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## Research and Program Evaluation in Illinois: The Extent and Nature of Drug and Violent Crime in Illinois' Counties



A Profile of the Jersey County Criminal and Juvenile Justice Systems

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#### **FOREWORD**

The Illinois Criminal Justice Information Authority is a state agency created in 1983 to promote community safety by providing public policymakers, criminal justice professionals and others with information, tools and technology needed to make effective decisions that improve the quality of criminal justice in Illinois. The Authority provides an objective system-wide forum for identifying critical problems in criminal justice, developing coordinated and cost-effective strategies, and implementing and evaluating solutions to those problems. The specific powers and duties of the Authority are delineated in the Illinois Criminal Justice Information Act (Illinois Compiled Statutes, Ch. 20, Sec. 393/7). Two of the Authority's many responsibilities are serving as a clearinghouse of information and research on criminal justice and undertaking research studies to improve the administration of criminal justice.

Since 1989, the Authority's Research and Analysis Unit has received funds under the federal Anti-Drug Abuse Act of 1988 to document the extent and nature of drug and violent crime in Illinois and the criminal justice system's response to these offenses. As a result of these efforts, the Authority has amassed a large amount of data measuring the extent and nature of drug and violent crime in Illinois and the impact these crimes have had on the criminal justice system. To put this information into the hands of Illinois' criminal justice policymakers in a useful summary format, the Authority's Research and Analysis Unit has developed profiles of the criminal justice system for each county in Illinois. In 1994, the Illinois Criminal Justice Information Authority produced a series of reports detailing criminal justice system activity levels for each of Illinois' 102 counties. As a result of the positive response by local criminal justice officials, in 1996 the Authority updated and expanded the scope of these reports to reflect current criminal and juvenile justice activity. It is hoped that these 2004 updated reports will be as valuable, if not more, than the original versions. In addition to providing policymakers with an overview of activities across the components of the justice system in their county (law enforcement, courts and corrections), the profiles also provide perspective by including trends experienced in counties with similar population sizes.

While the data presented in this report are by no means inclusive of all indicators, they do provide a general overview of crime and the criminal justice system's response. In addition, these data are readily available and consistently defined through existing statewide data collection mechanisms.

The information presented in this profile has been provided to the Authority by a number of state agencies, specifically: the Illinois State Police, the Administrative Office of the Illinois Courts, the Illinois Department of Corrections, and the Illinois Department of Children and Family Services. The support and cooperation of these agencies and their staffs have helped make this report an informative and timely source of information on the activities of the criminal justice system in Illinois.



The Illinois Criminal Justice Information Authority's Web-based clearinghouse of criminal justice data available at:

#### I. Introduction

Jersey County, located in southwestern Illinois, covers an area of 369 square miles and had a 2003 population of 22,188, according to estimates by the U.S. Department of Commerce's Bureau of the Census. Using these figures, Jersey County was the 20<sup>th</sup> smallest county in Illinois geographically, but 56<sup>th</sup> largest in terms of population. Combining these two measures, Jersey County had the 43<sup>rd</sup> highest population density per square mile among Illinois' 102 counties.

As with the previous reports, information specific to Jersey County is presented in comparison with similar counties. To provide more useful comparisons, counties have been separated into four types; 1) Cook County, 2) Collar counties, 3) urban counties (outside of Cook and the Collar counties), and 4) rural counties. Because of its size, Cook County is compared to the rest of the state. The Collar counties are the five that border Cook County (DuPage, Lake, Kane, McHenry, and Will). Urban and rural counties are defined by whether or not they lay within a Metropolitan Statistical Area (MSA) (Appendix 1, page 24). Based on these definitions, there are 36 counties in Illinois that are part of a MSA (Cook, Collar, and urban counties) and 66 counties that are not part of a MSA (in other words, rural).

Recent changes to the standard definitions of MSAs have affected the classification of several Illinois counties. The United States Office of Management and Budget (OMB) defines metropolitan and micropolitan statistical areas according to published standards that are applied to Census Bureau data. The general concept of a metropolitan or micropolitan statistical area is that of a core area containing a substantial population nucleus, together with adjacent communities having a high degree of economic and social integration with that core. Currently defined metropolitan and micropolitan statistical areas are based on the application of 2000 standards to 2000 decennial census data and were announced by OMB on June 6, 2003.

Standard definitions of metropolitan areas have changed over time. The term "metropolitan area" (MA) was adopted in 1990 and referred collectively to metropolitan statistical areas (MSAs), consolidated metropolitan statistical areas (CMSAs), and primary metropolitan statistical areas (PMSAs). More recently, the term "core based statistical area" (CBSA) became effective in 2000 and refers collectively to metropolitan and micropolitan statistical areas.

