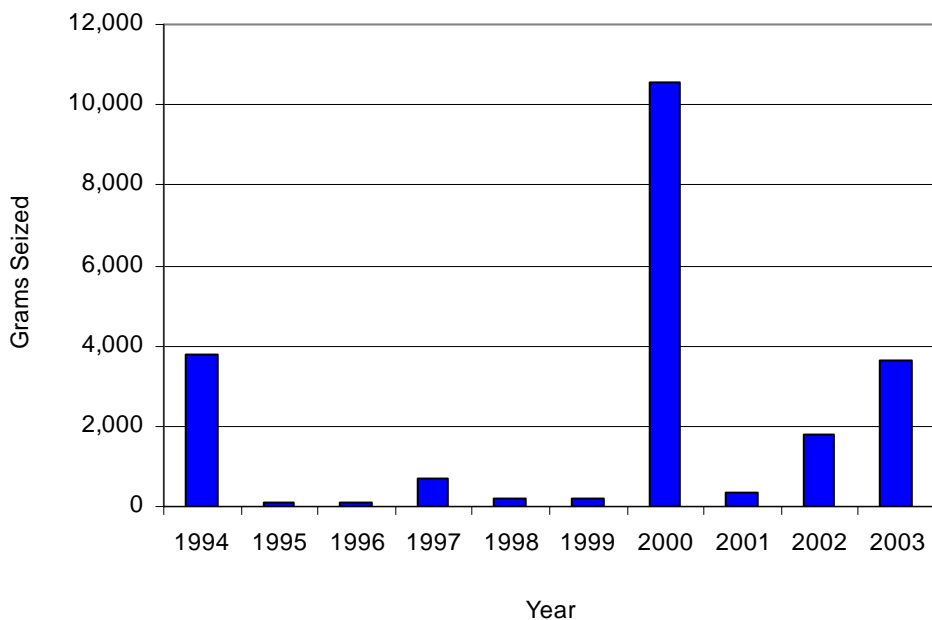
Drugs seized by law enforcement agencies are another indicator of the extent and nature of the illegal drug trade in a jurisdiction. When illegal drugs are seized by law enforcement agencies in Illinois, they are submitted to a crime lab for analysis. Most agencies submit drugs to one of the Illinois State Police crime labs. These labs record the quantity of drugs submitted from each county. This section discusses the quantities of illegal drugs seized and submitted to the Illinois State Police from law enforcement agencies in Monroe County.

Cannabis Seized in Monroe County

Cannabis accounts for the majority of drugs seized in Monroe County and in most Illinois jurisdictions. Between 1994 and 2003, the quantity of cannabis seized in Monroe County decreased 4 percent, from 3,766 grams to 3,627 grams. During the period between 1994 and 2003, the quantity of cannabis seized in the other urban counties decreased 61 percent, from 1,308,000 grams to 511,007 grams (Figure 6).

Figure 6

Cannabis Seized in Monroe County



Source: Illinois State Police

Between 1994 and 2003, the cannabis seizure rate in Monroe County decreased 22 percent, from 15,545 grams per 100,000 population in 1994 to 12,202 grams in 2003. The cannabis seizure rate in the other urban counties decreased 62 percent, from 51,517 grams per 100,000 population in 1994 to 19,346 grams in 2003. In 2003, the cannabis seizure rate in Monroe County was 37 percent lower than the rate in the other urban counties.

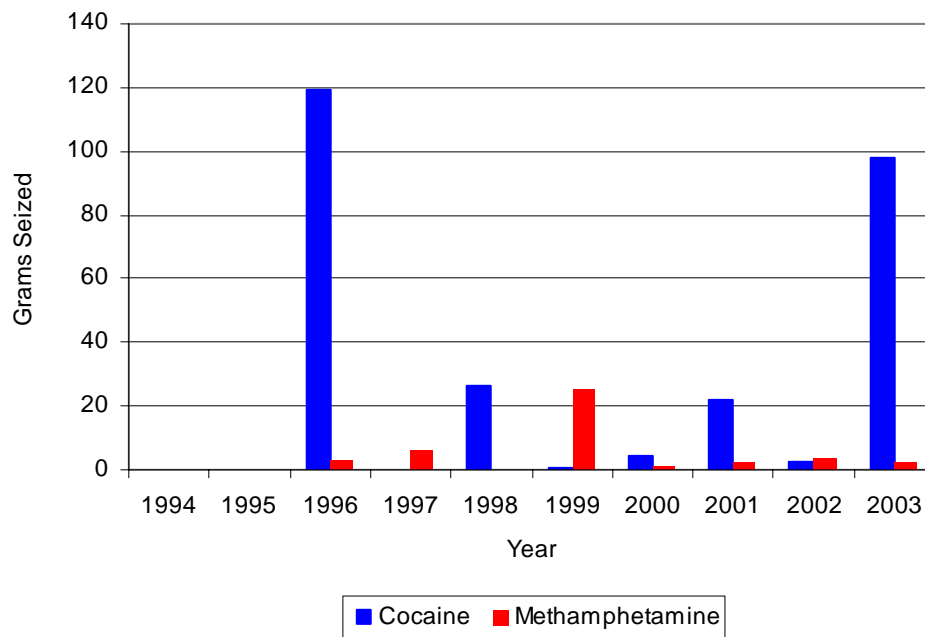
Cocaine and Methamphetamine Seized in Monroe County

During the past decade, it is clear that methamphetamine “activity” in the state has increased dramatically and had become a significant drug problem in many jurisdictions. Further, the extent to which law enforcement agencies are encountering methamphetamine has also dispersed across a large area of the state, with most of this being fueled by activities taking place in Illinois’ rural jurisdictions.

