

Minutes from the Adult Redeploy Illinois Regular Oversight Board Meeting
Monday, December 3, 2012
1:30-3:30p.m.
JRTC, 100 w Randolph Street, Room 2-025, Chicago
IDOC, 1301 Concordia Court, ISU Building Lab Room, Springfield

Board members in attendance (CHI): Joseph Antolin, Walter Boyd, Jack Cutrone, Patricia Hayden, Mike Hood, Tom Mahoney, Angelique Orr, Jesus Reyes, Michelle Saddler, Kathy Saltmarsh, Gladyse Taylor (for S.A. Godinez), Patricia Unsinn (for Mike Pelletier), Deborah White
Board members in attendance (SPI): Mike Torchia, Ken Tupy (for Adam Monreal)
Board members by phone: Joe Bruscato

Non-board members in attendance: Brianna Baker-Carvell, Jordan Boulger, Mary Ann Dyar, Samantha Gaddy (phone), Margie Groot, Lindsey LaPointe, Sean O'Brien, Rebekah Provost-Emmons, Jessica Reichert, Michelle Rock, Daynia Sanchez-Bass, Thomas Sumner (phone)

Call to order/Roll call/Introductions

Assistant Director Gladyse Taylor called the meeting to order at 1:39 p.m. Mary Ann went through the roll call, and it was determined there was quorum.

Approval of minutes from October 15, 2012 special meeting

Secretary Michelle Saddler called for a vote to approve the minutes from the October 15th ARIOB meeting. Mary Ann noted a change needed to the minutes: it was reported that Assistant Director Taylor opened the meeting; however, it was Director Godinez. Secretary Saddler also asked Mary Ann to go through and review for tense. Jack Cutrone made motion to approve the minutes (with changes), which were seconded by Joe Antolin and passed.

Report from the Program Administrator

Mary Ann provided the Program Administrator report, with information on sites' progress toward their reduction goals. Previously, the sites' numbers were self-reported; but, as of this report, the ARI data system provided this information for numbers currently enrolled and terminated successfully (done with program or a non-IDOC disposition). Most sites are on target to meet or exceed their reduction goals; however, there are two sites that are struggling and they will be discussed later in the meeting.

Committee reports

Mike Hood presented the report on the recent meeting of the Outreach, Technical Assistance & Communication Committee. The committee members reviewed updates to the website, including a planned improvement at the "Local Programs" tab. Individual "site snapshots" are being developed to provide an informative overview of each of the local programs in a two-page document. The group also discussed plans for two all-sites meetings next year, to expand technical assistance and networking opportunities. Finally, there was a review of the draft outreach plan, and the group suggested starting with editorial board meetings where ARI sites are located, as a means of increasing ARI's public profile.

Joe Antolin presented the report from the Performance Measurement Committee. He introduced some of the performance measurement charts and graphs produced by staff, showing cumulative enrollment, enrollment trends and progress toward reduction goals. He noted that there is much more data available for deeper analysis. There was a discussion about performance periods, which the committee established as 18 months (6 months ramp-up and 12 months of full implementation) from the start date of the grant agreement. Mary Ann reported that previously the Board approved that additional time, over no-cost extensions, could be given to sites to meet their goals. Joe Antolin noted that the longer performance periods actually result in lower per capita program costs than budgeted.

Secretary Saddler noted that the graphs raise a number of questions, for example why some sites seem to be doing better than others reaching their goals, and why some sites' enrollment seems to have leveled off. Mary Ann noted that specialty courts generally level off for awhile when they reach capacity, as participants work their way through the intensive program. It was noted that Jersey County and Knox County are running short of their goals. Mary Ann said that Jersey County does have a number of potential new participants in the pipeline, being assessed for eligibility in its drug court. Knox County continues to work toward a circuit-wide model in the 9th Judicial Circuit and will be closely monitored. According to program policy, staff is working with Jersey and Knox counties to develop corrective action plans to help meet their goals.

The Board suggested additional information that would be helpful in their analysis, particularly where site performance may be impacted by policy or procedural bottlenecks and/or lack of funding. Jordan Boulger noted that, beyond the database information, more qualitative data will be collected as part of the ICJIA evaluation as the report is prepared. Staff noted that ongoing conversations with sites provide the opportunity for monitoring, gathering feedback and offering technical assistance as problems arise.

Presentation about Illinois Center of Excellence for Behavioral Health and Justice

Secretary Saddler introduced Michelle Rock, Executive Director of the Illinois Center of Excellence on Behavioral Health and Justice. The Center's goal is to "provide evidence-based training, coordination and implementation assistance related to justice-involved individuals with mental health and/or substance use disorders in order to create mental health courts, drug courts and veteran's courts, and other alternatives to incarceration across the state."