The 2000 standards require that each CBSA must contain at least one urban area of 10,000 or more population. Each metropolitan statistical area must have at least one urbanized area of 50,000 or more inhabitants. Each micropolitan statistical area must have at least one urban cluster of at least 10,000 but less than 50,000 population.

Under the standards, the county (or counties) in which at least 50 percent of the population resides within urban areas of 10,000 or more population, or that contain at least 5,000 people residing within a single urban area of 10,000 or more population, is identified as a "central county" (counties). Additional "outlying counties" are included in the CBSA if they meet specified requirements regarding residents commuting to or from the central counties.

Changes in the definitions of these statistical areas since the 1950 census have consisted chiefly of: 1) the recognition of new areas as they reached the minimum required city or urbanized area population, and 2) the addition of counties to existing areas due to new decennial census data. In some instances, formerly separate areas have been merged, components of an area have been transferred from one area to another, or components have been dropped from an area. The large majority of changes have taken place on the basis of decennial census data.

Because of these historical changes in geographic definitions, users must be cautious in comparing data for these statistical areas from different dates. For more information, contact the Population Distribution Branch at (301) 763-2419 (U. S. Census Bureau).

Based on these characteristics, Jersey County is one of Illinois' 30 urban counties. Throughout this report, the criminal justice activity trends experienced in Jersey County will be compared to those trends experienced in the other urban counties. This comparison will be realized through the calculation of rates for the activities being analyzed, with the number per 100,000 population the format for all the rates.

#### II. Law Enforcement Activities in Jersey County

One of the most commonly used indicators of the level of crime in a particular jurisdiction is the number of *Index offenses* reported to the police. There are eight separate offenses which constitute the Crime Index, including murder, criminal sexual assault, robbery, aggravated assault (violent Index offenses), burglary, theft, motor vehicle theft, and arson (property Index offenses). Although these eight offenses do not account for all crimes reported to the police, they are considered to be the most serious, frequent, pervasive, and consistently defined by different law enforcement agencies.

An indicator of the workload that law enforcement agencies place on other components of the justice system is the number of arrests made by police, including those for violent and property Index offenses and drug offenses. Unlike offenses, which are what police must respond to, arrests represent those offenders who may eventually be processed through other components of the justice system, including the courts, county jails, and state and local correctional programs.

The number of violent Index offenses reported to the police increased 13 percent in Jersey County between 1994 and 2003, from 54 to 61. As in previous years and in most other counties, aggravated assault offenses accounted for the majority (87 percent) of violent Index offenses reported in Jersey County in 2003.

Between 1994 and 2003, the violent Index offense rate in Jersey County increased 6 percent, from 258 to 275 offenses per 100,000 population (Figure 1). During that same period, the violent Index offense rate in the other urban counties decreased 33 percent, from 797 to 535 offenses per 100,000 population. The 2003 violent Index offense rate in the other urban counties was nearly double the rate in Jersey County.

Total Violent Index Offense Rates in Jersey and Other Urban Counties

900
800
700
600
400
300
200
1994 1995 1996 1997 1998 1999 2000 2001 2002 2003
Year

Figure 1

Source: ICJIA calculation using Illinois State Police

and U.S. Census Bureau data

Jersey County Other Urban Counties

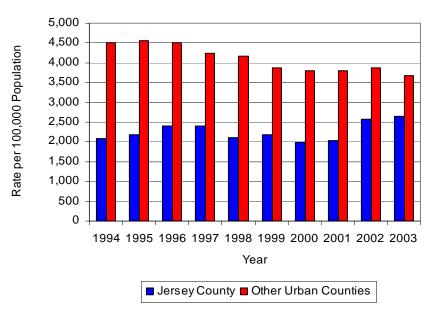
Between 1994 and 2003, the number of property Index offenses reported to the police in Jersey County increased 34 percent, from 437 to 586. Thefts accounted for 72 percent of all property Index offenses reported in Jersey County during 2003.

Between 1994 and 2003, the property Index offense rate in Jersey County increased 26 percent, from 2,090 to 2,641 offenses per 100,000 population (Figure 2). In the other urban counties, the property Index offense rate decreased 18 percent, from 4,507 to 3,684 offenses per 100,000 population. The 2003 property Index offense rate in Jersey County was 28 percent lower than the rate in the other urban counties.

Figure 2

Total Property Index Offense Rates in

Jersey and Other Urban Counties



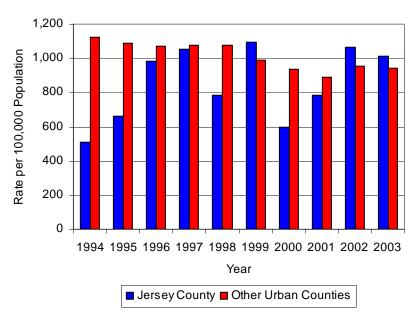
Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Between 1994 and 2003, arrests for total Index offenses by law enforcement agencies in Jersey County more than doubled, from 106 to 225. The majority of Index arrests were for property Index offenses. Of the 225 Index arrests made in Jersey County during 2003, 22 percent were for violent Index crimes and 78 percent was for property Index crimes. Arrests for theft and aggravated assault accounted for the majority of property and violent Index arrests in Jersey County during 2003. Of all violent Index arrests, 94 percent were arrests for aggravated assault, while thefts accounted for 71 percent of all property Index arrests.