The quantity of cocaine (which includes both powder and crack cocaine) and methamphetamine seized in Monroe County increased between 1994 and 2003. The quantity of cocaine seized increased from zero grams in 1994 to 98 grams in 2003 (Figure 7). Like most other counties, crack cocaine accounted for a small proportion of total cocaine seizures in Monroe County (6 percent) between 1994 and 2003. The quantity of methamphetamine seized increased from less than one gram (.2 grams) in 1994 to two grams in 2003, with a period high of 25 grams seized in 1999.

Figure 7

Cocaine* and Methamphetamine Seized in Monroe County



Source: Illinois State Police

*Cocaine includes both powder and crack cocaine.

The quantity of methamphetamine seized in the other urban counties increased dramatically during the period analyzed. Between 1994 and 2003, the amount of methamphetamine seized in the other urban counties increased from 620 grams to 8,083 grams. In 2003, the eight grams of methamphetamine per 100,000 population seized in Monroe County was 97 percent lower than the rate of 306 grams per 100,000 population seized in the other urban counties.

The amount of cocaine seized decreased 29 percent, from 59,852 grams to 42,766 grams in the other urban counties. Crack seizures comprised 8 percent of all cocaine seizures in the other urban counties between 1994 and 2003. In 2003, the 329 grams of cocaine per 100,000 population seized in Monroe County was 80 percent lower than the rate of 1,619 grams per 100,000 population seized in the other urban counties.

III. Adult and Juvenile Court Activity in Monroe County

Although Illinois has one of the best court reporting systems in the country, the Administrative Office of the Illinois Courts only collects information regarding the aggregate number of court filings, dispositions, and probation caseloads. Currently, there are no statewide data available on court filings, dispositions, and convictions by offense type. However, detailed offense data are available from the Illinois Department of Corrections for those convicted felons sentenced to prison.

Trends in the number of delinquency petitions filed and adjudicated in juvenile court are also presented. Illinois statutes define delinquency offenses as those committed by someone younger than 17 years old that would be considered crimes if committed by someone 17 years of age or older.

In Illinois, county probation departments are overseen by the Administrative Office of the Illinois Courts' Probation Division. This section also presents data on active misdemeanor and felony adult caseloads and the number of juveniles under the supervision of the probation departments in Monroe County and the other urban counties.

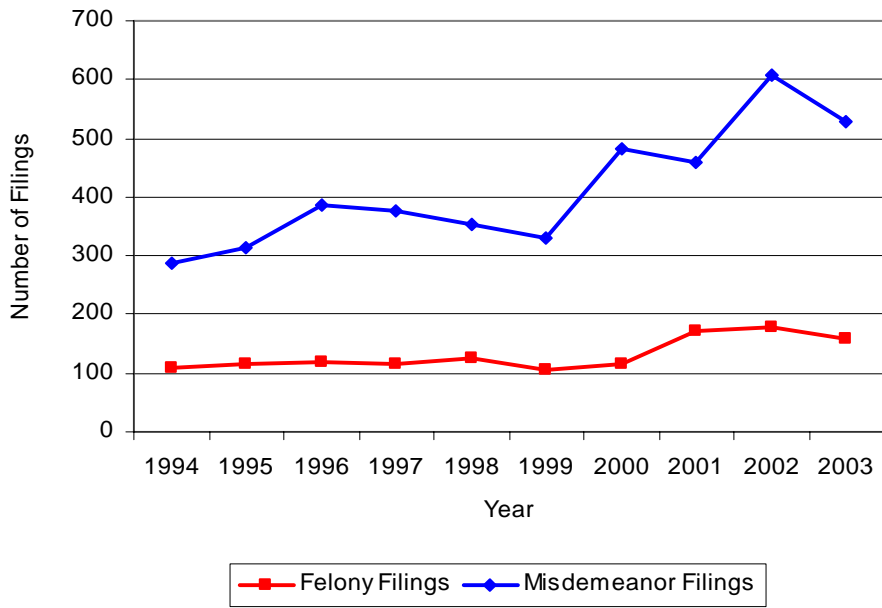
Misdemeanor and Felony Filings in Monroe County

The Administrative Office of the Illinois Courts reports data on criminal court cases in two categories: misdemeanors and felonies. After screening a case and deciding it warrants further action, the state's attorney must file formal charges in court. Misdemeanor cases are less serious than felonies and can be punished by a probation sentence of one year or less and less than one year of incarceration. Felony cases, on the other hand, are more serious and can be punished by a probation term up to four years and incarceration for more than one year. When comparing the number of filings across time and across counties, it should be noted that differences in reporting practices exist. For example, when two or more defendants are involved in a single case, some state's attorneys file a single case charging all defendants, while others file a separate case for each suspect.

In 2003, felony and misdemeanor court filings accounted for 11 percent of all filings in Monroe County’s courts (civil, traffic, family, and other). Between 1994 and 2003, the number of felony filings in Monroe County increased 46 percent, from 108 to 158 (Figure 8). During the same period, misdemeanor filings increased 84 percent, from 287 in 1994 to 529 in 2003. In 2003, misdemeanor filings out-numbered felony filings by more than three to one.

