RESTORE, REINVEST, AND RENEW (R3) PROGRAM SFY 2023 SERVICE DELIVERY GRANT NOFO INSTRUCTIONS NOFO # 2378-2077

Important Dates

Task	Date
NOFO posted	December 15, 2021
Technical Assistance Sessions	December 20-23, 2021
TA Recordings Available	Three business days after each webinar
NOFO question submission deadline	February 24, 2021
Applications due	1:59 p.m. CST, March 1, 2022
Estimated date for R3 Board approval of recommended designations	April 2022
Estimated date for Authority Budget Committee approval of recommended designations	May 2022
Estimated period of performance	July 1, 2022 – June 30, 2023

CHECKLIST

Prior to application due date:

- Obtain a Data Universal Numbering System (DUNS) number
- Register with the System for Award Management (SAM)
- Apply for, update or verify the Employer Identification Number (EIN)
- Complete registration in the Grantee GATA Portal

Submission Checklist:

- Uniform Application for State Grant Assistance Submitted in AmpliFund.
- Basic Information –Submitted in Submitted in AmpliFund.
- Program Questions –Submitted in Submitted in AmpliFund.
- Equity Questions –Submitted in Submitted in AmpliFund.
- Budget/Budget Narrative Submitted in AmpliFund.
- Performance Metrics –Submitted in Submitted in AmpliFund.
- Linkage Agreement(s) Uploaded to AmpliFund. Required for each member of the collaborative if the application is made on behalf of a collaborative.
- Programmatic Risk Assessment –Submitted in Submitted in AmpliFund.

Submission Information:

This year, applications will be submitted in a NEW two-step process.

<u>Step 1:</u> Applicants will register for the Illinois Grant Accountability and Transparency Act (GATA) Grantee Portal at https://grants.illinois.gov/portal/. To register in the GATA Grantee Portal, applicants will need to obtain a Data Universal Numbering System (DUNS) and System for Award Management (SAM) registration or renewal.

<u>Step 2:</u> Applicants will submit the full application including attachments in AmpliFund at https://il.amplifund.com/Public/Opportunities/Details/abd71e04-2590-4e0c-b00d-ebbb4cfe2e0e. To be considered timely, the full application must be submitted in AmpliFund by the application deadline of 1:59 p.m., March 1, 2022. ICJIA encourages applicants to review the https://examplifund.com/Public/Opportunities/Details/abd71e04-2590-4e0c-b00d-ebbb4cfe2e0e. To be considered timely, the full application must be submitted in AmpliFund by the application deadline of 1:59 p.m., March 1, 2022. ICJIA encourages applicants to review the https://example.com/Public/Opportunities/Details/abd71e04-2590-4e0c-b00d-ebbb4cfe2e0e.

To be considered timely, the full application must be submitted in AmpliFund by the application deadline of 1:59 p.m., March 1, 2022. ICJIA encourages applicants to review the https://example.com/Public/Opportunities/Details/abd71e04-2590-4e0c-b00d-ebbb4cfe2e0e.

Uniform Notice for Funding Opportunity (NOFO)
Restore, Reinvest, and Renew (R3) Program
Service Delivery Grants

	Data Field	
1.	Awarding Agency Name:	Illinois Criminal Justice Information Authority (ICJIA)
2.	Agency Contact:	Mitchell Troup
		Program Manager
		Illinois Criminal Justice Information Authority
		300 West Adams, Suite 200
		Chicago, Illinois 60606
		Mitchell.Troup2@illinois.gov
3.	Announcement Type:	X Initial announcement
		☐ Modification of a previous announcement
4.	Type of Assistance Instrument:	Grant
5.	Funding Opportunity Number:	2378-2077
6.	Funding Opportunity Title:	R3 Service Delivery
7.	CSFA Number:	546-00-2378
8.	CSFA Popular Name:	R3
9.	CFDA Number(s):	N/A
10.	Anticipated Number of Awards:	Unknown
11.	Estimated Total Program	\$40,500,000
	Funding:	
12.	Award Range	Varies; please see Section B.2 of this Notice of Funding
10	C CE I	Opportunity for details.
13.	Source of Funding:	☐ Federal or Federal pass-through
		X State
1.4	Cost Sharing or Matching	☐ Private / other funding ☐ Yes X No
14.	Cost Sharing or Matching Requirement:	li les Ano
15.	1	X Yes □ No
	Restrictions on Indirect Costs	□ Yes X No
16.	Posted Date:	December 15, 2021
17.	Application Range:	December 15, 2021 through March 1, 2022
18.	Technical Assistance Session:	Session Offered: X Yes □ No
		Session Mandatory: □ Yes X No
		It is recommended that applicants view the recorded
		technical assistance, which will be available beginning
		on December 20, 2021 at 10:00 a.m.
		https://illinois.webex.com/illinois/j.php?MTID=mf4709
19.	Application Submission Link	2315c2aef2f4433d34635705107 https://il.amplifund.com/Public/Opportunities/Details/ab
17.	Application Submission Link	d71e04-2590-4e0c-b00d-ebbb4cfe2e0e
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Notice of Funding Opportunity

RESTORE, REINVEST, AND RENEW (R3) PROGRAM SERVICE DELIVERY GRANTS

A. Program Description

The Restore, Reinvest and Renew (R3) program was established by enabling statute House Bill 1438. R3 funds for state fiscal year 2020 became available through Public Act 101-0007 (Article 10, Section 40 g.1) in which \$10,000,000 or so much thereof as may be necessary, was appropriated from the General Revenue Fund to ICJIA for administrative costs, awards, and grants for Restore, Reinvest and Renew Programs. In fiscal year 2021, \$35,000,000 was set aside for grants under the R3 program. For fiscal year 2023, the Governor's budget requests an appropriation of \$75,000,000. To allow for the administration of the program and the continuation of funding out of the trust fund, an estimated \$45,000,000 is being requested to release a new round of grants for SFY2023. These grants will operate concurrently with the existing first round of R3 grant programs.

Of the requested SFY2023 total, approximately 90%, or \$40,500,000, is allocated to Service Delivery grants, and approximately 10%, or \$4,500,000, is allocated to Planning and Capacity Building grants.

1. Purpose

The Restore, Reinvest and Renew (R3) program will target a significant portion of cannabis revenues to communities that have been ravaged by violence and have been disproportionately impacted by historical economic disinvestment.

In order to address these disparities, aggressive approaches and targeted resources to support local design and control of community-based responses to these outcomes are required. To carry out this intent, the Restore, Reinvest, and Renew (R3) Program is created for the following purposes:

- a.) to directly address the impact of economic disinvestment, violence, and the historical overuse of criminal justice responses to community and individual needs by providing resources to support local design and control of community-based responses to these impacts;
- b.) to substantially reduce both the total amount of gun violence and concentrated poverty in this State;
- c.) to protect communities from gun violence through targeted investments and intervention programs, including economic growth and improving family violence prevention, community trauma treatment rates, gun injury victim services, and public health prevention activities;
- d.) to promote employment infrastructure and capacity building related to the social determinants of health in the eligible community areas.¹

¹ The Cannabis Regulation and Trust Act. HB 1438.

Program funds will be used to reduce gun violence through intervention and prevention, to improve re-entry and diversion services for people involved with the criminal justice system, to provide access to legal representation and advice, to encourage investment and economic growth, to enhance youth development, and to support programs that improve the social determinants of health.²

2. Background

The Cannabis Regulation and Trust Act (HB 1438; "the Act"), legalized adult-use cannabis throughout the State of Illinois beginning January 1, 2020. In addition to redirecting the resources of the criminal justice system away from enforcement and prosecution of cannabis-related offenses and providing a source of revenue for the State, the Act also established a trust fund to provide funding for grants to communities impacted by economic disinvestment, violence, and the severe and multilayered harm caused by the war on drugs. The Restore, Reinvest, and Renew (R3) program established by the Act was founded on the principle of equity and conceived from a need to ensure that the financial proceeds from the legalization of adult-use cannabis would not only replenish the State's coffers, but also would repair the harm caused to disadvantaged communities and aid the people who most need assistance.

The impact of the war on drugs has been felt acutely, chronically, and disproportionately in many communities throughout the State of Illinois. While white, Latino, and African American demographic groups use cannabis products at approximately equal rates, African Americans are almost four times as likely as whites to be arrested for marijuana-related crimes.³ The enforcement of drug prohibition has been disproportionately felt among minority communities throughout the state. As Weisner and Reichert (2020) explain, for those residents who are incarcerated for these crimes, the impact is more extensive than the fact of the incarceration. Incarceration can be closely tied to health problems during and after the period of incarceration and can also cause future cascading effects in areas ranging from employment to housing to democratic participation. The negative consequences of incarceration are also felt beyond the individual, and impact the health, well-being, and economic stability of families and of entire communities.⁴

Many of the same communities disproportionately affected by incarceration and other negative effects of the 'war on drugs' also experience high levels of poverty and unemployment due to historical disinvestment in those communities. Unemployment, like incarceration, impacts individuals, families, and communities in many and diverse ways. As cited in Weisner & Reichert (2020), "Community health consequences of unemployment have included an increase in opioid deaths, poor mental health amongst members, poor

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² Illinois Justice Project. "Fact Sheet. House bill 1438 – R3 Program." https://iljp.org/r3factsheet. Accessed 3/13/2020.