Between 1994 and 2003, the Index arrest rate in Jersey County doubled, from 507 to 1,014 arrests per 100,000 population (Figure 3). During the same period, the Index arrest rate in the other urban counties decreased 16 percent, from 1,123 to 941 arrests per 100,000 population. In 2003, Jersey County's Index arrest rate was 8 percent higher than the rate in the other urban counties.

Figure 3

Index Arrest Rates in Jersey and Other Urban Counties



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Between 1994 and 2003, arrests for total drug offenses (including violations of Illinois' Cannabis Control Act, Controlled Substances Act, Drug Paraphernalia Control Act, and the Hypodermic Syringes and Needles Act) nearly quadrupled in Jersey County, from 78 to 291 (Figure 4). Similar to other counties, total drug arrests in Jersey County remained relatively stable between 1983 and 1993, before increasing annually nearly every year thereafter. Drug Paraphernalia Control Act violations accounted for the majority of the increase in total drug arrests. Between 1994 and 2003, the number of arrests for violation of the Drug Paraphernalia Control Act increased dramatically, from 22 arrests in 1994 to 129 in 2003, or in other words, 44 percent of all drugs arrests in 2003.

During the period analyzed between 1994 and 2003, arrests for violations of Illinois' Cannabis Control Act (which prohibits the possession, sale, and cultivation of cannabis) in Jersey County have consistently out-numbered arrests for violations of the Controlled Substances Act (which prohibits the possession, sale, distribution, or manufacture of all other illegal drugs such as cocaine and opiates). Between 1994 and 2003, the number of arrests for violations of the Cannabis Control Act in Jersey County more than doubled, from 39 to 107. Similarly, arrests for violations of the Controlled Substances Act more than tripled, from 15 to 53 (Figure 4).

350 300 250 200 150 100 50 1994 1995 1996 1997 1998 1999 2000 2001 2002 2003 Year

Figure 4

Drug Arrests in Jersey County

Source: Illinois State Police

Cannabis Control Act

Drug Paraphernalia Control Act

Number of Drug Arrests

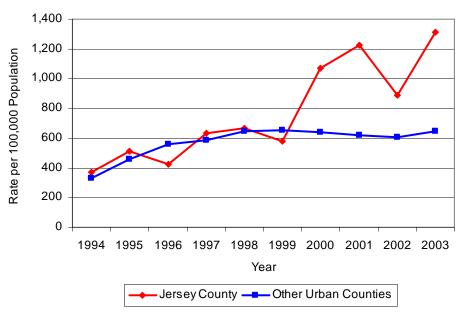
Controlled Substance Act

**■**—Total

Between 1994 and 2003, the arrest rate for all drug law violations in Jersey County more than tripled, from 373 to 1,312 per 100,000 population. The total drug arrest rate in the other urban counties nearly doubled during the same period, from 329 per 100,000 population in 1994 to 649 per 100,000 population in 2003, a 97 percent increase (Figure 5). In 2003, the drug arrest rate in Jersey County was more than double the rate in the other urban counties.

Figure 5

## **Drug Arrest Rates in Jersey** and Other Urban Counties



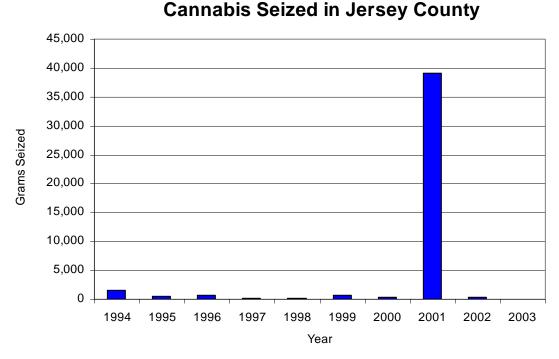
Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

#### **Drugs Seized in Jersey County**

Drugs seized by law enforcement agencies are another indicator of the extent and nature of the illegal drug trade in a jurisdiction. When illegal drugs are seized by law enforcement agencies in Illinois, they are submitted to a crime lab for analysis. Most agencies submit drugs to one of the Illinois State Police crime labs. These labs record the quantity of drugs submitted from each county. This section discusses the quantities of illegal drugs seized and submitted to the Illinois State Police from law enforcement agencies in Jersey County.