Figure 8

**Felony and Misdemeanor Filings
in Monroe County**

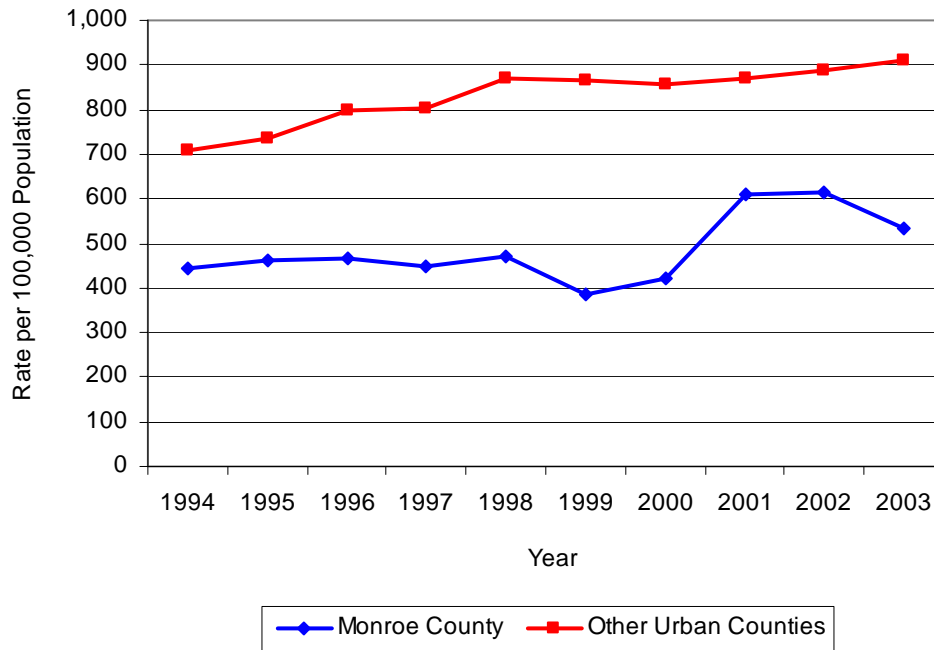


Source: Administrative Office of the Illinois Courts

Between 1994 and 2003, the felony-filing rate in Monroe County increased 19 percent, from 446 to 532 cases per 100,000 population (Figure 9). The felony-filing rate in the other urban counties increased 28 percent during this period, from 710 to 910 cases per 100,000 population. In 2003, the felony-filing rate in Monroe County was 42 percent lower than the rate in the other urban counties.

Figure 9

Felony Filing Rates in Monroe and Other Urban Counties



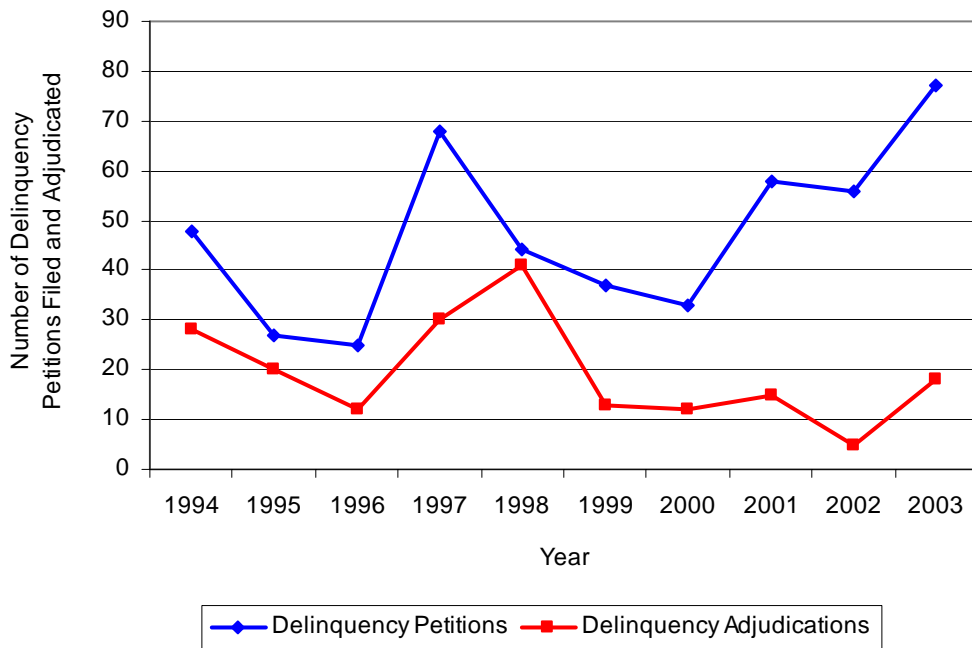
Source: Administrative Office of the Illinois Courts and U.S. Census Bureau data

Illinois’ juvenile court system differs in several key aspects from the adult criminal court system. One aspect revolves around the difference in treatment between juveniles and adults: the juvenile court process is somewhat less formal and adversarial; authorities are given much more latitude in determining the proper response to each case. Traditionally, the terminology used to describe juvenile proceedings has been less harsh than that used for the adult criminal process. For example, Illinois’ juvenile courts accept “petitions of delinquency” rather than misdemeanor or felony criminal complaints. However, pursuant to the Juvenile Court Reform Act of 1998, criminal court terms, such as “trial” and “sentencing,” have replaced the less harsh “adjudicatory hearing” and “dispositional hearing” terms.

Between 1994 and 2003, the number of juvenile delinquency petitions filed in Monroe County increased 60 percent, from 48 to 77 (Figure 10). During the same period, reported delinquency adjudications increased 36 percent, from 28 to 18. The majority of the cases not resulting in an adjudication were continued under supervision.