³ WGN9. "Illinois marijuana law aims to undo harm of war on the drug." November 2, 2019. Associated Press. Retrieved from https://wgntv.com/news/illinois-recreational-marijuana/illinois-marijuana-law-aims-to-undo-harm-of-war-on-the-drug/.

⁴ Weisner, L., & Reichert, J. (2020). *The Impact of Indicators Determining Restore, Reinvest, and Renew (R3) Eligibility*. Illinois Criminal Justice Information Authority.

⁵ Hollingsworth, A., Ruhm, C. J., & Simon, K. (2017). Macroeconomic conditions and opioid abuse. Journal of Health Economics, 56, 222-233.

⁶ Nichols, A., Mitchell, J., & Lindner, S. (2013). Consequences of long-term unemployment. Washington, DC: Urban Institute.; Paul, K. I. & Moser, K. (2009). Unemployment impairs mental health: Meta-analyses. Journal of Vocational Behavior, 74(3), 264-282.

physical health amongst members,⁷ and an increase in crime (when the length of unemployment is considered).⁸ Furthermore, unemployment disproportionately impacts Black communities. An analysis by the Brookings Institute found that of 28 Black-majority American cities, 25 had higher rates of unemployment for Blacks than for Whites, with an average unemployment rate difference of 7%.⁹"¹⁰

Unemployment and poverty are self-reinforcing problems, and while the effects are seen throughout the community, they are perhaps most stark in the most vulnerable community members—children. Child poverty is associated with severe immediate and long-term outcomes, from malnutrition and poor health to employment prospects and lifetime earnings. These outcomes not only sap the resources of their families and communities in addressing the immediate concerns, they also represent obstacles to the children's eventual growth and development, constraining their ability to provide for their families and communities in the future.

Inextricably intertwined with the forces of economic disinvestment, poverty, and unemployment in communities throughout the state is the problem of gun violence. Research cited in Weisner & Reichert (2020) indicates that "[g]un violence is typically concentrated in inner city neighborhoods (affecting primarily Black residents) that tend to also experience higher rates of poverty, joblessness, and low rates of educational investment. ¹²" Additionally, an "Urban Institute evaluation found that an increase in gun violence in three U.S. communities (Minneapolis, Minn., Oakland, Calif., and Washington, D.C.) decreased the number of businesses, employment, and business' sales in those communities, directly impacting the local economy. ¹³" ¹⁴

As such, while the direct results of gun violence on victims, families, and communities can be dire, the additional and interacting consequences of gun violence, poverty, and the war on drugs can lead (and have led) to communities facing a self-reinforcing feedback loop of malign neglect, disinvestment, and lack of access to services. The R3 program was created to reverse this trend, and to be intentional and equitable in bringing back investment,

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⁷ Nichols, A., Mitchell, J., & Lindner, S. (2013). Consequences of long-term unemployment. Washington, DC: Urban Institute.; Woolf, S. H., Aron, L., Dubay, L., Simon, S. M., Zimmerman, E., & Luk, K. X. (2015). How are income and wealth linked to health and longevity? Washington, DC: Urban Institute.

⁸ Lee, D. Y. & Holoviak, S. J. (2006). Unemployment and crime: An empirical investigation. Applied Economics Letters, 13(12), 805-810.; Papps, K. & Winkelmann, R. (2009). Unemployment and crime: New evidence for an old question. New Zealand Economic Papers, 34(1), 53-71.; Pratt, T. C., & Cullen, F. T. (2005). Assessing macro-level predictors and theories of crime: A meta-analysis. Crime and Justice, 32, 373-450.; Raphael, S. & Winter-Ember, R. (1998). Identifying the effect of unemployment on crime. The Journal of Law and Economics, 44(1), 259-283.

⁹ Perry, A. M. (2019, June 26). Black workers are being left behind by full employment. The Avenue.

¹⁰ Weisner, L., & Reichert, J. (2020). The Impact of Indicators Determining Restore, Reinvest, and Renew (R3) Eligibility. Illinois Criminal Justice Information Authority.

¹¹ Weisner, L., & Reichert, J. (2020). The Impact of Indicators Determining Restore, Reinvest, and Renew (R3) Eligibility. Illinois Criminal Justice Information Authority.

¹² Everytownresearch.org. (2019). The impact of gun violence on children & teens. Retrieved from https://every.tw/2I07GjN.

¹³ Irvin-Erickson, Y., Bai, B., Gurvis, A., & Mohr, E. (2016). The effect of gun violence on local economies: Gun violence, business, and employment trends in Minneapolis, Oakland, and Washington, DC. Washington, DC: Urban Institute.

¹⁴ Weisner, L., & Reichert, J. (2020). The Impact of Indicators Determining Restore, Reinvest, and Renew (R3) Eligibility. Illinois Criminal Justice Information Authority.

opportunity, and aid to the communities in our state that have suffered the most from previous policies and biases.

3. Program Design

The Service Delivery grant funding opportunity for the R3 program is intended for organizations who provide services in their communities that address at least one of the five R3 Program Priorities. These Program Priorities, as established in The Cannabis Regulation and Trust Act, are 1.) Civil Legal Aid, 2.) Economic Development, 3.) Reentry, 4.) Violence Prevention, and 5.) Youth Development. More information about each of these Program Priorities, as well as a summary of some promising practices in each field, are included in the R3 Program Priorities Reference Guide (Appendix A of this NOFO).

Programs proposed under this funding opportunity must address at least one or more of the R3 Program Priorities. Services proposed may be specific to a R3 Program Priority, while others can address multiple priorities in one program. For example, a single proposed program for youth could address both Youth Development and Violence Prevention.

One of the core principles of the R3 program is that the most useful knowledge and experience about the needs of each community reside in the community itself. As such, the R3 program does not specify the services provided to address an R3 Program Priorities. It will be the responsibility of the applicant to clearly explain the proposed program, identify how the proposed program addresses at least one R3 Program Priority, and identify the goals, objectives, outputs, outcomes, and measurements that will be used to maintain and evaluate the proposed program. Applicants should also be able to justify the chosen methodology based on evidence about similar programs, accepted best practices in the field, and/or community-based knowledge and experience in their local service area.

4. Program Requirements

The eligible applicant's program narrative should reflect the development of a comprehensive strategy for effective delivery of community services as described below:

- Implement a comprehensive program of service delivery that addresses at least one of the five R3 Program Priorities:
 - 1.) Civil Legal Aid
 - 2.) Economic Development
 - 3.) Reentry
 - 4.) Violence Prevention
 - 5.) Youth Development
- Educate community members within the service area about program services through various media, such as program materials, public presentations and awareness events.
- Allocate sufficient staff to accomplish program service delivery, including contractual
 employees or consultants where necessary. Staff and contractual services should be
 drawn from the local community where services are provided to ensure that local
 knowledge and experience are utilized in the provision of services.

- Maintain thorough records of services provided to allow for evaluation and improvement
 of the program. Participate in a statewide evaluation process to measure the effects of the
 R3 program, ensure its effectiveness throughout the state, and guide its direction in future
 years.
- Submit periodic program and fiscal reports to ICJIA, either on a quarterly or a monthly basis.

5. Goals, Objectives, and Performance Metrics

A performance goal is defined in the Code of Federal Regulations as "a target level of performance expressed as a tangible, measurable objective, against which actual achievement can be compared, including a goal expressed as a quantitative standard, value, or rate." Funded programs will be required to submit quarterly progress reports that include documentation of progress on performance goals. To achieve this, applicants will state program-specific goals, objectives, and performance measures. These concepts are defined in the dot points below. The dot points split the federal "performance goal" definition into components, making it easier to create an overall plan. Goals, objectives, and performance measures will differ for each applicant, based on the proposed program(s) and must be documented in the Program Narrative section of the application. Applicants must create at least one set of goals, objectives, and performance measures for each service type they apply for (civil legal aid, economic development, reentry, violence prevention, youth development). See Appendix B for guidance on how to develop effective goals, objectives, and performance measures.

- Goals are general statements of purpose that state longer-term or big picture results to be achieved by the program. Goals should be directly related to program activities. Avoid goals that propose wide-scale community-level change. For example, avoid goals such as "reduce violence in the community" as, even if the program positively impacts participants, violence may still be committed by non-participants, be caused by factors not addressed by the program, etc. A better choice may be "decrease recidivism by program participants."
- **Process objectives** are short-term activities that must be completed in order to achieve *outcome objectives* and *goals*. *Process objectives* are contingent upon the program's design and theory (i.e., the reasons why the program will achieve its goals after program activities are implemented). Examples include "youth will participate in a skill building activity", "we will contact employers that may be willing to hire participants", or "we will provide legal education in the community to promote awareness of legal rights."
- Outcome objectives are mid-level results directly related to completion of *process* objectives. Outcome objectives are similar to goals, but generally smaller-scale and less ambitious. For example, if the process objective is "youth will participate in a skill building activity", the outcome objective may be "skill-building participants will report increased self-esteem." Achievement of this outcome objective can contribute to completion of a larger goal, such as "decrease recidivism by program participants."

