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# Research and Program Evaluation in Illinois: The Extent and Nature of Drug and Violent Crime in Illinois' Counties



A Profile of the Grundy County Criminal and Juvenile Justice Systems

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## **CONTENTS**

Section	1	Page Number
I. In	ntroduction	1
	aw Enforcement Activities in Grundy County	
	dult and Juvenile Court Activity in Grundy County	
	ail Populations in Grundy County	
V. In	ndicators of Child Abuse and Neglect in Grundy County	21
	ppendix I (Map of Illinois Counties within a Metropolitan Statistical Area)	
VII. B	ibliography	26
	LIST OF FIGURES	
Figure		Page Number
Figure 1.	Total Violent Index Offense Rates in Grundy and Other Urban Counties	4
Figure 2.	Total Property Index Offense Rates in Grundy and Other Urban Counties	
Figure 3.	Index Arrest Rate in Grundy and Other Urban Counties	6
Figure 4.	Drug Arrests in Grundy County	7
Figure 5.	Drug Arrest Rates in Grundy and Other Urban Counties	8
Figure 6.	Cannabis Seized in Grundy County	9
Figure 7.	Cocaine and Crack Cocaine Seized in Grundy County	10
Figure 8.		
Figure 9.	· · · · · · · · · · · · · · · · · · ·	
Figure 10	. Juvenile Delinquency Petitions Filed and Adjudicated in Grundy County	
	. Sentences Imposed on Felons Convicted in Grundy County	
_	2. IDOC New Court Commitments from Grundy County, by Offense Type	
	3. Juvenile Court Commitments to the IDOC Juvenile Division from Grundy Coun	
_	Total Active Adult and Juvenile Probation Cases in Grundy County	•
_	6. Average Daily Population of the Grundy County Jail	
	6. Average Daily Jail Population Rates, Grundy and Other Urban Counties	
	. Reported and Verified Cases of Child Abuse and Neglect in Grundy County	
_	8. Rate of Verified Cases of Child Abuse and Neglect, Grundy and Other	
•	Urban Counties	24

#### **FOREWORD**

The Illinois Criminal Justice Information Authority is a state agency created in 1983 to promote community safety by providing public policymakers, criminal justice professionals and others with information, tools and technology needed to make effective decisions that improve the quality of criminal justice in Illinois. The Authority provides an objective system-wide forum for identifying critical problems in criminal justice, developing coordinated and cost-effective strategies, and implementing and evaluating solutions to those problems. The specific powers and duties of the Authority are delineated in the Illinois Criminal Justice Information Act (Illinois Compiled Statutes, Ch. 20, Sec. 393/7). Two of the Authority's many responsibilities are serving as a clearinghouse of information and research on criminal justice and undertaking research studies to improve the administration of criminal justice.

Since 1989, the Authority's Research and Analysis Unit has received funds under the federal Anti-Drug Abuse Act of 1988 to document the extent and nature of drug and violent crime in Illinois and the criminal justice system's response to these offenses. As a result of these efforts, the Authority has amassed a large amount of data measuring the extent and nature of drug and violent crime in Illinois and the impact these crimes have had on the criminal justice system. To put this information into the hands of Illinois' criminal justice policymakers in a useful summary format, the Authority's Research and Analysis Unit has developed profiles of the criminal justice system for each county in Illinois. In 1994, the Illinois Criminal Justice Information Authority produced a series of reports detailing criminal justice system activity levels for each of Illinois' 102 counties. As a result of the positive response by local criminal justice officials, in 1996 the Authority updated and expanded the scope of these reports to reflect current criminal and juvenile justice activity. It is hoped that these 2004 updated reports will be as valuable, if not more, than the original versions. In addition to providing policymakers with an overview of activities across the components of the justice system in their county (law enforcement, courts and corrections), the profiles also provide perspective by including trends experienced in counties with similar population sizes.

While the data presented in this report are by no means inclusive of all indicators, they do provide a general overview of crime and the criminal justice system's response. In addition, these data are readily available and consistently defined through existing statewide data collection mechanisms.

The information presented in this profile has been provided to the Authority by a number of state agencies, specifically: the Illinois State Police, the Administrative Office of the Illinois Courts, the Illinois Department of Corrections, and the Illinois Department of Children and Family Services. The support and cooperation of these agencies and their staffs have helped make this report an informative and timely source of information on the activities of the criminal justice system in Illinois.



The Illinois Criminal Justice Information Authority's Web-based clearinghouse of criminal justice data available at:

#### I. Introduction

Grundy County, located in northern Illinois, covers an area of 420 square miles and had a 2003 population of 39,528, according to estimates by the U.S. Department of Commerce's Bureau of the Census. Using these figures, Grundy County was the 69<sup>th</sup> largest county in Illinois geographically, but 35<sup>th</sup> largest in terms of population. Combining these two measures, Grundy County had the 26<sup>th</sup> highest population density per square mile among Illinois' 102 counties.