Figure 10

Juvenile Delinquency Petitions Filed and Adjudicated in Monroe County



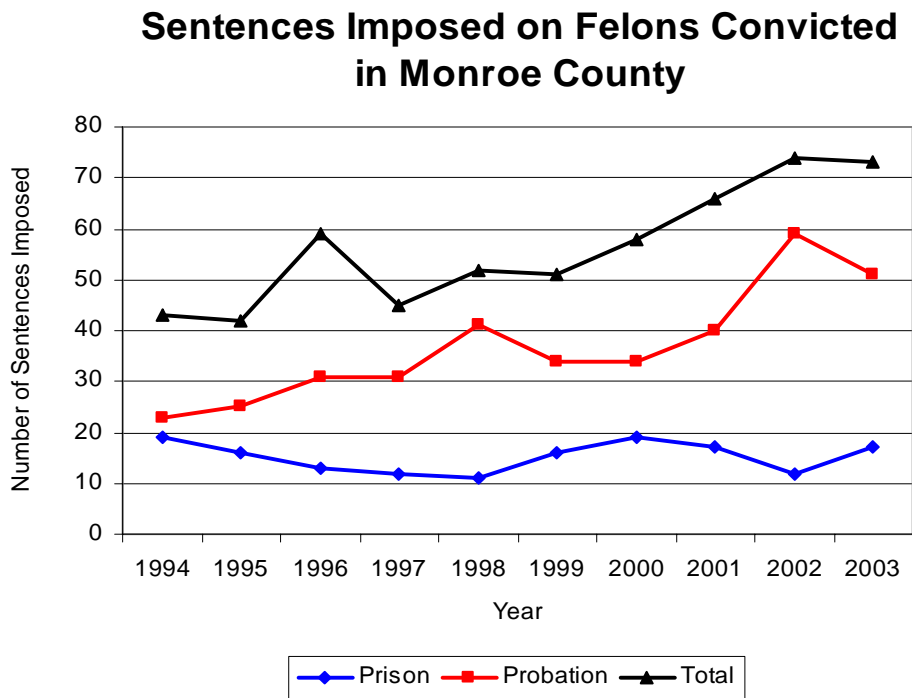
Source: Administrative Office of the Illinois Courts

Between 1994 and 2003, the delinquency petition-filing rate in Monroe County increased 29 percent, from 1,922 to 2,486 per 100,000 juveniles. During the same period, the delinquency petition-filing rate in the other urban counties decreased 8 percent, from 1,882 to 1,734 petitions per 100,000 juveniles. In 2003, the delinquency petition-filing rate in Monroe County was 43 percent higher than the rate in the other urban counties.

Anyone convicted of a felony in Illinois can be sentenced either to prison or probation, or receive a conditional discharge. A number of factors influence the type and length of sentence imposed on convicted felons, including the severity of the crime, the offender’s criminal and social history, safety of the community, and legislation affecting certain types of offenses. For some types of convictions a sentence to prison is required by state statute.

Between 1994 and 2003, the number of offenders convicted of a felony and sentenced in Monroe County increased 70 percent, from 43 to 73 (Figure 11). The number of convicted felons sentenced to prison during this period decreased, while felony probation sentences increased, and both felony prison and probation sentences decreased as a proportion of total sentences. In 1994, 44 percent of all convicted felons were sentenced to prison, compared to 23 percent in 2003. The proportion of felons sentenced to probation decreased from 83 percent in 1994 to 70 percent in 2003. In 2003, 7 percent of persons convicted of a felony in Monroe County were sentenced to something other than prison or probation.

Figure 11



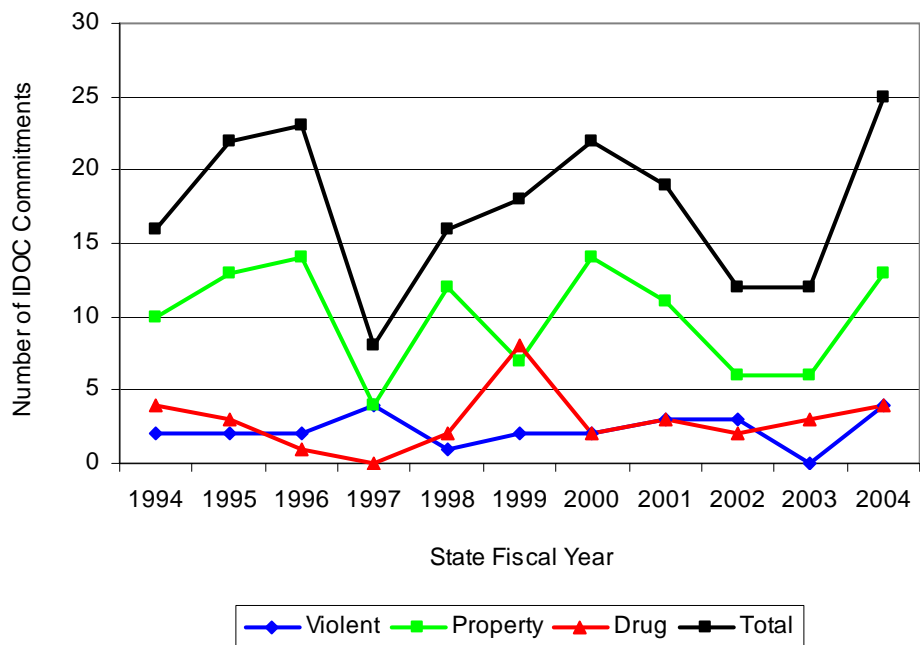
Source: Administrative Office of the Illinois Courts

Adult Prison Commitments from Monroe County

Between State Fiscal Years (SFYs) 1994 and 2004, the number of commitments to the Illinois Department of Corrections' Adult Division from Monroe County increased from 16 to 25 (Figure 12). During this period, the number of violent and property offender commitments increased, while drug offender commitments remained unchanged. The number of violent offender commitments increased between SFYs 1994 and 2004, from two to four, while property offender commitments increased from ten to 13. On the other hand, drug offender commitments remained the same at four in both SFYs 1994 and 2004.