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^{15 2} CFR 200.76

• **Performance measures** are quantities that determine whether you are achieving your process objectives, outcome objectives and, goals. Performance measures must specify the amount or scope of expected performance. When developing performance measures, applicants should be mindful of ways that the measures can help their organization improve program outcomes, share lessons learned with other stakeholders, and spread the adoption of promising practices. Examples include "20 mentors/support persons trained and matched with youth", "75% of a random sample of clients who received extended services report a positive experience with the program", and "16 participants will participate in at least one volunteering project or outing."

The figure below summarizes relationships between the four concepts described in the dot points.

PROCESS OBJECTIVE

Activity that must be completed if outcome objective and goal is to be achieved.

Performance Measure: quantifies process objective



OUTCOME OBJECTIVE

Direct outcome that is achieved if process objective is completed.

Performance Measure: quantifies outcome objective



GOAL

Larger result program will achieve if outcome objective(s) are achieved.

Performance Measure: quantifies goal

Applicants will use this approach to create unique, program-specific goals, objectives, and performance measures. In addition, all grantees awarded funding under the R3 program will be required to report an additional set of mandatory metrics. This is because the legislation that created the R3 program requires that the R3 Program Board evaluate the success of the program in a variety of issue areas on a statewide level. **Appendix C presents the list of additional metrics.**

Because the legislation that created the R3 program requires that the R3 Board evaluate the success of the program in a variety of issue areas on a statewide level, grantees awarded funding under the R3 program may be required to report additional metrics that will assist the R3 Board in completing the overall program evaluation. In the event that additional reporting is needed, the R3 Board will make available sufficient tools and technical assistance to ensure that grantees develop the capacity to meet the additional reporting requirements.

6. Choosing Appropriate and Successful Programs or Practices

It is crucial that the funds available for R3 programs are successful in achieving the important outcomes envisioned by the R3 program's enabling legislation, the legislative intent, the R3 Board, and the communities who need the services the program will support. To that end, applicants should incorporate the most useful and appropriate types of programs and practices into their proposed program design. The type of approach that is most appropriate to the program may vary based on the type of program proposed, and the application should clearly describe why that approach was chosen. Standard approaches used in program design are evidence- or research-based practices and evidence-informed (or promising) practices. In some cases, innovative practices that have not been extensively researched, tested, and evaluated may be appropriate for use as well, but these innovative practices should be subjected to evaluation during and after the program period.

If a particular type of program has extensive history and background of research-based evaluation, then applicants seeking to operate such a program may utilize *evidence-based practices* into their program design. Evidence-based practices are those for which strong evidence is available to indicate that these programs achieve the results they intend to achieve. Applicants using this approach should identify the evidence-based practice being proposed for implementation, identify and discuss the evidence that shows that the practice is effective, discuss the population(s) for which this practice has been shown to be effective, and show how it is appropriate for the community and the target population.

Applicants whose programs lack such extensive evidentiary support may refer to the R3 Program Priorities Resource Guide (Attachment A of the NOFO) for a sample of some *promising practices* in each of the five R3 Program Priorities. These practices may not have been extensively tested but should be informed by research and/or experience that indicates that the programs achieve the results intended. Applicants are encouraged to refer to these promising practices when developing their programs, but may also draw from other sources, including knowledge and experience gained from lived experience or experience in working within their communities.

One of the core values of the R3 program is the recognition that the most valuable knowledge and understanding of communities and their concerns throughout the state resides in those local communities and organizations themselves. As such, different communities may require different approaches based on their experience and community needs, not all of which may have benefitted from rigorous social science research and evaluation. Applicants who believe that an innovative practice is the best approach to their proposed program should identify that practice in their applications and explain why this approach was chosen for the program proposed in the application. Such innovative practices will, in the course of the program and afterwards, be subject to research and evaluation to confirm the success of the program in achieving the outcomes desired and to expand the options available to other organizations who seek to provide services informed by existing evidence.

B. Funding Information

Funding will come from revenues collected through the legalization of adult use of cannabis. After meeting costs associated with administration and enforcement of the legalization of cannabis and expungement of old records, the R3 program will receive 25 percent of remaining cannabis revenues. During the first year of this program, applications were funded for the development of a community plan for addressing issues identified in the R3 legislation and/or for providing direct services to mitigate those issues. In this second round, funding for programs to develop a community plan or to build their organization's own capacity to provide services is available for applications under a companion Notice of Funding Opportunity (R3 Planning and Capacity Building, NOFO #2378-2077).

1. Award period

Grant awards resulting from this opportunity will have a target period of performance of July 1, 2022, to June 30, 2023. Additional funding of up to 24 months may be awarded after the initial funding period, contingent upon satisfactory performance and availability of funds. Total funding for the grant program under this NOFO will not exceed 36 months. This award period applies only to grants awarded under this NOFO and does not preclude organizations whose applications are unsuccessful in this NOFO from applying for funding under the R3 program in future Notices of Funding Opportunity.

2. Available Funds

An estimated total of \$40,500,000 in funding is available through this solicitation. The minimum and maximum amounts of funding for which applicants may request for their service delivery proposal will vary based on the amount of funding available in the geographic region of the state within which the service area falls. Please refer to the map at https://r3.illinois.gov/eligibility and click on the R3 zone within which the services will be provided for information regarding the ranges of funding available for that R3 zone.

Agreements that result from this funding opportunity are contingent upon and subject to the availability of sufficient funds.

Applications must include a list of Deliverables that describes how the program activities will be carried out. The Deliverables must include information that will allow ICJIA to assess grant activity relative to planned project performance.

C. Eligibility Information

Before applying for any grant, all entities submitting applications must be through the Grant Accountability and Transparency Act (GATA) Grantee Portal at www.grants.illinois.gov/portal as well as the AmpliFund grant management system. Not all members of a collaborative that is proposing a program for funding need to be registered as long as the responsible applicant organization that is submitting the application on behalf of the collaborative is registered. However, the responsible applicant organization that submits the application on behalf of the collaborative must be registered and pre-qualified in the GATA Grantee Portal and AmpliFund; failure to achieve and/or maintain registered will be grounds for the entire application to be deemed ineligible.

In addition, all applicants and all members of a collaborative application need to be in good standing for all pre-qualification requirements before any grant agreement is executed, if the application is selected for funding. Pre-qualification requirements do not need to be met at the time of application, but they must be met by the time an agreement is signed. If any selected applicant or collaborative partner does not achieve or maintain good standing for all pre-qualification requirements, they will not be eligible to receive state funds and no grant agreement will be finalized with that organization. Registration and pre-qualification are required annually each state fiscal year. During pre-qualification, verifications are performed, including a check of federal SAM.gov Exclusion List and status on the Illinois Stop Payment List. The Grantee Portal will either indicate a "qualified" status or inform on how to remediate a negative verification (e.g., inactive DUNS, not in good standing with the Secretary of State). Inclusion on the SAM.gov Exclusion List cannot be remediated. Go to https://icjia.illinois.gov/gata for a list of pre-qualification steps.

Applicants are also required to submit a financial and administrative risk assessment utilizing an Internal Controls Questionnaire (ICQ) for state fiscal year 2023 before March 1, 2022 (NOFO close date) and obtain approval from their cognizant agencies before execution of the grant agreement. Delay in obtaining SFY23 ICQ approval will result in a delay in grant execution or in ICJIA being unable to grant the award to the selected applicant.

1. Eligible Applicants

Location

Only applicants proposing to provide services within a designated R3 zone are eligible for funding under this NOFO. Please refer to the <u>map of the designated R3 zones</u> to determine if your program is eligible for funding based on the place of performance.

Applicant Categories

Applications for this NOFO may be submitted either by a single organization or by a collaborative of organizations. For collaboratives, a responsible applicant submits the application on behalf of all members of the collaborative. Applicants may be included in only one application submitted per funding region. In other words, if an organization is part of a collaborative submitting an application in one region, they may not submit a single application in the same region. Organizations may submit additional applications in different funding regions, as long as they are only included in one application per funding region. Organizations who seek funding for programs located in different funding regions will need to submit a separate application for each funding region. Funding regions are identified as different color-coded areas in this map of the designated R3 zones.

A single organization applicant must be an organization certified by the IRS as a 501(c)(3) nonprofit organization, a local unit of government, a faith-based organization determined to be tax-exempt by the IRS, a local business, or a community or neighborhood organization that does not have 501(c)(3) status.

Collaboratives are groups of two or more organizations that apply for funding for a single cooperative program under one application. The application must be submitted by a responsible applicant organization, which assumes the responsibility for submitting the application on behalf of the entire collaborative. The responsible applicant and all members of the collaborative application must be 501(c)(3) nonprofit organizations, local units of government, tax-exempt faith-based organizations, local businesses, community and neighborhood associations that do not have 501(c)(3) status, and other organizations from the community that would like to participate materially in the proposed program.

More about Collaboratives

A collaborative is not a separate organization, but rather is a partnership or coalition that includes multiple partner organizations carrying out a single project together. Each member of the collaborative should be selected based on their common goals in the project, but each should have a specific role within the program. For example, partner organizations within the collaborative may carry out the same program in different communities or for different populations, or partner organizations may have different roles in the overall project based on their particular strengths and capacities.

For collaborative programs we expect that the following elements would be in place and clearly documented:

- Collaborative structure and priorities are inclusive and demonstrate an equitable approach;
- Roles and responsibilities of collaborative partners are clearly defined and demonstrate an equitable approach; and
- Decision making processes demonstrate an equitable approach.

