

**Minutes from the Adult Redeploy Illinois Oversight Board Meeting**  
**Tuesday, March 2, 2010**  
**1:05 to 3:00 p.m.**  
**JRTC 100 W. Randolph, 5th Floor Murdock Conference Room, Chicago**  
**IDOC 1301 Concordia Court, ISU Building Lab Room, Springfield**  
**DHS 100 South Grand Ave. E., Think Tank Room - Harris Bldg, Springfield**

Board members in attendance: Jack Cutrone, Judge Abishi Cunningham, Mike Hood, Thomas Mahoney, Jesse Reyes, Rob Vickery

Board members via videoconference: Michael Randle, Michelle Saddler, Mike Torchia

Board members absent: Joe Antolin, Walter Boyd, Angelique Orr Gordon, Jorge Montes, Michael Pelletier, Judge James Radcliffe, Brian Towne, designee from the Sentencing Policy Advisory Council (TBD)

Non-Board members in attendance: Brianna Baker-Carvell, Lindsay Bostwick, Jordan Boulgar, Lisa Braude, Rebecca Campbell, Mary Ann Dyar, Cory Foster, Anthony Jenkins, Steve Karr, Michelle Koueiter, Mark Myrent, Sean O'Brien, David Olson, Herbert Quinde, Jessica Reichert, Pam Rodriguez, Vicki Rogers, Sara Sullivan, Jennifer Rozhon, Christine Devitt Westley, Paula Wolff

Non-Board members via videoconference: Deanne Benos, Kelly Gilroy, Shelith Hansbro, Joe Rose, Gladys Taylor

Non-Board members via conference call: Joan Brody, Dave Tracy

**Call to order/Roll call/Introductions**

Secretary Saddler opened the meeting around 1:20 p.m.

**January 29, 2010 Meeting Minutes Approval**

Co-Chair Secretary Saddler presented the need to approve minutes of the ARIOB meeting on January 29, 2010. Upon a motion by Jack Cutrone, seconded by Mike Hood, the Board voted to accept the meeting minutes.

**Overview of the GRF and ARRA Funds**

Co-Chair Director Randle described the two streams of funding for the Adult Redeploy Illinois program: \$2 million in General Revenue Funds (GRF) expiring June 30, 2010; and \$4 million in American Reinvestment and Recovery Act (ARRA) funds from ICJIA expiring September 30, 2013. Director Randle proposed looking at the two funding streams as a blended pot of funds to use to pursue the three-pronged strategy approved at the January 19<sup>th</sup> ARIOB meeting – (1) extending juvenile Redeploy Illinois program contracts to include adult services, (2) distributing non-competitive planning grants, and (3) releasing an RFP to make pilot implementation grants based on approved local plans.

Secretary Saddler reported that some outreach has been done to the juvenile Redeploy Illinois sites, with mixed results. There have been questions about how exactly the funds must be spent and whether they could be spent to expand other programs and practices that increase public safety, e.g., to hire more probation officers. Director Randle said that the Oversight Board needs to get clarity from the Governor's Office about how the GRF funds must be spent within the program. However, using GRF funds for the planning grants is another priority before June 30, 2010. The ARRA funds through ICJIA are expected to be used mostly for the third prong, to fund implementation grants based on local plans developed through the planning grant process. Director Cutrone noted that the federal funds can be used to hire probation officers if that is part of the approved local plan.

Secretary Saddler asked for a motion to approve the blending of the funding streams to continue with the three-pronged approach. Director Randle also noted that the blending of the funds makes all the funds, including GRF funds, subject to federal guidelines around the ARRA funds. Jack Cutrone made the motion, seconded by Jesse Reyes, and passed.

## **Overview of the new Standard Plan Template-Appendix B**

Secretary Saddler noted that the Crime Reduction Act specifies that the Adult Redeploy Illinois Oversight Board must *“develop a standard format for the local plans to be submitted by the local entity created in each county or circuit....”* The Board has not yet formally adopted such a standard format.

Lisa Braude from ICJIA described the standard plan template that has been drafted for review and is included as Appendix B in the Implementation RFP distributed to the ARIOB. The standard plan template is based on a standard strategic planning format derived from federal grants. Jurisdictions will use this format to produce, as the result of their planning grant process, a local plan that must be approved by the ARIOB prior to funding implementation.

Upon a motion by Mike Torchia, seconded by Director Randle the Board voted to approve the Standard Plan Template presented by ICJIA.

## **Planning Grant Letters**

Director Randle discussed the planning grant process, referencing the invitation letter/notice that has been drafted from the co-chairs to be sent to circuit chief judges and other county officials (county board chairs, state’s attorneys, public defenders). Based on discussion at the last ARIOB meeting, the idea was to offer planning grants of \$20,000 per county to fund a 90-day planning process beginning April 1<sup>st</sup>, with funds spent by June 30<sup>th</sup>. This requires the approval of the Oversight Board.