As with the previous reports, information specific to Grundy County is presented in comparison with similar counties. To provide more useful comparisons, counties have been separated into four types; 1) Cook County, 2) Collar counties, 3) urban counties (outside of Cook and the Collar counties), and 4) rural counties. Because of its size, Cook County is compared to the rest of the state. The Collar counties are the five that border Cook County (DuPage, Lake, Kane, McHenry, and Will). Urban and rural counties are defined by whether or not they lie within a Metropolitan Statistical Area (MSA) (Appendix 1, page 25). Based on these definitions, there are 36 counties in Illinois that are part of a MSA (Cook, Collar, and urban counties) and 66 counties that are not part of a MSA (in other words, rural).

Recent changes to the standard definitions of MSAs have affected the classification of several Illinois counties. The United States Office of Management and Budget (OMB) defines metropolitan and micropolitan statistical areas according to published standards that are applied to Census Bureau data. The general concept of a metropolitan or micropolitan statistical area is that of a core area containing a substantial population nucleus, together with adjacent communities having a high degree of economic and social integration with that core. Currently defined metropolitan and micropolitan statistical areas are based on the application of 2000 standards to 2000 decennial census data and were announced by OMB on June 6, 2003.

Standard definitions of metropolitan areas have changed over time. The term "metropolitan area" (MA) was adopted in 1990 and referred collectively to metropolitan statistical areas (MSAs), consolidated metropolitan statistical areas (CMSAs), and primary metropolitan statistical areas (PMSAs). More recently, the term "core based statistical area" (CBSA) became effective in 2000 and refers collectively to metropolitan and micropolitan statistical areas.

The 2000 standards require that each CBSA must contain at least one urban area of 10,000 or more population. Each metropolitan statistical area must have at least one urbanized area of 50,000 or more inhabitants. Each micropolitan statistical area must have at least one urban cluster of at least 10,000 but less than 50,000 population.

Under the standards, the county (or counties) in which at least 50 percent of the population resides within urban areas of 10,000 or more population, or that contain at least 5,000 people residing within a single urban area of 10,000 or more population, is identified as a "central county" (counties). Additional "outlying counties" are included in the CBSA if they meet specified requirements regarding residents commuting to or from the central counties.

Changes in the definitions of these statistical areas since the 1950 census have consisted chiefly of: 1) the recognition of new areas as they reached the minimum required city or urbanized area population, and 2) the addition of counties to existing areas due to new decennial census data. In some instances, formerly separate areas have been merged, components of an area have been transferred from one area to another, or components have been dropped from an area. The large majority of changes have taken place on the basis of decennial census data.

Because of these historical changes in geographic definitions, users must be cautious in comparing data for these statistical areas from different dates. For more information, contact the Population Distribution Branch at (301) 763-2419 (U. S. Census Bureau).

Based on these characteristics, Grundy County is one of Illinois' 30 urban counties. Throughout this report, the criminal justice activity trends experienced in Grundy County will be compared to those trends experienced in the other urban counties. This comparison will be realized through the calculation of rates for the activities being analyzed, with the number per 100,000 population the format for all the rates.

#### **II. Law Enforcement Activities in Grundy County**

One of the most commonly used indicators of the level of crime in a particular jurisdiction is the number of *Index offenses* reported to the police. There are eight separate offenses which constitute the Crime Index, including murder, criminal sexual assault, robbery, aggravated assault (violent Index offenses), burglary, theft, motor vehicle theft, and arson (property Index offenses). Although these eight offenses do not account for all crimes reported to the police, they are considered to be the most serious, frequent, pervasive, and consistently defined by different law enforcement agencies.

An indicator of the workload that law enforcement agencies place on other components of the justice system is the number of arrests made by police, including those for violent and property Index offenses and drug offenses. Unlike offenses, which are what police must respond to, arrests represent those offenders who may eventually be processed through other components of the justice system, including the courts, county jails, and state and local correctional programs.

In addition to local law enforcement agencies, the Joliet Metropolitan Area Narcotics Squad (MANS) also serves Grundy County. Throughout most of the period analyzed, there were 21 Metropolitan Enforcement Groups (MEGs) and task forces operating in Illinois. A county is considered to be served by a MEG or task force if at least one law enforcement agency within that county participated in that MEG or task force either by providing personnel or financial resources.

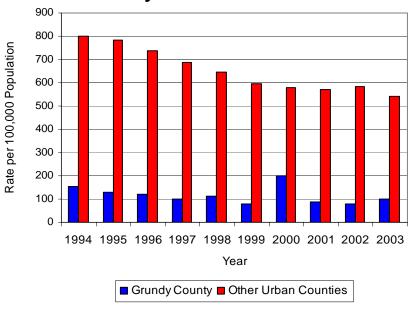
To learn more about the drug enforcement activities of the Joliet Metropolitan Area Narcotics Squad and Illinois' other MEGs and task forces, profiles of each of the units were developed by the Authority's Research and Analysis Unit and are available through the Authority's Criminal Justice Information Clearinghouse or can be downloaded from the Authority's Website at <a href="https://www.icjia.state.il.us">www.icjia.state.il.us</a>.

