

ILLINOIS CRIMINAL JUSTICE INFORMATION AUTHORITY

120 S. Riverside Plaza, Suite 1016 Chicago, Illinois 60606

Tel: (312) 793-8550 Fax: (312) 793-8422 TDD: (312) 793-4170

www.icjia.state.il.us

Prepared by

The Research and Analysis Unit

Rod R. Blagojevich Governor

Sheldon Sorosky Chairman

Lori G. Levin Executive Director

> December 2004

Research and Program Evaluation in Illinois: The Extent and Nature of Drug and Violent Crime in Illinois' Counties



A Profile of the Greene County Criminal and Juvenile Justice Systems

This project was supported by Grant # 02-DB-MU-0017, awarded to the Illinois Criminal Justice Information Authority by the Bureau of Justice Assistance, Office of Justice Programs, U.S. Department of Justice. The Assistant Attorney General, Office of Justice Programs, coordinates the activities of the following programs, offices and bureaus: Bureau of Justice Assistance, Bureau of Justice Statistics, National Institute of Justice, Office of Juvenile Justice and Delinquency Prevention, and the Office for Victims of Crime. Points of view or opinions contained within this document are those of the authors and do not necessarily represent the official position or policies of the U.S. Department of Justice.

> Illinois Criminal Justice Information Authority 120 S. Riverside Plaza, Suite 1016 Chicago, Illinois 60606-3997 Telephone (312) 793-8550 Telefax (312) 793-8422 World Wide Website <u>http://www.icjia.state.il.us</u>

ACKNOWLEDGMENTS

A number of organizations and individuals put a great deal of effort into the development of this document. The Authority's Research and Analysis Unit is very grateful for the assistance provided by the following organizations:

Administrative Office of the Illinois Courts Illinois Department of Children and Family Services U.S. Department of Commerce, Bureau of the Census Illinois Department of Corrections Illinois State Police

This document was put together by the following Research and Analysis Unit staff:

Sharyn Adams Jessica Ashley Robert Bauer Christopher Humble Christine Martin Adriana Perez Idetta Phillips Michelle Repp

CONTENTS

Page Number

| I. | Introduction | 1 |
|------|--|----|
| II. | Law Enforcement Activities in Greene County | |
| III. | Adult and Juvenile Court Activity in Greene County | |
| IV. | Jail Populations in Greene County | 19 |
| V. | Indicators of Child Abuse and Neglect in Greene County | 21 |
| VI. | Appendix I (Map of Illinois Counties within a Metropolitan Statistical Area) | |
| VII. | Bibliography | 25 |

LIST OF FIGURES

Figure

Page Number

| Figure 1. | Total Violent Index Offense Rates in Greene and Other Rural Counties | 4 |
|------------|---|----|
| Figure 2. | Total Property Index Offense Rates in Greene and Other Rural Counties | 5 |
| Figure 3. | Index Arrest Rate in Greene and Other Rural Counties | 6 |
| Figure 4. | Drug Arrests in Greene County | 7 |
| Figure 5. | Drug Arrest Rates in Greene and Other Rural Counties | 8 |
| Figure 6. | Cannabis Seized in Greene County | 9 |
| Figure 7. | Cocaine and Crack Cocaine Seized in Greene County | 10 |
| Figure 8. | Felony and Misdemeanor Filings in Greene County | 12 |
| Figure 9. | Felony Filing Rates in Greene and Other Rural Counties | 13 |
| Figure 10. | Juvenile Delinquency Petitions Filed and Adjudicated in Greene County | 14 |
| Figure 11. | Sentences Imposed on Felons Convicted in Greene County | 15 |
| Figure 12. | IDOC New Court Commitments from Greene County, by Offense Type | 16 |
| Figure 13. | Total Active Adult and Juvenile Probation Cases in Greene County | 18 |
| 0 | Average Daily Population of the Greene County Jail | |
| Figure 15. | Average Daily Jail Population Rates, Greene and Other Rural Counties | 20 |
| Figure 16. | Reported and Verified Cases of Child Abuse and Neglect in Greene County | 22 |
| Figure 17. | Rate of Verified Cases of Child Abuse and Neglect, Greene and Other | |
| | Rural Counties | 23 |

Section

FOREWORD

The Illinois Criminal Justice Information Authority is a state agency created in 1983 to promote community safety by providing public policymakers, criminal justice professionals and others with information, tools and technology needed to make effective decisions that improve the quality of criminal justice in Illinois. The Authority provides an objective system-wide forum for identifying critical problems in criminal justice, developing coordinated and cost-effective strategies, and implementing and evaluating solutions to those problems. The specific powers and duties of the Authority are delineated in the Illinois Criminal Justice Information Act (Illinois Compiled Statutes, Ch. 20, Sec. 393/7). Two of the Authority's many responsibilities are serving as a clearinghouse of information and research on criminal justice and undertaking research studies to improve the administration of criminal justice.

Since 1989, the Authority's Research and Analysis Unit has received funds under the federal Anti-Drug Abuse Act of 1988 to document the extent and nature of drug and violent crime in Illinois and the criminal justice system's response to these offenses. As a result of these efforts, the Authority has amassed a large amount of data measuring the extent and nature of drug and violent crime in Illinois and the impact these crimes have had on the criminal justice system. To put this information into the hands of Illinois' criminal justice policymakers in a useful summary format, the Authority's Research and Analysis Unit has developed profiles of the criminal justice system for each county in Illinois. In 1994, the Illinois Criminal Justice Information Authority produced a series of reports detailing criminal justice system activity levels for each of Illinois' 102 counties. As a result of the positive response by local criminal justice officials, in 1996 the Authority updated and expanded the scope of these reports to reflect current criminal and juvenile justice activity. It is hoped that these 2004 updated reports will be as valuable, if not more, than the original versions. In addition to providing policymakers with an overview of activities across the components of the justice system in their county (law enforcement, courts and corrections), the profiles also provide perspective by including trends experienced in counties with similar population sizes.

