

Minutes from the Adult Redeploy Illinois Oversight Board Meeting
Thursday, June 9, 2011
1:30 to 4:00 p.m.
JRTC, 100 W. Randolph Street, Room 2-025, Chicago
IDOC, 1301 Concordia Court, ISU Building Lab Room, Springfield

Board members in attendance (Chicago): Walter Boyd, Jack Cutrone, Grace Hong Duffin (for Michelle Saddler), Michael Hood, Thomas Mahoney, Adam Monreal, Angelique Orr, Michael Pelletier, Jesus Reyes, Vicki Rogers, Kathy Saltmarsh, Robert Vickery

Board members in attendance via videoconference (Springfield): Michael Torchia

Board members via phone: Joe Antolin

Board members absent: Brian Towne

Non-Board members in attendance: Jordan Boulger, Mary Ann Dyar, Sharyn Elman, Steve Karr, Mark Myrent, Sean O'Brien, Sara Sullivan, Amy Sylwestrzak, Christine Devitt Westley, Paula Wolff

Call to order/Roll call/Introductions (Chief of Staff Grace Hong Duffin)

IDHS Chief of Staff Grace Hong Duffin (for ARIOB co-chair IDHS Secretary Michelle Saddler) introduced the new co-chair: IDOC Director S. A. "Tony" Godinez, acknowledging his 37 years of corrections experience, in Illinois (including as warden of Stateville) as well as in Michigan, Nevada, Pennsylvania and Puerto Rico. A copy of Director Godinez's bio was included in the materials. Introductions

Director Godinez welcomed the group, asked Jordan Boulger called roll determining there was a quorum.

Approval of the minutes of February 7, 2011 meeting

Upon a motion by Jack Cutrone, seconded by Mike Hood, the minutes from the February 7th ARIOB meeting were approved.

Report from the Program Administrator

Mary Ann Dyar referred to the copy of the Program Administrator's report included in the meeting packet, and went over some highlights regarding status of implementation with the first five pilot sites; submission of proposals for second-round implementation grants (which will be voted on later on in the meeting); and the work of ICJIA staff to create customized databases for the pilot sites to collect performance measurement data (as required by statute) and to inform ICJIA's utilization-focused evaluation. In terms of program outreach, she showed the Oversight Board the updated Adult Redeploy Illinois web site at www.icjia.org/redeploy, which includes additional information for policy makers and potential applicants. She also mentioned the upcoming summit on performance incentive funding (PIF) that Pew and the Bureau of Justice Assistance are hosting in Chicago in September for the various states (including Illinois) that are implementing or planning to implement these PIF programs.

Approval of second-round pilot site implementation grants

Director Godinez opened the discussion on applications for a second round of pilot site funding, which was approved at the February Oversight Board meeting. This funding will cover an 18-month grant period July 1, 2011-December 31, 2012.

Mary Ann reported that four complete proposals were received from the following counties: Fulton, McLean, Madison and Winnebago. In addition, we received a letter of intent from Cook County requesting more time. Mary Ann is working with staff from the Chief Judge's office and Jesse Reyes' adult probation office to develop their plan. The review of Cook County's proposal will be deferred until the August 1st meeting.

With Madison County representatives Judy Dallas, John Harvey, Nancy Cooper and Glenda Bowker on the phone to answer questions, Mary Ann gave a brief overview of their proposal, which requests \$250,000 to enhance screening and assessment and for the Alternative Courts program. They expect to reduce IDOC commitments from their estimated target population of 80 by at least 20, or 25%, with their plan to add recovery/employment coaching, enhance sanctions and incentives, add trauma-informed counseling for men, link with mental health services, increase drug testing, and incorporate quality assurance. The county representatives on the phone noted that theirs is a conservative estimate in terms of those served and diverted. They also noted the strong buy-in from the State's Attorney and Public Defender.

Angelique Orr, a member of the proposal review panel, described the panel's request for clarification related to the target population calculation, consultant duties (quality assurance and process feedback) and timeline, for which Madison County provided responses. The recommendation is for a \$250,000 grant for Madison County.

Angelique Orr motioned for an approval of a \$250,000 grant to Madison County, which was seconded by Jack Cutrone, and passed unanimously.

Next, the Oversight Board reviewed Fulton County's request. Ange Lee from Fulton County was on the phone. Fulton County's proposal is to start a new drug court, replicating the Knox County drug court program funded in the first round and working toward a circuit-wide model. Their request had been for \$121,350 to divert 10 individuals by hiring a full-time treatment professional, setting up a satellite facility, adding drug testing, employing sanctions and incentives, and adding evidence-based practices. However, there were miscalculations of the target population that brought the reduction goal down to six.

Mary Ann and Angelique Orr noted the concerns of the review panel about the cost-effectiveness of the proposal even as the panel liked its circuit-wide approach. Fulton County was asked to increase their diversion goal and provide additional justification for the expenses in the budget. In response to the cost-effectiveness concerns, they agreed to a target reduction goal of 8, or 33% of the eligible population of 24. They are also looking into potential cost savings that would reduce the amount needed. It was recommended to approve a grant of UP TO \$121,350.

There was a discussion with Ange Lee about whether a full-time position is needed for 24 participants. She stated that Fulton County stakeholders are exploring the most cost-effective way to provide treatment, either in-house or by contract. Jack Cutrone suggested the motion to approve Fulton County's request for up to \$121,350, contingent upon ARI staff working with them to fine-tune the budget, and subject to a review at six months. With these stipulations, the motion was seconded by Joe Antolin and approved by the full Oversight Board.