Cannabis accounts for the majority of drugs seized in Jersey County and in most Illinois jurisdictions. Between 1994 and 2003, the quantity of cannabis seized in Jersey County decreased 95 percent, from 1,477 grams to 67 grams (Figure 6). During the period between 1994 and 2003, the quantity of cannabis seized in the other urban counties decreased 61 percent, from 1,310,289 grams to 514,566 grams.

Figure 6



Source: Illinois State Police

Between 1994 and 2003, the cannabis seizure rate in Jersey County decreased 96 percent, from 7,066 grams per 100,000 population in 1994 to 304 grams per 100,000 population in 2003. The cannabis seizure rate in the other urban counties decreased 62 percent, from 51,540 grams per 100,000 population in 1994 to 19,425 grams in 2003. In 2003, the cannabis seizure rate in the other urban counties was dramatically higher than the rate in Jersey County.

During the past decade, it is clear that methamphetamine "activity" in the state has increased dramatically and has become a significant drug problem in many jurisdictions. Further, the extent to which law enforcement agencies are encountering methamphetamine has also dispersed across a large area of the state, with most of this being fueled by activities taking place in Illinois' rural jurisdictions.

The quantity of cocaine seized in Jersey County decreased between 1994 and 2003, while the amount of methamphetamine seized increased. The quantity of cocaine seized decreased from 81 grams in 1994 to 16 grams in 2003 (Figure 7). Generally, crack cocaine accounted for a relatively small portion of all cocaine seized in Jersey County. The quantity of methamphetamine seized in Jersey County increased from zero grams in 1994 to slightly more than one gram (1.4 grams) in 2003, while reaching a period high of 731 grams seized in 1998.

Cocaine\* and Methamphetamine Seized in Jersey County 800 700 600 **Grams Seized** 500 400 300 200 100 1995 1996 1997 1998 1999 2000 2001 2002 2003 Year ■ Cocaine ■ Methamphetamine

Figure 7

Source: Illinois State Police

\*Cocaine totals include both powder and crack cocaine

The quantity of cocaine seized in the other urban counties decreased during the period analyzed, while the amount of methamphetamine seized increased dramatically. Between 1994 and 2003, the amount of cocaine seized decreased 28 percent, from 59,771 grams to 42,848 grams in the other urban counties, while the quantity of methamphetamine seized increased from 620 grams to 8,084 grams. In 2003, 1,618 grams of cocaine per 100,000 population were seized in the other urban counties, more than 20 times the 71 grams of cocaine per 100,000 population seized in Jersey County. Additionally, the methamphetamine seizure rate of six grams seized per 100,000 population in Jersey County was significantly lower than the rate of 305 grams of methamphetamine seized in the other urban counties.

#### III. Adult and Juvenile Court Activity in Jersey County

Although Illinois has one of the best court reporting systems in the country, the Administrative Office of the Illinois Courts only collects information regarding the aggregate number of court filings, dispositions, and probation caseloads. Currently, there are no statewide data available on court filings, dispositions, and convictions by offense type. However, detailed offense data are available from the Illinois Department of Corrections for those convicted felons sentenced to prison.

Trends in the number of delinquency petitions filed and adjudicated in juvenile court are also presented. Illinois statutes define delinquency offenses as those committed by someone younger than 17 years old that would be considered crimes if committed by someone 17 years of age or older.

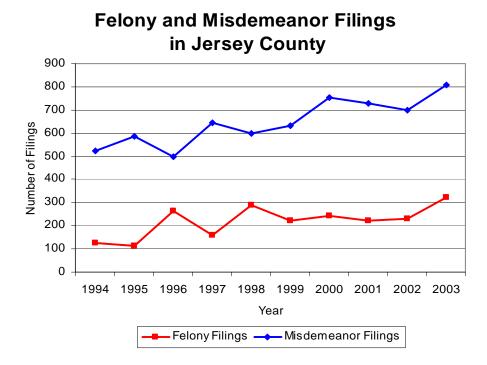
In Illinois, county probation departments are overseen by the Administrative Office of the Illinois Courts' Probation Division. This section also presents data on active misdemeanor and felony adult caseloads and the number of juveniles under the supervision of the probation departments in Jersey County and the other urban counties.

#### Misdemeanor and Felony Filings in Jersey County

The Administrative Office of the Illinois Courts reports data on criminal court cases in two categories: misdemeanors and felonies. After screening a case and deciding it warrants further action, the state's attorney must file formal charges in court. Misdemeanor cases are less serious than felonies and can be punished by a probation sentence of one year or less and less than one year of incarceration. Felony cases, on the other hand, are more serious and can be punished by a probation term up to four years and incarceration for more than one year. When comparing the number of filings across time and across counties, it should be noted that differences in reporting practices exist. For example, when two or more defendants are involved in a single case, some state's attorneys file a single case charging all defendants, while others file a separate case for each suspect.