Equity in leadership, structure, opportunity, and outcomes is a key value of this program, so it is important that all collaboratives prioritize equity in their approach. In the context of this program, that means that collaboratives must ensure that the priorities of the local community

as conveyed through local members of the collaborative are kept at the forefront of the program. Collaborative structure and decision-making processes should support the leadership of diverse, local organizations and stakeholders, and provide opportunities for local community-based organizations to build capacity as leaders in the program with the support of, rather than at the direction of, more established organizations.

Additionally, equity means that all members of the collaborative are equal partners, regardless of designation as "responsible applicant organization." ICJIA expects all collaborating members to have an equal voice within the collaborative and that their knowledge and contributions are valued and legitimate contributions to the shared goals of the effort.

Applications on behalf of a collaborative are submitted by the responsible applicant organization, and must include a signed Linkage Agreement from each partner organization expressing a commitment to work jointly to carry out the program proposed in the application. It is important to note that collaborative applications are considered for this NOFO to be one unified program. As such, collaboratives should work closely to develop the project together, to ensure that every member is in agreement with their own and others' roles in the project, and to maintain a healthy relationship and communication. Applicants need to ensure that all members of the collaborative are able and willing to participate in accordance with the program design as described. Collaborative members cannot be removed from the project unless by mutual agreement, and any such removal or loss of a collaborative member may result in the application not being funded.

2. Cost Sharing or Matching

There are no cost sharing or matching requirements for this program.

3. Indirect Cost Rate

In order to charge indirect costs to a grant, the applicant organization must either have an annually negotiated indirect cost rate agreement (NICRA) or elect to use a standard *de minimis* rate. There are three types of allowable indirect cost rates:

- a) <u>Federally Negotiated Rate</u>. Organizations that receive direct federal funding, may have an indirect cost rate that was negotiated with the Federal Cognizant Agency. Illinois will accept the federally negotiated rate.
- b) State Negotiated Rate. The organization may negotiate an indirect cost rate with the State of Illinois if they do not have a Federally Negotiated Rate. If an organization has not previously established an indirect cost rate, an indirect cost rate proposal must be submitted through the State of Illinois' centralized indirect cost rate system no later than three months after receipt of a Notice of State Award (NOSA). If an organization previously established an indirect cost rate, the organization must annually submit a new indirect cost proposal through the centralized indirect cost rate system within the earlier of: six (6) months after the close of the grantee's fiscal year; and three (3) months of the notice of award.

c) <u>De Minimis Rate</u>. An organization that has never negotiated an indirect cost rate with the Federal Government or the State of Illinois is eligible to elect a *de minimis* rate of 10% of modified total direct cost (MTDC). Once established, the *de minimis* Rate may be used indefinitely. The State of Illinois must verify the calculation of the MTDC annually in order to accept the *de minimis* rate.

A recipient of grant funds must register its indirect cost rate election through the <u>Grantee Portal</u>, <u>Crowe Activity Review System (CARS) system</u>, or other appropriate system. It is the organization's responsibility to ensure that any indirect cost rate utilized is properly registered.

Grantees have discretion and can elect to waive payment for indirect costs. Grantees that elect to waive payments for indirect costs cannot be reimbursed for indirect costs. The organization must record an election to "Waive Indirect Costs" into the State of Illinois' centralized indirect cost rate system. Indirect Cost election must be completed annually, for every state fiscal year.

4. Other

For the purposes of this Notice of Funding Opportunity, the State of Illinois has been divided into 12 separate funding regions (please see the map of funding regions at https://r3.illinois.gov/eligibility). Applicants may only submit one application per region. Thus, if an applicant proposes to provide services within multiple R3 zones within one region, the applicant should submit only one application for that region identifying the different R3 zones that will be covered. However, if the applicant seeks to work across multiple regions identified below, the applicant will need to submit a separate application for each region.

Applicants may <u>submit</u> only one application per funding region. However, if an organization is part of a collaborative submitting an application in one region, they may also submit a collaborative application of their own or a single application in the same region. This is being allowed as part of our program's ongoing goal of providing opportunities to build capacity as they participate in the program. Organizations may submit additional applications in different funding regions, as long as they only submit one application per funding region as the responsible applicant. Organizations who seek funding for programs located in different funding regions will need to submit a separate application for each funding region. Funding regions are identified as different color-coded areas in this map of the designated R3 zones.

In addition to competing in separate regions, applicants will also be divided into tiers of competition. The tier structure is intended to ensure that applicants compete only with applicants of similar longevity and resources. In the Basic Information section of the NOFO application, applicants will be asked for their organization's annual budget and for the length of time their organization has been active in providing services in the community. The answers to these questions will allow ICJIA to group applicants into different tiers. Tier One is made up of organizations with less than two years of history (or startup organizations that may not yet be incorporated). Tier Two is made up of organizations with between two and five years of providing services or whose budget is less than \$2,000,000 annually regardless of how long they have been in existence. Tier Three is made up of organizations with more

than five years of history and with an annual budget of \$2,000,000 or more. Funding will be allocated separately to each tier (25% of the funding to Tier One, 50% to Tier Two, and 25% to Tier Three) to ensure that organizations only compete for funding with others within their own tier and region.

Funding will be divided among successful applications based on the amount available in each tier of competition and in each region until funding is exhausted or until all applications selected for funding have been awarded. In the event that all funding assigned to a tier or region of the state is not exhausted following this process, the remaining funds may be made available to other programs in other regions of the state at the discretion of ICJIA and of the R3 Board. Priority for distribution of these remaining funds will be given based on geographic need, program priority coverage, and equity goals.

D. Application and Submission Information

1. Accessing Application Package

Applications can be accessed as a link from https://r3.illinois.gov/gata/funding or https://r3.illinois.gov by clicking on the link titled "Restore, Reinvest, and Renew (R3) Service Delivery NOFO." These links will route applicants to the AmpliFund grant management system, which is the system that all applicants must use to complete the application. Paper copies of the application materials may be requested from Mitchell Troup by: calling (312) 793-8675; mailing Mitchell Troup, 300 West Adams Street, Suite 200, Chicago, Illinois 60606; or via Telephone Device for the Deaf (TDD) (312) 793-4170. Applications, however, may only be submitted via the AmpliFund grant management system at https://il.amplifund.com/Public/Opportunities/Details/abd71e04-2590-4e0c-b00d-ebbb4cfe2e0e.

2. Content and Form of Application Submission

Applications must be submitted in the AmpliFund grant management system. If the application is being submitted on behalf of a collaborative, separate linkage agreements for each collaborative partner must be uploaded PDF documents in AmpliFund.

a) Forms and Formatting.

The complete application must be completed in AmpliFund. All required parts of the application need to be complete in order for the application to be completed. Other documents, such as linkage agreements for collaborative partners, may not be listed as required and will not prevent an application from being submitted, but the application will not be reviewed if a necessary document is not submitted.

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Uniform Application for State Grant Assistance – Completed in AmpliFund

Basic Information – Completed in AmpliFund

Program Questions – Completed in AmpliFund

Equity Questions – Completed in AmpliFund

Performance Plan – Completed in AmpliFund

Budget/Budget Narrative – Completed in AmpliFund

Programmatic Risk Assessment – Downloaded from AmpliFund as an Excel document, then completed and uploaded to Amplifund

Collaborative Partner Linkage Agreements – Upload to application in AmpliFund as separate PDF documents. Required for collaborative applications only.

3. Dun and Bradstreet Universal Numbering System (DUNS) Number and System for Award Management (SAM)

Applicants are required to:16

- a) Be registered in SAM before submitting its application. To establish a SAM registration, go to http://www.SAM.gov/SAM and/or utilize this instructional link: How to Register in SAM from the www.grants.illinois.gov Resource Links tab.
- b) Provide a valid DUNS number in its application. To obtain a DUNS number, visit from Dun and Bradstreet, Inc., online at https://www.dnb.com/duns-number/get-a-duns.html or call 1-866-705- 5711.
- c) Continue to maintain an active SAM registration with current information while it has an active award or application under consideration. ICJIA may not make a federal pass-through or state award to an applicant until the applicant has complied with all applicable DUNS and SAM requirements.

4. Submission Dates, Times, and Method

Completed application materials must be received by and in possession of the AmpliFund grant management system by 1:59 p.m., March 1, 2022, to be considered for funding. Upon receipt, an automated confirmation receipt will be emailed. Proposals will not be accepted by email, mail, fax, or in person. AmpliFund will not accept late or incomplete submissions; any submissions rejected by the system for this reason or for incompleteness will not be reviewed. Agencies are encouraged to submit their applications 24-72 hours in advance of the deadline to avoid unforeseen technical difficulties. Technical difficulties should be reported immediately to ICJIA at CJA.R3Questions@Illinois.gov..

Following the application window, applicants and organizations who started but did not finish an application may be sent an anonymous survey requesting feedback on the application process. ICJIA seeks to ensure that our process is fair, understandable, and available to all potential applicants. We are grateful for any feedback applicants may be

¹⁶ Exempt from these requirements are individuals or agencies under 2 CFR § 25.110(b) or (c) and those with an exception approved by the federal or state awarding agency under 2 CFR § 25.110(d).

able to provide us in this survey, and we will not collect any identifiable information to ensure that this survey remains anonymous.