While the data presented in this report are by no means inclusive of all indicators, they do provide a general overview of crime and the criminal justice system's response. In addition, these data are readily available and consistently defined through existing statewide data collection mechanisms.

The information presented in this profile has been provided to the Authority by a number of state agencies, specifically: the Illinois State Police, the Administrative Office of the Illinois Courts, the Illinois Department of Corrections, and the Illinois Department of Children and Family Services. The support and cooperation of these agencies and their staffs have helped make this report an informative and timely source of information on the activities of the criminal justice system in Illinois.



The Illinois Criminal Justice Information Authority's Web-based clearinghouse of criminal justice data available at:

I. Introduction

Greene County, located in central Illinois, covers an area of 543 square miles and had a 2003 population of 14,708, according to estimates by the U.S. Department of Commerce's Bureau of the Census. Using these figures, Greene County was the 46th largest county in Illinois geographically, but 24th smallest in terms of population. Combining these two measures, Greene County had the 15th lowest population density per square mile among Illinois' 102 counties.

As with the previous reports, information specific to Fulton County is presented in comparison with similar counties. To provide more useful comparisons, counties have been separated into four types; 1) Cook County, 2) Collar counties, 3) urban counties (outside of Cook and the Collar counties), and 4) rural counties. Because of its size, Cook County is compared to the rest of the state. The Collar counties are the five that border Cook County (DuPage, Lake, Kane, McHenry, and Will). Urban and rural counties are defined by whether or not they lay within a Metropolitan Statistical Area (MSA) (Appendix 1, page 24). Based on these definitions, there are 36 counties in Illinois that are part of a MSA (Cook, Collar, and urban counties) and 66 counties that are not part of a MSA (in other words, rural).

Recent changes to the standard definitions of MSAs have affected the classification of several Illinois counties. The United States Office of Management and Budget (OMB) defines metropolitan and micropolitan statistical areas according to published standards that are applied to Census Bureau data. The general concept of a metropolitan or micropolitan statistical area is that of a core area containing a substantial population nucleus, together with adjacent communities having a high degree of economic and social integration with that core. Currently defined metropolitan and micropolitan statistical areas are based on the application of 2000 standards to 2000 decennial census data and were announced by OMB on June 6, 2003.

Standard definitions of metropolitan areas have changed over time. The term "metropolitan area" (MA) was adopted in 1990 and referred collectively to metropolitan statistical areas (MSAs), consolidated metropolitan statistical areas (CMSAs), and primary metropolitan statistical areas (PMSAs). More recently, the term "core based statistical area" (CBSA) became effective in 2000 and refers collectively to metropolitan and micropolitan statistical areas.

The 2000 standards require that each CBSA must contain at least one urban area of 10,000 or more population. Each metropolitan statistical area must have at least one urbanized area of 50,000 or more inhabitants. Each micropolitan statistical area must have at least one urban cluster of at least 10,000 but less than 50,000 population.

Under the standards, the county (or counties) in which at least 50 percent of the population resides within urban areas of 10,000 or more population, or that contain at least 5,000 people residing within a single urban area of 10,000 or more population, is identified as a "central county" (counties). Additional "outlying counties" are included in the CBSA if they meet specified requirements regarding residents commuting to or from the central counties.

Changes in the definitions of these statistical areas since the 1950 census have consisted chiefly of: 1) the recognition of new areas as they reached the minimum required city or urbanized area

population, and 2) the addition of counties to existing areas due to new decennial census data. In some instances, formerly separate areas have been merged, components of an area have been transferred from one area to another, or components have been dropped from an area. The large majority of changes have taken place on the basis of decennial census data.

Because of these historical changes in geographic definitions, users must be cautious in comparing data for these statistical areas from different dates. For more information, contact the Population Distribution Branch at (301) 763-2419 (U. S. Census Bureau).

Based on these characteristics, Greene County is one of Illinois' 66 rural counties. Throughout this report, the criminal justice activity trends experienced in Greene County will be compared to those trends experienced in the other rural counties. This comparison will be realized through the calculation of rates for the activities being analyzed, with the number per 100,000 population the format for all the rates.

II. Law Enforcement Activities in Greene County

One of the most commonly used indicators of the level of crime in a particular jurisdiction is the number of *Index offenses* reported to the police. There are eight separate offenses which constitute the Crime Index, including murder, criminal sexual assault, robbery, aggravated assault (violent Index offenses), burglary, theft, motor vehicle theft, and arson (property Index offenses). Although these eight offenses do not account for all crimes reported to the police, they are considered to be the most serious, frequent, pervasive, and consistently defined by different law enforcement agencies.

An indicator of the workload that law enforcement agencies place on other components of the justice system is the number of arrests made by police, including those for violent and property Index offenses and drug offenses. Unlike offenses, which are what police must respond to, arrests represent those offenders who may eventually be processed through other components of the justice system, including the courts, county jails, and state and local correctional programs.