The number of violent Index offenses reported to the police decreased 26 percent in Grundy County between 1994 and 2003, from 53 to 39. As in previous years and in most other counties, aggravated assault offenses accounted for the majority (59 percent) of violent Index offenses reported in Grundy County in 2003.

Between 1994 and 2003, the violent Index offense rate in Grundy County decreased 35 percent, from 153 to 99 offenses per 100,000 population (Figure 1). Similarly, during that same period, the violent Index offense rate in the other urban counties decreased 33 percent, from 801 to 540 offenses per 100,000 population. The 2003 violent Index offense rate in Grundy County was 82 percent lower than the rate in the other urban counties.

Figure 1

Total Violent Index Offense Rates in Grundy and Other Urban Counties



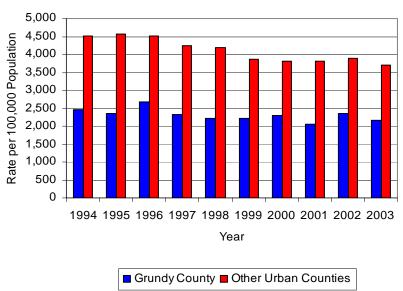
Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Between 1994 and 2003, the number of property Index offenses reported to the police in Grundy County decreased less than 1 percent, from 857 to 853. Thefts accounted for 82 percent of all property Index offenses reported in Grundy County during 2003.

Between 1994 and 2003, the property Index offense rate in Grundy County decreased 13 percent, from 2,471 to 2,158 offenses per 100,000 population (Figure 2). In the other urban counties, the property Index offense rate decreased 18 percent, from 4,515 to 3,698 offenses per 100,000 population. The 2003 property Index offense rate in Grundy County was 42 percent lower than the rate in the other urban counties.

Figure 2





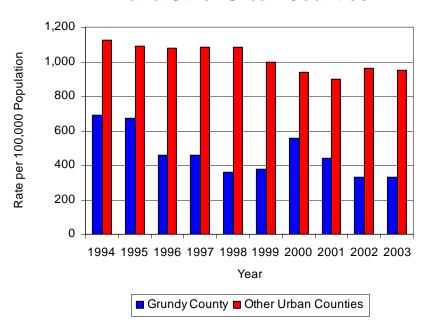
Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Between 1994 and 2003, arrests for total Index offenses by law enforcement agencies in Grundy County decreased 45 percent, from 239 to 131. The majority of Index arrests were for property Index offenses. Of the 131 Index arrests made in Grundy County during 2003, 12 percent were for violent Index crimes and 88 percent were for property Index crimes. Arrests for theft and aggravated assault accounted for the majority of property and violent Index arrests in Grundy County during 2003. Of all violent Index arrests, 88 percent were arrests for aggravated assault, while thefts accounted for 84 percent of all property Index arrests.

Between 1994 and 2003, the Index arrest rate in Grundy County decreased 52 percent, from 689 to 331 arrests per 100,000 population (Figure 3). During the same period, the Index arrest rate in the other urban counties decreased 15 percent, from 1,124 to 951 arrests per 100,000 population. In 2003, Grundy County's Index arrest rate was 65 percent lower than the rate in the other urban counties.

Figure 3

Index Arrest Rates in Grundy and Other Urban Counties



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Source: Illinois State Police

Between 1994 and 2003, arrests for total drug offenses (including violations of Illinois' Cannabis Control Act, Controlled Substances Act, Drug Paraphernalia Control Act, and the Hypodermic Syringes and Needles Act) increased 6 percent in Grundy County, from 207 to 219 (Figure 4). Total drug arrests in Grundy County remained relatively stable between 1994 and 2003. Drug Paraphernalia Control Act violations accounted for the majority of the increase in total drug arrests. Between 1994 and 2003, the number of arrests for violation of the Drug Paraphernalia Control Act increased dramatically, from zero arrests in 1994 to 92 in 2003. In 2003, 42 percent of all drugs arrests were for violations of the Drug Paraphernalia Control Act.

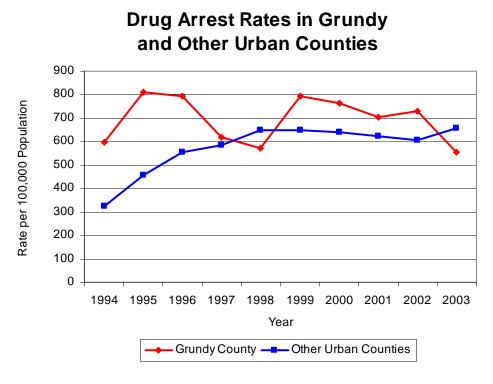
During the period analyzed between 1994 and 2003, arrests for violations of Illinois' Cannabis Control Act (which prohibits the possession, sale, and cultivation of cannabis) in Grundy County consistently out-numbered arrests for violations of the Controlled Substances Act (which prohibits the possession, sale, distribution, or manufacture of all other illegal drugs such as cocaine and opiates). Despite this, between 1994 and 2003 the number of arrests for violations of the Cannabis Control Act in Grundy County decreased 38 percent, from 178 to 110. In 2003, arrests for violations of the Cannabis Control Act accounted for 50 percent of all drug arrests in Grundy County. Arrests for violations of the Controlled Substances Act decreased 45 percent, from 29 to 16 (Figure 4), and Controlled Substances arrests accounted for 7 percent of all drug arrests in Grundy County in 2003.