5. Application Questions

Questions may be submitted via email at CJA.R3Service@Illinois.gov. The deadline for submitted questions is 1:59 p.m. on February 24, 2022. All substantive questions and responses will be posted on the ICJIA website at https://icjia.illinois.gov/gata/funding and on the AmpliFund grant management system. FAQs will also be posted at https://r3.illinois.gov/faqs. Due to the competitive nature of this solicitation, applicants may not discuss the opportunity directly with any ICJIA employee other than via this email address.

6. Funding Restrictions

- a) Federal Financial Guide. Applicants must follow the current edition of the
 Department of Justice Grants Financial Guide which details allowable and
 unallowable costs is available at:
 https://ojp.gov/financialguide/doj/pdfs/DOJ_FinancialGuide.pdf. Costs may be
 determined to be unallowable even if not expressly prohibited in the Federal Financial
 Guide.
- b) <u>Prohibited Uses.</u> The following is a non-exhaustive list of services, activities, goods, and other costs that cannot be supported through this NOFO:
 - Land acquisition
 - New construction
 - A renovation, lease, or any other proposed use of a building or facility that will either result in a change in its basic prior use or significantly change its size
 - Minor renovation or remodeling of a property either listed or eligible for listing on the National Register of Historic Places or located within a 100-year flood plain
 - Implementation of a new program involving the use of chemicals
 - Capital expenditures
 - Fundraising activities
 - Lobbying
- c) <u>Allowable expenses.</u> All expenses must reasonable, necessary, and allocable to the program. The following is a non-exhaustive list of services, activities, goods, and other costs that can be supported through this NOFO:
 - a. Personnel providing direct services to R3-eligible communities and residents and supervisory personnel to the extent that they are engaged in providing services to these communities and residents. It is recommended that applicants include personnel responsible for the management of the grant (including overall grant program direction, reporting, communication with ICJIA, etc for the organization).

- b. Hiring and training costs for the above personnel that provide for their professional growth, development, and knowledge regarding best practices for the execution of their grant programs.
- c. Equipment and supplies integral to providing program services.
- d. All program operating costs related to providing services and prorated for use of this program, including
 - i. Rent for program space
 - ii. Utilities
 - iii. Billing
 - iv. Supplies
 - v. Staff travel related to other allowable expenses
 - vi. Grant-specific costs necessary for the particular program priorities addressed in the program (for example, temporary housing costs for reentry programs or workforce training programs for economic development programs)
 - vii. Contractual expenses necessary for the execution of the program, including subaward costs for collaborative partners included on collaborative applications.
- d) <u>Pre-Award Costs.</u> Pre-award costs may be allowed if the costs are directly pursuant to the negotiation and in anticipation of the award, where such costs are necessary for efficient and timely performance of the project description and deliverables or milestones, both of which will be incorporated into the contract. Such costs are allowable only to the extent that they would have been allowable if incurred after the date of the Award. 2 CFR 200.458.
- e) <u>Pre-approvals.</u> Prior approvals may affect project timelines. Submission of materials for ICJIA approval should be incorporated into the application Implementation Schedules. ICJIA may require prior approval of the following:
 - Out-of-state travel
 - Equipment over \$5,000
 - Certain Requests for Proposals, procurements, subawards, and sub-contracts
 - Conference, meeting, and training costs
- f) State Travel Guidelines. travel costs charged to ICJIA must conform to State Travel Guidelines, found here:

 https://www2.illinois.gov/cms/Employees/travel/Pages/TravelReimbursement.aspx.

 Out-of-state hotel rates are based on the General Service Administration (GSA) guidelines found here: https://www.gsa.gov/travel/plan-book/per-diem-rates..

 Applicant agencies with lower cost travel guidelines than the State of Illinois must use those lower rates.
- g) <u>Supplanting</u>. Grant funds must be used to supplement existing funds for program activities and must not replace those funds that have been appropriated for the same purpose. If grant funds will be used for the expansion of an existing program, applicants must explain how proposed activities will supplement, not supplant,

current program activities and staff positions. Agencies may not deliberately reduce local, federal, state funds, or other funds because of the existence of these grant funds. A written certification may be requested by ICJIA stating that these funds will not be used to supplant other state, local, federal, or other funds.

Supplanting will be the subject of application review, as well as pre-award review, post-award monitoring, and audit. If there is a potential presence of supplanting, the applicant or grantee will be required to supply documentation demonstrating that the reduction in non-federal resources occurred for reasons other than the receipt or expected receipt of federal funds.

h) Proposed Subawards and Subcontracts. Applicants may propose to enter into subawards or subcontracts under this award, each of which involve different rules and applicant responsibilities. A subaward carries out a portion of the grant agreement while a contract is often for obtaining goods and services for the grantee's own use. (44 Ill. Admin Code 7000.240). If a third party will provide some of the essential services or develop or modify a product that the applicant has committed to provide or produce, ICJIA may consider the agreement with the third party a subaward for purposes of grant administration.

Applicants must classify each expense in the contractual budget as a subaward or subcontract. The substance of the agreement, not the title or structure of the agreement, will determine whether it is a subaward of a subcontract. Applicants are advised to use the "Checklist for Contractor/Subrecipient Determinations" available at the GATA Resource Library for guidance:

https://www.illinois.gov/sites/gata/pages/resourcelibrary.aspx.

Applicants are required to justify their use of subawards and explain their capacity to serve as "pass-through" entities in the program narrative. Applicants will monitor subaward compliance with grant terms, applicable federal and state law including the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Award, 2 C.F.R. Part 200, GATA, and ICJIA policies. Proposed subawards must be identified, if possible, and their roles described in both the program and budget narratives.

For procurement contracts, applicants are encouraged to promote free and open competition in awarding contracts. All subcontracts must comply with federal and state requirements.

8. Assistance Prior to Submitting the Application.

<u>Applicant Technical Assistance Sessions.</u> Applicants are advised to attend the following live (virtual) technical assistance sessions prior to application submission.

General R3 NOFO Information: Monday, December 20, 2021 at 10:00 am CST (https://illinois.webex.com/illinois/j.php?MTID=mf47092315c2aef2f4433d34635 705107)

- Budget Creation for the R3 NOFO Application: Tuesday, December 21, 2021 at 10:00 am CST
 (https://illinois.webex.com/illinois/j.php?MTID=md675c3485ec7a984ebc81ffc6e d13911)
- Collaborative Applications for the R3 NOFO: Thursday, December 23, 2021 at 10:00 am CST
 (https://illinois.webex.com/illinois/j.php?MTID=me5e1cff4a38f6949ebc8e01c5a7 e8332)

These sessions will be recorded, and the recording links will be included in the FAQs the following week after they are held.

In addition, applicants may view past recordings located on the ICJIA <u>YouTube channel</u>. Some existing recordings are on the subjects of:

- NOFO programmatic requirements
- GATA compliance
- Budget Requirements
- Allowable expenses
- Indirect costs
- Required documents
- Supplanting
- Collaborative applications
- Goals, Objectives, and Performance Measures

E. Application Review Information

1. Criteria

Application materials must address all components of this NOFO and demonstrate both a need for the program and an ability to successfully implement the program. Reviewers will score applications based on completeness, clear and detailed responses to program narrative questions, and inclusion of all mandatory program elements as well as past performance history and/or financial standing with ICJIA. The applicant must demonstrate that costs are reasonable, necessary, and allowable. ICJIA, in conjunction with the R3 Board, may also consider societal impact, economic impact, sustainability, and equity when evaluating applications for funding.

The total number of points available is 130. Some sections or questions of the scoring criteria may be worth zero points, but answers are necessary to determine eligibility or may be used as important information in the grant negotiation phase should the application be selected for funding. Please answer all questions posed in the Basic Information, Program Questions, and Equity Questions sections, and complete the full budget and performance plan templates regardless of point value assigned. Points may be deducted, or applications deemed ineligible, if required portions of the application are not completed. Point values are listed for each specific question within the Program Narrative and are based on responsiveness to the Program Narrative questions. Broad criteria for review of the Budget are listed below.

Technical Program Scoring Criteria	Possible Points
Local Preference	15
Statement of Need	25
Program Design	40
Program Staffing	5
Applicant Experience and Contribution to the Community	5
Budget Detail	
Budget is complete.	
Budgeted items are cost-effective in relation to the proposed activities.	10
Budget Narrative	
Narrative is complete for all line items, clearly detailing how the applicant arrived at and calculated the budget amounts.	
Total Possible Points	100
Equity Scoring Criteria	Possible Points
Agency Leadership	10
Front-Line Staff	10
Community to be Served	10
Total Possible Points	30

2. Review and Selection Process

All applications will be screened for completeness including GATA pre-qualification and ICQ submission for the current state fiscal year. Applications that are not complete will not be reviewed. Applications received from applicants that are not GATA pre-qualified or have not submitted an ICQ for the current state fiscal year may not be reviewed; no agreements can be made with any applicants who do not complete these steps or who remain or become ineligible for state funding.

Applications will be divided into tiers of competition based on the annual agency budgets and length of experience in providing services. Tier 1 will be comprised of applications from agencies with less than two years of service provision; Tier 2 will be comprised of applications from agencies with two to five years of service provision or whose annual agency budgets are under \$2,000,000; and Tier 3 will be comprised of applications from agencies with more than five years of service or whose annual agency budget is over \$2,000,000. Competition between applications for this NOFO will take place only within these tiers, so organizations should only be competing with like organizations within their regions for R3 funding under this NOFO.