Figure 12

IDOC New Court Commitments from Monroe County, by Offense Type



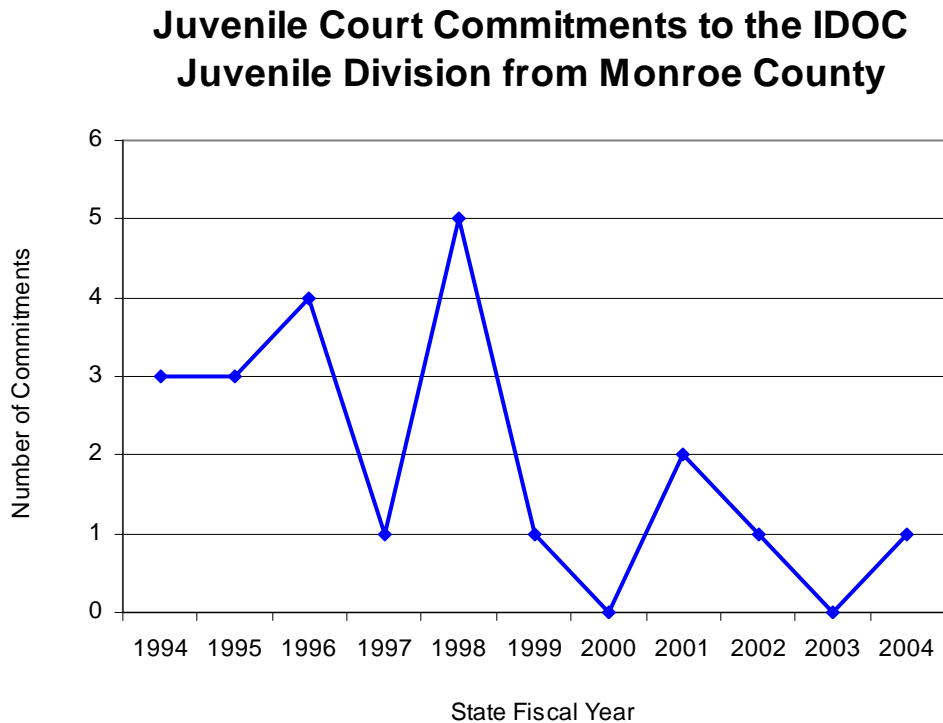
Source: Illinois Department of Corrections

The proportion violent offender commitments comprised of total commitments in Monroe County between SFYs 1994 and 2004 increased, while the proportions of property and drug offender commitments decreased. In SFY 2004, violent offenders accounted for 16 percent of all commitments from Monroe County, compared to 13 percent in SFY 1994. Property and drug offenders accounted for 63 and 25 percent, respectively, of all commitments in SFY 1994, compared to 52 percent and 16 percent, respectively, in SFY 2004.

Juvenile Court Commitments to the Illinois Department of Corrections

The Illinois Department of Corrections' Juvenile Division provides long-term custody for youths, 13 to 17 years old, who have been found delinquent by the juvenile court and committed to the IDOC. Youths may remain in an IDOC juvenile facility until they are 21. Between SFYs 1994 and 2004, the number of court commitments to the IDOC's Juvenile Division from Monroe County decreased from three to one (Figure 13).

Figure 13



Source: Illinois Department of Corrections

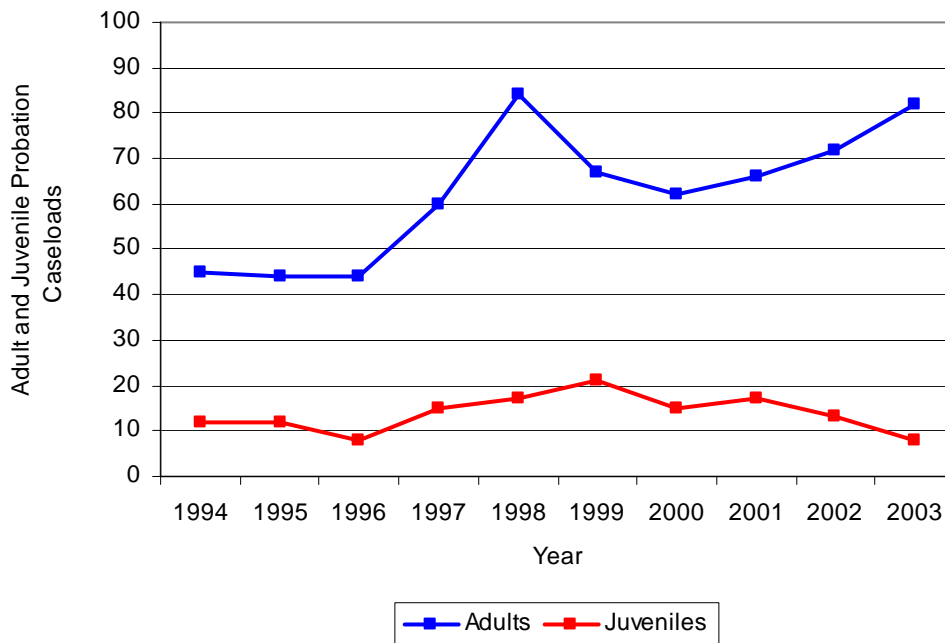
In SFY 2004, Monroe County's rate of commitments to the IDOC's Juvenile Division of 42 commitments per 100,000 juveniles was 86 percent lower than the rate of 298 commitments per 100,000 juveniles from the other urban counties.

Adult and Juvenile Probation Caseloads in Monroe County

Between December 31, 1994 and December 31, 2003, the number of active adult probation cases in Monroe County increased 82 percent, from 45 to 82 (Figure 14). In 2003, felony offenders accounted for 91 percent of Monroe County's active adult probation caseload. Between 1994 and 2003, the number of juveniles supervised by the Monroe County Juvenile Probation Department decreased 33 percent, from 12 to eight. By comparison, the number of active adult probation cases in the other urban counties increased 29 percent between 1994 and 2003, while the juvenile probation caseloads increased 36 percent.