The next proposal reviewed was from McLean County. Mary Ann introduced Lori McCormick and Mike Donovan from the probation department who were on the phone. McLean County requested \$140,673 to enhance Intensive Probation Services (IPS) and drug court monitoring, in order to reduce the number of probationers and drug court clients revoked to prison. They plan to serve 35 probationers and commit to reducing IDOC commitments by *at least* 9 people, or 25. Their plan involves hiring a probation officer to

supervise a caseload during non-traditional hours, enhancing administrative sanctions, using electronic monitoring, providing treatment and evidence-based programs.

The review panel requested a clarification of the target population (for which they produced a flowchart) and a budget revision to take out expenses deemed outside of the scope of the RFP. The recommendation based on the budget revision was for a grant of \$138,123.

Lori McCormick and Mike Donovan described how they arrived at the target population from among probation cases (based on ARI-eligible underlying offenses) with technical violations, new misdemeanor offenses and/or LSI-R scores denoting high risk of violating. They noted that their estimates are conservative and that there is the potential to serve more. Upon a motion by Jack Cutrone, seconded by Mike Hood, a grant of \$138,123 was approved for McLean County.

The final proposal for review was from Winnebago County. Michelle Rock, specialty courts administrator, was on the phone. Mary Ann noted that the review panel considered Winnebago County a “special case,” basically implementing an Adult Redeploy Illinois-type program before ARI was implemented. Using funds over the past three years from the Substance Abuse and Mental Health Services Administration (SAMHSA), they enhanced their drug court services by implementing evidence-based practices, which has reduced the number of offenders sent to IDOC. This SAMHSA grant expires in September, and they have requested \$250,000 for a 15-month ARI grant starting October 1st for their enhanced drug court program. Based on FY07-09 data, they have agreed to reduce IDOC commitments from their target drug-court eligible population of 149 by 37, or 25%, based on continued improvement across the SAMSA and ARI grant periods. Their plan includes retaining staff, securing dedicated in-patient substance abuse treatment slots, providing evidence-based practices, and leveraging the county’s integrated justice information sharing system to improve program outcomes.

The proposal review panel report the following pro’s and con’s of this proposal:

- Pros: great program using many evidence-based practices; diverts a large number of offenders from IDOC; experience serving target population and working with program partners
- Cons: potentially no additional reduction in IDOC commitments (funding would prevent increase in commitments if program scaled back when SAMHSA funds expire); need evidence of successful outcomes; reduction goal does not allow for program failures; 15-month program vs. 18-month program

However, the panel did not make a funding recommendation because they want the Oversight Board to determine the eligibility of this proposal for Adult Redeploy Illinois funding first. There was a discussion by the Oversight Board whether this proposal fits into the spirit of the program, and it was decided that it does. Sean O’Brien, ICJIA’s deputy general counsel, gave his determination that it is within the guidelines of Adult Redeploy Illinois’ federal funding (no supplanting), and that it is in line with the enabling legislation by committing to an reduction in IDOC commitments. The group also discussed the negative impact on IDOC commitments if Winnebago County is not funded. It was noted that, since the enhanced drug court program is already operating, there will be no need for start-up time and it will produce 15 months of results.

Jack Cutrone motioned to confirm Winnebago County’s eligibility for ARI funding, which was seconded by Kathy Saltmarsh, and the motion was passed. Next, Cutrone made a motion to approve funding in the amount of \$250,000 for Winnebago County, seconded by Angeliqe Orr, and passed.

Old business/New business

Chief of Staff Hong Duffin led a discussion about a number of issues requiring Oversight Board review.

- **Program funding:** Hong Duffin gave an overview of how the \$4 million federal grant funding the pilot phase of Adult Redeploy Illinois is being distributed: \$480,000 in program administration and \$3.120,000 in planning and implementation grants (if Cook County is brought on-board), leaving approximately \$400,000 to spend by February 2013 when the funds expire. Over the next couple of meetings, the Oversight Board must weigh various options (e.g., additional funds to existing sites, another round of planning grants) on how to spend the remaining funds most effectively. Potential uses will have to be subject to federal funding guidelines and the ICJIA board designation for the funds.
- **Staffing:** The recommendation was made to amend the staffing structure, previously approved by the Oversight Board at the January 2010 meeting, increasing it from 2.5 FTE to 3 FTE to accommodate the added part-time position. Cutrone motioned to approve the additional staffing, which was seconded by Kathy Saltmarsh, and passed.
- **FY13 General Revenue request:** The group discussed the need to demonstrate results in order to make the case for continued funding through General Revenue Funds. The 2011 work plan states that efforts will be made to secure FY13 funding. It will be important to show positive results in the pilot phase of the program, in line with the Governor's Office "Budgeting for Outcomes" initiative. Hong Duffin noted that the meeting packet includes a press release from the juvenile Redeploy Illinois program about their "2010 Cost Analysis" showing costs avoided by diverting youth from prison of over \$9 million.

Adjournment

Director Godinez asked for a motion for adjournment. Upon a motion by Adam Monreal, seconded by Walter Boyd, the meeting was adjourned a little after 3:00 p.m.

(Approved 8/1/11)