**Drug Arrests in Grundy County** 350 300 Number of Drug Arrests 250 200 150 100 50 1997 1998 1999 1994 1995 1996 2000 2001 2002 Year Cannabis Control Act Controlled Substance Act Drug Paraphernalia Control Act Total

Figure 4

Between 1994 and 2003, the arrest rate for all drug law violations in Grundy County decreased 7 percent, from 597 to 554 per 100,000 population. The total drug arrest rate in the other urban counties doubled during the same period, from 325 per 100,000 population in 1994 to 656 per 100,000 population in 2003 (Figure 5). In 2003, the drug arrest rate in Grundy County was 15 percent lower than the rate in the other urban counties.

Figure 5



Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

#### **Drugs Seized in Grundy County**

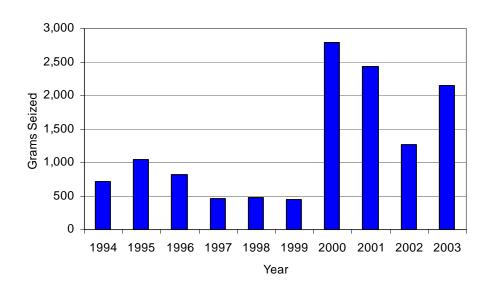
Drugs seized by law enforcement agencies are another indicator of the extent and nature of the illegal drug trade in a jurisdiction. When illegal drugs are seized by law enforcement agencies in Illinois, they are submitted to a crime lab for analysis. Most agencies submit drugs to one of the Illinois State Police crime labs. These labs record the quantity of drugs submitted from each county. This section discusses the quantities of illegal drugs seized and submitted to the Illinois State Police from law enforcement agencies in Grundy County.

#### Cannabis Seized in Grundy County

Cannabis accounts for the majority of drugs seized in Grundy County and in most Illinois jurisdictions. Between 1994 and 2003, the quantity of cannabis seized in Grundy County nearly tripled, from 712 grams to 2,153 grams (Figure 6). During the period between 1994 and 2003, the quantity of cannabis seized in the other urban counties decreased 61 percent, from 1,311,054 grams to 512,481 grams.

Figure 6

Cannabis Seized in Grundy County



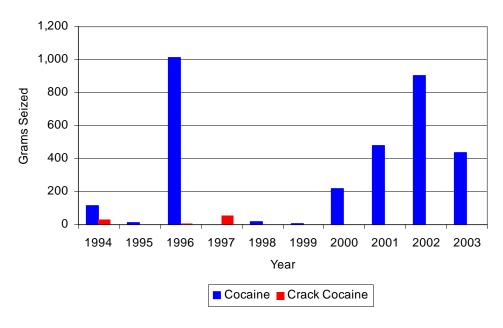
Source: Illinois State Police

Between 1994 and 2003, the cannabis seizure rate in Grundy County more than doubled, from 2,054 grams per 100,000 population in 1994 to 5,447 grams in 2003. The cannabis seizure rate in the other urban counties decreased 62 percent, from 51,851 grams per 100,000 population in 1994 to 19,474 grams in 2003. In 2003, the cannabis seizure rate in Grundy County was 72 percent lower than the rate in the other urban counties.

The quantity of powder cocaine seized increased, while the quantity of crack cocaine seized in Grundy County decreased between 1994 and 2003. The quantity of powder cocaine seized almost quadrupled, from 112 grams in 1994 to 435 grams in 2003 (Figure 7). Crack cocaine accounted for a relatively small portion of all cocaine seized in Grundy County, 3 percent between 1994 and 2003, and the quantity of crack cocaine seized decreased from 29 grams in 1994 to zero grams in 2003.

Figure 7

Cocaine and Crack Cocaine
Seized in Grundy County



Source: Illinois State Police

The quantity of both powder and crack cocaine seized in the other urban counties decreased during the period analyzed. Between 1994 and 2003, the amount of powder cocaine decreased 25 percent from 48,302 grams to 36,140 grams in the other urban counties, while the quantity of crack cocaine seized decreased from 11,410 grams to 6,290 grams. In 2003, 1,373 grams of powder cocaine per 100,000 population were seized in the other urban counties, 25 percent higher than the 1,099 grams of powder cocaine per 100,000 population seized in Grundy County. In 2003, 239 grams of crack cocaine per 100,000 population were seized in the other urban county, compared to a rate of zero grams in Grundy County.

#### III. Adult and Juvenile Court Activity in Grundy County

Although Illinois has one of the best court reporting systems in the country, the Administrative Office of the Illinois Courts only collects information regarding the aggregate number of court filings, dispositions, and probation caseloads. Currently, there are no statewide data available on court filings, dispositions, and convictions by offense type. However, detailed offense data are available from the Illinois Department of Corrections for those convicted felons sentenced to prison.