In 2003, felony and misdemeanor court filings accounted for nearly 15 percent of all filings in Jersey County's courts (civil, traffic, family, and other). Between 1994 and 2003, the number of felony filings in Jersey County more than doubled, from 124 to 324 (Figure 8). During the same period, misdemeanor filings increased 55 percent, from 523 in 1994 to 810 in 2003. In 2003, misdemeanor filings out-numbered felony filings by more than two to one.

Figure 8

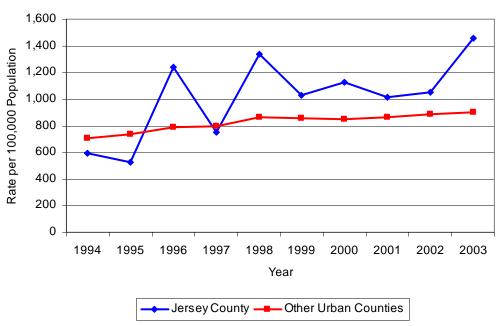


Source: Administrative Office of the Illinois Courts

Between 1994 and 2003, the felony-filing rate in Jersey County also more than doubled, from 593 to 1,460 cases per 100,000 population (Figure 9). The felony-filing rate in the other urban counties increased 27 percent during this period, from 709 to 901 cases per 100,000 population. In 2003, the felony-filing rate in Jersey County was 62 percent higher than the rate in the other urban counties.

Figure 9

Felony Filing Rates in Jersey and Other Urban Counties



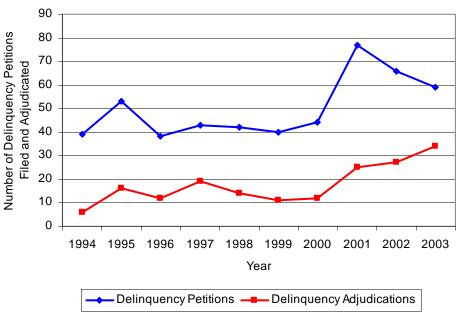
Source: Administrative Office of the Illinois Courts and U.S. Census Bureau data

Illinois' juvenile court system differs in several key aspects from the adult criminal court system. One aspect revolves around the difference in treatment between juveniles and adults: the juvenile court process is somewhat less formal and adversarial; authorities are given much more latitude in determining the proper response to each case. Traditionally, the terminology used to describe juvenile proceedings has been less harsh than that used for the adult criminal process. For example, Illinois' juvenile courts accept "petitions of delinquency" rather than misdemeanor or felony criminal complaints. However, pursuant to the Juvenile Court Reform Act of 1998, criminal court terms, such as "trial" and "sentencing," have replaced the less harsh "adjudicatory hearing" and "dispositional hearing" terms

Between 1994 and 2003, the number of reported juvenile delinquency petitions filed in Jersey County increased 51 percent, from 39 to 59 (Figure 10). During the period analyzed, the number of reported delinquency adjudications increased dramatically, from six in 1994 to 34 in 2003. The majority of cases not resulting in an adjudication were continued under supervision.

Figure 10

# Juvenile Delinquency Petitions Filed and Adjudicated in Jersey County



Source: Administrative Office of the Illinois Courts

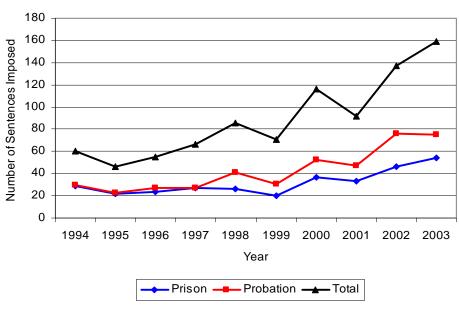
Between 1994 and 2003, the delinquency petition-filing rate in Jersey County increased 39 percent, from 1,773 to 2,466 per 100,000 juveniles. During the same period, the delinquency petition-filing rate in the other urban counties decreased 8 percent, from 1,884 to 1,737 petitions per 100,000 juveniles. In 2003, the delinquency petition-filing rate in Jersey County was 42 percent higher than the rate in the other urban counties.

Anyone convicted of a felony in Illinois can be sentenced either to prison or probation, or receive a conditional discharge. A number of factors influence the type and length of sentence imposed on convicted felons, including the severity of the crime, the offender's criminal and social history, safety of the community, and legislation affecting certain types of offenses. For some types of convictions a sentence to prison is required by state statute.

Between 1994 and 2003, the number of offenders convicted of a felony and sentenced in Jersey County more than doubled, from 60 to 159 (Figure 11). While the number of convicted felons sentenced to probation during this period more than doubled, from 30 to 75, felony probation sentences decreased as a proportion of total sentences. In 1994, 50 percent of all convicted felons were sentenced to probation, compared to 47 percent in 2003. Between 1994 and 2003, the proportion of felons sentenced to prison also decreased from 48 percent in 1994 to 34 percent in 2003. In 2003, 19 percent of convicted felons were sentenced to something other than prison or probation.