Funding recommendations will be based on an evaluation of compiled scores from the evaluation panels, as well as the incorporation of all of the program requirements. Applicants will be selected based on overall scoring, with secondary consideration given to project implementation. The total number of points available is 100 for the technical program section

and 30 for the equity section for a total of 130 points. Applications with at least 10 equity points will be ranked higher than those with fewer than 10 equity points. Awards will be made starting with applications that score the highest within each region and tier and will continue until funds are exhausted. For the purposes of this NOFO, there are 12 geographic regions: Central, Collar, Cook – Chicago Northern, Cook – Chicago Southern, Cook – Chicago Western, Cook – Suburban, Northeast Central, Northern, Northwest, Northwest Central, South Central, and Southern. The map of these regions can be found at http://r3.illinois.gov/eligibility; regions are identified as different color-coded areas on the map. Funding will be divided among successful applications based on the amount available in each region until funding is exhausted or until all applications selected for funding have been funded. In the event that all funding assigned to a particular region of the state is not exhausted following the aforementioned process, that funding may be made available to fund other programs in other regions of the state at the discretion of ICJIA and of the R3 Board. Awards of less than the full request may be offered depending on the amount of funding available in a region and/or tier or based on the determination of ICJIA staff as to the necessity and reasonableness of the program cost. If funds are remaining in a region or tier, those funds may be assigned to another.

ICJIA reserves the right to reject incomplete proposals, proposals that include unallowable activities, proposals that do not meet eligibility or program requirements, and proposals that are otherwise unsatisfactory. ICJIA may invite applicants to answer clarifying questions and modify budgets that include unallowable or unreasonable costs. NOFO application budgets will be reviewed for allowability, completeness, and cost-effectiveness. ICJIA will perform an in-depth budget review of all grants awarded and may require budget modifications that do not materially change the nature of the program.

Successful applicants whose applications contained unallowable or unreasonable costs may have their awards reduced by the total amount of those costs. ICJIA may award all or part of any award request based on the application details and on program needs, and the applicant may decline or accept such an offer. Upon applicant acceptance of the grant award, announcement of the grant award shall be published by ICJIA to the GATA portal. Review team recommendations will be forwarded to the R3 Board and the ICJIA Budget Committee for approval. Applicants will be notified of the decision of the ICJIA Budget Committee and the R3 Board following approval of designations from each entity.

3. Programmatic Risk Assessment

All applicant agencies will be required to submit a completed ICJIA Programmatic Risk Assessment (PRA). This assessment will identify elements of fiscal and administrative risk at the program level and will be used to determine required specific conditions to the interagency agreement. The PRA must be completed for the program agency which carries out the program operations. PRAs completed for other state agencies will not be accepted.

4. Anticipated Announcement and State Award Dates

Task Date

NOFO posted	December 15, 2021
Technical Assistance Sessions	December 20-23, 2021
TA Recordings Available	Three business days after each webinar
NOFO question submission deadline	February 24, 2022
Applications due	1:59 p.m., March 1, 2022
Estimated date for R3 Board approval of recommended designations	April 2022
Estimated date for Authority Budget Committee approval of recommended designations	May 2022
Anticipated period of performance	July 1, 2022 – June 30, 2023

5. Appeal Process

Unsuccessful applicants may request a formal appeal of the evaluation process. Evaluation scores and funding determinations may not be contested and will not be considered by ICJIA's Appeals Review Officer. The appeal must be via email and submitted within 14 calendar days after either the date the grant award notice is published or receipt of a Funding Opportunity Declination Letter from ICJIA, whichever comes first. The written appeal must include, at a minimum, the following:

- Statement indicating a request for a formal appeal
- The name and address of the appealing party
- Identification of the grant program
- A statement of reason for the appeal

Please send your appeal to:

Appeals Review Officer Illinois Criminal Justice Information Authority CJA.ARO@Illinois.gov

Once an appeal is received, ICJIA will acknowledge receipt of an appeal within 14 calendar days from the date the appeal was received. ICJIA will respond to the appeal, in writing, within 60 days or explain why more time is required. ICJIA will resolve the appeal by a written determination, which will include:

- Review of the appeal.
- Appeal determination.
- Rationale for the determination.

Standard description of the appeal review process and criteria.

6. Debriefing Process

Unsuccessful applicants may request a debriefing for feedback to improve future applications. Debriefings include written advice on the strengths and weaknesses of applications using the evaluation and review criteria.

Requests for debriefings must be made via email and submitted within seven calendar days after receipt of notice. Debriefing requests will not be granted if there is an active appeal, administrative action, or court proceeding. The written debriefing requests shall include:

- The name and address of the requesting party.
- Identification of grant program.
- Reasons for the debrief request.

Please send requests to:

CJA.R3Questions@illinois.gov

F. Award Administration Information

1. State Award Notices

The R3 Board is expected to review and approve grant awards at a date to be determined, most likely in the month of April 2022. The ICJIA Budget Committee will also review and approve designations at a date to be determined, most likely in May 2022.

ICJIA will transmit a Notice of State Award (NOSA) and the grant agreement to successful applicants after the Budget Committee reviews and approves designations. The NOSA will detail specific conditions resulting from pre-award risk assessments that will be included in the grant agreement. The NOSA will be provided and be must be accepted through the Grantee Portal unless another distribution is established. The NOSA is not an authorization to begin performance or incur costs. Additional documents may need to be submitted to ICJIA prior to the execution of an agreement; ICJIA will communicate with selected organizations to determine which documents are needed.

2. Administrative and National Policy Requirements

In addition to implementing the funded project consistent with the approved project proposal and budget, agencies selected for funding must comply with applicable grant terms and conditions and other legal requirements, including GATA, and the U.S. Department of Justice Grants Financial Guide.

Additional programmatic and administrative special conditions may be required.

3. Reporting

Recipients must submit periodic financial reports, progress reports, final financial and progress reports, and, if applicable, an annual audit report in accordance with the 2 CFR Part 200 Uniform Requirements. Future awards and fund drawdowns may be withheld if reports are delinquent.

G. State Awarding Agency Contact(s)

For questions and technical assistance regarding application submission, contact:

CJA.R3Questions@illinois.gov

H. Other Information

The Illinois Criminal Justice Information Authority (ICJIA) is a state agency dedicated to improving the administration of criminal justice. ICJIA brings together key leaders from the justice system and the public to identify critical issues facing the criminal justice system in Illinois, and to propose and evaluate policies, programs, and legislation that address those issues. The statutory responsibilities of ICJIA fit into four areas: grants administration; research and analysis; policy and planning; and information systems and technology.

Section 7 of the Illinois Criminal Justice Information Act grants ICJIA authority "to apply for, receive, establish priorities for, allocate, disburse, and spend grants of funds that are made available by and received on or after January 1, 1983 from private sources or from the United States pursuant to the federal Crime Control Act of 1973, as amended, and similar federal legislation, and to enter into agreements with the United States government to further the purposes of this Act, or as may be required as a condition of obtaining federal funds" and "to receive, expend, and account for such funds of the State of Illinois as may be made available to further the purposes of this Act." (20 ILCS 3930/7(k), (l))

Neither the State of Illinois nor ICJIA are obligated to make any award as a result of this announcement. The ICJIA Executive Director or designee has sole authority to bind ICJIA to the expenditure of funds through the execution of grant agreements.

This application is subject to the Illinois Freedom of Information Act (FOIA). Any information that the applicant believes should be exempt under FOIA should clearly highlight the information that is exempt, and the basis of the exemption.

Applicants may wish to consult the R3 website at http://r3.illinois.gov to help them with their application. Applicants may also wish to review the legislation establishing the R3 program.

This is the second round of grants for the R3 Program.

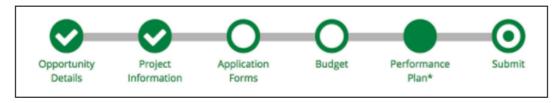
How To Add a Performance Goal

Updated 1 year ago

Follow

Depending on the opportunity settings, there may be a Performance Plan page. Funders may also include defined programmatic goals for applicants to meet through grant activities. If goals have been pre-defined, they will appear in the goal type dropdown.

- 1. Open the opportunity.
- Click Performance Plan.

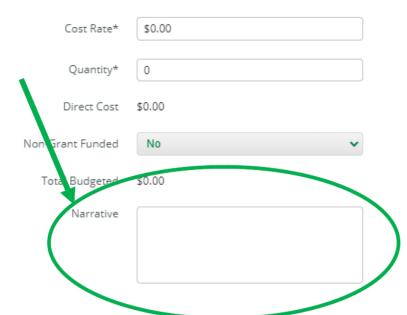


3. Click + Add Goal.



- In the pop-up window, select a Goal Type. The available goal types may vary depending on the opportunity settings.
 - Milestone: Track completion of grant milestones (i.e. Will you complete X?)
 - . Narrative: Capture a narrative response (i.e. How will you complete X?)
 - Numeric: Track discrete numbers to achieve (i.e. Will you achieve X number?)
 - Percent Achieved: Track a percent to achieve (i.e. Will you achieve X%?)
 - · Percent Change: Track a percent increase or decrease (i.e. Will you achieve X% increase?)
 - Reimbursement: Track discrete units to achieve with a dollar rate per unit (i.e. Will you achieve X units with a reimbursement rate of \$Y/unit?)
- 5. Add a goal Name.
- 6. Add the goal information. The fields will vary depending on the goal type.
- 7. Click Save.