Because of differently sized counties and data collection processes, it was suggested that there be a range of planning grant amounts. Director Randle suggested modifying to motion to approve a process of offering non-competitive planning grants to circuit chief judges and other county officials between \$10,000 and \$30,000 to be spent from April 1-June 30 2010. Upon a motion by Director Cutrone, and seconded by Judge Cunningham the motion passed.

## **Discussion of data for Adult Redeploy Illinois/ICJIA Adult Redeploy Illinois Web site**

Secretary Saddler introduced staff from ICJIA to demonstrate a beta version of the web site that has been created for Adult Redeploy Illinois applicants to help pull together the data points required in the implementation RFP. Mark Myrent of ICJIA says that the website will be a starter set of data for all the county applicants and let them get their plan together. By clicking on a county, criminal justice information and demographic information for that county can be downloaded. ICJIA is working with IDOC to reconcile data.

ICJIA attempted to isolate the IDOC data specifically for those that are eligible for the program. Clarification is needed from the Oversight Board as to what constitutes the eligible population and the baseline number from which the 25% reduction is calculated as a performance measure for the program. There was a discussion about how prescriptive the ARIOB and the RFP would be to applicants for determining the eligible population and using evidence-based practices.

Paula Wolff suggested that the Oversight Board offer the following as guidelines for the Adult Redeploy Illinois program:

- 1) The success of any incentive-based initiative like Adult Redeploy Illinois depends on local communities, which know their needs best, developing plans and programs that serve their needs to preserve public safety best.
- 2) Adult Redeploy Illinois should encourage local planning that diverts from prison the greatest number of people as is possible while preserving public safety.
- 3) The Oversight Board should use flexibility when reviewing the local plans based on the first two principles.

There was also a discussion of the importance and challenges of evaluating the program over the long term.

Director Randle suggested incorporating the guidelines/principles into the RFP and having a single vote on it following review of the draft RFP. Outstanding issues to be discussed with regard to the RFP included defining award amounts (caps), penalties and the eligibility pool for Adult Redeploy Illinois. The draft RFP included an open amount under Award Amounts on page 4, and there was a typo on page 9 regarding the penalty amounts saying that the county or circuit would reimburse ARIOB a “sum of greater than one half the annual cost of adult incarceration...” but which should read “a sum of no greater than...” On page 5, it was agreed to take out the sentence under Review Panel “The ARIOB reserves the right to consider factors other than the applicant’s final score in determining final grant recommendations.”

The group discussed setting grant amounts, and Sean O’Brien from ICJIA noted that, for federal grant purposes, there has to be a defined maximum amount. Jesse Reyes from the Cook County Adult Probation Department was asked to provide Cook County’s perspective on a grant amount that would be meaningful to start an Adult Redeploy Illinois program, given the approximately half of all IDOC admissions come from Cook. It was decided that there be grant amount ranges according to general population size (vs. number of admissions or size of Adult Redeploy Illinois eligible population), similar to other grant programs. The ranges would be included in the implementation RFP.

To finalize the RFP, it was recommended that the group proceed with a set of caps based on population for award amounts, a quick agreement on eligibility and inclusion of permissive language regarding the penalties. The recommended ranges for grant amounts for Adult Redeploy Illinois were:

- For populations of 1 million people or greater, jurisdictions can apply for implementation grants up to \$1 million
- For populations of 500,000 to 1 million, jurisdictions can apply for implementation grants up to \$500,000
- For populations less than 500,000, jurisdictions can apply for implementation grants up to \$250,000.

The group reviewed the penalty structure, noting that the juvenile Redeploy Illinois program assigns dollar amounts to penalties in excess of the prison admission reduction goal. It is important that the penalty amounts be meaningful but not so great as to make the prospect of participation in the program considered too risky if the reduction quota is missed. Following a discussion of different penalty amounts based on annual incarceration costs or treatment in lieu of incarceration costs, it was determined that the proposed penalty would be up to one half the annual marginal cost of imprisonment, which currently stands around \$5,000.

Director Randle presented the motion regarding the RFP to (1) delete language in section K number 5.; (2) revise the eligibility language to reflect the principles that were discussed, giving the applicant the latitude to define which offenders would be best served and how; (3) define the penalty as not to exceed 50% of the annual marginal cost to house an offender in an IDOC facility, which is currently \$5,000; and (4) set the ranges of the dollar amount for awards based on population of a single county or group of counties at: population 1,000,000 and over – request up to \$1,000,000; population 500,000-1,000,000 – request up to \$500,000; and population up to 500,000 – request up to \$250,000.

Jesse Reyes made the motion, which was seconded by Thomas Mahoney and carried unanimously.

The meeting was adjourned at approximately 3:20 p.m.

**(Approved 4/19/10)**