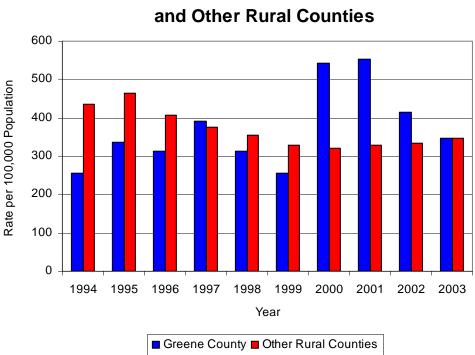
In addition to local law enforcement agencies, the South Central Illinois Drug Task Force (SCIDTF) also serves Fulton County. Throughout most of the period analyzed, there were 21 Metropolitan Enforcement Groups (MEGs) and task forces operating in Illinois. A county is considered to be served by a MEG or task force if at least one law enforcement agency within that county participated in that MEG or task force either by providing personnel or financial resources.

To learn more about the drug enforcement activities of the South Central Illinois Drug Task Force and Illinois' other MEGs and task forces, profiles of each of the units were developed by the Authority's Research and Analysis Unit and are available through the Authority's Criminal Justice Information Clearinghouse or can be downloaded from the Authority's Website at <u>www.icjia.state.il.us</u>.

Violent Index Offenses Reported to the Police in Greene County

The number of violent Index offenses reported to the police increased 31 percent in Greene County between 1994 and 2003, from 39 to 51. As in previous years and in most other counties, aggravated assault offenses accounted for the majority (90 percent) of violent Index offenses reported in Greene County in 2003.

Between 1994 and 2003, the violent Index offense rate in Greene County increased 35 percent, from 257 to 347 offenses per 100,000 population. During that same period, the violent Index offense rate in the other rural counties decreased 20 percent, from 435 to 346 offenses per 100,000 population (Figure 1). The 2003 violent Index offense rate in Greene County was slightly higher than the rate in the other rural counties.





Total Violent Index Offense Rates in Greene

Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Property Index Offenses Reported to the Police in Greene County

Between 1994 and 2003, the number of property Index offenses reported to the police in Greene County decreased 34 percent, from 192 to 126. Thefts accounted for 52 percent of all property Index offenses reported in Greene County during 2003.

Between 1994 and 2003, the property Index offense rate in Greene County decreased 32 percent, from 1,264 to 857 offenses per 100,000 population. During the same period, the property Index offense rate in the other rural counties decreased 6 percent, from 2,573 to 2,375 offenses per 100,000 population (Figure 2). Greene County's 2003 property Index offense rate was 64 percent lower than the rate in the other rural counties.

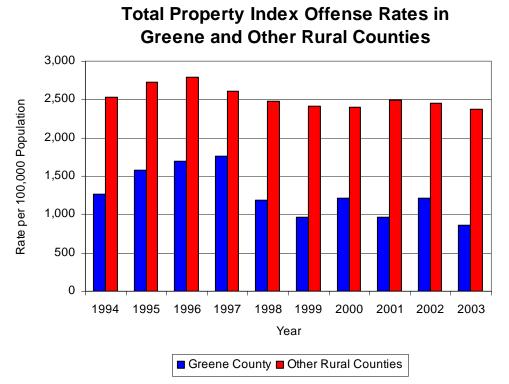


Figure 2

Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Index Arrests by Greene County Law Enforcement Agencies

Between 1994 and 2003, arrests for total Index offenses by law enforcement agencies in Greene County increased 14 percent, from 83 to 95. The majority of Index arrests were for property Index offenses. Of the 95 Index arrests made in Greene County during 2003, 49 percent were for violent Index crimes and 51 percent were for property Index crimes. Arrests for theft and aggravated assault accounted for the majority of property and violent Index arrests in Greene County during 2003. Of all violent Index arrests, 89 percent were arrests for aggravated assault, while burglaries accounted for one-half of all property Index arrests.

Between 1994 and 2003, the Index arrest rate in Greene County increased 18 percent, from 546 to 646 arrests per 100,000 population. During the same period, the Index arrest rate in the other rural counties decreased 16 percent, from 785 to 657 arrests per 100,000 population (Figure 3). In 1998, Greene County's Index arrest rate was 2 percent lower than the Index arrest rate in the other rural counties.

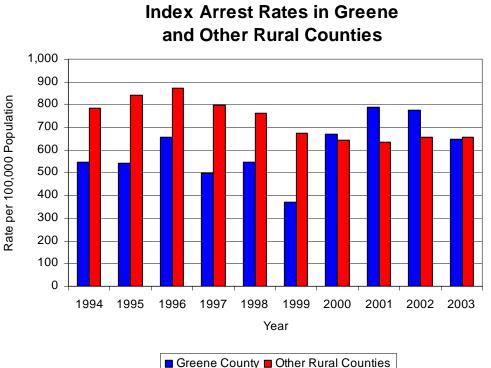


Figure 3

Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Drug Offense Arrests in Greene County

Between 1994 and 2003, arrests for total drug offenses (including violations of Illinois' Cannabis Control Act, Controlled Substances Act, Drug Paraphernalia Control Act, and the Hypodermic Syringes and Needles Act) increased nearly ten-fold in Greene County, from 12 to 128 (Figure 4). Similar to most other counties, the number of drug arrests remained relatively stable between 1983 and 1992, but have jumped to a period high of 128 drug arrests in 2003. Drug Paraphernalia Control Act violations accounted for the majority of the increase in total drug arrests, increasing from zero arrests in 1994 to 45 in 2003, or in other words, 35 percent of all drugs arrests in 2003.

Arrests for violations of Illinois' Cannabis Control Act (which prohibits the possession, sale, and cultivation of cannabis) in Greene County have consistently out-numbered arrests for violations of the Controlled Substances Act (which prohibits the possession, sale, distribution, or manufacture of all other illegal drugs such as cocaine and opiates). Between 1994 and 2003, the number of arrests for violations of the Cannabis Control Act in Greene County nearly quadrupled, from 11 to 54. Arrests for violations of the Controlled Substances Act increased significantly in Greene County, from one to 29, during the same period (Figure 4).