Each Budget line item should have a completed budget narrative.



APPENDIX A: Program Priorities Reference Guide

Restore, Reinvest, Renew (R3) Program

Youth Development

Youth development interventions work to increase protective factors (factors that decrease the likelihood of negative outcomes) and decrease risk factors (factors that increase the likelihood of positive outcomes). The six critical components of effective youth development programs include:

- A foundation in relevant theory and incorporation of validated strategies and/or best practices.
- The promotion of protective factors and reduction in risk factors.
- A focus on multiple behaviors and systems.
- A focus on preventing problems and promoting healthy development.
- The appropriate intensity and duration.
- Continuous, rigorous evaluation.ⁱⁱ

Youth development interventions can target a variety of different developmental domains: cognitive, social, emotional, moral, or physical. Some interventions focused on youth development are more applicable to and impactful during certain developmental stages. These developmental stages are typically defined by: infancy (0-2 years old), early childhood (3-5 years old), childhood (6-11 years old), early adolescence (12-14 years old), adolescence (15-17 years old), and young adulthood (18+ years old). iii Intervention types vary, but can include:

Prenatal care.
Home visits.
Early childhood interventions.
Parenting skills training.
Social and behavioral skills training.

- Classroom-based prevention.Prevention focused on adverse childhood experiences.
- □ Community interventions. iv

Economic Development Programs

Economic development is traditionally measured by changes in socioeconomic factors such as improvement in the quality/availability of housing, increased life expectancy, increased per capita earning rates, and decreased poverty rates.^v

Economic development programming varies widely but typically can be placed into three key areas: investment in communities, investment in the workforce, and investment in the marketplace.^{vi}

Investment in Communities. By investing in communities, states aim to increase the availability of physical, social, and environmental resources to attract businesses and jobs. Community investment can include investment in infrastructure, education, housing, the public realm, and area-based initiatives. vii

Investment in the Workforce. Investment in the workforce is meant to build the skills of workers and connect them with jobs that have good wages and benefits. ^{viii} By increasing access to skilled workers, states hope to meet the workforce needs of local businesses. ^{ix} Workforce investment can include occupational and job training, customized training programs, and workforce intermediaries. ^x

Investment in the Marketplace. Marketplace investment encompasses investment in businesses, with the goal being to increase jobs and wages.^{xi} Investments in the marketplace can include direct business assistance and tax incentives.^{xii}

Violence Prevention Services

The public health field generally categorizes violence reduction initiatives according to both the point in time they are implemented and the intended target population. Table X summarizes these categories and includes two additional ways of categorizing violence prevention activities which focus on the environment they operate in and the goal they are seeking to achieve.

Strategy target population	Description	Example
Universal	Target everyone in the community/society	Public education campaign
Selective	Target only those at highest risk	Dating education campaign for teens experiencing relationship churning
Indicated	Target only those who are already exposed to violence	Emergency shelter for victims of domestic abuse
Strategy timing	Description	Example
Primary/Prevention	Seek the reduction of violence before it occurs	Teen dating education campaign
Secondary/Intervention	Address immediate issues in high-risk/violent situations	Street outreach to youth during conflicts
Tertiary/Suppression	Address the long-term consequences of violent events	Reentry services for high utilizers of prison
Strategy environment	Description	Example
Individual	Address biological or psychological factors, behavior or personal experience	Home visits teaching parenting skills; social and emotional learning; building coping skills; mental and behavioral health services for sufferers of trauma
Relationship (peer/family)	Target interactions between two or more closely- associated people	Peer program promoting positive dating norms among friends; adults mentoring youth
Community	Address issues with the health, safety and stability of whole communities	Physical improvements to neighborhoods; reducing crime/fear of crime

Societal	Examine broad patterns in thinking and acting that produce a specific social dynamic	Awareness campaigns around intimate partner violence, bystander intervention education, legislation/public policies
Strategy activity/goal	Description	Example
Change individual knowledge, skills, attitudes, or behaviors	Develop prosocial attitudes, beliefs, knowledge, social skills, marketable skills, and deter criminal actions.	Conflict resolution education; social/job skills training; public information and education campaigns; parenting education
Change social environment	Alter the way people interact by modifying social circumstances	Adults mentoring youth; job creation programs; battered women's shelters; economic incentives for family stability
Change physical environment	Modify the design, use, or availability of contributing commodities, structures or spaces	Restrictive handgun licensing; control of alcohol sales at events; increased visibility of high-risk areas; disruption of illegal gun markets

Adapted from: Mercy, J. A., Rosenberg, M. L., Powell, K. E., Broome, C. V., & Roper, W. L. (1993). Public health policy for

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Research indicates generally that effective violence reduction activities are aimed at reaching the most at-risk people, places and behaviors, are proactive in nature, build legitimacy between formal (e.g., police, schools) and informal means of social control (e.g., families, community members), are fully and properly implemented, are informed by a clear theory of change, and include partnerships with other stakeholders. xiii

Civil Legal Aid

Civil legal aid organizations aim to provide free legal representation and other legal services for low-income individuals who are unable to pay for an attorney. xiv Civil legal issues represent a wide variety of fields of law and can result in many difference actions (*Table X*).

Table X
Areas of Law and Example Civil Legal Aid Actions

Areas of Law and Example Civil Legal Aid Actions		
Area of Law	Example Actions	
Consumer Protection	Bankruptcy, protections from predatory	
	lending, protection from harassment by	
	creditors	
Family	Child support, alimony, division of property	
	or debt from a marriage, child custody,	
	adoption, guardianship	

Income Maintenance	Social Security, SNAP, TANF,
	unemployment insurance, veterans' benefits,
	state/local benefits
Housing	Relief from illegal charges by a landlord;
_	avoiding eviction; obtaining more time prior
	to an eviction; obtaining, increasing, or
	preventing termination of a rental subsidy;
	modifications to a home loan to prevent
	foreclosure
Health	Medicaid, Medicare, or other public health
	insurance program eligibility
Employment	Recovering unpaid wages or overtime pay,
	resolving federal tax claims, safe working
	conditions, accommodations for individuals
	with disabilities
Education	Student discipline hearings, special education
	classifications/disability accommodations,
	school lunch program benefits, expedite
	school enrollment for homeless children
Other	Obtaining compensation for medical expenses
	and lost wages for crime victims; protective
	orders for victims of domestic violence; legal
	recognition for noncitizen victims of domestic
	violence or other abuse; FEMA benefits;
	asylum claims; expungement and sealing of
	criminal records

Source: Kushner, J. (2012). *Legal aid in Illinois: Selected social and economic benefits*. Chicago: Social IMPACT Research Center.; Schoenholtz, A. I., & Jacobs, J. (2001). The state of asylum representation: Ideas for change. *Georgetown Immigration Law Journal*, *16*, 739.; U.S. Department of Justice. (2014). *Legal aid interagency roundtable toolkit*. Washington, DC: Access to Justice Initiative, U.S. Department of Justice. Retrieved from https://bit.ly/2In36et.

Civil legal aid can also focus on increasing access to services, as many Americans who are eligible for free civil legal aid are denied due to lack of available services.^{xv} Approaches to increasing access to civil legal services include legal education for consumers, legal help desks and self-help computer workstations, unbundled (or partial) attorney services, aid from nonlawyers (such as paralegals), telephone hotlines, service centers located within court buildings, co-located services (e.g., legal aid available at community health clinics or public housing), and web-based service provision..^{xvi}

Reentry

Reentry services seek to assist those reentering their communities following a period of incarceration. Returning citizens have many different needs and require a variety of services, falling under several broad categories:

- □ Employment
- ☐ Physical and behavioral health

	negar assistance
	Child care, custody, and/or support
	Housing
	Social support
	Education (including traditional schooling, education on the legal system, technology,
	personal finance, etc.)
	Basic needs (such as food, clothing, transportation, and amenities).
	ssful reentry programs tend to offer individualized services by adhering to the three
eviden	ce-based principles of risk, need, and responsivity. xvii These principles are the basis of the
risk-ne	red-responsivity (RNR) model. This model posits that services provided should match an
individ	dual's risk of recidivism, that individuals who commit offenses should be assessed for
their u	nique criminogenic needs , and that interventions provided should be responsive to the

□ Legal assistance

individual's learning style and motivations. xviii

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Appendix B: Developing Effective Goals, Objectives, and Performance Measures

When completing the "Goals, Objectives, and Performance Measures" section of the Program Narrative, applicants will be tasked with developing unique, program specific objectives and performance measures for each applicable programming type (e.g., civil legal aid, reentry services, youth development, violence prevention, and/or economic development).