Figure 11

Sentences Imposed on Felons Convicted in Jersey County



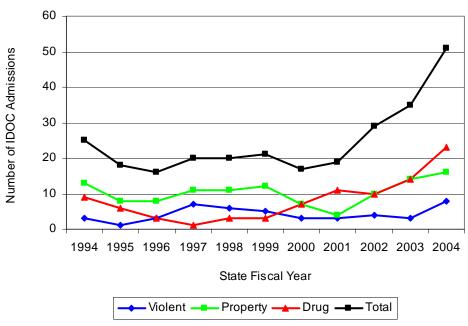
Source: Administrative Office of the Illinois Courts

#### **Adult Prison Admissions from Jersey County**

Between State Fiscal Years (SFYs) 1994 and 2004, the number of admissions to the Illinois Department of Corrections' Adult Division from Jersey County more than doubled, from 25 to 51 (Figure 12). During this period, the number of violent, property, and drug offender admissions increased. The number of violent offender admissions increased between SFYs 1994 and 2004, from three to eight, while the number of property offender admissions increased 23 percent, from 13 to 16. The number of drug offender admissions more than doubled, from nine to 23 between SFYs 1994 and 2004.

Figure 12

IDOC New Court Commitments from Jersey County,by Offense Type



Source: Illinois Department of Corrections

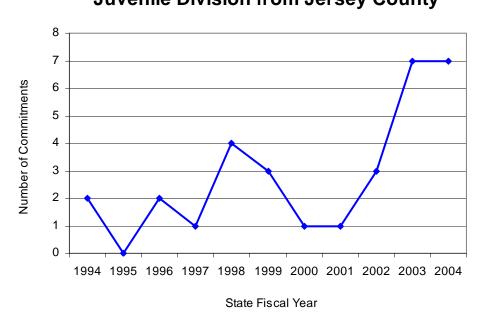
In State Fiscal Year 2004, violent offenders accounted for 16 percent of all admissions from Jersey County, while property offenders accounted for 31 percent and drug offenders accounted for 45 percent of all admissions.

#### **Juvenile Court Commitments to the Illinois Department of Corrections**

The Illinois Department of Corrections' Juvenile Division provides long-term custody for youths, 13 to 17 years old, who have been found delinquent by the juvenile court and committed to the IDOC. Youths may remain in an IDOC juvenile facility until they are 21. Between SFYs 1994 and 2004, the number of court commitments to the IDOC's Juvenile Division from Jersey County increased from two to seven (Figure 13).

Juvenile Court Commitments to the IDOC Juvenile Division from Jersey County

Figure 13



Source: Illinois Department of Corrections

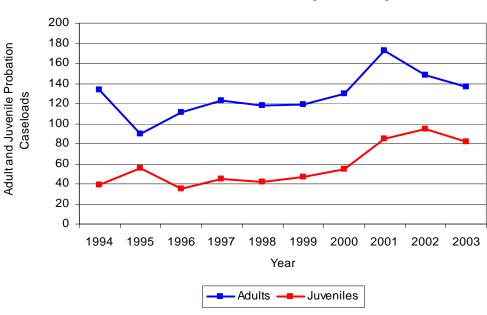
In SFY 2004, Jersey County's rate of commitments to the IDOC's Juvenile Division of 337 commitments per 100,000 juveniles was 14 percent higher than the rate of 295 commitments per 100,000 juveniles from the other urban counties.

#### **Adult and Juvenile Probation Caseloads in Jersey County**

Between December 31, 1994 and December 31, 2003, the number of active adult probation cases in Jersey County increased slightly, from 134 to 137 (Figure 14). In 2003, felony offenders accounted for 47 percent of Jersey County's active adult probation caseload. Between 1994 and 2003, the number of juveniles supervised by the Jersey County Juvenile Probation Department more than doubled, from 39 to 82. By comparison, the number of active adult probation cases in the other urban counties increased 29 percent between 1994 and 2003, while the juvenile probation caseloads increased 35 percent.

Total Adult and Juvenile Active Probation
Cases in Jersey County

Figure 14



Source: Administrative Office of the Illinois Courts

The active adult probation caseload rate per 100,000 population in Jersey County decreased 4 percent between 1994 and 2003, from 641 to 617 cases per 100,000 population. During that same period, the active adult probation caseload rate increased 24 percent in the other urban counties, from 655 to 812 cases per 100,000 population. In 2003, the active adult probation caseload rate in Jersey County was 24 percent lower than the rate in the other urban counties.

#### IV. Jail Populations in Jersey County

Jail data in Illinois are collected by the Illinois Department of Corrections' Bureau of Inspections and Audits. As with court data, data are not available detailing the specific offenses for which offenders were held in county jails. In addition, between SFYs 1992 and 1994, the IDOC did not collect Illinois jail population data. Data presented for SFY 1994 were estimated by the Authority using the reported SFYs 1991 and 1995 data.

