

Minutes from the Adult Redeploy Illinois Special Oversight Board Meeting
Monday, June 17, 2013
3:00-4:30p.m.
JRTC, 100 w Randolph Street, Room 2-025, Chicago
IDOC, 1301 Concordia Court, ISU Building Lab Room, Springfield

Board members in attendance (CHI): Joe Bruscato, Jack Cutrone, S.A. (Tony) Godinez, Patricia Hayden, Grace Hong-Duffin (for Secretary Saddler), Tom Mahoney, Angelique Orr, Mike Pelletier, James Radcliffe, Jesus Reyes, Brent Stratton

Board members in attendance (SPI): Kathy Saltmarsh, Mike Torcia, Ken Tupy (for Adam Monreal)

Board members by phone: None

Non-board members in attendance: Jordan Boulger, Mary Ann Dyar, Lindsey LaPointe, Jesse Montgomery, Sean O'Brien, Paula Wolff

Call to order/Roll call/Introductions

Director Tony Godinez called the meeting to order at 3:08 p.m. Mary Ann Dyar conducted a roll call, and it was determined there was quorum.

Approval of minutes from May 6, 2013 meeting

Chief of Staff Grace Hong-Duffin called for a review of the minutes from the May 6th ARIOB meeting. Joe Bruscato made the motion to approve, which was seconded by Brent Stratton and passed.

Program Administrator/Committee reports

Director Godinez asked Mary Ann Dyar to deliver a program administrator report. Mary Ann reported that the Illinois General Assembly passed a budget that included a \$7 million appropriation for Adult Redeploy Illinois, which is the full amount requested by the Governor. Mary Ann thanked Jack Cutrone and the entire board for their work to secure the increased appropriation.

Mary Ann referred to the updated dashboard reflecting the work of current sites. This quarter, the dashboard reports the number of individuals currently served by ARI programs, as well as the cumulative total. The McLean County ARI site recently utilized supplemental funds to invite the National Center for State Courts to conduct a training on trends and evidence-based practices in the supervision of probationers, with a focus on case planning, incentives, and graduated sanctions. The training will occur on June 21st in Bloomington, IL and has been opened up to all ARI programs. Mary Ann referred to an article in the *Rockford Register Star* on the Winnebago County Drug Court that references Adult Redeploy Illinois.

The Site Selection and Monitoring committee met on June 6th to review funding requests in response to the RFP that closed on May 31st. Funding recommendations will be discussed later in the meeting.

Approval new sites – Responses to RFP

Chief of Staff Hong-Duffin introduced the review of funding recommendations and suggested Mary Ann provide a summary of the RFP responses for a unified board vote. Mary Ann provided background on the RFP release which was posted on May 11th with a deadline of May 31st, a small time window targeted to planning grantees. All but one recent planning grantee submitted a proposal, and two additional counties submitted proposals.

Boone County

Boone County proposes to start a new drug court. Boone County both borders and is in the same judicial circuit with Winnebago County. The request is for \$150,000 with a conservative goal to enroll 25 and divert 10. ARI experience suggests that if 25 are enrolled, the numbers diverted will likely be more than

10. Cost per person diverted is higher than average. The inclusion of several evidence-based practices is a result of collaboration with Winnebago County during the planning grant period. Joe Bruscato noted that collaboration and information sharing between Boone and Winnebago counties is natural given the shared judicial circuit and proximity.

The Site Selection & Monitoring Committee recommends the full requested amount, contingent on a few clarifications on staffing. Mary Ann noted that ARI staff learned that the full-time Drug Court Coordinator will both coordinate the program and supervise up to 25 high risk probationers.

Lake County

Lake County, a former planning grantee from two years ago, is currently in receipt of a ramp up grant. They propose making enhancements to their currently well-regarded specialty courts and fund some enhancements that are currently receiving federal funds that will expire. They are requesting \$215,000 for a nine-month grant beginning October 1st. The Site Selection & Monitoring Committee recommends the full requested amount based upon clarification of the proposed target population. It was noted that Lake County's total ARI-eligible commitments to IDOC have decreased significantly over the past three years from about 500 to 350.