Performance measurement is an ongoing process. Performance measures are quantities that determine whether you are achieving your *process objectives*, *outcome objectives* and, *goals*. A good performance measure describes who or what will change, by how much, and over what period of time. An ideal performance measurement system must be manageable; as such, the number of performance measures for each objective should be limited. Generally, there should be no more than *three or four* performance measures per objective. Choose measures that are the strongest indicators of performance and for which data already exist or for which the capacity for the data to be collected is in place. In refining the list, it is important to consider the following seven questions for each performance measure:

- Is it logical and directly related to goals and objectives?
- Is it easy to understand (i.e., would a reasonable person agree that the performance measure accurately represents what it is intended to measure)?
- Can it be monitored regularly?
- Is the data necessary for measurement readily available?
- Can it be measured against a specific benchmark (i.e., is there a baseline against which performance can be assessed)?
- Is it quantified and measurable?
- Can specific performance targets be described?²

² National Institute of Corrections, Evidence-Based Decision Making in State and Local Criminal Justice Systems, 6a: Measuring Your Performance https://info.nicic.gov/ebdm/node/77

¹ National Institute of Corrections, Evidence-Based Decision Making in State and Local Criminal Justice Systems, 6a: Measuring Your Performance https://info.nicic.gov/ebdm/node/77

Examples:

Youth Development Programs

Overall Goal of Your Program: Prepare 85 youth for a productive and positive future by		
connecting them to education, employment, and reducing criminal involvement.		
Process Objectives	Performance Measures	
Youth will be exposed to and engage in new	☐ 16 participants will participate in at least	
skill building activities	one volunteering project or outing	
Youth will gain knowledge on how to cook	□ 100 youth will attend healthy cooking	
healthy meals and will increase their intake of	classes	
healthy food	□ 80% of participants will increase the	
	amount of healthy food they eat, as	
	demonstrated on pre- and post- tests	
Outcome Objectives	Performance Measures	
Youth will experience increased self-esteem	□ 75% of youth will exhibit improved self-	
	esteem, as demonstrated on pre- and post-	
	tests	
A monthly, focused plan will be developed for	□ 100% of school partners will have a written	
each school based on the curriculum goals for	plan developed each month	
that month		

Youth Employment Programs

Overall Goal of Your Program: Protect 100 youth and young adults from violence through summer employment.		
Process Objectives	Performance Measures	
Mentors/support persons are trained and matched with youth.	I. 20 mentors/support persons trained and matched with youth	
Identify employers that are willing to hire	5 employers agree to work with the program	
youth participants		
Outcome Objectives	Performance Measures	
Participants who receive academic support will increase their math/reading levels to improve their hiring possibilities	80% of youth trained will show improved academic performance by using a pre and post assessment.	
Students will increase their desire to enter the workforce and improve the overall labor force participation rates in service area	90% of youth will indicate an increased desire to enter the workforce or continue education, as demonstrated on pre- and post- tests	

Civil Legal Aid Programs

Overall Goal of Your Program: To provide free civil legal services for 100 clients and provide information to 1,000 individuals in the R3 areas to meet their basic human needs and root out racial and economic disparities

racial and economic disparities	
Process Objectives	Performance Measures
Provide outreach and legal education in the	e. Open 50 cases
community to promote awareness of legal	f. Provide brief services to 16 individuals
rights, and knowledge of program's services	g. Provide extended representation to 9 clients
Create and give plain-language, actionable	9. 50 presentations conducted
presentations to people in local area about	10. At least 500 individuals reached by
legal rights; evaluate presentations; revise	presentations
presentations based on feedback	11. 200 feedback surveys from attendees will be
	completed and collected
	12. 100% of attendee feedback will be analyzed
Outcome Objectives	Performance Measures
Ensure high-quality costumer services,	• 75% of a random sample of clients who
including fast and efficient access to service;	received extended services will be surveyed at
cultural competency; and client-directed	the close of their case and indicate a positive
representation	experience with the program
Reduce or eliminate legal barriers to health,	1 client will obtain or maintain income/health
safety, and/or economic well-being	benefits
	3 clients will have their criminal record
	expunged/sealed
	3 clients will avoid eviction judgment/more
	time to move/eviction sealed

Appendix C: Additional Reporting Metrics for Funded Service Delivery Programs

Because the legislation that created the R3 program requires that the R3 Program Board evaluate the success of the program in a variety of issue areas on a statewide level, grantees awarded funding under the R3 program will be required to report additional metrics. The additional metrics will assist the R3 Board in completing the overall program evaluation. The metrics differ from the goals, objectives, and performance measures that applicants will state in their Program Narrative. In the Program Narrative, performance measures are unique to your program.

In contrast, the additional metrics will be completed by multiple grantees. In some instances, every grantee will provide the metric. Others are completed only for specific program types: (1) civil legal aid, reentry services, youth development, violence prevention, and/or economic development, (2) collaborative programs vs. non-collaborative programs). For example, a collaborative program providing youth development services will have different reporting points than a single organization providing violence prevention services. Please see the list below for a breakdown of reporting points by program type.

Reporting points for all programs:

- Staffing
 - Number of paid staff
 - Start of quarter
 - End of quarter
 - Voluntarily leaving (during the quarter)
 - Involuntarily leaving (during the quarter)
 - Hired (during the quarter)
- General Activities
 - Select up to 5 R3 priority areas addressed during the quarter
 - (e.g. civil legal aid, violence prevention, economic development, etc.)
 - Types of outreach conducted
 - Select from: Phone calls, in-person, community events, virtual meetings, instant or text message, email, physical posters/advertisements, social media posts/advertisements, or other.
 - Ranking of most commonly used forms of outreach (1 being the most commonly used); this may be based on best available estimates
- Client Services
 - Number of clients served this quarter, across all service delivery sites
 - Number of **new** clients served this quarter, across all service delivery sites
 - Number of clients served this quarter, by race, gender, and age group
 - Race: Asian, Native Hawaiian or Pacific Islander, American Indian or Alaska Native, Black or African American, White, Other
 - Ethnicity: Hispanic, Latino/a/x, or Spanish origin, Non- Hispanic, Latino/a/x, or Spanish origin, Other
 - Gender/Gender Identity: Female, Male, Nonbinary/third gender, Transgender, 3.18.20 Page 13 of

Cisgender, Genderqueer, Agender, Other

o Age: 0-5, 6-11, 12-14, 15-17, 18-25, 26-35, 36-45, 46-55, 56-64, 65 and up

Additional reporting points for collaborative programs:

- Part I
 - Number of grant subrecipient sites funded in part or whole by R3 funds
 - Names and addresses of subrecipient site organizations
 - Description of pass-through organization's plan for monitoring subrecipients
 - Number of subrecipient sites
- Part II
 - Number of subrecipient *data reports* reviewed and received o Number of subrecipient *fiscal reports* received and reviewed o Number of subrecipient visits conducted
 - Number of subrecipient site visit reports submitted to ICJIA
 - Number of subrecipient site visit reports submitted to ICJIA within 7 days of subrecipient site visit
 - Number of subrecipients *requiring* technical assistance o Number of subrecipients *receiving* technical assistance o Number of subrecipients *requiring* fiscal assistance
 - Number of subrecipients receiving fiscal assistance
- Part III
 - Percentage of subrecipients submitting quarterly data reports on time o Percentage of subrecipients submitting periodic fiscal reports on time o Percentage of subrecipients submitting quarterly fiscal reports on time
- Part IV
 - Number of subrecipient sites *identified* as requiring corrective action (if applicable)
 - Number of subrecipient sites *notified and provided* with a plan of corrective action (if applicable)
 - Number of subrecipients *completing corrective action plan requirements* within specified timeframe (if applicable)
 - Total number of scheduled subrecipient site visits
 - Schedule for subrecipient site visits

Additional reporting points for civil legal aid programs:

- All civil legal aid programs
 - Number of clients assisted with a criminal or civil legal issue
- Only if applicable to your program
 - Number of clients engaged who had at least one actively pending court case (criminal or civil)

Additional reporting points for economic development programs:

- All economic development programs
 - Number of clients provided economic development services
- Only if applicable to your program
 - Number of clients who reported being unemployed
 - Number of clients who reported household income under the federal poverty line
 - Number of clients who reported job loss
 - Number of clients who reported new employment
 - Number of clients who reported an increase in salary

Additional reporting points for reentry programs:

- All reentry programs
 - Number of clients assisted with reentry issue
 - Number of clients on probation, parole, or other form of community supervision
 - Number of clients who reported being unemployed
 - Number of clients who reported job loss
 - Number of clients who reported new employment
 - Number of clients who reported an increase in salary
- Only if applicable to your program
 - Number of risk factor inventories/tools completed
 - Number of protective factor inventories/tools completed
 - Number of asset/strengths-based inventories/tools completed
 - Name or description of any risk, protective and/or asset/strength inventories in use (if changed since last reporting period)
 - Number of clients who reported household income under the federal poverty line

Additional reporting points for violence prevention programs:

- All violence prevention programs
 - Number of clients engaged in violence prevention activities
- Only if applicable to your program
 - Number of clients reporting any physical injury inflicted on them by someone else
 - Number of clients reporting any mental or emotional injury inflicted on them by someone else
 - Number of clients known to be deceased
 - Number of clients killed by another person
 - Number of clients self-reporting perpetrating physical violence (e.g. fighting, shooting, etc.)
 - Number of clients reporting a family member/friend/or other associate was physically harmed by another person (injured/killed)
 - Number of clients on probation, parole, or other form of community supervision
 - Number of risk factor inventories/tools completed
 - Number of protective factor inventories/tools completed
 - Number of asset/strengths-based inventories/tools completed
 - Description of any risk, protective and/or asset/strength inventories in use

Additional reporting points for <u>youth development programs</u>:

- All youth development programs
 - Number of clients engaged in youth development activities
 - Number of clients served while enrolled in school