Trends in the number of delinquency petitions filed and adjudicated in juvenile court are also presented. Illinois statutes define delinquency offenses as those committed by someone younger than 17 years old that would be considered crimes if committed by someone 17 years of age or older.

In Illinois, county probation departments are overseen by the Administrative Office of the Illinois Courts' Probation Division. This section also presents data on active misdemeanor and felony adult caseloads and the number of juveniles under the supervision of the probation departments in Grundy County and the other urban counties.

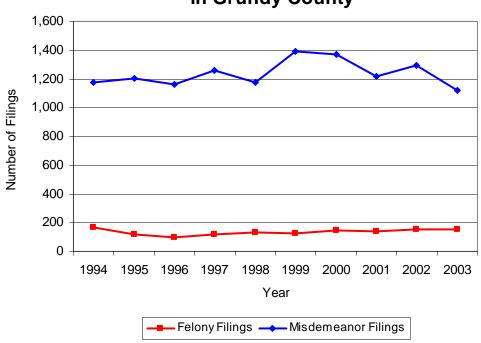
### Misdemeanor and Felony Filings in Grundy County

The Administrative Office of the Illinois Courts reports data on criminal court cases in two categories: misdemeanors and felonies. After screening a case and deciding it warrants further action, the state's attorney must file formal charges in court. Misdemeanor cases are less serious than felonies and can be punished by a probation sentence of one year or less and less than one year of incarceration. Felony cases, on the other hand, are more serious and can be punished by a probation term up to four years and incarceration for more than one year. When comparing the number of filings across time and across counties, it should be noted that differences in reporting practices exist. For example, when two or more defendants are involved in a single case, some state's attorneys file a single case charging all defendants, while others file a separate case for each suspect.

In 2003, felony and misdemeanor court filings accounted for 8 percent of all filings in Grundy County's courts (civil, traffic, family, and other). Between 1994 and 2003, the number of felony filings in Grundy County decreased 10 percent, from 168 to 151 (Figure 8). During the same period, misdemeanor filings decreased 5 percent, from 1,175 in 1994 to 1,117 in 2003. In 2003, misdemeanor filings out-numbered felony filings by seven to one.

Figure 8

Felony and Misdemeanor Filings in Grundy County



Source: Administrative Office of the Illinois Courts

Between 1994 and 2003, the felony-filing rate in Grundy County decreased 21 percent, from 484 to 382 cases per 100,000 population (Figure 9). The felony-filing rate in the other urban counties increased 29 percent during this period, from 711 to 914 cases per 100,000 population. In 2003, the felony-filing rate in Grundy County was 58 percent lower than the rate in the other urban counties.

Figure 9 **Felony Filing Rates in Grundy** and Other Urban Counties 1.000 900 800 Rate per 100,000 Population 700 600 500 400 300 200 100 0 1994 1995 1996 1997 1998 1999 2000 2001 2002 2003 Year Other Urban Counties Grundy County

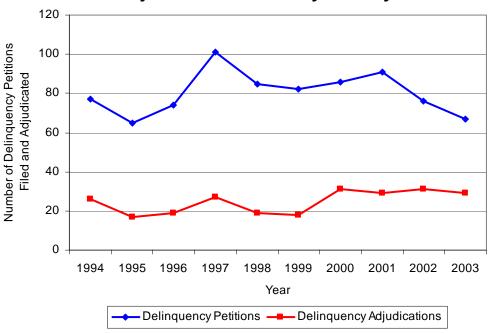
Source: Administrative Office of the Illinois Courts and U.S. Census Bureau data

Illinois' juvenile court system differs in several key aspects from the adult criminal court system. One aspect revolves around the difference in treatment between juveniles and adults: the juvenile court process is somewhat less formal and adversarial; authorities are given much more latitude in determining the proper response to each case. Traditionally, the terminology used to describe juvenile proceedings has been less harsh than that used for the adult criminal process. For example, Illinois' juvenile courts accept "petitions of delinquency" rather than misdemeanor or felony criminal complaints. However, pursuant to the Juvenile Court Reform Act of 1998, criminal court terms, such as "trial" and "sentencing," have replaced the less harsh "adjudicatory hearing" and "dispositional hearing" terms.

Between 1994 and 2003, the number of reported juvenile delinquency petitions filed in Grundy County decreased 13 percent, from 77 to 67 (Figure 10). During the period analyzed, the number of reported delinquency adjudications increased 12 percent, from 26 in 1994 to 29 in 2003. The majority of cases not resulting in an adjudication were continued under supervision.