Figure 14

Total Adult and Juvenile Active Probation Cases in Monroe County



Source: Administrative Office of the Illinois Courts

The active adult probation caseload rate per 100,000 population in Monroe County increased 49 percent between 1994 and 2003, from 186 to 276 cases per 100,000 population. During that same period, the active adult probation caseload rate increased 24 percent in the other urban counties, from 659 to 816 cases per 100,000 population. In 2003, the active adult probation caseload rate in Monroe County was 66 percent lower than the rate in the other urban counties.

IV. Jail Populations in Monroe County

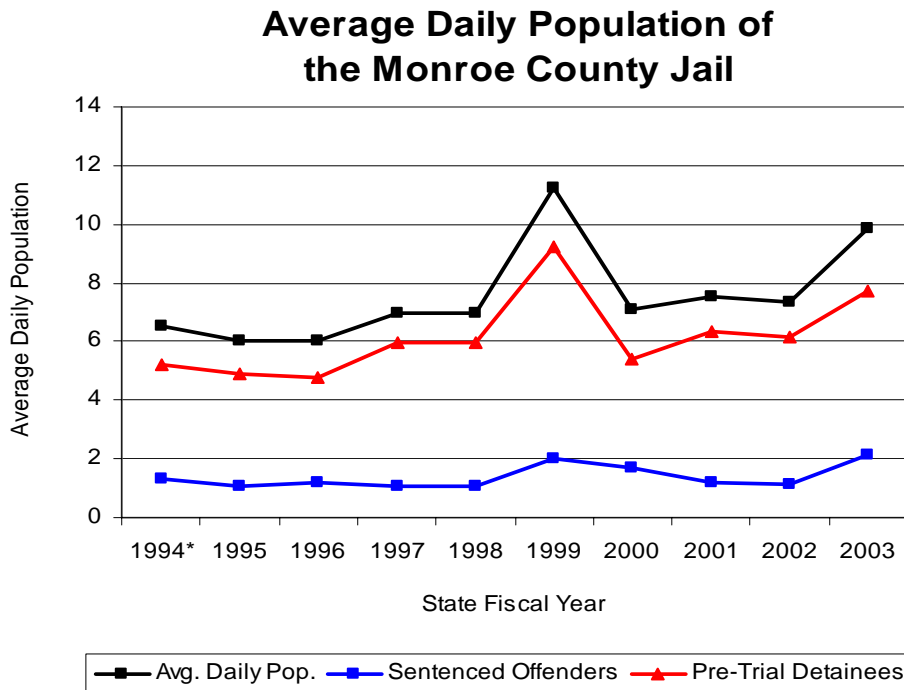
Jail data in Illinois are collected by the Illinois Department of Corrections' Bureau of Inspections and Audits. As with court data, data are not available detailing the specific offenses for which offenders were held in county jails. In addition, between SFYs 1992 and 1994, the IDOC did not collect Illinois jail population data. Data presented for SFY 1994 were estimated by the Authority using the reported SFYs 1991 and 1995 data.

Average Daily Population of the Monroe County Jail

The Monroe County Jail was one of 91 county jails in operation in Illinois during SFY 2003. There were 11 counties that did not operate a jail of their own; they relied on other counties to house their pretrial detainees and sentenced offenders at either a per-diem or contracted rate.

Between SFYs 1994 and 2003, the average daily population of the Monroe County Jail increased from seven to ten inmates (Figure 15). During this period, pretrial detainees (those individuals who have been arrested for a crime and are awaiting trial) accounted for a decreased percentage of the average daily population, decreasing from 80 percent in SFY 1994 to 78 percent in SFY 2003. On the other hand, sentenced offenders (those offenders who have been convicted and sentenced to the county jail) accounted for an increased percentage, increasing from 20 percent in SFY 1994 to 22 percent in SFY 2003.

Figure 15



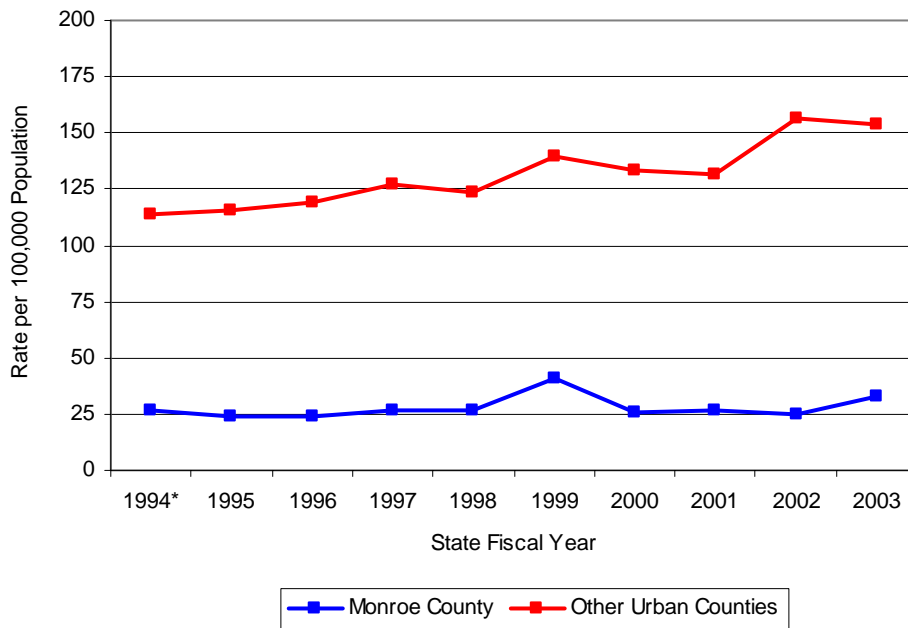
Source: Illinois Department of Corrections

*Information estimated by ICJIA

Between SFYs 1994 and 2003, the average daily jail population rate in Monroe County increased 23 percent, from 27 to 33 per 100,000 population (Figure 16). During this same period, the average daily jail population rate in the other urban counties increased 36 percent, from 114 to 154 per 100,000 population. In SFY 2003, the Monroe County Jail average daily jail population rate was 79 percent lower than the rate in the other urban counties.