Peoria County

Peoria County did not receive a planning grant however the stakeholders did go through an unfunded planning process. The stakeholders have analyzed data and increased stakeholder buy-in. The Site Selection & Monitoring Committee had no clarifying questions. The total request of \$300,286 includes a one-time drug testing equipment purchase. Peoria County identified a target population of 160, seeks to enroll 120 and divert 40. Director Godinez asked for clarification on the equipment purchase. Mary Ann described the need for drug testing equipment, as well as for funding for two probation officers, electronic monitoring and incentives. The Site Selection & Monitoring Committee recommends the full requested amount.

Sangamon County

Sangamon County received a planning grant in 2012. Similar to Lake and Winnebago Counties, Sangamon has an enhanced drug court currently running on federal funds expiring soon. The proposal is to fund the enhanced drug court and expand capacity. The funds are for a probation officer, drug testing supplies, treatment, and a drug court coordinator. The request is for \$227,224 for 12 months. The court will increase capacity from 25 to 45 individuals. Judge Radcliffe noted that Mike Torchia, ARIOB member and Director of Court Services in Sangamon County, has been working on this for about two years. The Site Selection & Monitoring Committee recommends the full requested amount based upon clarification of the reduction goal.

2nd Judicial Circuit

The 2nd Judicial Circuit received a planning grant two years ago and is currently receiving a "ramp up" grant for 6 months for a circuit wide drug court model. Crawford County (within the 2nd Circuit) is concurrently funded for implementation with the 2nd Circuit's ramp up grant through August 31st. The proposal for a circuit-wide drug court model also includes the exploration of a mental health court track for co-occurring disorders. The initial request was for \$280,207; however, in negotiations with the site, it was determined that purchasing rather than leasing the drug testing equipment made more sense. One-time equipment purchases do not count in the cost per person served calculation. The change increased the request amount but creates more cost-effectiveness overall. \$302,207 is the new amount recommended by the committee. Sean O'Brien commented that the committee discussed the possibility of breaking out a planning grant within the total request (would further increase cost effectiveness) for the mental health court track study. ARI staff will discuss this possibility with the site; however, the recommendation is for the ARIOB to approve up to the requested amount to provide flexibility. Jack Cutrone asked about the lack of cognitive-behavioral services in the budget, and Mary Ann noted that all

Illinois probation departments are trained to provide the cognitive-behavioral *Thinking for a Change* curriculum in-house. ARI staff will continue to work with the 2nd Judicial Circuit to ensure cognitive-behavioral therapy is part of the program.

4th Judicial Circuit

4th Judicial Circuit received a planning grant which included a two-day training provided in part by the Illinois Center of Excellence. The planning process examined the feasibility of starting a veteran's court; however, stakeholders decided it was more practical to create mental health court with a veterans track. The proposal includes several evidence-based practices, such as Seeking Safety, Wellness Recovery Action Planning (WRAP), and veteran-specific interventions. The Site Selection & Monitoring Committee recommends the full requested amount with the caveat to update enrollment and diversion goals based on 2010-2012 data, which should not be a large change from the 2008-2010 data used.

Mary Ann noted that the approval of the new proposals would increase the ARI program's reach from 12 counties to 39 counties across Illinois. Sean O'Brien provided clarification that ARIOB will approve up to a certain amount, and some new sites may implement nine-month grants.

Jack Cutrone made a motion for approval of all the funding requests with a comment to congratulate ARI staff on all its outreach work. Angelique Orr seconded, all in favor, none opposed, Mike Torchia abstained. Motion passes.

Discussion of FY13 spending and FY14 funding

Director Godinez introduced the discussion on SFY13 funding. ARI will be returning SFY13 dollars, in part because federal funds continued in use at most sites through December 2012. The May ARIOB meeting minutes reflect that it is better if no funds are left unspent. In an effort to spend the funds, three rounds of supplemental funding were offered, and some sites will receive extended funding through the SFY13 "lapse period." The actual figure of unspent funds is not clear at this point.

ARI staff had started a discussion with the co-chairs on contributing factors and how to avoid unspent funds in the future. Mary Ann opened the floor for constructive feedback and questions on these two points. Angelique Orr noted that the Site Selection & Monitoring Committee explored several options for spending at the site and administrative levels but learned that the limited time window to effectively spend these funds rendered spending impossible.

Jack Cutrone offered that Mary Ann and ARI staff did everything possible to ensure the funds were spent. There was uncertainty with federal funding running out and difficulty bringing new sites on board and encouraging an expansion of services. Jack Cutrone expressed his confidence that no one could have done a better job of spending than ARI staff, and the expansion of funding by the Illinois General Assembly is a testament to the success of the programs.