Figure 10

Juvenile Delinquency Petitions Filed and Adjudicated in Grundy County



Source: Administrative Office of the Illinois Courts

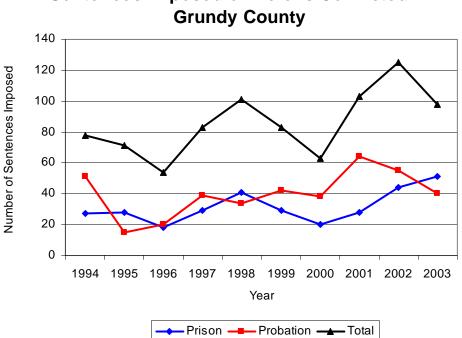
Between 1994 and 2003, the delinquency petition-filing rate in Grundy County decreased 18 percent, from 1,978 to 1,621 per 100,000 juveniles. During the same period, the delinquency petition-filing rate in the other urban counties decreased 7 percent, from 1,881 to 1,745 petitions per 100,000 juveniles. In 2003, the delinquency petition-filing rate in Grundy County was 7 percent lower than the rate in the other urban counties.

Anyone convicted of a felony in Illinois can be sentenced either to prison or probation, or receive a conditional discharge. A number of factors influence the type and length of sentence imposed on convicted felons, including the severity of the crime, the offender's criminal and social history, safety of the community, and legislation affecting certain types of offenses. For some types of convictions a sentence to prison is required by state statute.

Between 1994 and 2003, the number of offenders convicted of a felony and sentenced in Grundy County increased 26 percent, from 78 to 98 (Figure 11). While the number of convicted felons sentenced to probation during this period decreased 22 percent, from 51 to 40, felony probation sentences also decreased as a proportion of total sentences. In 1994, 65 percent of all convicted felons were sentenced to probation, compared to 41 percent in 2003. Between 1994 and 2003, the proportion of felons sentenced to prison increased from 35 percent in 1994 to 52 percent in 2003. The number of convicted felony offenders sentenced to prison in Grundy County increased 89 percent, from 27 in 1994 to 51 in 2003. In 2003, 7 percent of convicted felons were sentenced to something other than prison or probation.

Sentences Imposed on Felons Convicted in

Figure 11



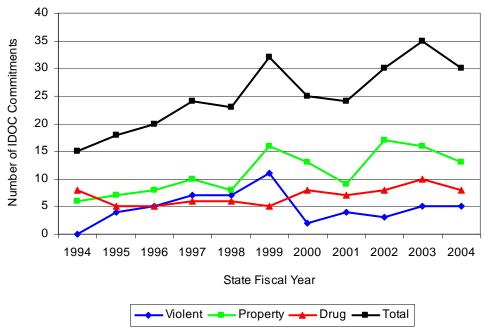
Source: Administrative Office of the Illinois Courts

#### **Adult Prison Commitments from Grundy County**

Between State Fiscal Years (SFYs) 1994 and 2004, the number of commitments to the Illinois Department of Corrections' Adult Division from Grundy County doubled, from 15 to 30 (Figure 12). During this period, the number of violent and property offender commitments increased, while drug offender commitments remained unchanged. The number of violent offender commitments increased between SFYs 1994 and 2004, from zero to five, while the number of property offender commitments more than doubled, from six to 13. The number of drug offender commitments remained unchanged at eight between SFYs 1994 and 2004.

Figure 12

IDOC New Court Commitments from Grundy County, by Offense Type



Source: Illinois Department of Corrections

Between SFYs 1994 and 2004, drug offenders decreased from 53 percent to 27 percent of all commitments from Grundy County, while violent offender commitments increased from zero to 17 percent during the period, and property offender commitments increased from 40 to 43 percent during this time.

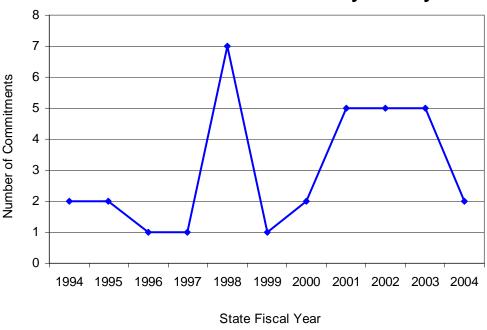
#### **Juvenile Court Commitments to the Illinois Department of Corrections**

The Illinois Department of Corrections' Juvenile Division provides long-term custody for youths, 13 to 17 years old, who have been found delinquent by the juvenile court and committed to the IDOC. Youths may remain in an IDOC juvenile facility until they are 21. Between SFYs 1994 and 2004, the number of court commitments to the IDOC's Juvenile Division from Grundy County remained unchanged at two (Figure 13).

Figure 13

Juvenile Court Commitments to the IDOC

Juvenile Division from Grundy County



Source: Illinois Department of Corrections

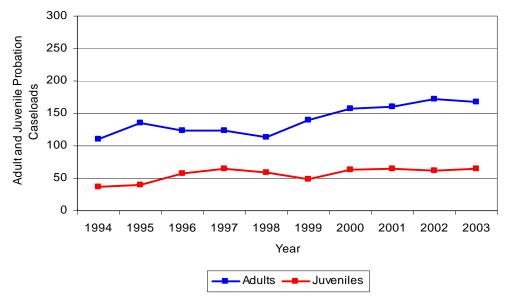
In SFY 2004, Grundy County's rate of 70 commitments to the IDOC's Juvenile Division per 100,000 juveniles was 82 percent lower than the rate of 299 commitments per 100,000 juveniles from the other urban counties.