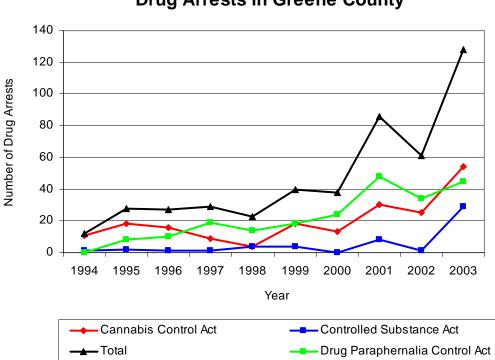




Figure 4

Source: Illinois State Police

Between 1994 and 2003, the arrest rate for all drug law violations in Greene County more than ten-fold, from 79 to 870 per 100,000 population. The total drug arrest rate in the other rural counties more than tripled between 1994 and 2003, from 182 to 630 per 100,000 population (Figure 5). In 2003, the drug arrest rate in Greene County was 38 percent higher than the rate in the other rural counties.

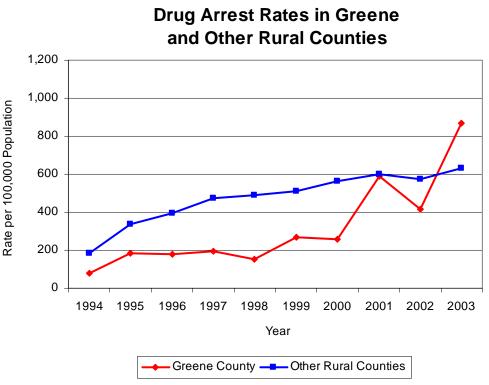


Figure 5

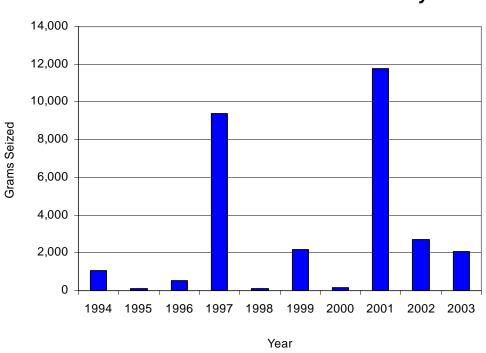
Source: ICJIA calculation using Illinois State Police and U.S. Census Bureau data

Drugs Seized in Greene County

Drugs seized by law enforcement agencies are another indicator of the extent and nature of the illegal drug trade in a jurisdiction. When illegal drugs are seized by law enforcement agencies in Illinois, they are submitted to a crime lab for analysis. Most agencies submit drugs to one of the Illinois State Police crime labs. These labs record the quantity of drugs submitted from each county. This section discusses the quantities of illegal drugs seized and submitted to the Illinois State Police from law enforcement agencies in Greene County.

Cannabis Seized in Greene County

Cannabis accounts for the majority of drugs seized in Greene County and in most Illinois jurisdictions. Although there were large variations in the number of grams of cannabis seized between 1994 and 2003, the quantity of cannabis seized in Greene County nearly doubled, from 1,055 grams to 2,070 grams, while reaching a period high of 11,777 grams seized in 2001 (Figure 6).



Cannabis Seized in Greene County

Figure 6

Source: Illinois State Police

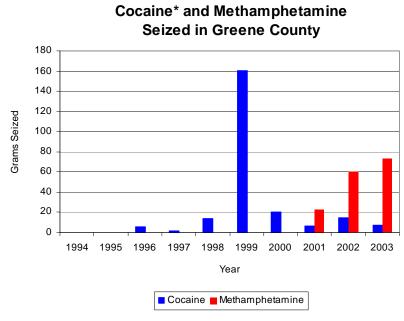
Between 1994 and 2003, the quantity of cannabis seized in the other rural counties decreased 55 percent, from 607,093 grams to 270,573 grams. In 2003, Greene County had a cannabis seizure rate of 14,073 grams per 100,000 population, 13 percent lower than the rate of 16,144 grams per 100,000 population in the other rural counties.

Cocaine and Methamphetamine Seized in Greene County

During the past decade, it is clear that methamphetamine "activity" in the state increased dramatically and has become a significant drug problem in many jurisdictions. Further, the extent to which law enforcement agencies are encountering methamphetamine has also dispersed across a large area of the state, with most of this being fueled by activities taking place in Illinois' rural jurisdictions.

In Greene County, the quantity of methamphetamine seized between 1994 and 2003 remained relatively low until 2001. There were 157 grams of methamphetamine seized during the entire period analyzed, with a period high of 73 grams seized in 2003 (Figure 7).

The quantity of cocaine (including both powder and crack cocaine) seized in Greene County between 1994 and 2003 increased from zero grams to seven grams, while reaching a period high of 161 grams seized in 1999 (Figure 7).





Source: Illinois State Police

Methamphetamine seizures in the other rural counties increased dramatically during the period analyzed, from 2,619 grams in 1994 to 13,144 grams in 2003. In 2003, 496 grams of methamphetamine per 100,000 population were seized in Fulton County, 37 percent lower than the rate of 784 grams of methamphetamine per 100,000 population seized in the other rural counties.