Michelle Rock is a former prosecutor and specialty courts administrator from Winnebago County. She is also on the board of the Illinois Association of Drug Court Professionals, the Illinois Mental Health Court Association, and is currently president of the Winnebago County Bar Association.

The Center started in April 2012, resulting from deliberations of the Illinois Supreme Court's Special Advisory Committee on Justice and Mental Health. Illinois is the fifth state to have a Center of Excellence (COE). The Center is a partnership among ICJIA, DHS-Division of Mental Health and Winnebago County. In the tradition of other states, the Center has a strategic statewide partnership with the University of Illinois and is housed at the U of I's School of Medicine at Rockford.

The Center began providing training around the state last September, initially focusing on mental health and drug courts. In the future, it is interested in providing training in CIT (Crisis Intervention Training) and veterans courts. Many requests for technical assistance from around the state came out of a presentation at the Illinois Specialty Courts Conference last fall. Since April, the Center has completed 13 trainings, with several more in the works. Training might be for start-up courts or courts in existence for several years wanting to reassess their goals and operations.

The Center and Adult Redeploy Illinois have many of the same goals, namely reduce people going to jails and prisons; provide training and technical assistance; reduce the cost of incarceration. In addition, the Center is dedicated to promoting and measuring evidence-based practices. The Center's website includes a map of all of the specialty courts in Illinois, as well as links to research and other resources.

The Center and ARI have started collaborating, to encourage jurisdictions to fully access the funding and technical assistance that is available to improve responses to behavioral health issues in the criminal justice system. Michelle noted that the drug court and mental health court associations are merging as the Illinois Association of Problem-Solving Courts, and there are efforts to create a robust database for this combined system. Michelle answered questions from the group about assessment practices in specialty

courts, treatment availability (especially for dual diagnoses) across the state, and the impact of impending healthcare reform on parts of the system. It was noted that there are many planning efforts around expanded Medicaid eligibility and healthcare reform in Illinois.

Presentation by Winnebago County Adult Redeploy Illinois program

Assistant Director Taylor introduced Rebekah Provost-Emmons, specialty court administrator for the 17th Judicial Circuit, which includes Winnebago and Boone counties. She coordinates activities for the circuit's drug court, family drug court, mental health court, veterans court, and youth recovery court (the only juvenile mental health court in Illinois).

Rebekah referenced the hand-outs provided in the meeting packets. The Winnebago County Drug Court started in 1996, and is a collaboration among the courts, county board, adult probation, State's Attorney's Office, Public Defender, TASC, and community-based treatment providers including Rosecrance, Remedies and Gateway.

She highlighted the Winnebago County Drug Court's commitment to evidence-based practices (e.g., assessments, cognitive behavioral therapy, trauma-informed therapy, motivational interviewing, frequent drug testing, recovery coaching and relapse prevention). ARI funds support the use of these EBPs. She also talked about the circuit's Resource Intervention Center (RIC) which provides a host of wrap-around services for probationers.

She referenced the 10 key components of a drug court, which Winnebago County exemplifies with its team approach, integrative case processing, ongoing judicial intervention (Judge Janet Holmgren is the dedicated specialty court judge) and interdisciplinary collaboration. The drug court currently serves 246 people. There are three status hearings and court staffings every week, providing intensive individualized attention for drug court participants.

Winnebago County's ARI goal was to divert an additional 37 individuals from IDOC over the grant period. The goal was exceeded by 73, with 110 individuals diverted 10/1/11-10/31/12. ARI funding has allowed Winnebago County to maintain and continue to improve upon program enhancements started with a federal SAMHSA grant, namely recovery coaching, frequent drug testing and dedicated residential treatment beds. Two weeks ago was the 30th drug court graduation, which brought the total number of drug court graduates in Winnebago County to 568. Winnebago County/17th Judicial Circuit was recently selected as "best in category" by the National Association of Counties in Court Administration and Management for its problem-solving courts.

The Board acknowledged Winnebago County's success in exceeding its reduction goal. There was a discussion about how the original goal was set conservatively to account for unknowns and in order to avoid a penalty. Goals in renewal years will reflect experience in the program. The Board thanked Michelle Rock and Rebekah Provost-Emmons for their presentations.

Jack Cutrone reported that he had to leave and appointed Sean O'Brien as his representative for the rest of the meeting.

Approval of new sites

Secretary Saddler announced that the rest of the meeting would involve approving new sites and discussing ARI spending. Mary Ann and Sean O'Brien introduced the funding recommendations for seven of the ten pilot sites, extending site funding through June 30, 2013. All of the current sites (except for Cook County, which will remain on the federal grant for expediency's sake) are being moved from federal to state funding, to align grant periods with the state fiscal year. Based on past performance and future needs, the sites submitted designation request forms for the six-month grant period, 1/1-6/30/13.