#### Adult and Juvenile Probation Caseloads in Grundy County

Between December 31, 1994 and December 31, 2003, the number of active adult probation cases in Grundy County increased 51 percent, from 111 to 168 (Figure 14). In 2003, felony offenders accounted for 74 percent of Grundy County's active adult probation caseload. Between 1994 and 2003, the number of juveniles supervised by the Grundy County Juvenile Probation Department increased 76 percent, from 37 to 65. By comparison, the number of active adult probation cases in the other urban counties increased 29 percent between 1994 and 2003, while the juvenile probation caseloads increased 36 percent.

Figure 14

**Total Adult and Juvenile Active Probation Cases in Grundy County** 



Source: Administrative Office of the Illinois Courts

The active adult probation caseload rate per 100,000 population in Grundy County increased 33 percent between 1994 and 2003, from 320 to 425 cases per 100,000 population. During that same period, the active adult probation caseload rate increased 24 percent in the other urban counties, from 659 to 816 cases per 100,000 population. In 2003, the active adult probation caseload rate in Grundy County was 48 percent lower than the rate in the other urban counties.

#### IV. Jail Populations in Grundy County

Jail data in Illinois are collected by the Illinois Department of Corrections' Bureau of Inspections and Audits. As with court data, data are not available detailing the specific offenses for which offenders were held in county jails. In addition, between SFYs 1992 and 1994, the IDOC did not collect Illinois jail population data. Data presented for SFY 1994 were estimated by the Authority using the reported SFYs 1991 and 1995 data.

Average Daily Population of the Grundy County Jail

The Grundy County Jail was one of 91 county jails in operation in Illinois during SFY 2003. There were 11 counties that did not operate a jail of their own; they relied on other counties to house their pretrial detainees and sentenced offenders at either a per-diem or contracted rate.

Between SFYs 1994 and 2003, the average daily population of the Grundy County Jail more than doubled, from 23 to 53 inmates (Figure 15). During this period, pretrial detainees (those individuals who have been arrested for a crime and are awaiting trial) accounted for a decreased percentage of the average daily population; from 45 percent in SFY 1994 to 37 percent in SFY 2003. On the other hand, sentenced offenders (those offenders who have been convicted and sentenced to the county jail) accounted for an increased percentage; 55 percent in SFY 1994 compared to 63 percent in SFY 2003.

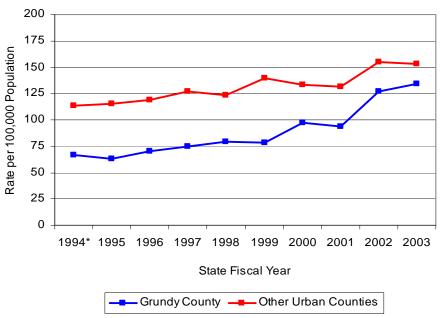
**Average Daily Population of** the Grundy County Jail 60 50 Average Daily Population 40 30 20 10 0 1995 1996 1997 1998 1999 2000 2001 2002 2003 State Fiscal Year Avg. Daily Pop. — Sentenced Offenders -**Pre-Trial Detainees** Source: Illinois Department of Corrections \*Information estimated by ICJIA

Figure 15

Between SFYs 1994 and 2003, the average daily jail population rate in Grundy County more than doubled, from 66 to 134 per 100,000 population (Figure 16). During this same period, the average daily jail population rate in the other urban counties increased 35 percent, from 113 to 153 per 100,000 population. In SFY 2003, the Grundy County Jail had an average daily jail population rate 12 percent lower than the rate in the other urban counties.

Figure 16

Average Daily Jail Population Rates,
Grundy and Other Urban Counties



Source: ICJIA calculation using Illinois Department of Corrections and U.S. Census Bureau data

\* Information estimated by ICJIA

#### V. Indicators of Child Abuse and Neglect in Grundy County

## **Substance-Exposed Infants in Grundy County**

Illinois continues to experience the effects of prenatal substance abuse. In Illinois, if a baby is born and thought to have been exposed to illegal substances or alcohol, either through observation by physicians or toxicology tests, the case is reported to the Illinois Department of Children and Family Services (DCFS). These cases are then investigated by DCFS to verify the child's prenatal exposure to either alcohol or illegal substances. Between SFYs 1994 and 2004, 96 of Illinois' 102 counties reported at least one case of a substance-exposed infant.

Between SFYs 1994 and 2004, there were 11 cases of substance-exposed infants reported in Grundy County. During the same period, there were eight verified cases of a substance-exposed infant.

Between SFYs 1994 and 2004, the number of reported cases of substance-exposed infants in the other urban counties decreased 41 percent, from 364 to 214, while the number of verified cases of substance-exposed infants decreased 43 percent, from 342 to 195.