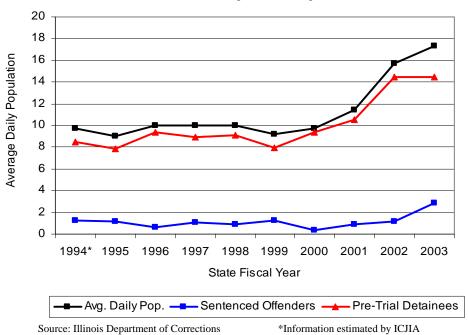
Average Daily Population of the Jersey County Jail

The Jersey County Jail was one of 91 county jails in operation in Illinois during State Fiscal Year 2004. There are 11 counties that did not operate a jail of their own; they rely on other counties to house their pretrial detainees and sentenced offenders at either a per-diem or contracted rate.

Between State Fiscal Years 1994 and 2003, the average daily population of the Jersey County Jail increased 78 percent, from ten to 17 inmates (Figure 15). During this period, pretrial detainees (those individuals who have been arrested for a crime and are awaiting trial) accounted for a decreased percentage of the average daily population, decreasing from 87 percent in SFY 1994 to 84 percent in SFY 2003. On the other hand, sentenced offenders (those offenders who have been convicted and sentenced to the county jail) accounted for an increased percentage, increasing from 13 percent in SFY 1994 compared to 16 percent in SFY 2003.

Figure 15

Average Daily Population of the Jersey County Jail

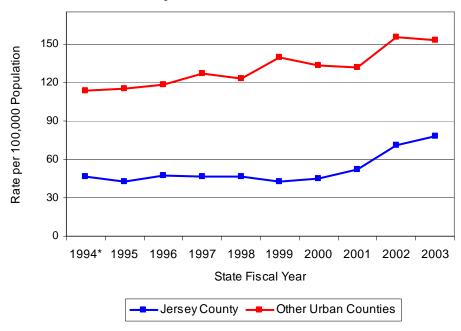


A Profile of the Jersey County Criminal and Juvenile Justice Systems

Between State Fiscal Years 1994 and 2003, the average daily jail population rate in Jersey County increased 67 percent, from 47 to 78 per 100,000 population (Figure 16). During this same period, the average daily jail population rate in the other urban counties increased 35 percent, from 113 to 153 per 100,000 population. In SFY 2003, the Jersey County Jail had an average daily jail population rate 49 percent lower than the rate in the other urban counties.

Figure 16

Average Daily Jail Population Rates,
Jersey and Other Urban Counties



Source: ICJIA calculation using Illinois Department of Corrections and U.S. Census Bureau data

\* Information estimated by ICJIA

#### V. Indicators of Child Abuse and Neglect in Jersey County

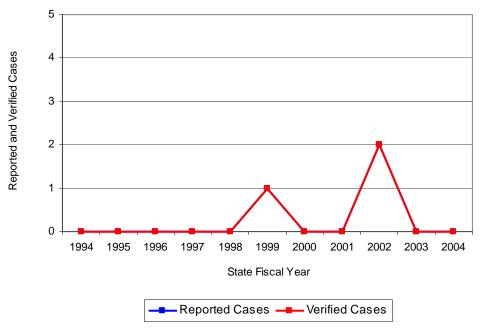
#### **Substance-Exposed Infants in Jersey County**

Illinois continues to experience the effects of prenatal substance abuse. In Illinois, if a baby is born and thought to have been exposed to illegal substances or alcohol, either through observation by physicians or toxicology tests, the case is reported to the Illinois Department of Children and Family Services (DCFS). These cases are then investigated by DCFS to verify the child's prenatal exposure to either alcohol or illegal substances. Between State Fiscal Years 1994 and 2004, 96 of Illinois' 102 counties reported at least one case of a substance-exposed infant.

Between State Fiscal Years 1994 and 2004, there were three reported cases of substance-exposed infants in Jersey County, with all three cases being verified. During the same period, the number of reported cases of substance-exposed infants in the other urban counties decreased 41 percent, from 364 to 215, while the number of verified cases of substance-exposed infants decreased 41 percent, from 342 to 196.