Director Godinez opened a discussion on a "plan B" for next time if extra funds exist, such as an outcome evaluation. Current ideas include staffing, training, strategic planning. Mary Ann noted that ARI staffing is not at full capacity and the recent expansion of the Project Coordinator position to full-time status has been helpful to build out the program, identify more overall needs and increase opportunities to divert more offenders. An additional coordinator may be needed to cover the southern part of the state to work with sites on spending and program fidelity. ARI has identified the need for dedicated grant monitor, which should assist with more seamless spending and provide another technical assistance touchstone for sites. ARI is working on identifying a strategic planning partner and has had initial discussions with the National Criminal Justice Association. This planning process will push the staff and the Oversight Board to maximize effectiveness. ARI is looking into further staff training and is increasing collaboration with the Illinois Center of Excellence to provide better more assistance to current sites and outreach to potential new sites.

Chief of Staff Hong-Duffin asked if the model of providing planning grants followed by implementation grants is still working and will work with the increased appropriation. Mary Ann responded that outreach will be aggressive and collaboration with the Illinois Center of Excellence will assist with this. Planning grants do not necessarily have to precede implementation grants. ARI staff will be more proactive with planning grants and will offer facilitated trainings and offer or encourage outside facilitators. ARI staff has learned that a six-month planning grant process works better for a more effective planning process.

Kathy Saltmarsh commented that ARI staffing needs should be true to what is actually needed and more staffing than expected may be warranted due to rapid expansion. For instance, two grant monitors might be needed. Investment in quality assurance to ensure fidelity to the models being implemented is important. Regarding SFY13 funds, Kathy Saltmarsh asked if there are there any unmet needs that do not fit into current boundaries of spending. For instance, does the board need to take any action on funding boundaries to allow for technology needs with SFY13 funds? Jack Cutrone offered that it will be impossible to get new contracts for SFY13 signed before June 30, 2013, although this is good insight for next year. Mary Ann noted that ARI staff wanted to hold staff training with the University of Cincinnati before June 30th, but it was not possible due to scheduling. Regarding technology, ARI is contributing to the development of a specialty court database with Dr. Anderson Freeman at the Division of Mental Health (DMH). Jordan Boulder, research analyst at ICJIA in charge of the ARI process evaluation, will sit on a taskforce, in part to stay abreast of possible coordination with the ARI data collection process.

Director Godinez noted that ARI has diverted 987 – and IDOC an additional 2000 – which represents diversion without which IDOC would be housing 52,000 prisoners. This work must be in collaboration with the law makers and sentencing practices. Given that IDOC and ARI exist at the back end of law enforcement and the courts, the diversion occurring at ARI is very positive. Paula Wolff commented that increasing community awareness at the local level about the need for diversion is important. The Sentencing Policy Advisory Council (SPAC) is working with law makers, while ARI is working at the local level to change the way people think about community alternatives to IDOC. ARI expansion to 39 counties offers potential for more community awareness of diversion. Judge Radcliffe commented that ARI is about changing culture, especially in local communities, noting the inclusion of the 4th and 2nd Judicial Circuits is extremely important. These two circuits cover a very large geographical area. ARI staff would like to continue building circuit-wide models. Sean O'Brien noted that the idea behind requiring a community element in ARI programs was not just to provide programming to individuals, but also to continue building the community buy-in for diversion programs.

Brent Stratton commented that the unspent SFY13 dollars can serve to demonstrate the efficiency of program spending in meeting its objectives. Judge Radcliffe offered that slow spending at the site level directly relates to high levels of accountability embedded in the ARI program. This coming fiscal year will be the first year on total state dollars.

Old business/New business

Director Godinez called the next order of business, which is a vote to release a second RFP with SFY14 funds. The increased state appropriation will make it possible to fund more sites. The proposed timeline includes releasing the RFP by June 21st with a deadline of August 30th, and moving the August 5th ARIOB meeting to mid-September to vote on RFP responses.

Jack Cutrone made a motion for approval of a second RFP release. Angelique Orr seconded, all in favor, none opposed. Motion passes.

Adjournment

Upon a motion by Jack Cutrone, seconded by Kathy Saltmarsh, the meeting was adjourned at 4:07 p.m. (Approved 9/16/13)