#### Child Abuse and Neglect Cases Reported and Verified in Grundy County

Recent research on the relationship between maltreatment of youth and delinquency has revealed an important distinction between child maltreatment and adolescent maltreatment. Using data from the Office of Juvenile Justice and Delinquency Prevention's Program of Research on the Causes and Correlates of Delinquency, researchers have found that youth that were abused during childhood (12 years of age or less) were no more likely to become delinquent than youth who were not abused, but youth who were abused during adolescence (after age 12) were significantly more likely to be delinquent. While prior child abuse may not be linked to juvenile delinquency, studies examining prior child abuse have shown that childhood victimization may be linked to other poor outcomes in youth, including low academic achievement, teenage parenthood (particularly for females), drug use, and symptoms of mental illness. Additionally, research examining adolescent victimization (including physical and sexual assaults) and adult outcomes has found a correlation between previous victimization and substance abuse, depression, and post-traumatic stress disorder in adulthood. In Illinois, DCFS investigates reported cases of child abuse.

<sup>&</sup>lt;sup>1</sup> Thornberry, Terence P., David Huizinga and Rolf Loeber. 2004. "The Causes and Correlates Studies: Findings and Policy Implications." Juvenile Justice Journal. 9:1. Washington, D.C.: U.S. Government Printing Office.

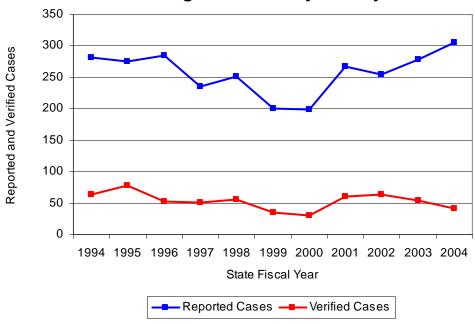
<sup>&</sup>lt;sup>2</sup> Kelly, B., Thornberry, T. and Smith, C. 1997. "In the Wake of Childhood Maltreatment." Juvenile Justice Bulletin. Washington, D.C.: U.S. Government Printing Office.

<sup>&</sup>lt;sup>3</sup> Menard, S. 2002. 2002. "Short and Long-Term Consequences of Adolescent Victimization." Youth Research Bulletin. Washington, D.C.: U.S. Government Printing Office.

Between SFYs 1994 and 2004, the number of child abuse and neglect cases reported in Grundy County increased 9 percent, from 281 to 306 (Figure 17). During that same period, 584 cases, or 21 percent of all cases reported, were verified by a DCFS investigation. Verified cases of child abuse and neglect in Grundy County decreased 35 percent between SFYs 1994 and 2004, from 78 to 41.

Figure 17

Reported and Verified Cases of Child Abuse and Neglect in Grundy County

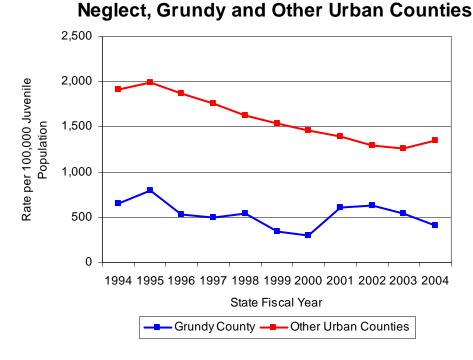


Source: Illinois Department of Children and Family Services

Between SFYs 1994 and 2004, the rate of verified cases of child abuse and neglect in Grundy County decreased from 797 to 410 per 100,000 juveniles, a 37 percent decrease (Figure 18). During the same period, the rate of verified child abuse and neglect cases decreased 29 percent in the other urban counties, from 1,989 to 1,350 per 100,000 juveniles. In SFY 2004, the rate of verified cases of child abuse and neglect in Grundy County was 70 percent lower than in the other urban counties.

Figure 18

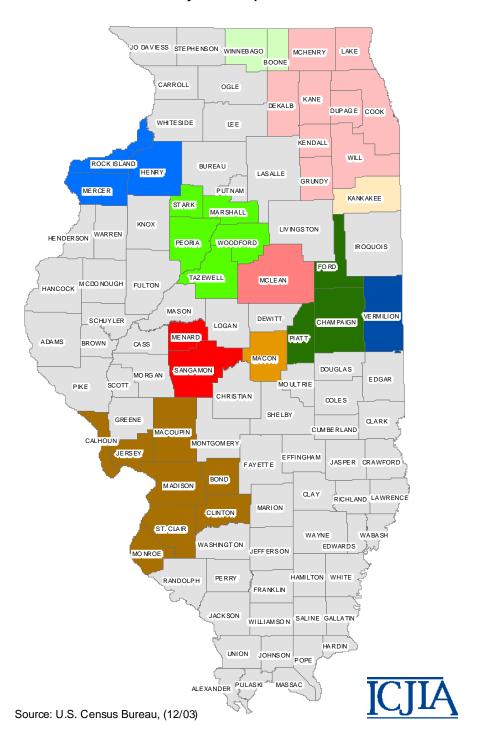
Rate of Verified Cases of Child Abuse and



Source: ICJIA calculation using Illinois Department of Children and Family Services and U.S. Census Bureau data

## VI. Appendix I (Map of Illinois Counties within a Metropolitan Statistical Area)

## Illinois Counties, by Metropolitan Statistical Area\*



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