Between 1994 and 2003, the amount of cocaine seized in the other rural counties decreased 79 percent, from 71,279 grams to 15,162 grams. In 2003, 50 grams of cocaine per 100,000 population were seized in Fulton County, compared to the rate of 905 grams of cocaine per 100,000 population seized in the other rural counties.

III. Adult and Juvenile Court Activity in Greene County

Although Illinois has one of the best court reporting systems in the country, the Administrative Office of the Illinois Courts only collects information regarding the aggregate number of court filings, dispositions, and probation caseloads. Currently, there are no statewide data available on court filings, dispositions, and convictions by offense type. However, detailed offense data are available from the Illinois Department of Corrections for those convicted felons sentenced to prison.

Trends in the number of delinquency petitions filed and adjudicated in juvenile court are also presented. Illinois statutes define delinquency offenses as those committed by someone younger than 17 years old that would be considered crimes if committed by someone 17 years of age or older.

In Illinois, county probation departments are overseen by the Administrative Office of the Illinois Courts' Probation Division. This section also presents data on active misdemeanor and felony adult caseloads and the number of juveniles under the supervision of the probation departments in Greene County and the other rural counties.

Misdemeanor and Felony Filings in Greene County

The Administrative Office of the Illinois Courts reports data on criminal court cases in two categories: misdemeanors and felonies. After screening a case and deciding it warrants further action, the state's attorney must file formal charges in court. Misdemeanor cases are less serious than felonies and can be punished by a probation sentence of one year or less and less than one year of incarceration. Felony cases, on the other hand, are more serious and can be punished by a probation term up to four years and incarceration for more than one year. When comparing the number of filings across time and across counties, it should be noted that differences in reporting practices exist. For example, when two or more defendants are involved in a single case, some state's attorneys file a single case charging all defendants, while others file a separate case for each suspect.

In 2003, felony and misdemeanor court filings accounted for 14 percent of all filings in Greene County's courts (civil, traffic, family, and other). Between 1994 and 2003, the number of felony filings in Greene County increased 2 percent, from 121 to 127 (Figure 8). During the same period, misdemeanor filings more than doubled, from 131 in 1994 to 340 in 2003.

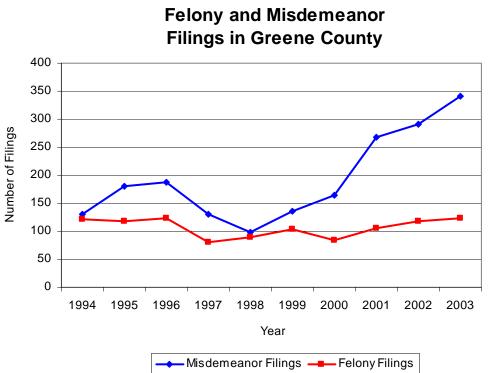
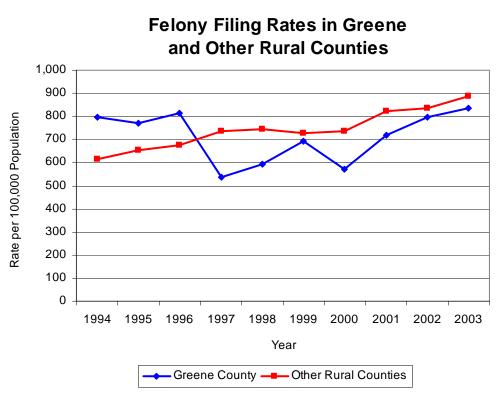


Figure 8

Source: Administrative Office of the Illinois Courts

Between 1994 and 2003, the felony-filing rate in Greene County increased 5 percent, from 797 to 836 cases per 100,000 population. The felony-filing rate in the other rural counties increased 45 percent during this period, from 613 to 890 cases per 100,000 population (Figure 9). In 2003, the felony-filing rate in Greene County was 6 percent lower than the rate in the other rural counties.

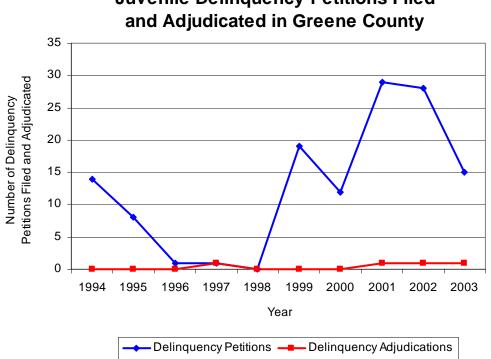
Figure 9



Source: Administrative Office of the Illinois Courts and U.S. Census Bureau data

Illinois' juvenile court system differs in several key aspects from the adult criminal court system. One aspect revolves around the difference in treatment between juveniles and adults: the juvenile court process is somewhat less formal and adversarial; authorities are given much more latitude in determining the proper response to each case. Traditionally, the terminology used to describe juvenile proceedings has been less harsh than that used for the adult criminal process. For example, Illinois' juvenile courts accept "petitions of delinquency" rather than misdemeanor or felony criminal complaints. However, pursuant to the Juvenile Court Reform Act of 1998, criminal court terms, such as "trial" and "sentencing," have replaced the less harsh "adjudicatory hearing" and "dispositional hearing" terms.

Between 1994 and 2003, the number of juvenile delinquency petitions filed in Greene County increased slightly, from 14 to 15 (Figure 10). During the same period, four juveniles named in a delinquency petition were adjudicated delinquent.



Juvenile Delinquency Petitions Filed

Figure 10

Source: Administrative Office of the Illinois Courts

Between 1994 and 2003, the delinquency petition-filing rate in Greene County increased 14 percent, from 831 to 946 per 100,000 juveniles. During the same period, the delinquency petition-filing rate in the other rural counties increased 13 percent, from 2,023 to 2,279 petitions per 100,000 juveniles.