Figure 16

**Average Daily Jail Population Rates,
Monroe and Other Urban Counties**



Source: ICJIA calculation using Illinois Department of Corrections and U.S. Census Bureau data

* Information estimated by ICJIA

V. Indicators of Child Abuse and Neglect in Monroe County

Substance-Exposed Infants in Monroe County

Illinois continues to experience the effects of prenatal substance abuse. In Illinois, if a baby is born and thought to have been exposed to illegal substances or alcohol, either through observation by physicians or toxicology tests, the case is reported to the Illinois Department of Children and Family Services (DCFS). These cases are then investigated by DCFS to verify the child's prenatal exposure to either alcohol or illegal substances. Between SFYs 1994 and 2004, 96 of Illinois' 102 counties reported at least one case of a substance-exposed infant.

Between SFYs 1994 and 2004, there were two reported and verified cases of substance-exposed infants in Monroe County. Between SFYs 1994 and 2004, the number of reported cases of substance-exposed infants in the other urban counties decreased 41 percent, from 364 to 214, while the number of verified cases of substance-exposed infants decreased 43 percent, from 342 to 195.

Child Abuse and Neglect Cases Reported and Verified in Monroe County

Recent research on the relationship between maltreatment of youth and delinquency has revealed an important distinction between child maltreatment and adolescent maltreatment. Using data from the Office of Juvenile Justice and Delinquency Prevention's Program of Research on the Causes and Correlates of Delinquency, researchers have found that youth that were abused during childhood (12 years of age or less) were no more likely to become delinquent than youth who were not abused, but youth who were abused during adolescence (after age 12) were significantly more likely to be delinquent.¹ While prior child abuse may not be linked to juvenile delinquency, studies examining prior child abuse have shown that childhood victimization may be linked to other poor outcomes in youth, including low academic achievement, teenage parenthood (particularly for females), drug use, and symptoms of mental illness.² Additionally, research examining adolescent victimization (including physical and sexual assaults) and adult outcomes has found a correlation between previous victimization and substance abuse, depression, and post-traumatic stress disorder in adulthood.³ In Illinois, DCFS investigates reported cases of child abuse.

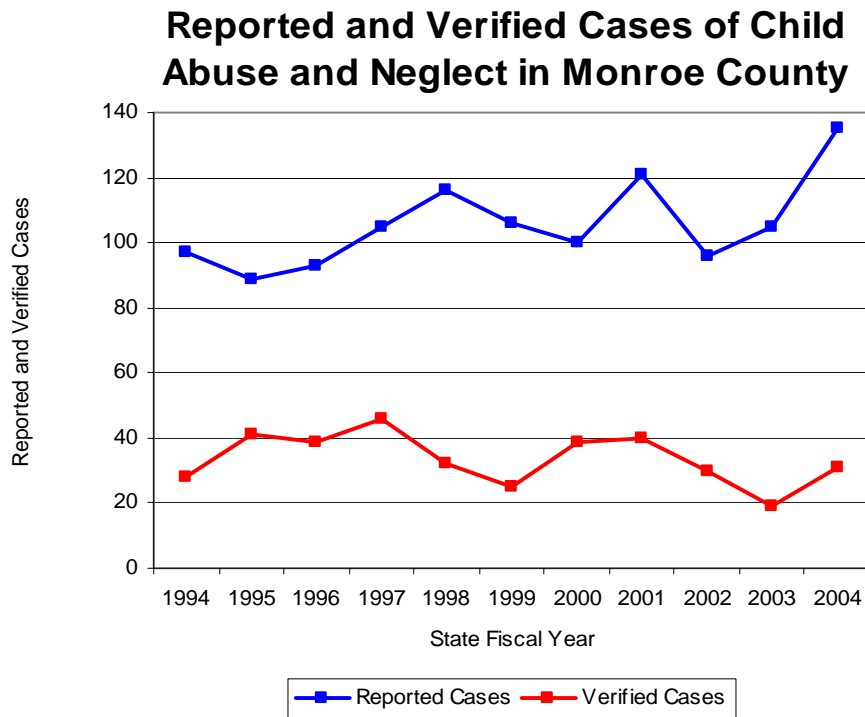
¹ Thornberry, P. T., Huizinga, D. and Loeber R. 2004. "The Causes and Correlates Studies: Findings and Policy Implications." *Juvenile Justice Journal*. 9:1. Washington, D.C. : U.S. Government Printing Office.

² Kelly, B., Thornberry, T. and Smith, C. 1997. "In the Wake of Childhood Maltreatment." *Juvenile Justice Bulletin*. Washington, D.C.: U.S. Government Printing Office.

³ Menard, S. 2002. 2002. "Short and Long-Term Consequences of Adolescent Victimization." *Youth Research Bulletin*. Washington, D.C.: U.S. Government Printing Office.

Between SFYs 1994 and 2004, the number of child abuse and neglect cases reported in Monroe County increased 39 percent, from 97 to 135 (Figure 17). During that same period, 1,163 cases, or 32 percent of all cases reported, were verified by a DCFS investigation. Verified cases of child abuse and neglect in Monroe County increased slightly between SFYs 1994 and 2004, from 28 to 31.