Sites were strongly encouraged to add at least a part-time project coordinator for their ARI programs to help with data collection and reporting requirements.

ARI and ICJIA staff reviewed the requests and developed funding recommendations. Joe Antolin asked about the two sites behind in meeting their reduction goals, and the impact of this on continued funding. He made a unified motion to approve the continuation funding awards with the condition that corrective action plans be on file for Jersey and Knox counties. The motion was seconded by Angelique Orr and approved. Patricia Hayden abstained.

Mary Ann asked the Board to revisit a second Cook County proposal that was submitted in response to the last RFP. This request was for \$222,249 to support specialty court enhancement for a four-month period of time after its current federal grant expires. Part of the request is for supervisory salaries, which is a departure from current ARI funding patterns. Funds would support the role of the director/supervisor to standardize the operations over the 19 specialty courts in Cook County, standardize data collection, and enhance the use of evidence-based practices. Funds would also provide some direct services in some of the specialty courts. Many of these activities are in line with ARI goals. The question was whether ARI funds can be used for overall supervision; and, if so, how would that impact the setting of the reduction goal. It was determined that funding this type of expense is not precluded by the enabling statute, but the concern is with the precedent that might be set.

The Board agreed that ARI funds must be used to supervise and serve high-risk offenders in the community. Inasmuch as this request makes this possible, perhaps a portion of the supervisory salaries could be funded. Joe Antolin made the motion to give staff the ability to negotiate this contract up to the requested amount with the following contingencies:

1. The current federal funding for the program is not extended;
2. The percentage of supervisory salaries (for director and assistant) is aligned with percentage of funding for direct services in the request; and
3. The (reduction) goals of the program be adjusted to reflect the impact of the funding.

The motion was seconded by Angelique Orr, and passed with Tom Mahoney, Jesse Reyes and Deborah White abstaining.

Discussion of ARI spending

Secretary Saddler introduced the last substantive agenda item of a spending plan. Mary Ann noted that due to a number of factors, ARI currently has some undesignated state funding to spend by June 30th. Extended access to federal funding, along with slower-than-budgeted spending on the part of many of the sites, has resulted in between \$400,000 and \$500,000 of funds available for one-time investments in site and system-wide improvements.

Mary Ann spoke to most of the Board members to gather input, and developed the following menu of spending options with these undesignated dollars:

1. Data and technology grants (equipment, software upgrades, data entry and quality control)
2. Direct service supplements (treatment, housing, other support services)
3. Training (conference scholarships [registration, airfare/transportation, per diem], cross-disciplinary training)
4. Evaluation (outcome evaluation planning, EBP fidelity testing)

A maximum spending amount for each category was proposed, not knowing where requests might come in from the sites. Some grants would be direct to sites (as for equipment, direct services and conference scholarships) and some would be at the overall program level (for certain system-wide trainings [e.g., in restorative justice and community engagement] and evaluation purposes). Mary Ann requested Board approval for this general plan in order to provide staff with flexibility to solicit requests in a timely

fashion. She noted that there are several details to work out, with these discussions taking place within the working committees of the Board.

For the sake of time and transparency, Joe Antolin made the motion to approve the spending plan under the condition that staff works with the ARIOB committees and the additional provision that all Board members be notified when committee deliberations are taking place. The motion was seconded by Jesse Reyes.

Secretary Saddler opened the motion up for further discussion. She asked if additional performance goals need to be considered with the grant requests. Sean O'Brien and Mary Ann noted the prior supplemental funding process where increased performance goals were sometimes required in order to demonstrate/preserve cost-effectiveness. Joe Antolin suggested that this analysis be part of the committee work.

The Board reiterated the importance of investing in data collection and evaluation since performance measurement is central to ARI's mission. Any unspent funds in other categories should be put in evaluation. Funds can be shifted among these priority areas in the future, if necessary. Mary Ann noted that funds will be focused on current and past grantees that have shown commitment to the ARI process.

Secretary Saddler called for a vote on the amended motion for staff to work with committees and any unspent dollars be directed toward evaluation. The motion passed.

Old business/New business

Secretary Saddler asked if there was any old business or new business. Mary Ann circulated the proposed quarterly meeting schedule for 2013, and Board members were reminded to complete their Open Meetings Act training by the 12/31/12 deadline.

Adjournment

Upon a motion by Kathy Saltmarsh, seconded by Angelique Orr, the meeting was adjourned at 3:49 p.m. **(Approved 2/4/13)**