Figure 17

Substance-Exposed Infants, Reported and Verified Cases in Jersey County



Source: Illinois Department of Children and Family Services

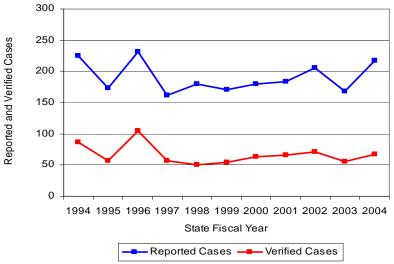
#### Child Abuse and Neglect Cases Reported and Verified in Jersey County

Recent research on the relationship between maltreatment of youth and delinquency has revealed an important distinction between child maltreatment and adolescent maltreatment. Using data from the Office of Juvenile Justice and Delinquency Prevention's Program of Research on the Causes and Correlates of Delinquency, researchers have found that youth that were abused during childhood (12 years of age or less) were no more likely to become delinquent than youth who were not abused, but youth who were abused during adolescence (after age 12) were significantly more likely to be delinquent. While prior child abuse may not be linked to juvenile delinquency, studies examining prior child abuse have shown that childhood victimization may be linked to other poor outcomes in youth, including low academic achievement, teenage parenthood (particularly for females), drug use, and symptoms of mental illness. Additionally, research examining adolescent victimization (including physical and sexual assaults) and adult outcomes has found a correlation between previous victimization and substance abuse, depression, and post-traumatic stress disorder in adulthood. In Illinois, DCFS investigates reported cases of child abuse.

Between State Fiscal Years 1994 and 2004, the number of child abuse and neglect cases reported in Jersey County decreased 4 percent, from 225 to 217 (Figure 18). During that same period, 731 cases, or 35 percent of all cases reported, were verified by a DCFS investigation. Verified cases of child abuse and neglect in Jersey County decreased 22 percent between SFYs 1994 and 2004, from 86 to 67.

Figure 18

# Reported and Verified Cases of Child Abuse and Neglect in Jersey County



Source: Illinois Department of Children and Family Services

<sup>&</sup>lt;sup>1</sup> Thornberry, Terence P., David Huizinga and Rolf Loeber. 2004. "The Causes and Correlates Studies: Findings and Policy Implications." Juvenile Justice Journal. 9:1. Washington, D.C.: U.S. Government Printing Office.

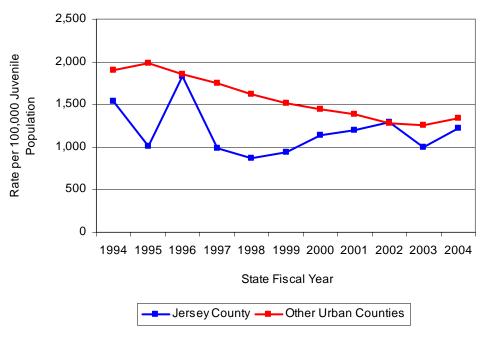
<sup>&</sup>lt;sup>2</sup> Kelly, B., Thornberry, T. and Smith, C. 1997. "In the Wake of Childhood Maltreatment." Juvenile Justice Bulletin. Washington, D.C.: U.S. Government Printing Office.

<sup>&</sup>lt;sup>3</sup> Menard, S. 2002. 2002. "Short and Long-Term Consequences of Adolescent Victimization." Youth Research Bulletin. Washington, D.C.: U.S. Government Printing Office.

Between State Fiscal Years 1994 and 2004, the rate of verified cases of child abuse and neglect in Jersey County decreased from 1,540 to 1,216 per 100,000 juveniles, a 21 percent decrease (Figure 19). During the same period, the rate of verified child abuse and neglect cases decreased 29 percent in the other urban counties, from 1,896 to 1,337 per 100,000 juveniles. In SFY 2004, the rate of verified cases of child abuse and neglect in Jersey County was 9 percent lower than in the other urban counties.

Figure 19

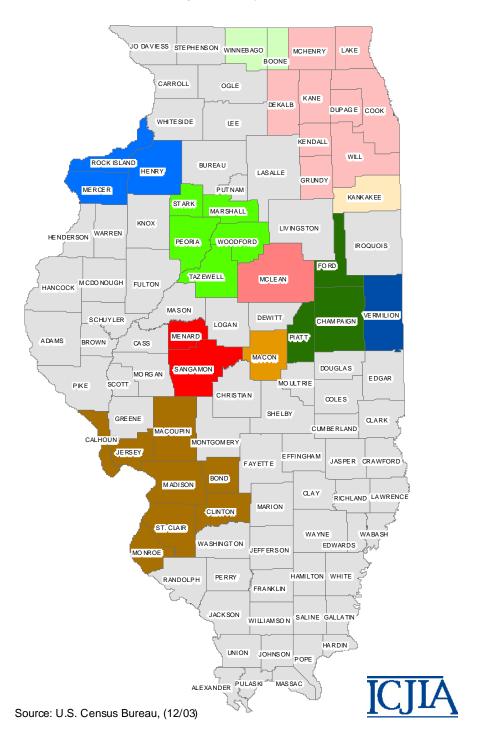
Rate of Verified Cases of Child Abuse and Neglect, Jersey and Other Urban Counties



Source: ICJIA calculation using Illinois Department of Children and Family Services and U.S. Census Bureau data

#### VI. Appendix I (Map of Illinois Counties within a Metropolitan Statistical Area)

### Illinois Counties, by Metropolitan Statistical Area\*



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