Anyone convicted of a felony in Illinois can be sentenced either to prison or probation, or receive a conditional discharge. A number of factors influence the type and length of sentence imposed on convicted felons, including the severity of the crime, the offender's criminal and social history, safety of the community, and legislation affecting certain types of offenses. For some types of convictions a sentence to prison is required by state statute.

Between 1994 and 2003, the number of offenders convicted of a felony and sentenced in Greene County increased 58 percent, from 36 to 57 (Figure 11). The number of convicted felons sentenced to probation during this period increased from zero to 32, while the number of felons sentenced to prison decreased 19 percent, from 31 to 25. As a result, felony probation sentences increased as a proportion of total sentences. In 1994, zero percent of all convicted felons were sentenced to probation, compared to 56 percent in 2003. Between 1994 and 2003, the proportion of felons sentenced to prison decreased from 86 percent in 1994 to 44 percent in 2003.

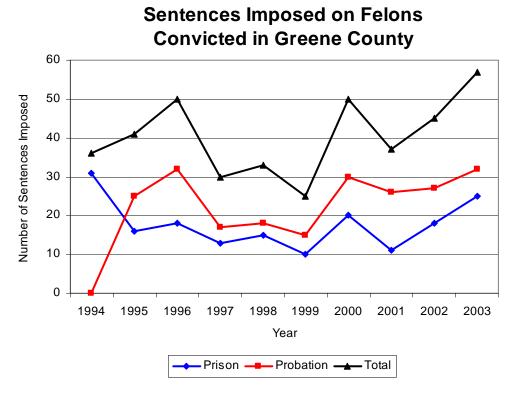


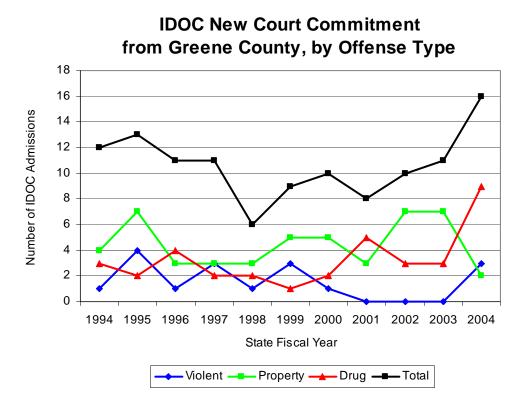
Figure 11

Source: Administrative Office of the Illinois Courts

Adult Prison Admissions from Greene County

Between State Fiscal Years (SFYs) 1994 and 2004, the number of admissions to the Illinois Department of Corrections' Adult Division from Greene County increased 33 percent, from 12 to 16. Admissions for violent and drug offenders increased from one to three and three to nine, respectively. The number of property offender admissions decreased from four to two, during the period analyzed (Figure 12).





Source: Illinois Department of Corrections

In SFY 2004, violent offenders accounted for 19 percent of all admissions from Greene County, compared to 8 percent in SFY 1994, while the proportion property offenders accounted for decreased from 33 percent in SFY 1994 to 13 percent in SFY 2004. Between SFYs 1994 and 2004, drug offenders increased from 25 percent to 56 percent of all admissions from Greene County.

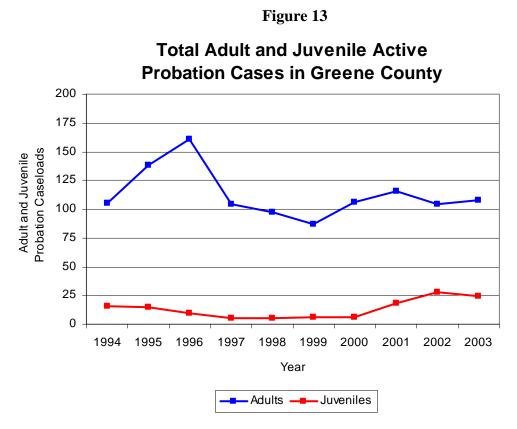
Juvenile Court Commitments to the Illinois Department of Corrections

The Illinois Department of Corrections' Juvenile Division provides long-term custody for youths, 13 to 17 years old, who have been found delinquent by the juvenile court and committed to the IDOC. Youths may remain in an IDOC juvenile facility until they are 21. There were three new court commitments to the IDOC's Juvenile Division from Greene County between SFYs 1994 and 2004.

In SFY 2004, Greene County's rate of 61 commitments per 100,000 juveniles to the IDOC's Juvenile Division was 74 percent lower than the rate of 231 commitments per 100,000 juveniles from the other rural counties.

Adult and Juvenile Probation Caseloads in Greene County

Between December 31, 1994 and December 31, 2003, the number of active adult probation cases in Greene County increased slightly, from 105 to 108 (Figure 13). In 2003, felony offenders accounted for 53 percent of Greene County's active adult probation caseload. Between 1994 and 2003, the number of juveniles supervised by the Greene County Juvenile Probation Department increased 50 percent, from 16 to 24. By comparison, the number of active adult probation cases in the other rural counties increased 39 percent between 1994 and 2003, while the juvenile probation caseloads decreased less than 1 percent.



Source: Administrative Office of the Illinois Courts

The active adult probation caseload rate per 100,000 population in Greene County increased 6 percent between 1994 and 2003, from 691 to 734 cases per 100,000 population. During that same period, the active adult probation caseload rate increased 40 percent in the other rural counties, from 745 to 1,046 cases per 100,000 population. In 2003, the active adult probation caseload rate in Greene County was 30 percent lower than in the other rural counties.