Figure 17

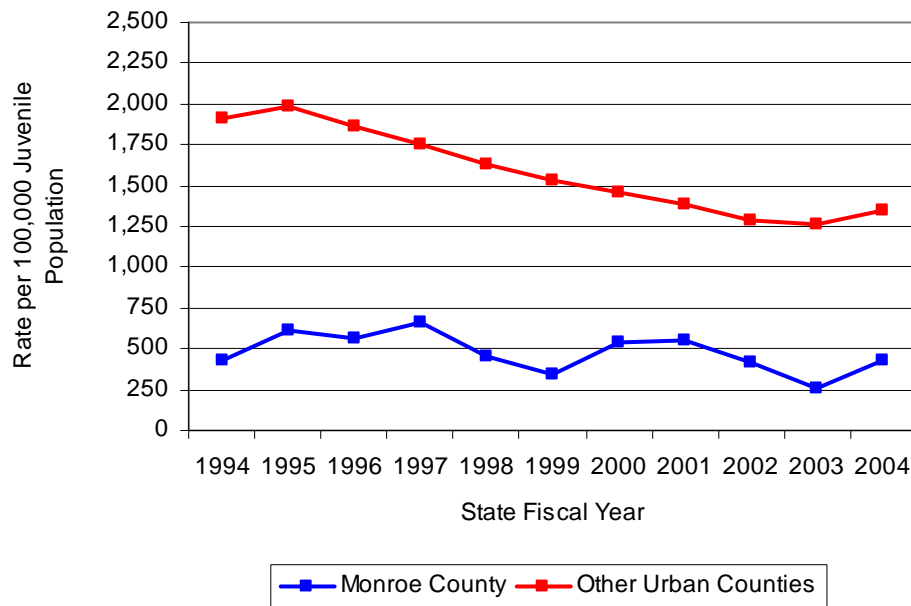


Source: Illinois Department of Children and Family Services

Between SFYs 1994 and 2004, the rate of verified cases of child abuse and neglect in Monroe County decreased from 432 to 424 per 100,000 juveniles, a 2 percent decrease (Figure 18). During the same period, the rate of verified child abuse and neglect cases decreased 29 percent in the other urban counties, from 1,907 to 1,346 per 100,000 juveniles. In SFY 2004, the rate of verified cases of child abuse and neglect in Monroe County was 68 percent lower than in the other urban counties.

Figure 18

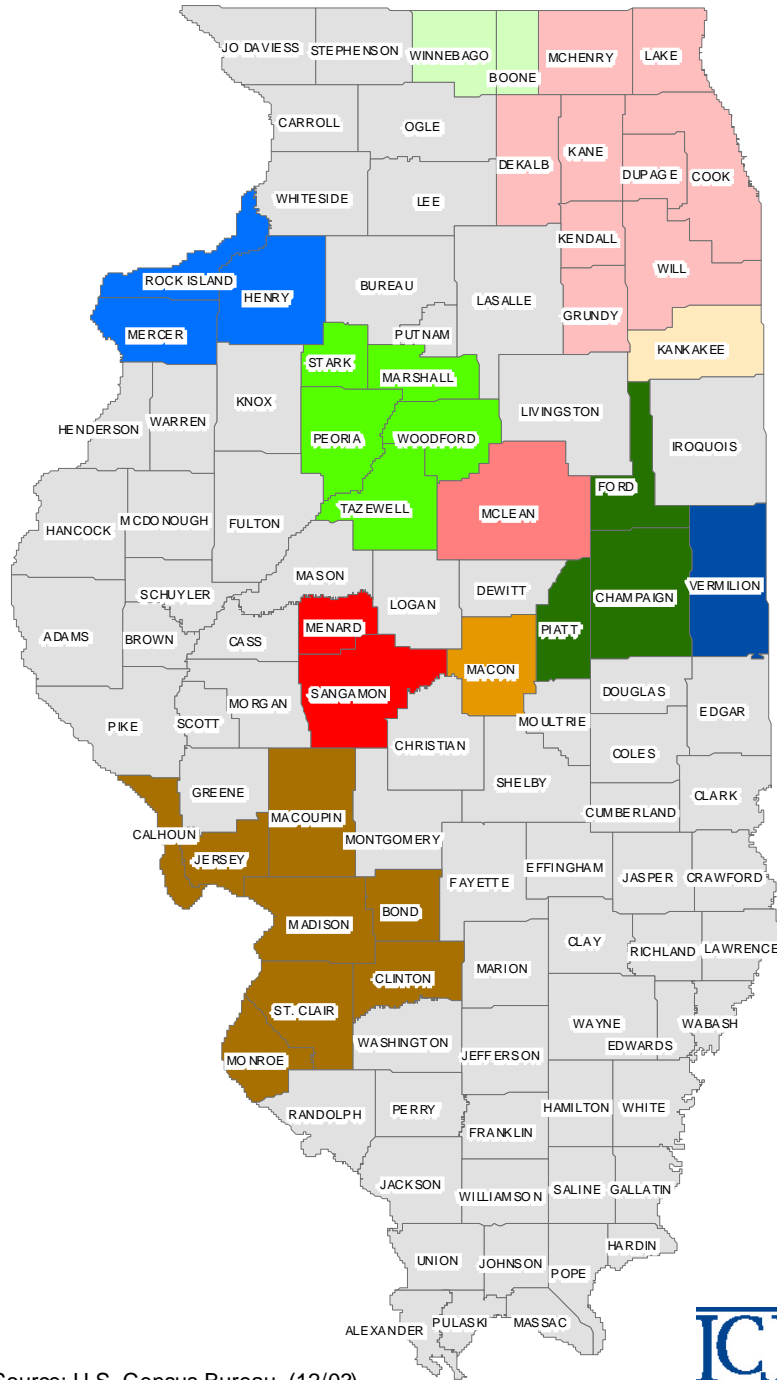
Rate of Verified Cases of Child Abuse and Neglect, Monroe and Other Urban Counties



Source: Illinois Department of Children and Family Services

VI. Appendix I (Map of Illinois Counties within a Metropolitan Statistical Area)

Illinois Counties, by Metropolitan Statistical Area*



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