IV. Jail Populations in Greene County

Jail data in Illinois are collected by the Illinois Department of Corrections' Bureau of Inspections and Audits. As with court data, data are not available detailing the specific offenses for which offenders were held in county jails. In addition, between SFYs 1992 and 1994, the IDOC did not collect Illinois jail population data. Data presented for SFY 1994 were estimated by the Authority using the reported SFYs 1991 and 1995 data.

Average Daily Population of the Greene County Jail

The Greene County Jail was one of 91 county jails in operation in Illinois during State Fiscal Year 2003. There are 11 counties that did not operate a jail of their own; they rely on other counties to house their pretrial detainees and sentenced offenders at either a per-diem or contracted rate.

Between SFYs 1994 and 2003, the average daily population of the Greene County Jail increased slightly, from eight to nine inmates (Figure 14). During this period, the number of pretrial detainees (those individuals who have been arrested for a crime and are awaiting trial) increased from six to eight and accounted for an increased percentage of the average daily population; from 78 percent in SFY 1994 to 93 percent in SFY 2003. On the other hand, the percentage accounted for by sentenced offenders (those offenders who have been convicted and sentenced to the county jail) decreased from 22 percent in SFY 1994 to 7 percent in SFY 2003.

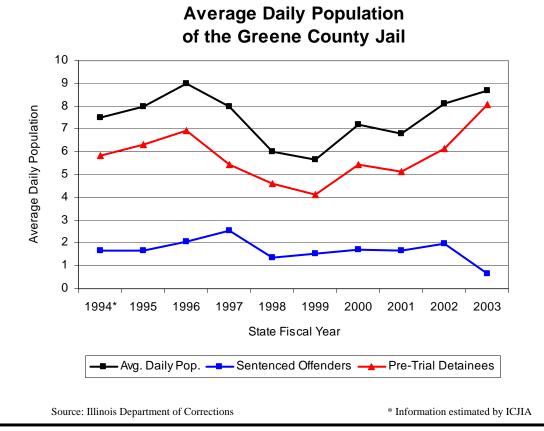


Figure 14

A Profile of the Greene County Criminal and Juvenile Justice Systems

Between State Fiscal Years 1994 and 2003, the average daily jail population rate in Greene County increased 20 percent, from 49 to 59 inmates per 100,000 population. Between SFYs 1994 and 2003, the average daily jail population rate in the other rural counties increased 71 percent, from 88 to 151 inmates per 100,000 population (Figure 15).

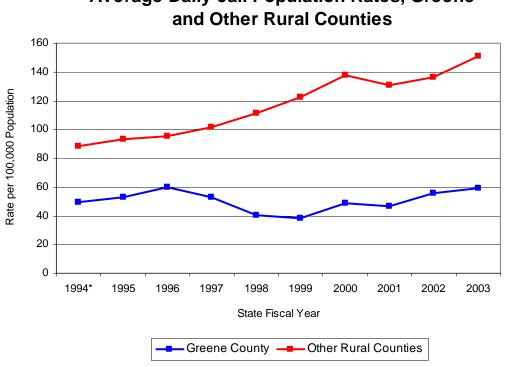


Figure 15 Average Daily Jail Population Rates, Greene and Other Rural Counties

Source: ICJIA calculation using Illinois Department of Corrections * Information estimated by ICJIA and U.S. Census Bureau data

V. Indicators of Child Abuse and Neglect in Greene County

Substance-Exposed Infants in Greene County

Illinois continues to experience the effects of prenatal substance abuse. In Illinois, if a baby is born and thought to have been exposed to illegal substances or alcohol, either through observation by physicians or toxicology tests, the case is reported to the Illinois Department of Children and Family Services (DCFS). These cases are then investigated by DCFS to verify the child's prenatal exposure to either alcohol or illegal substances. Between State Fiscal Years 1994 and 2004, 96 of Illinois' 102 counties reported at least one case of a substance-exposed infant.

Between SFYs 1994 and 2004, there were five reported cases of substance-exposed infants in Greene County, only one of which was verified. During the same period, the number of reported cases of substance-exposed infants in the other rural counties increased 22 percent, from 83 to 101, while the number of verified cases of substance-exposed infants increased 43 percent, from 44 to 63.

Child Abuse and Neglect Cases Reported and Verified in Greene County

Recent research on the relationship between maltreatment of youth and delinquency has revealed an important distinction between child maltreatment and adolescent maltreatment. Using data from the Office of Juvenile Justice and Delinquency Prevention's Program of Research on the Causes and Correlates of Delinquency, researchers have found that youth that were abused during childhood (12 years of age or less) were no more likely to become delinquent than youth who were not abused, but youth who were abused during adolescence (after age 12) were significantly more likely to be delinquent.¹ While prior child abuse may not be linked to juvenile delinquency, studies examining prior child abuse have shown that childhood victimization may be linked to other poor outcomes in youth, including low academic achievement, teenage parenthood (particularly for females), drug use, and symptoms of mental illness.² Additionally, research examining adolescent victimization (including physical and sexual assaults) and adult outcomes has found a correlation between previous victimization and substance abuse, depression, and post-traumatic stress disorder in adulthood.³ In Illinois, DCFS investigates reported cases of child abuse.

Between State Fiscal Years 1994 and 2004, the number of child abuse and neglect cases reported in Greene County decreased 27 percent, from 275 to 202 (Figure 16). During that same period, 905 cases, or 38 percent of all cases reported, were verified by a DCFS investigation. Verified cases of child abuse and neglect in Greene County decreased 41 percent between SFYs 1994 and 2004, from 119 to 70.

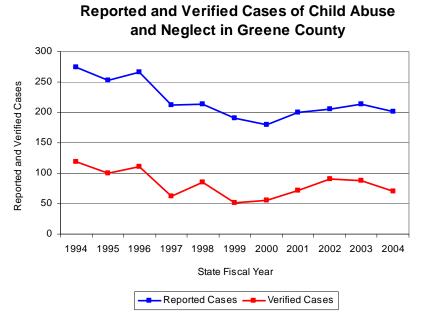


Figure 16

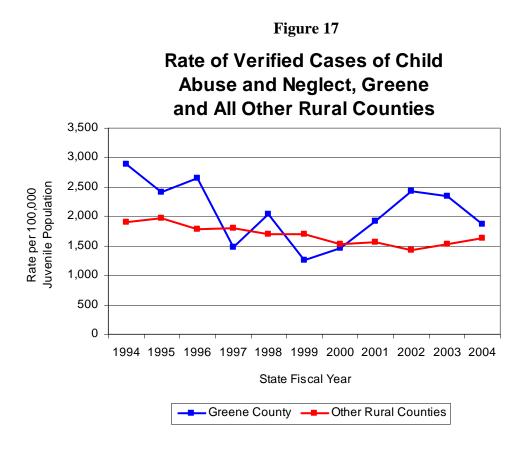
Source: Illinois Department of Children and Family Services

¹ Thornberry, Terence P., David Huizinga and Rolf Loeber. 2004. "The Causes and Correlates Studies: Findings and Policy Implications." Juvenile Justice Journal. 9:1. Washington, D.C.: U.S. Government Printing Office.

² Kelly, B., Thornberry, T. and Smith, C. 1997. "In the Wake of Childhood Maltreatment." Juvenile Justice Bulletin. Washington, D.C.: U.S. Government Printing Office.

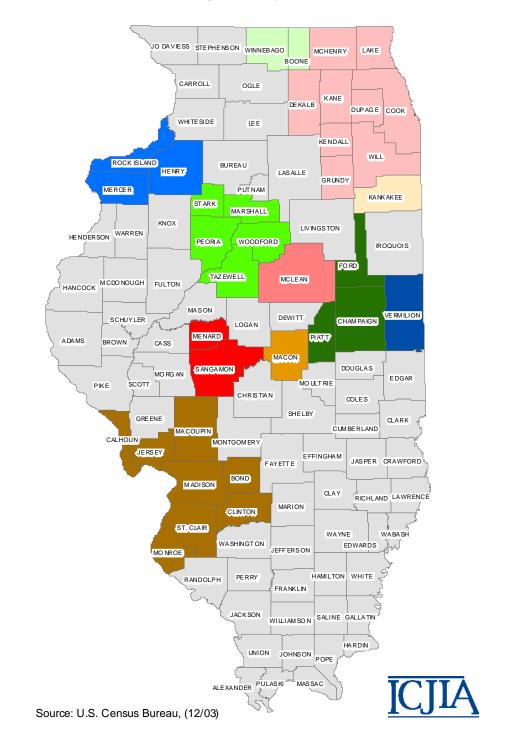
³ Menard, S. 2002. 2002. "Short and Long-Term Consequences of Adolescent Victimization." Youth Research Bulletin. Washington, D.C.: U.S. Government Printing Office.

Between State Fiscal Years 1994 and 2004, the rate of verified cases of child abuse and neglect in Greene County decreased from 2,884 to 1,863 per 100,000 juveniles, a 35 percent decrease. During the same period, the rate of verified child abuse and neglect cases decreased 14 percent in the other rural counties, from 1,900 to 1,633 per 100,000 juveniles (Figure 17). In SFY 2004, the rate of verified cases of child abuse and neglect in Greene County was 14 percent higher than in the other rural counties.



Source: ICJIA calculation using Illinois Department of Children and Family Services and U.S. Census Bureau data

VI. Appendix I (Map of Illinois Counties within a Metropolitan Statistical Area)



Illinois Counties, by Metropolitan Statistical Area*

A Profile of the Greene County Criminal and Juvenile Justice Systems

VII. Bibliography

- Administrative Office of the Illinois Courts, *Annual Report to the Supreme Court of Illinois*. 1994 through 2003 reports, Springfield, Illinois.
- Administrative Office of the Illinois Courts' Probation Division, *Statewide Probation Data Report.* 1994 through 2003 reports, Springfield, Illinois.
- Illinois Department of Children and Family Services, *Child Abuse/Neglect Statistics Report*. State Fiscal Years 1994 through 2004 reports, Springfield, Illinois.
- Illinois Department of Corrections. *Jail and Detention Statistics and Information*. State Fiscal Years 1995 through 1998 reports, Springfield, Illinois.
- Illinois Department of Corrections. Research and Planning Division, State Fiscal Years 1994 and 2004, Springfield, Illinois.
- U.S. Department of Commerce, Bureau of the Census, *Illinois Population Estimates*. 1994-2003, Washington, D.C.

Illinois State Police, Crime in Illinois. 1994 through 2003 reports, Springfield, Illinois.

Illinois State Police, *Drug Statistics Report*. Monthly reports, January 1994 through December 2003, Springfield, Illinois.



120 S. Riverside Plaza, Suite 1016 Chicago, Illinois 60606 Telephone: 312-793-8550 TDD: 312-793-4170 Fax: 312-793-8422 www.icjia.state.il.us



Illinois Criminal Justice Information Authority

Rod R. Blagojevich, Governor Sheldon Sorosky, Chairman Lori G. Levin, Executive Director